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APPENDIX A

ACRONYM LIST and

GLOSSARY OF MINING TERMS
Appendix A: Acronym List and Glossary of Mining Terms

NPS  National Park Service
OSC  On-Scene Coordinator
OPPTS Office of Prevention Pesticides and Toxic Substances
ORD  Office of Research and Development
O&M  Operating and maintenance
OSM  Office of Surface Mining
OSHA  Occupational Safety and Health Act
OSW  Office of Solid Waste
OSWER Office of Solid Waste and Emergency Response
OU  Operable Units
OW  Office of Water
PAHs  Poly Aromatic Hydrocarbons
PCBs  Polychlorinated Biphenols
PRG  Preliminary Remediation Goals
PRP  Potentially Responsible Party
QAPP Quality Assurance Project Plan
RAGS Risk Assessment Guidance for Superfund
RAOs Remedial Action Objectives
RCRA  Resource Conservation and Recovery Act
RI/FS Remedial Investigation and Feasibility Study
RFS  RCRA Facility Assessment
RPMs Remedial Project Managers
ROD  Record of Decision
SACM Superfund Accelerated Cleanup Model
SAP  Sampling and Analysis Plan
SARA Superfund Amendments and Reauthorization Act
SITE  Superfund Innovative Technology Evaluation
SDWA Safe Drinking Water Act
SPLC  Synthetic Precipitation Leaching Procedure
SVOCs  Semi-Volatile Organic Compounds
TAG  Technical Assistance Grant
TCE  Trichloroethylene
TCLP Toxicity Characteristic Leaching Procedure
TOSC  Technical Outreach Services for Communities
TSCA  Toxic Substances Control Act
TMDL Total Maximum Daily Load
TRW  Technical Review Workgroup
USFS  US Forest Service
USGS  U.S. Geological Survey
USCG  U.S. Coast Guard
WET California’s Waste Extraction Test
XRF  X-ray Fluorescence analytical method
VOCs Volatile Organic Compounds
WGA Western Governors’ Association
PLEASE NOTE: use of these terms does not constitute a regulatory determination under either RCRA or CERCLA. This glossary may only be used to assist the user and should not be used to regulatory purposes

Active treatment systems: Systems that require periodic or continual maintenance or upkeep to maintain system effectiveness. Examples include treatment plants and alkaline chemical addition.

Adit: A nearly horizontal passage from the surface by which a mine is entered and drained.

Aerobic: In the presence of oxygen. Aerobic wetlands are those in which oxidizing processes dominate.

Alkalinity: The capacity of water to accept protons (acidity). Alkalinity is imparted to natural waters by bicarbonate, carbonate, or hydroxide anions.

Alkalinity producing systems: A type of passive treatment system designed to produce neutral effluent with excess alkalinity. Typically these alkalinity producing systems combine anoxic limestone drains with anaerobic wetlands.

Alluvial mining: The use of dredges or hydraulic water to extract ore from placer deposits.

Amalgamation: The use of mercury to catch native gold by sorption, forming a liquid "amalgam" from which the mercury is later removed by distillation.

AMD: Acid mine drainage, characterized by low pH, high sulfate, and high iron and other metal species.

Anaerobic: In the absence of oxygen. Anaerobic wetlands are those in which reducing processes dominate.

Anfo: A free running explosive used in mine blasting made of 94% prilled aluminum nitrate and 6% No. 3 fuel oil.

Anionic species: Ions with a negative charge.

Anode: The negative electrode.

Anoxic limestone drain: A type of passive treatment system consisting of a trench of buried limestone into which acid water is diverted. Dissolution of limestone increases pH and alkalinity.

Anoxic: In the absence of oxygen.

ARD: Acid Rock Drainage. See AMD

Assay: To determine the amount of metal contained in an ore.

Beneficiation: Physical treatment of crude ore to improve its quality for some specific purpose. Also called mineral processing. RCRA defines beneficiation as: restricted to the following activities: Crushing; grinding; washing; dissolution; crystallization; filtration; sorting; sizing; drying; sintering;
pelletizing; briquetting; calcining to remove water and/or carbon dioxide; roasting, autoclaving, and/or chlorination in preparation for leaching; gravity concentration; magnetic separation; electrostatic separation; flotation; ion exchange; solvent extraction; electrowinning; precipitation; amalgamation; and heap, dump, vat, tank, and in situ leaching. See 40 CFR 261.4 (b)7 for more information.

Bioreactor: An engineered container filled with untreated waters and organic matter such as hay or manure which provides sulfate-reducing bacteria and a carbon source to sustain the bacteria.

Block Caving: Large massive ore bodies may be broken up and removed by this method with a minimum of direct handling of the ore required. Generally, these deposits are of such a size that they would be mined by open-pit methods if the overburden were not so thick. Application of this method begins with the driving of horizontal crosscuts below the bottom of the ore body, or below that portion which is to be mined at this stage. From these passages, inclined raises are driven upward to the level of the bottom of the mass which is to be broken. Then a layer is mined so as to undercut the ore mass and allow it to settle and break up. Broken ore descends through the raises and can be dropped into mine cars for transport to the surface. When waste material appears at the outlet of a raise it signifies exhaustion of the ore in that interval. If the ore extends to a greater depth, the entire process can be continued by mining out the mass which contained the previous working passage.

Cathode: The positive electrode.

Cation exchange: A reverseable exchange process, that uses a resin, mineral or other exchange medium, in which one cation is removed from solution and replaced by another cation displaced from the exchange medium without destruction of the exchange medium or disturbance of electrical neutrality. The process is accomplished by diffusion.

Cationic species: Ions with a positive charge.

Classification: Separation of particles in accordance with their rate of fall through a fluid (usually water). The hydrocyclone is the most commonly used classification machine.

Clinoptilolite: A common zeolite mineral that has sodium and potassium as the primary cations and that commonly forms by alteration of natural volcanic glass by ground water or in a saline lake environment.

Comminution: Crushing and/or grinding of ore by impact and abrasion. Usually, the word "crushing" is used for dry methods and "grinding" for wet methods. Also, "crushing" usually denotes reducing the size of coarse rock while "grinding" usually refers to the reduction of the fine sizes.

Complexing: The chemical process of forming metal complexes.

Concentrate: The concentrate is the valuable product from mineral processing, as opposed to the tailing, which contains the waste minerals. The concentrate represents a smaller volume than the original ore.

Crushing: See "Comminution".
**Cut and Fill Stoping:** If it is undesirable to leave broken ore in the stope during mining operations (as in shrinkage stoping), the lower portion of the stope can be filled with waste rock and/or mill tailings. In this case, ore is removed as soon as it has been broken from overhead, and the stope filled with waste to within a few feet of the mining surface. This method eliminates or reduces the waste disposal problem associated with mining as well as preventing collapse of the ground at the surface.

**Cyanidation:** The process of extracting gold and silver by leaching with cyanide (CN⁻). Cyanide, usually added in the form of a salt (e.g., NaCN, KCN), dissolves gold by the following reaction:

\[
4\text{Au} + 8\text{CN}^- + \text{O}_2 + 2\text{H}_2\text{O} = 4\text{Au(CN)}_2^- + 4\text{OH}^- 
\]

**Cyclone (hydrocyclone):** A classifying (or concentrating) separation machine into which pulp is fed so as to take a circular path. Coarser and heavier fractions of solids report at the apex of a long cone while the finer particles overflow from the vortex.

**Drift:** A horizontal mining passage underground. A drift usually follows the ore vein, as distinguished from a crosscut, which intersects it.

**Eh:** The redox or oxidation potential. A measure of the ability of a natural environment to bring about any oxidation or reduction process by supplying electrons to an oxidizing agent or accepting electrons from a reducing agent.

**Extraction:** The process of removing ore from the ground.

**Extractive metallurgy:** The processes of chemically separating the valuable metal from its mineral matrix (ore or concentrate) to produce the pure metal. Includes the disciplines of hydrometallurgy and pyrometallurgy.

**Ferric iron:** Iron present in its oxidized state, with an ionic charge of +3.

**Ferrous iron:** Iron present in its reduced state, with an ionic charge of +2.

**Flotation:** Separation of minerals based on the interfacial chemistry of the mineral particles in solution. Reagents are added to the ore slurry to render the surface of selected minerals hydrophobic. Air bubbles are introduced to which the hydrophobic minerals attach. The selected minerals are levitated to the top of the flotation machine by their attachment to the bubbles and into a froth product, called the "flotation concentrate." If this froth carries more than one mineral as a designated main constituent, it is called a "bulk float". If it is selective to one constituent of the ore, where more than one will be floated, it is a "differential" float. The remaining slurry left after flotation is called the "flotation tailing." Flotation is the dominant method of mineral concentration currently in use.

**Fluvial:** Of or pertaining to rivers.

**Flux:** A component intentionally added to high temperature processing to modify properties (e.g., melting point, viscosity, chemical properties) of the slag.
Gangue: The fraction of ore rejected as tailing in a separating process. It is usually the valueless portion, but may have some secondary commercial use.

Grade: Percentage of a metal or mineral composition in an ore or processing product from mineral processing.

Gravity separation: Exploitation of differences in the densities of particles to achieve separation. Machines utilizing gravity separation include jigs and shaking tables.

Grinding: See "Comminution".

Hydrometallurgy: A type of extractive metallurgy utilizing aqueous solutions/solvents to extract the metal value from an ore or concentrate. Leaching is the predominant type of hydrometallurgy.

Ion: An atom, group of atoms, or molecule that has acquired a net electric charge by gaining or losing electrons from an initially electrically neutral configuration.

Iron hydroxide: A chemical compound composed of iron cation and a hydroxide (oxygen plus hydrogen) anion, with the chemical formula Fe(OH)$_3$. It is a common precipitate in acidic environments, with a yellowish, orangish or reddish coloration.

Layered base amendments: Alkaline (base) materials that are interlayered with acid generating materials in order to provide a measure of neutralizing capacity.

Liberation: Freeing, by comminution, of particles of specific mineral from their interlock with other constituents of the ore.

Limestone: A sedimentary rock formed by chemical precipitation from sea water or fresh water that is composed primarily of the mineral calcite (calcium carbonate).

Lode: An unusually large vein or set of veins containing ore minerals.

Longwall mining: In level, tabular ore bodies it is possible to recover virtually all of the ore by using this method (in the United States, only coal is known to have been mined using longwall methods). Initially, parallel drifts are driven to the farthest boundary of the mine area. The ore between each pair of drifts is then mined along a continuous face (the longwall) connecting the two drifts. Mining proceeds back toward the shaft or entry, and only enough space for mining activities is held open by moveable steel supports. As the longwall moves, the supports are moved with it and the mined out area is allowed to collapse. Various methods can be used to break up and remove the ore. In many cases, the rock stresses that are caused by the caving of the unsupported area aids in breaking the material in the longwall face.

Magnetic separation: Use of permanent or electro-magnets to remove relatively strong ferromagnetic particles from para- and dia-magnetic ores.

Matte: An impure metallic sulfide product obtained from the smelting of sulfide ores of metals such as copper, lead, and nickel.

Metal complexes: An ion consisting of several atoms including at least one metal cation.
**Metallurgy:** The science and art of extracting metals from their ores, refining them, and preparing them for use. Metallurgy consists of three major disciplines: mineral processing metallurgy, extractive metallurgy, and physical metallurgy.

**Microbial mat:** A naturally occurring mat of organic matter found in wetland environments, typically composed predominantly of blue-green algae.

**Mill:** Includes any ore mill, sampling works, concentration, and any crushing, grinding, or screening plant used at, and in connection with, an excavation or mine.

**Mine:** An opening or excavation in the earth for the purpose of extracting minerals.

**Mineral:** A naturally occurring, solid, inorganic element or compound, with a definite composition or range of compositions, usually possessing a regular internal crystalline structure.

**Mineral processing:** Preparation of ores by physical methods. A subcategory of metallurgy. Methods of mineral processing include comminution, classification, flotation, gravity separation, etc.

**Native metal:** A natural deposit of a metallic element in pure metallic form, not combined as a mineral with other elements.

**Open Stope:** In competent rock, it is possible to remove all of a moderate sized ore body, resulting in an opening of considerable size. Such large, irregularly-shaped openings are called stopes. The mining of large inclined ore bodies often requires leaving horizontal pillars across the stope at intervals in order to prevent collapse of the walls.

**Ore:** A natural deposit in which a valuable metallic element occurs in high enough concentration to make mining economically feasible.

**Overburden:** Material of any nature, consolidated or unconsolidated, that overlies a deposit of ore that is to be mined.

**Oxidizing:** Increasing in oxidation number (valence charge). The process of oxidation involves a loss of electrons.

**Oxyhydroxides:** Chemical compounds that contain one or more cations bonded to both oxygen and hydroxide (OH) anions.

**Passive treatment systems:** Systems that do not require periodic or continual maintenance or upkeep to maintain system effectiveness. Examples include aerobic or anaerobic wetlands, anoxic limestone drains, open limestone channels, alkalinity producing systems, and limestone ponds.

**pH:** The negative logarithm of the hydrogen ion concentration, in which pH = -log [H+]. Neutral solutions have pH values of 7, acidic solutions have pH values less than 7, and alkaline solutions have pH values greater than 7.

**Placer:** A sedimentary deposit of unconsolidated material (usually gravel in river beds or sand dunes) containing high concentrations of a valuable mineral or native metal, usually segregated because of its greater density.
Porous reactive walls: Trenches constructed to intercept contaminated ground water and which are filled with materials such as activated charcoal that sorb or precipitate metals from solution.

Pyrometallurgy: A type of extractive metallurgy where furnace treatments at high temperature are used to separate the metal values from an ore or concentrate. The waste product is removed as slag and/or gases. Smelting and refining are common pyrometallurgical processes.

Reducing: Decreasing in oxidation number (valence charge). The process of reduction involves a gain of electrons.

Reduction-oxidation potential: The redox potential or Eh.

Refining: A high temperature process in which impure metal is reacted with flux to reduce the impurities. The metal is collected in a molten layer and the impurities in a slag layer. Refining results in the production of a marketable material.

Riparian: Pertaining to the bank of a natural watercourse.

Roasting: The oxidation of ore or concentrate (usually of sulfide concentrates) at an elevated temperature to obtain metal oxides. The material is not melted. Roasting is usually used to change metallic compounds into forms more easily treated by subsequent processing.

Room and Pillar: This method is suitable for level deposits that are fairly uniform in thickness. It consists of excavating drifts (horizontal passages) in a rectilinear pattern so that evenly spaced pillars are left to support the overlying material. A fairly large portion of the ore (40%-50%) must be left in place. Sometimes the remaining ore is recovered by removing or shaving the pillars as the mine is vacated, allowing the overhead to collapse or making future collapse more likely.

Sedges: Any of numerous plants of the family Cyperaceae, resembling grasses but having solid rather than hollow stems.

Sequential extraction: A chemical extraction process in which chemical species are removed from solution for analysis in a sequential manner using laboratory techniques that do not affect the concentrations of the constituents remaining in solution.

Shaft: An excavation of limited area compared with its depth, made for finding or mining ore or coal, raising ore, rock or water, hoisting and lowering men and materials, or ventilating underground workings.

Shrinkage Stoping: In this method, mining is carried out from the bottom of an inclined or vertical ore body upwards, as in open stoping. However, most of the broken ore is allowed to remain in the stope in order both to support the stope walls and to provide a working platform for the overhead mining operations. Ore is withdrawn from chutes in the bottom of the stope in order to maintain the correct amount of open space for working. When mining is completed in a particular stope, the remaining ore is withdrawn, and the walls are allowed to collapse.

Slag: A mixture of oxides (sometimes halides) of metals or nonmetals formed in the liquid state at high temperatures. A flux is usually added to encourage slag production, where the slag represents the undesirable (waste) constituents from smelting and refining an ore or concentrate.
Smelting: Obtaining a metal from an ore or concentrate by melting the material at high temperatures. Fluxes are added that, in the presence of high temperatures, reduce the metal oxide to metal resulting in a molten layer containing the heavy metal values and form a slag layer containing impurities. Smelting is usually performed in blast furnaces.

Sorption: The process of sorbing as by adsorption or absorption.

Spoil: Debris or waste material from a mine.

Square-set Stopping: Ore bodies of irregular shape and/or that occur in weak rock can be mined by providing almost continuous support as operations progress. A square set is a rectangular, three-dimensional frame usually of timber, which is generally filled with waste rock after emplacement. In this method, a small square section of the ore body is removed, and the space created is immediately filled by a square-set. The framework provides both lateral and vertical support, especially after being filled with waste. Use of this method may result in a major local consumption of timber and/or other materials utilized for construction of the sets.

Stope: An excavation in a mine, other than development workings, made for the purpose of extracting ore.

Sublevel Caving: In this method, relatively small blocks of ore within a vertical or steeply sloping vein are undercut within a stope and allowed to settle and break up. The broken ore is then scraped into raises and dropped into mine cars. This method can be considered as an intermediate between block carving and top slicing.

Substrate: An underlayer. In passive treatment systems this refers to a layer of organic or other matter that underlies ponded acidic water.

Taconite: A chemical precipitate sedimentary rock composed of iron-bearing chert and which can serve as an ore material for iron.

Tailings: Residue from milling processes (e.g., flotation tailings, gravity tailings, leach tailings, etc.).

Top Slicing: Unlike the previously described methods in which mining begins at the bottom of an ore body and proceeds upward, this procedure involves mining the ore in a series of slices from the top downward, first removing the topmost layer of the ore and supporting the overhead with timber. Once the top layer of an area is completely removed, the supports are removed and the overlying material allowed to settle onto the new top of the ore body. The process is then repeated, so that as slices of ore are removed from the ore body, the overburden repeatedly settles. Subsequent operations produce an ever-thickening mat of timber and broken supports. This method consumes major quantities of timber.

Vein: A mineralized zone having a more or less regular development in length, width, and depth to give it a tabular form.

Wetlands: A lowland area such as a marsh or swamp that is saturated with moisture. They can be natural features of an environment or engineered impoundments.

Zeolite: A group of hydrous aluminosilicate minerals containing sodium, calcium, potassium or other alkali or alkaline earth elements, which typically have an open crystal structure. These minerals are widely used in chemical processes for their cation exchange capabilities.
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APPENDIX B

ACID MINE DRAINAGE
# Appendix B

## Acid Mine Drainage

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Appendix B
Acid Mine Drainage

B.1 Introduction

Acid mine drainage (AMD), also called acid rock drainage (ARD), is a natural occurrence resulting from the exposure of sulfur and iron bearing materials to erosion and weather. Percolation of water through these materials results in a discharge with low pH and high metals concentration. Although AMD is naturally occurring, mining activities may greatly accelerate its production. AMD production is accelerated since mining exposes new iron and sulfide surfaces (e.g., underground mine walls, open pit walls, and overburden and mine waste piles) to oxygen. As such, AMD is one of the primary environmental threats at mining sites.

To efficiently remediate mining sites, project managers must understand the formation of AMD and those factors that influence its quality and quantity, such as the interaction of sulfide minerals, air, water, and micro-organisms. This section has been added to introduce the project manager to these issues.

B.2 Description

AMD results from the oxidation of sulfide minerals inherent in some ore bodies and the surrounding rocks. Iron sulfide minerals, especially pyrite (FeS2) and also pyrrhotine (FeS) contribute the most to formation of AMD. Oxygen (from air or dissolved oxygen) and water (as vapor or liquid) which contact the sulfide minerals directly cause chemical oxidation reactions which result in the production of sulfuric acid. The primary reactions associated with pyrite are described below.¹

Pyrite is initially oxidized by atmospheric oxygen producing sulfuric acid and ferrous iron (Fe2+) according to the following reaction:

\[
\begin{align*}
\text{FeS}_2 + \frac{7}{2} \text{O}_2 + \text{H}_2\text{O} & \rightarrow \text{Fe}^{2+} + 2\text{SO}_4^{2-} + 2\text{H}^+ \quad (1) \\
\text{Fe}^{2+} + \frac{1}{4} \text{O}_2 + \text{H}^+ & \rightarrow \text{Fe}^{3+} + \frac{1}{2} \text{H}_2\text{O} \quad (2)
\end{align*}
\]

The ferrous iron may be further oxidized by oxygen releasing more acid into the environment and precipitating ferric hydroxide.

\[
\begin{align*}
\text{Fe}^{2+} + \frac{1}{4} \text{O}_2 + \frac{5}{2} \text{H}_2\text{O} & \rightarrow \text{Fe(OH)}_3 + 2\text{H}^+ \quad (3)
\end{align*}
\]

As acid production increases and the pH drops (to less than 4), oxidation of pyrite by ferric iron (Fe3+) becomes the main mechanism for acid production.

\[
\begin{align*}
\text{FeS}_2 + 14\text{Fe}^{3+} + 8\text{H}_2\text{O} & \rightarrow 15\text{Fe}^{2+} + 2\text{SO}_4^{2-} + 16\text{H}^+ \quad (4)
\end{align*}
\]

This reaction is catalyzed by the presence of Thiobacillus ferrooxidans. This bacterium accelerates the oxidation of ferrous iron into ferric iron (reaction 2) by a factor of 106:1. The sulfuric acid produced in the above reactions increases the solubility of other sulfide minerals in the solid surfaces. Ferric iron in acidic solution can oxidize metal sulfides per the following reaction:

\[
MS + 2Fe^{3+} \rightarrow M^{2+} + S + 2Fe^{2+}
\]

(5)

where MS = metal sulfide (galena PbS, sphalerite, ZnS, etc.)

Metals commonly solubilized from sulfides in AMD include aluminum, copper, lead, manganese, nickel, and zinc. Metals in the form of carbonates, oxides, and silicates may also be mobilized, often aided by biological catalysts. AMD may also leach uranium, thorium, and radium from mine wastes and tailings associated with uranium mining operations. The most common metal in AMD is iron in the form of soluble ferrous ions, ferrous hydroxide (Fe(OH)$_2$), ferrous sulfate, and ferric sulfate, as well as suspended insoluble ferric hydroxide precipitate. The iron hydroxides give AMD a red to orange color.

The rates of the reactions associated with AMD have important implications, as they influence the quality (pH and metals content) and quantity of AMD produced. The rate of AMD formation depends on several factors, including the presence of microorganisms, the type of the sulfide and non-sulfide minerals present, particle size of the minerals, pH, temperature, and the amount of oxygen present.

The presence of iron-oxidizing microorganisms as catalysts affects the rate of AMD forming reactions. These bacteria are indigenous to many environments including sulfide ore bodies. As discussed above, the iron oxidizing autotrophic bacteria, T. ferrooxidans, greatly increases the oxidation of ferrous to ferric iron, which causes reaction 4 to quickly proceed. Reaction 4 produces 16 equivalents of hydrogen ions further lowering pH and causing more ferric iron to be oxidized. At low pH levels (pH 2 to 4) these bacteria thrive and multiply, further increasing reaction rates. Sulfide-oxidizing bacteria, such as T. thiooxidans may also increase AMD formation, although to what extent is less well-known.

Mineral sulfides vary in their reactivity. This is due to the physical and chemical characteristics of the various sulfide minerals. For example some metal sulfides (i.e., copper, lead, and zinc) have a tendency to form low solubility minerals which encapsulate them and prevent further oxidation. The crystal structure of the sulfide minerals is an important factor for two reasons: (1) certain crystalline structures are more stable and resist weathering (oxidation); and (2) due to the increased surface area, smaller crystals react faster.

The rate of AMD formation depends upon the particle size and surface area of rocks containing the sulfide minerals. Smaller particles have increased surface area that can contact the

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weathering agents. Therefore, rock tailings (very fine particles) will weather faster than large boulders. Rates of weathering and production of AMD are dramatically increased in processed materials (e.g., crushed tailings from mineral processing or leaching), due to the increased amount of surface area.

The rate of AMD formation is also dependent on pH and temperature. The chemical reaction rate is higher at low pH because the solubility of the metals increases and biological oxidation peaks at a pH of about 3.5. Therefore, it is generally true that as more sulfuric acid is released and the pH decreases, more leaching occurs. Both the chemical and biological reaction rates also increase with increased temperature. This is because of increased solubility of metal species and increased biological activity at higher temperatures.

It is apparent from the above discussion that the production of AMD is complicated. Due to the many factors that influence AMD, the short-term and long-term quality and quantity produced may be difficult to characterize or predict. Section A.4.2 of this document discusses methods for characterizing the production of AMD from waste solids (sources) associated with mining processes.

B.3 Environmental Effects

As discussed above, AMD introduces sulfuric acid and heavy metals into the environment. The environment can naturally assimilate some AMD through dilution, biological activity, and neutralization, although its capacity to treat AMD may be limited. When this treatment capacity is exceeded, drainage and surface water flowing out of mining areas can be very acidic and contain elevated concentrations of metals. The metal-laden acidic drainage and surface water can lead to ground water contamination.

The ability of the receiving environment to assimilate AMD will depend on site specific conditions such as drainage patterns and dilution, biological activity, and neutralizing capacity of the ore, waste material, tailings, and/or surrounding soils. Drainage patterns and dilution depend largely on the climate and topography of a site. Naturally occurring biological activity can attenuate the metals concentration by adsorption and precipitation of some metal species such as sulfates.

Neutralization is the consumption of acidity in which hydrogen ions are consumed according to the following reactions:

\[
\text{CaCO}_3 + \text{H}^+ \rightarrow \text{Ca}^{2+} + \text{HCO}_3^- \tag{6}
\]

\[
\text{HCO}_3^- + \text{H}^+ \rightarrow \text{H}_2\text{O} + \text{CO}_2 \tag{7}
\]

The neutralization capacity of a soil depends largely on the presence of naturally occurring, acid consuming minerals. The most common mineral is calcite (CaCO3), a major constituent of limestone, and dolomite (CaMg(CO3)2). Other neutralizing minerals include other carbonates of iron and magnesium and aluminum and iron hydroxides. As neutralization occurs, metals precipitate because of decreased solubility at higher pH.

The impact of AMD can increase over time if the neutralizing capacities of the soil are depleted. This may occur if the neutralizing minerals have a tendency to form crusts of precipitated salts
or gypsum which inhibits further reaction, or if the neutralizing minerals are depleted through numerous reactions with AMD. The impact of AMD can also change if the rates of AMD formation change due to the alteration of site conditions. For these reasons, there is often a time lag after mining activities begin until AMD is detected. The times can range from 1 to 10 or more years; AMD may not be detected until after surface reclamation occurs. Acid generation, once it begins, is difficult to control, often accelerates, and can persist for centuries.

AMD may be compounded by other problems caused by mining activities. Chemicals or petroleum products used in equipment and vehicle maintenance can pollute mining sites. Heap leaching technologies utilize cyanide to extract gold, and the failure of liners can introduce cyanide into the environment. In addition, mining often leads to higher erosion rates and increased dissolved salts, sediment loads, and turbidity of run-off. Radionuclides can also be leached out of the rock. All of these contaminants, as well as the heavy metals mentioned earlier can enter the surface water and the ground water. These contaminants, in addition to the acidic run-off, must all be considered when treating AMD.

If site conditions are conducive to AMD formation and the capacity to assimilate AMD has been exceeded, environmental impacts can be quite severe. Impacts depend on the nature (strength and volume) of the AMD and the proximity of aquatic resources. Impacts can include lowering of water quality, alteration of aquatic and terrestrial ecosystems, potential destruction of aquatic habitats, and, if the site is near human residences, contamination of drinking water supplies. Impacts are far reaching, are of concern to regulatory decisionmakers, and must be addressed during cleanup actions.

B.4 Contacts and References

Appendix B of this Manual is an annotated bibliography of passive acid mine drainage treatment technologies. EPA regional and other Federal Land Management Agency contacts with expertise in acid mine drainage prediction, analysis, and remediation, can be found in Appendix L. The remainder of this document is an annotated bibliography of acid mine drainage references.
B.5 **AMD Annotated Bibliography**

Reference not available.

Reference not available.

Reference not available.

Contains several papers on acid mine drainage. Reference not available.

Reference not available.

Describes metal accumulation in sediments of a natural wetland receiving AMD from the Summitville gold mine. The wetland, located in the Alamosa River system, exhibits increased levels of Cu, Cr, and Zn.

Describes variations in the types and amounts of bacteria found in three different substrate materials in constructed wetland test cells following two months of AMD flow through the cells.

Reference not available.

Reference not available.

Reference not available.


Reference not available.


Describes a system for treating acidified waters that contaminate shallow ground water by installing screens of organic carbon in an excavated portion of the aquifer. Various carbon sources were tested down-gradient from mine tailings at Sudbury, ON. The reactive walls induce bacterially mediated sulfate reduction and subsequent metal sulfide precipitation. Pilot studies show Fe and SO4 concentrations decreased dramatically while pH and alkalinity increased.


Reference not available.


Experimental tests of high-alkalinity organic substrates to evaluate anaerobic treatment of AMD from the Big Five Tunnel, National Tunnel and Quartz Hill Tunnel in Clear Creek, CO. Results showed that removal of Cu, Zn, Fe, and Mn exceeded 99 percent and that treatment raised pH from 2.5-5.6 to greater than 7.0. Experimental results were used to calculate loadings and can be used in the design of pilot-scale or full-scale wetlands.


Reference not available.


Studies the natural precipitation of metal complexes in a stream contaminated by acid drainage (pH=2.3) from metal mines caused by the inflow of neutral tributary waters. Discusses implications for the management and remediation of polluted stream systems.

Reference not available.


Reference not available.


Reference not available.


Reference not available.


Reviews the success of 12 wetland systems operated by TVA and discusses the quality of effluent from impoundment 1, which has been in operation since 1985.


Reviews the effectiveness of anoxic limestone drains in increasing alkalinity to prevent pH decreases due to Fe hydrolysis.


Reviews the design, construction, and success of a constructed wetland to treat acidic drainage from impoundment 3 at the 950 coal mine in AL.


Experimentally investigated the effectiveness of 5 substrate types (natural wetland, acidic wetland, clay, mine spoil, and river pea gravel) in mitigating acidic drainage from the Fabius coal mine (AL). Study showed that substrate type is less important than the plant-soil-microbe complex that developed in each cell.
Reference not available.

Reference not available.

Describes a project in which a coal mine portal was sealed and backfilled with limestone. Initially, the seal reduced water flow, increased pH of the remaining effluent, and created net alkaline effluent with reduced Fe and Al concentrations. Subsequent high flows changed flow paths so that water no longer contacts the limestone and escapes untreated.

A review of the potential uses of the passive systems available and of their effectiveness in preventing long-term environmental damage. Cites case studies of the treatment systems used at the Wheal Jane and Consolidated copper-tin mines (Cornwall, England). Includes a discussion of general principles that may affect the long-term development of acidity.

Contains sections on passive treatment and combined passive and active systems for treating metal-laden AMD from precious metal mines in the Clear Creek drainage of Colorado. Passive treatment technologies include cascade aeration to promote precipitation of iron compounds and wetland treatment in aerobic and anaerobic environments to reduce metal and sulfur contents. Passive treatment designs are discussed for the Argo Tunnel, Big Five Tunnel, National Tunnel, Burleigh Tunnel, Rockford Tunnel, Gregory Incline, Quartz Hill Tunnel, and McClelland Tunnel. Discusses designs that incorporate disposal of precipitated metals in accordance with RCRA guidelines and for in situ fixation of precipitated metals. Active treatment includes chemical precipitation of metals. Considers treatment of surface and ground waters.

Reference not available.

Reference not available.

Presents detailed analyses of two acid mine drainage streams in Australia to determine the dominant processes that control heavy metal transport and attenuation under conditions of chronic high-level pollution. Streams receive AMD input from sulfide-rich base and precious metals deposits. Results show that natural processes cause precipitation of metal hydroxides that lower Fe, Cu, and Al in stream waters as pH rises due to the inflow of higher pH tributary waters. Concentrations of Cd, Zn, and Mn apparently diminished only by dilution. Presents a graphical method to delineate the point along a stream channel where chemical removal mechanisms become effective for each element.


Compares results from the Douglas Highwall project (WV) and greenhouse experiments conducted at West Virginia University, both of which utilized similar designs. Found that slight differences in influent flow rate and the hydraulic conductivity of organic substrates used in anoxic limestone drains greatly affected the ability of the system to reduce and remove Fe, increase Eh, and neutralize acid.


Reference not available.


Describes the technology in use and status of studies at metal mines in Colorado.


Reference not available.


Reference not available.


Reference not available.


Discusses the Lambda Bio-Carb Process (patent pending) for in situ bioremediation. The process uses site-indigenous cultures in microecological balance to construct a self-sustaining system that self-adjusts to variations in influent composition.

Study evaluated efficiency of clinoptilolite-rich rock in reducing heavy metal concentrations in 9 stream sites contaminated by acid mine drainage (pH=2-5) in central CO. Fe and As deposited as fine particles on zeolite surface, whereas Cu, Pb, and Zn were ion exchangeable using ammonium chloride solution. Dominant factors influencing ion exchange rates were dissolved metal concentration, water flow rate, zeolite fragment size, and water temperature.


Conducted and evaluated field tests of 6 constructed wetland treatment systems for a 2 year period. Tests monitored acid and metals removal from stream sites receiving AMD in central PA.


Reference not available.


Monitored acidity from eleven 400-ton constructed piles in WV during 1982. Piles had 1) no treatment, 2) layered base amendments (limestone, lime, rock phosphate), and 3) sodium lauryl phosphate amendment. Acid conditions ensued for all nontreated piles and amended piles with NP/MPA <1. Acid conditions developed in some amended piles with NP/MPA up to 2.3. Layered amendments were judged to be less effective than piles in which basic materials were evenly dispersed.


Reference not available.


Describes a variety of techniques presently being used to treat AMD at coal, metal, and uranium mines in New Mexico. Both active and passive treatment techniques are discussed.


Reference not available.

Describes the use of natural wetlands to treat drainage from taconite mines in MN contaminated with Ni, Cu, Co, and Zn. Also discusses the siting and design of test cells within existing wetlands.


Reports results of a study of metal removal from neutral drainage (pH=7.2) generated from an open-pit taconite mine in MN. The natural white cedar peatland removed significant amounts of nickel and copper, most taken up by the peat.


Reference not available.


Reports inconclusive results of a study in which acidic mine drainage (pH=3.6) was diverted into a natural wetland. Study found that significant accumulations of metals existed in the wetland prior to the introduction of mine drainage and that the low hydraulic conductivity of the peat precluded significant flow of mine drainage through wetland sediments. Study did confirm that the plant species present had a high tolerance to metals and low pH and could be used in constructed wetlands throughout the region.


Investigates factors influencing the effectiveness of wetlands constructed to treat acid mine drainage from the Big Five Tunnel over a three year period. Discusses biochemical processes that lead to effective treatment. Results show that Cu and Zn are effectively removed, Fe less effectively removed, and pH buffered to 5.5 or higher for the long term. Concludes that treatment systems incorporating forced vertical flow are more effective than those relying on lateral flow and that low flow rates permit more metal removal than high flow rates.


Reference not available.

Characterizes the concentrations of Cd, Cu, Fe, Pb, Mn, and Zn in apparently healthy sedges from a natural wetland receiving AMD. Finds that baseline concentrations are elevated above the geometric mean for noncontaminated areas and that Cd, Pb, and Zn locally exceed recommended dietary levels for cattle.


Characterizes the content of Cd, Cu, Fe, Pb, Mn, and Zn in sedges from a wetland receiving acid mine drainage, in order to determine background values and the amount of material removed from AMD influent.


Reference not available.


Reference not available.


Reviews the effectiveness of wetlands and anoxic limestone drains in treating AMD from coal mines in WV. Studied sites include the Keister, S. Kelly, Pierce, and Z&F wetlands and the Greendale, Kodiak, Lillybrook, Preston, Lobo Capital, and Benham anoxic limestone drains. Finds that limestone in wetland substrates does not appear to improve metal removal efficiency, that hay added to anoxic limestone drains diminishes the ability of limestone to neutralize acidity, and that maintaining water flow through the drain is critical to the drain’s success.


Reports updated monitoring results on the Keister, S. Kelly, Pierce, and Z&F wetlands and the Benham, Lobo Capital, Kodiak, Lillybrook, and Preston anoxic limestone drains, all of which are associated with eastern coal mines.


Reference not available.

Abstract reporting results of a study to examine the effect of pH on the metal scavenging ability of algae. Concludes that cationic species are less effectively scavanged at low pH, whereas anionic metal species (e.g., As) are completely removed from solution within a short distance from the source.


Reviews the design and operation of a peat/wetland system that could be installed to treat AMD from an iron mine in MN (pH of 5-6, low metal content).


Laboratory experiments to test the capacity of muskeg sediments to treat mildly acidic (pH=4), metal-bearing drainage. Alfalfa, potato waste and hydoseed mulch used to simulate muskeg sediments. Experiments show this treatment can be effective in removing metals and raising pH, especially if reducing conditions can be maintained.


Develops guidelines for creating effective conceptual designs that utilize knowledge of wetland chemistry, hydraulic capacity, and structural integrity of treatment components. Applies guidelines to the redesign of the passive treatment system from the Marshall No. 5 coal mine near Boulder, CO. System components include an anoxic limestone drain to add alkalinity, a settling basin to promote aeration of the AMD, a wetland with aerobic and anaerobic function to raise pH, and a polishing cell for final aerobic treatment. Preliminary results show pH increasing from 4.5 to 6.4 and alkalinity increasing from 8 mg/l to 79 mg/l.


Study exposed five common wetland species to AMD with a range of pH values to test individual species tolerance. Recommended species are suggested for various pH levels.


Reference not available.


Reference not available.

Investigates the suitability of locally derived organic materials for their use in sulfate-reducing constructed wetlands at a clay mine in AR and presents the results of lab tests.


Objectives were to characterize the problem of AMD generation in the south mine dump of the La Mine Doyon and to study the feasibility of using natural materials to construct dry covers to control air and water circulation in the dump.


Describes utility of passive AMD systems with application to the Marshall No. 5 coal mine.


Contains numerous papers on passive treatment systems at metal mines and coal mines, most of which are annotated herein.


Describes rationale for the implementation of an AMD abatement program at an open-pit copper mine and aspects of the design. The method selected to control AMD consisted of a low permeability till cover over waste material to reduce oxygen and water infiltration to sulfide-bearing materials, collection and diversion ditches and a limestone-lined channel.


Discusses the processes by which sulfides are formed and destroyed in wetlands and the importance of maintaining a sulfide-forming (reducing) environment. Presents characteristics of an ideal treatment system and discusses it operation.


Reports measurements of contaminant removal at 11 constructed wetlands in western PA. Concludes that contaminant removal occurs in a manner consistent with well-known chemical and biological processes.


Reference not available.

Reviews the construction and operation of passive treatment systems, including chemical and biological processes, contaminant removal, and system design and sizing. Considers three types of passive technologies: aerobic wetlands, organic substrate wetlands, and anoxic limestone drains. Presents a model for design and sizing of passive treatment systems.


Studied construction and water quality characteristics of 21 anoxic limestone drains in Appalachia to identify and evaluate factors responsible for the variable performance of these systems. Large changes in acidity were primarily associated with retention of ferric iron and aluminum. Presents a technique to determine drain size.


Reference not available.


Reference not available.


Reference not available.


Reference not available.


Reference not available.


Reports results for two constructed wetlands receiving acidic (pH=2.7) coal mine drainage. Low system retention times and minimal contact time between the peat and mine drainage precluded effective treatment by these wetlands.
judgment analysis for constructed wetlands as a best available technology for the treatment of
post-mining groundwater seeps, in International Land Reclamation and Mine Drainage
Conference and Third International Conference on the Abatement of Acidic Drainage, U.S.

Results of an analysis of 73 constructed wetlands to assess removal of acidity, Fe and
Mn from surface coal mines. Develops sizing guidelines and costs to treat seeps for 25 years
with and without anoxic limestone drain pretreatment.

Wetland treatment of coal mine drainage: Controlled studies of iron retention in model wetland
systems, in Hammer, Donald A., ed., Constructed Wetlands for Wastewater Treatment, Lewis
Publishers, Chelsea, MI, p. 793-800.

Results of a pilot lab study to evaluate the effects of Fe concentration in influent waters
on Fe retention in wetlands. Concludes that the formation of iron oxides is key control on iron
retention and the effective lifetime of a constructed wetland.

Holm, J. David and Bishop, Michael B., 1985. Passive mine drainage treatment, in Randol
International, Ltd., Water Management and Treatment for Mining and Metallurgical Operations,
vol. 3, p. 1593-1602.

Describes natural processes that can be used to passively treat acidic mine drainage.
 Includes a description of wetlands constructed to treat AMD from the Delaware Mine, a silver
mine in the Peru Creek, CO drainage and the Schuster Mine and Marshall No. 5 Mine, both of
which are coal mines.

Holm, J.D. and Elmore, T., 1986. Passive mine drainage treatment using artificial and natural
Reference not available.

Holm, Bishop, and Tempo, 1985. Incomplete reference included in Randol International, Ltd.,
Water Management and Treatment for Mining and Metallurgical Operations, vol. 3, p. 1651-
1670.

Briefly describes passive treatment systems in use at the Marshall No. 5 Coal Mine
(CO), U.S. Bureau of Mines Bruceton Research Station, AMAX Buick lead and zinc mill (MO),
New Lead Belt region (MO), and the Pierrepont (NY) lead-zinc mine.

Holm, J.D., 1983. Passive mine drainage treatment: Selected case studies, in Medine A. and
American Society of Civil Engineers.

Provides descriptions of case studies of wetlands constructed to treat AMD from non-
coal mines in Colorado. Reference not available.

Holm, J. David, and Guertin, deForest, 1985. Theoretical assessment and design
considerations for passive mine drainage treatment systems, in Randol International, Ltd.,
Water Management and Treatment for Mining and Metallurgical Operations, vol. 3, p. 1603-
1650.

Briefly describes passive treatment mechanisms including pH modulation, cation
exchange, sorption and coprecipitation, complexing, biological extraction, and dilution.
Discusses the design of passive treatment systems and evaluation of appropriate sites for their
installation.
Appendix B: Acid Mine Drainage


Describes the design and construction of a wetland in a high mountain climate to treat AMD from the Big Five Tunnel. Provides information on liner types, drain spacing and size, organic substrate materials, and vegetation.


Describes the design and construction of an artificial wetland to treat AMD from the Big Five Tunnel precious metal mine. Included are sections that discuss the preparation of plants and substrate materials and procedures for sample collection.


Characterizes the cation exchange capacities and metal removal efficiencies of humus and forest litter from ponderosa pine, lodgepole pine, spruce-fir, and aspen forests. Concludes that ponderosa and aspen litters have the highest ion exchange capacities but that aspen and spruce-fir materials were the most efficient at removing metals from AMD. These materials are suitable for passive treatment systems.


Evaluated the effects of rerouting AMD from a base and precious metals mine into a wetland ecosystem. Results showed that only Fe was significantly removed, with little effect on Al, Mn, or Zn levels. Surface water quality below the wetland was not improved significantly. The natural wetland was found to have a significant metal content prior to diversion that may have precluded additional metal uptake during the experiment.


Reference not available.


This paper describes how treatment strategies (active and passive) are being developed for the Summitville (CO) Mine. It provides a brief summary of the AMD issues at Summitville Mine, identifies the types of remedial technologies and process operations that could be applied at the site, discusses the basis for evaluating alternative remedial measures, and describes selected remedial measures and their implementation.
  Reference not available.

  Reference not available.

  Reference not available.

  Reference not available.

  Reports preliminary results from a wetland system constructed to treat coal mine drainage in PA (pH=5.0), which show that algae effectively bioaccumulate metals including Mn and Fe.

  Study focuses on the ability to create effective anoxic limestone dissolution treatment components for AMD abatement in open atmospheres. Studies 3 SAPS in PA that utilize wetlands with mixed substrates of organic compost and limestone gravel. This wetland configuration promotes anoxic conditions, generates alkalinity in excess of acidity regardless of acidity concentrations, produces quasi-neutral water and decreases treatment area requirements.

  Reference not available.

  Describes the chemical reactions that affect metal transport in AMD in surface waters of the St. Kevin Gulch drainage near Leadville, CO in the context of hydrologic setting. Results can be used to design effective remediation measures.

Discusses general aspects of passive AMD treatment and provides an update on pilot-scale and full-scale field evaluations being conducted by the Bureau of Mines.

Reference not available.

Reference not available.

Reference not available.

Reference not available.

Reference not available.

Reference not available.

Describes the design, construction, and effectiveness of a wetland treatment system at a coal mine in WV.


Presents results of bench-scale evaluation tests of passive treatment of base metal acid mine drainage seepages. Assessed methods including: 1) anoxic lime drains (limestone kept under anoxic conditions); 2) limestone-organic mixture utilizing sulfate-reducing bacteria; 3) biosorbency in which metals are taken up by wood waste, and 4) a biotrench that utilizes different nutrients than the limestone-organic mixture. Concludes that a combination of 1 and 2 above is best for treating AMD.

Discusses the potential utility of passive wetlands treatment of AMD from the abandoned Mount Washington porphyry copper mine. Describes successes and failures of reclamation activities conducted to date.


Reference not available.


Reference not available.


Reference not available.


Describes the design and operation of the cyanide heap leach pad at the Summitville precious metals mine, a program for decommissioning the leach pad, and a geochemical evaluation of potential environmental impacts from the pad. Includes brief sections on active and passive treatment of acid drainage from the leach pad. Passive treatment alternatives under consideration include wetlands, engineered anoxic systems, and direct land application; does not include information on design and feasibility of passive systems.


Study investigated the ability of sulfate-reducing bacteria to treat AMD at lower residence times by using multiple stage systems in parallel and series. The test results determined using samples of AMD from the Eagle Mine have implications for the design of passive treatment systems.


Reference not available.


Reference not available.


Reference not available.
Reference not available.

Reference not available.

Reference not available.

Reference not available.

Listing of reports available for purchase.

Brief description of the chemistry of acid mine drainage generation and neutralization and the kinetics of the chemical reactions. Includes links to pages concerning the role of microorganisms in AMD.

Provides an overview of the generation and migration of acid mine drainage at open-pit mines, with emphasis on the Equity silver mine in British Columbia. Presents a predictive model for acid drainage from pit walls that could be used to design treatment systems.

Reference not available.

Reference not available.

Provides a general overview of wetlands treatment of AMD, including a discussion of the advantages and disadvantages of wetland treatment systems.

Contains sections that review the retention of sulfur in wetland environments, the types of constructed wetlands, design considerations and parameters for constructed wetlands, constituent loadings in wetlands, and metals and toxic chemicals in wetland environments.


Describes three applications of bacterial inhibitors: 1) surface coal mine with highly pyritic shale overburden in central PA, 2) refuse disposal area in central PA, 3) silver mine in Idaho where waste rock is used as pit backfill. All studies were successful field tests indicating that bacterial inhibitors control acid generation and achieve long-term control through controlled release systems.


Describes the effects of percolating AMD carried in a surface stream (St. Kevin Gulch) on regional ground water quality. Discusses the fate of AMD generated from metal mining in ground water where both oxidizing and reducing conditions are present.


Results of a field test of three constructed wetlands using native blue-green algae and limestone or pea gravel substrates at the Fabius Coal Mine, AL. AMD was pre-treated in an oxidation pond prior to flow into the wetland. Study evaluated feasibility of microbial mat treatment and assessed mat performance under environmental conditions (seasonal variation, day-night conditions, etc.).


Abstract describes the geochemistry of metal-rich AMD generated from the Summitville gold mine (CO) and its downstream distribution in the Alamosa River system.


Contains numerous Geological articles that describe the geochemistry of AMD from the Summitville gold mine and its downstream effects on the Alamosa River, Terrace Reservoir, and natural wetlands.
Reference not available.

Describes the mechanisms controlling the transport of metals in tailings impoundments and underlying aquifers. Contains a reference to In-situ remediation of metal contaminated groundwater, which describes the use of porous reactive walls to passively treat metals contaminated groundwater. Lists numerous AMD abstracts published by the author.

Reference not available.

Reference not available.

Reference not available.

Notes, references, papers and presentations from a workshop on AMD.

Examines current monitoring methods at mines with AMD, reviews statistics as they are applied to water quality data and emphasizes the importance of flow data, uses a set of data collected daily to elucidate the range of fluctuations that naturally occur, and presents general guidelines for monitoring untreated water and the receiving environment.

Biosulfide treatment separates chemical precipitation of sulfides from biological conversion of sulfate to sulfide to produce saleable products. Objective of study was to operate and evaluate a continuous, integrated system that depended solely on microbially generated products for treatment of strongly acid water (pH=2.45). Process was demonstrated to be effective, reliable, and easy to operate through more than 1 year of operation.

Describes use of a reclamation cover to control acid-generating reactions, prevent flushing of reaction products, and establish lower oxidation states to allow implementation of effective passive treatment systems.


Experiments using 3 samples of clinoptilolite with varying Na content and an AMD sample from the Rio Tinto copper mine in northeastern Nevada. Zeolites had differing cation exchange capacities but all were able to remove metals to drinking water standards. Zeolites could be regenerated using NaCl solution.


Contains an online bibliography of papers related to acid mine drainage remediation and a discussion of passive treatment technologies including oxidizing and reducing wetlands.


The study attempts to determine the geochemical phases into which Fe, Mn, Cu, and Zn are partitioned in a pilot-scale constructed wetland receiving AMD from the Big Five Tunnel in Idaho Springs, CO by using a geochemical technique known as sequential extraction.


Reference not available.


Experimentally proved technical feasibility of electrochemical treatment using a block of massive sulfide-graphite rock as cathode, scrap iron as anode, and AMD from an open-pit iron mine in Canada as the electrolyte. Electrolyte pH was raised to a maintained level of 5.5, reduction-oxidation potential was decreased, and iron sulfate precipitate removed Al, Ca, and Mg from solution.


Provides a detailed discussion of the dissolution and neutralizing capacity of carbonate and silicate minerals related to equilibrium conditions, dissolution mechanism, and kinetics. Illustrates that differences in reaction mechanisms and kinetics have important implications for the prediction, control, and remediation of AMD.

Reviews the processes that lead to the formation of acid from sulfide and sulfate minerals, mechanisms by which acid generation can be prevented, and options for abating AMD.


Reference not available.


Reference not available.


Reference not available.


Reference not available.


(available from the National Mine Land Reclamation Center for $15: (304) 293-2867 ext. 444)

Reference not available.


A general review of the operation and effectiveness of anoxic limestone drains in the treatment of AMD. Includes steps for building an anoxic limestone drain and discusses important parameters in design and sizing.


Reviews the historical development of passive treatment strategies including wetlands, anoxic limestone drains, and alkalinity producing systems. Describes the design and construction of a two-phase treatment system employed at the Douglas Highwall mine (WV) that uses two trenches with varying ratios of organic material and limestone. Preliminary results show that the system raises pH by 3 log units, increases alkalinity from 0 to 200 mg/l, and effectively removes dissolved Al, Fe, and Mn from acidified waters.

Reviews the function of different passive treatment technologies including aerobic and anaerobic wetlands, anoxic limestone drains, alkalinity producing systems, open limestone channels, limestone ponds, and reverse alkalinity producing systems and the processes by which they improve water quality. Discusses the effectiveness of backfilling and revegetating surface mines in reducing acid loads and improving water quality.


A general overview passive wetlands treatment, including important wetlands processes, alkalinity generation and anoxic limestone drains, design and sizing parameters, and plant selection for optimum wetlands effectiveness.


Reference not available.


Contains 10 papers that deal with aspects of the design, treatment, and effectiveness of passive treatment systems, most dealing with coal mine AMD, in addition to multiple papers on active treatment systems and AMD prevention.


Reference not available.


Notes from a workshop presented at the International Land Reclamation and Mine Drainage Conference and the Third International Conference on the Abatement of Acidic Drainage in Pittsburgh, PA.


Investigates the relationship between iron bacteria type, abundance, stream environment, and water/sediment chemistry in acid drainage from a coal strip mine. Concludes that bacteria exert significant control over the precipitation of Fe-Mn oxyhydroxides, which affect the distribution of trace metals in effluent.


Reference not available.
Appendix B: Acid Mine Drainage

Reference not available.

Contains links to numerous internet sources on acid mine drainage including constructed wetlands at base and precious metals mines (/wetlands/metal.htm) and examples of natural and constructed wetlands that are remediating AMD. Also includes a link to a web page that briefly describes the UK effort to remediate acid mine drainage from Cornish tin mines (http://www.intr.net/esw/494/uk.htm).

Demonstrated the effectiveness of microbiological treatment on acidic mine drainage water with high metals concentration. Experiments used pilot scale bioreactors constructed underground at the Eagle Mine Superfund site in Colorado. The systems removed 95 to 100 percent of the metals.

Reference not available.

Describes an attempt to attenuate AMD from metal mines in a riparian corridor in Montana. AMD is generated from tailings that were eroded and fluvially redeposited during flood events. One design uses *in situ* lime treatment, in which lime is admixed with tailings, then recontoured and vegetated.

Reference not available.

Study examines the controls on metal mobility and transport in subsurface and stream waters. A conceptual hydrogeochemical model for the production of AMD is provided for the base-metal-sulfide deposits at the abandoned Waite and Amulet mines.

Examines the effects of storm water drainage through two constructed wetlands by evaluating effluent water quality (total Fe, total Mn, TSS, pH).

Reference not available.


Describes the use of anoxic limestone drains to treat three point sources of AMD from coal mines in WV. Preliminary water quality analyses indicate that the drain is increasing pH, adding alkalinity, and removing Fe and Al.


Reference not available.


Reference not available.


Reference not available.


Proceedings of a Conference held in Pittsburgh, PA, April 19-21, 1988. Contains sections on biological mine water treatment (6 papers), wetland systems for mine water treatment: case studies (5 papers), and wetland systems for mine water treatment: process and design (5 papers).


Proceedings of the conference.


Reference not available.


Reference not available.
Appendix B: Acid Mine Drainage


An update of a previous open-file report on the environmental effects of the Summitville gold mine. Provides recent information on the impact of AMD on the Alamosa River system and wetlands in the San Luis Valley.


Newsletter with short technical articles pertaining to various aspects of acid mine drainage.


Discusses the operation of a wetland constructed in Idaho Springs, CO to treat acid mine drainage with low pH and high concentrations of heavy metals.


Study conducted to determine the extent to which ferric iron reduction occurs and the extent to which sulfate reduction versus ferric iron reduction contributes to alkalinity generation in 5 wetlands constructed with different organic substrates. Studies conducted over 18 to 22 month period in KY, using AMD from coal mines. Initial results showed that treatment was effective. However, monitoring revealed a general pattern of diminished ability to reduce concentrations of H+, soluble Fe, and SO4 during winter months, with failure to reestablish effective treatment after the second winter. Successful long-term treatment depends on the continued ability for biological alkalinity generation to balance influent acid load.


Examines downstream changes in pH, metals concentrations, and iron oxidizing bacteria in AMD as a result of natural processes. Describes the relationships between stream chemistry and microbiology.


Studies the attenuation of iron and zinc from AMD (pH=3.5-4.5) by natural processes in a wetland. Study shows that approximately 75 percent of total iron is removed by precipitation of iron hydroxides from influent but that zinc is not removed.


Study documents dramatic shifts in Fe+3/Fe+2 abundances in effluent from constructed wetlands that correlates to time of day (high Fe+3 prior to sunset; high Fe+2 prior to sunrise). Discusses implications for sampling protocols for assessing Fe retention and release. Study used coal mine AMD in KY.
West Virginia University, Acid Mine Drainage Treatment, http://www.wvu.edu/~research/techbriefs/acidminetechbrief.html. An introduction to treatment of acid mine drainage for the novice. Site is maintained by Dr. Jeff Skousen.

Western Governor’s Association, 1996. Final Report of Abandoned Mine Waste Working Group, prepared for the Federal Advisory Committee to develop on-site innovative technologies (DOIT), Western Governor’s Association, Denver, CO.

Reference not available.


Reference not available.


Reference not available.


Samples of arsenic- and selenium-bearing AMD (pH=2.5) was treated by precipitating iron hydroxide to remove As, then passively treated in an anaerobic cell using a manure substrate to remove heavy metals, As and Se to Federal drinking water standards. Additional metals were removed in a passive aerobic polishing cell.


Reviews the chemistry of metal mine drainage, cites differences between metal mine and coal mine drainage, analyzes the geochemistry of metals removal in wetlands, and briefly summarizes the results of studies at the Big Five Tunnel (CO), Red Lake (ON), Sudbury (ON), Danko Mine (MN), and Sand Coulee (MT).


Provides brief descriptions of the wetlands treatment systems presently in use at six base and precious metals mines in the U.S. and a detailed case history of the pilot treatment project at the Big Five Tunnel in Idaho Springs, CO.
Appendix B: Acid Mine Drainage


Experiments were conducted to determine if pH and dissolved oxygen of influent wastewaters limited the removal of heavy metals from AMD. Results showed that dissolved oxygen was not a limiting factor but that reduced pH did lower sulfate reduction.


Describes wetland design criteria used to construct treatment system wetlands, including physical requirements and wetland flora.


Reviews the effectiveness and practical application of open channels armored with limestone for treating AMD from coal mines. Studied sites include the Brownton, Dola, Florence, Webster, and Airport channels, all located in western PA.


Reports the results of field and laboratory studies conducted to assess the extent to which the neutralizing capability of limestone clasts diminishes as a consequence of armoring by metal precipitates. Found that armoring reduced neutralizing capabilities by 5 to 50 percent.


Reference not available.
APPENDIX C

MINING SITES ON THE NATIONAL PRIORITIES LIST
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C.1 Purpose ..................................................... C-1
C.2 NPL Mining Sites and Smelters as of May 16, 2000 .................. C-1
Appendix C
Mining Sites on the National Priorities List

C.1 Purpose

This appendix presents the mine sites and smelters listed on the National Priorities List as of May 16, 2000. It is hoped that this information will provide the user with an idea of the variety and geographic regions these sites are located in. For more information on a specific site, please contact the staff in the particular region (see Appendix I for a list of EPA Mining Contacts).

C.2 NPL Mining Sites and Smelters as of May 16, 2000

<table>
<thead>
<tr>
<th>Site Name</th>
<th>City</th>
<th>State</th>
<th>Region</th>
<th>NPL Status</th>
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<td>CA</td>
<td>9</td>
<td>Final</td>
</tr>
<tr>
<td>Celtor Chemical Works</td>
<td>Humboldt County</td>
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</tr>
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<td>Redding</td>
<td>CA</td>
<td>9</td>
<td>Final</td>
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<td>9</td>
<td>Final</td>
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<td>CA</td>
<td>9</td>
<td>Final</td>
</tr>
<tr>
<td>Vasquez Boulevard and I-70</td>
<td>Denver</td>
<td>CO</td>
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<td>Final</td>
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<td>CO</td>
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<td>Leadville</td>
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<td>Final</td>
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General Discussion of
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At Superfund Mining Sites
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D.1 INTRODUCTION AND ORGANIZATION OF THE APPENDIX

Throughout any remedial action at an abandoned mining and mineral processing site, the site manager must consider compliance with applicable or relevant and appropriate requirements (ARARs in CERCLA jargon). ARARs are state, local, and federal standards that are directly applicable or may be considered relevant and appropriate to the circumstances on the site. These standards are an inherent part of the scoping process, but will affect the long-term remediation, especially in the setting of cleanup standards as well as in meeting other land use regulations (e.g., regulation pertaining to wetlands and water resources, floodplains, endangered and threatened species/critical habitats, coastal zones, cultural resources, wild and scenic rivers, wilderness areas, and significant agricultural lands). The site manager must be aware of all potential ARARs and constantly considering other federal state, and local laws, regulations, and policies that will impact the actions at the site.

This appendix is organized in a statute-by-statute format providing information on the ARARs that have typically been selected at Superfund mining sites. It should be noted that the ARARs presented in this section may or may not apply on a site-specific basis and there may be additional laws and regulations that need to be considered on an individual site basis. Users of this handbook are strongly encouraged to refer to the pertinent CERCLA ARARs guidance documents for additional information and guidance. The structure of each section may vary according to the nature of the regulatory program under each statute, but the section will generally provide the following information:

- The nature and structure of the regulatory program and circumstances/conditions/actions that trigger the regulatory requirements;
- The potential applicability or relevance and appropriateness of a requirement for mining sites;
- A summary of the standards promulgated under the regulatory program; and
- Examples of how the statute/ regulation may be an ARAR at a Superfund mining site.

Several types of ARARs are not included in this appendix because, although they may be significant at some sites, they do not appear to be issues at the majority of mine waste sites. For example, PCBs may be found at some historic mine sites, but are not a threat at most sites. In addition, EPA has published other guidance that specifically addresses these types of ARAR issues.

D.2 RESOURCE CONSERVATION AND RECOVERY ACT

Many Superfund mining site managers will be required to analyze whether the requirements of the Resource Conservation and Recovery Act (RCRA) are ARARs. RCRA ARAR determinations require knowledge of the nature of the wastes found at these sites and the types of actions that have been or will be taken at the sites (e.g., capping, removal, treatment). RCRA Subtitle D (which regulates "solid wastes" that are not hazardous wastes under RCRA - see definitions below) and Subtitle C (which regulates hazardous waste) are the RCRA requirements that are most likely to be applicable or relevant and appropriate.
Prerequisites for Applicability of RCRA Requirements. Either Subtitle C or Subtitle D of RCRA will be applicable if:

- The wastes at the site are solid wastes; and
- The wastes will be actively managed.¹

If these two conditions are met, the wastes are subject to at least RCRA Subtitle D. Subtitle C (in lieu of Subtitle D) will be applicable if these solid wastes are "hazardous wastes" and they are actively managed. The determination of whether a solid waste is hazardous is key to determining which RCRA requirements are applicable. Where RCRA Subtitle D or C standards are not applicable, they may be relevant and appropriate. This determination is based on the nature of the wastes, a comparison of the objectives of the Superfund action, and the circumstances and purposes of the RCRA requirements.

Definitions of RCRA "Solid" and "Hazardous" Waste

Solid Waste

In 40 CFR 261.2 solid waste is defined as any discarded (i.e., abandoned, recycled, or inherently wastelike) material. The regulations also provide that certain materials are excluded from the definition of solid waste. The excluded materials that may be present at Superfund mining sites include: source, special nuclear, or byproduct material (as defined by the Atomic Energy Act of 1954) and materials subjected to in-situ mining techniques that are not removed from the ground as part of the extraction process (40 CFR 261.4). No RCRA regulations (i.e., those of either Subtitle C or D) will be applicable or relevant and appropriate to these excluded wastes.

The definition of solid waste includes wastes from the extraction, beneficiation, or processing of ores and minerals. These wastes will be subject to RCRA Subtitle D, unless they are subject to regulation under RCRA Subtitle C. (See Highlight D-1 for more information.)

Hazardous Waste

RCRA hazardous wastes are regulated by Subtitle C. A RCRA solid waste is hazardous if it:

- Is not excluded from regulation under Subtitle C; and
- Exhibits the characteristic of ignitability, corrosivity, reactivity, or toxicity; or
- Is listed in 40 CFR 261 Subpart D; or
- Is a mixture of a solid waste and a listed hazardous waste or a mixture of a solid waste and a characteristic waste that exhibits the characteristic;² or
- Is a solid waste generated during the treatment, storage, or disposal of a listed hazardous waste, or is derived from a characteristic waste and exhibits a characteristic; or
- Is a listed or characteristic waste contained in a non-solid waste matrix.

¹ “Active management” includes generation, transport, recycling, treatment, storage, and disposal. See below for more detail.

² EPA has proposed revisions to the "mixture" and "derived-from" rules. EPA will publish a fact sheet discussing these revisions once they are promulgated.
Several types of mining wastes are excluded from regulation as hazardous wastes under the mining waste ("Bevill") exclusion (see Highlight D-1 for details). Based on a 1986 Report to Congress, EPA determined that all solid wastes from the extraction or beneficiation of ores and minerals are covered by the exclusion, and therefore are regulated only by Subtitle D, and never by Subtitle C. Most mineral processing wastes were removed from the exclusion by two rulemakings (54 FR 36592 and 55 FR 2322), and these wastes are now potentially subject to Subtitle C (see Highlight D-2 for definitions of "extraction," "beneficiation," and "mineral processing"). Only 20 mineral processing wastes are now covered by the Bevill exclusion. On May 20, 1991, EPA made a final determination not to regulate these 20 wastes. These wastes are not subject to Subtitle C, but they are subject to Subtitle D.

Therefore, mineral processing wastes not included in the 20 under study are not covered by the Bevill exclusion and are subject to Subtitle C regulation, if they meet one of the criteria for being hazardous discussed above. The criteria most commonly found in mineral processing wastes that could lead to a determination that they are hazardous are the characteristics of toxicity and corrosivity. Mineral processing wastes will seldom, if ever, be ignitable or reactive.

One important remaining issue is whether treatment residuals from excluded mining and mineral processing wastes are themselves excluded under Bevill, or whether they are subject to Subtitle C regulation if they exhibit a characteristic. This issue has not been explicitly addressed and will require consultation with appropriate legal staff.

A mineral processing waste may also be considered hazardous if it is a listed RCRA hazardous waste. There are six listed mineral processing wastes. However, because five of these listings were remanded, only the listing for K088 (spent potliners from primary aluminum reduction) may be enforceable.3

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**Highlight D-1: The Mining Waste ("Bevill") Exclusion**

Under 40 CFR 261.4(b)(7), "solid waste from the extraction, beneficiation and processing of ores and minerals (including coal), including phosphate rock and overburden from the mining of uranium ore" is excluded from the definition of hazardous waste, and therefore is not subject to Subtitle C requirements. These wastes are excluded because implementation of Subtitle C requirements would be unnecessary, technically infeasible, or economically impracticable due to the types of waste and conditions commonly found at mining sites. These types and conditions include high volumes of waste with low toxicity and highly mobile constituents, large areas of contamination, and the arid climate in which many mining sites are located.

Although most mining wastes are still excluded from regulation as hazardous waste (e.g., all extraction and beneficiation wastes), revisions to EPA's interpretation of the Bevill exclusion have resulted in the removal of all but 20 mineral processing wastes from the exclusion. The wastes removed from the exclusion are now subject to regulation under Subtitle C. For a complete discussion of the mining waste exclusion and the wastes covered, see *Superfund Guide to RCRA Management Requirements for Mineral Processing Wastes*, 9347.3-12aFS, August 1991.

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3 The five other mineral processing wastes (K064, K065, K066, K090, and K091) were listed following their removal from the mining waste exclusion, but these listings were remanded by a July 1990 Federal Court of Appeals ruling (AMC v. EPA, 31 ERC 1935). Thus, the listings for these wastes may not be currently enforceable. These five wastes are still subject to Subtitle C requirements if they exhibit a characteristic.
Highlight D-2: Definitions of Extraction, Beneficiation, and Mineral Processing

**Extraction** is the process of mining and removing ores and minerals from the ground.

**Beneficiation** is defined as crushing; grinding; washing; dissolution; crystallization; filtration; sorting; sizing; drying; sintering; pelletizing; briquetting; calcining to remove water and/or carbon dioxide; roasting, autoclaving, and/or chlorination in preparation for leaching (except where the roasting (and/or autoclaving and/or chlorination)/leaching sequence produces a final or intermediate product that does not undergo further beneficiation or processing); gravity concentration; magnetic separation; electrostatic separation; floatation; ion exchange; solvent extraction; electrowinning; precipitation; amalgamation; and heap, dump, vat, tank, and *in situ* leaching. (40 CFR 261.4(b)(7))

**Mineral processing** operations are operations that:
- Follow beneficiation of an ore or mineral (if applicable);
- Serve to remove the desired product from an ore or mineral, or enhance the characteristics of ores or minerals or beneficiated ores or minerals;
- Use mineral-value feedstocks that are comprised of less than 50 percent scrap materials;
- Produce either a final mineral product or an intermediate to the final product; and
- Do not combine the product with another material that is not an ore or mineral, or beneficiated ore or mineral (e.g., alloying), do not involve fabrication or other manufacturing activities, and do not involve further processing of a marketable product of mineral processing. (A listing of criteria is provided in the preamble to the September 1, 1989 rulemaking, 54 FR 36592.)

Hazardous mineral processing wastes are currently subject to all Subtitle C requirements *except* the land disposal restrictions (LDRs), because EPA has not yet set treatment standards for these wastes. Once the Agency sets treatment standards, these wastes will be subject to the LDRs.

**Active Management**

For RCRA regulations to be applicable requirements, a solid or hazardous waste must be actively managed. Active management includes generation, transport, recycling, treatment, storage, and disposal. Definitions of these activities are provided below and in the RCRA regulations.

**Generation** is defined as the act or process of producing hazardous waste or of causing a hazardous waste to become subject to regulation.

**Transportation** is defined as the movement of hazardous waste by air, rail, highway, or water.

**Recycle** is defined as the use, reuse, or reclamation of a material.

**Treatment** is defined as any method, technique, or process, including neutralization, designed to change the physical, chemical, or biological character or composition of any hazardous waste so as to neutralize such waste, or so as to recover energy or material resources from the waste, or so as to render such waste nonhazardous, or less hazardous; safer to transport, store, or dispose of; or amenable for recovery, amenable for storage, or reduced in volume.
Storage is defined as the holding of hazardous waste for a temporary period, at the end of which the hazardous waste is treated, disposed of, or stored elsewhere.

Disposal is defined as the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any waters, including groundwaters. (40 CFR 261.10)

In addition, several requirements (e.g., the land disposal restrictions, closure requirements) are triggered by the land disposal or placement of the wastes. EPA defines placement as actions that occur when wastes are:

- Consolidated from different areas of contamination (AOCs) into a single AOC;
- Moved outside of an AOC and returned to the same or a different AOC; or
- Excavated from an AOC, placed in a separate unit, such as an incinerator or tank that is within the AOC, and redeposited into the same AOC.

Equally important, EPA has determined that placement does not occur when wastes are:

- Treated in-situ, including in-situ stabilization and in-situ land treatment (as long as the treatment is not preceded or followed by movement of wastes that constitutes placement);
- Capped in place, including grading prior to capping;
- Consolidated within the AOC; and
- Processed within the AOC (but not in a separate unit, such as a tank) to improve its structural stability for closure or for movement of equipment over the area.

RCRA Subtitle C is not automatically applicable to mining wastes that are left in place by response activities (e.g., wastes in slag piles, impoundments) and that are not managed. However, if the wastes prove to be hazardous, it often is an indication that some type of active management will be necessary as part of the remedy.

D.2.2 Relevance and Appropriateness of RCRA Requirements.

- RCRA Subtitle C requirements will generally not be relevant and appropriate for those wastes for which EPA has specifically determined that Subtitle C regulation is not warranted (i.e., wastes covered by the Bevill exclusion). As noted earlier, most mineral processing wastes are subject to RCRA Subtitle C. However, the NCP provides that if site circumstances differ significantly from those that caused EPA to decide that Subtitle C regulation is not warranted, Subtitle C may be relevant and appropriate. (See 40 CFR 300). (The circumstances that caused EPA to decide that Subtitle C regulation is not warranted for wastes covered by the Bevill exclusion include: the diversity from one mining site to another; the large quantities of waste found at individual mining sites, and the high aggregate waste quantities for all mining sites; the relatively low toxicity of mining wastes; and the high costs associated with regulating mining wastes under Subtitle C.)

- The NCP states that circumstances in which Subtitle C may be relevant and appropriate include sites containing low volumes of waste or wastes with high toxicity or highly mobile constituents, location of the site in an area of heavy precipitation (which could increase the leaching potential), or relatively small areas
of contamination at the site. (See the preamble to the National Contingency Plan, 55 FR 8743 and 8763 and the Superfund Guide to RCRA Management Requirements for Mineral Processing Wastes, OSWER Publication No. 9347.3-12aFS, August 1991 for more information on the relevance and appropriateness of RCRA Subtitle C requirements.)

- If Subtitle D requirements are not applicable to the action, it is unlikely that they will be relevant and appropriate.

Even when not all parts of a Subtitle C requirement are ARARs, certain parts of the requirement may be evaluated to be relevant and appropriate. Where a site manager determines that RCRA requirements or parts of requirements are ARARs for a site, remedial actions must comply with these standards. RCRA closure requirements are often likely to be ARARs at mining sites. In particular, where soil cleanup is part of the remedy, movement of the soil containing RCRA hazardous waste across a unit boundary will make the closure requirements for either clean closure or closure in place applicable or relevant and appropriate to the unit into which the waste is placed. Where closure requirements are determined not to be applicable, hybrid closure (i.e., a combination of landfill and clean closure options) may be relevant and appropriate for these sites. Hybrid closure is particularly appropriate where contamination remaining at the site has low mobility and low toxicity. These conditions are often found at sites where mining waste is present.

[For a complete discussion on determining if RCRA requirements are ARARs, see the CERCLA Compliance with Other Laws Manual, Part I and II, Interim Final, (August 1988 and August 1989, respectively).]

D.2.3 State RCRA Requirements as ARARs. The RCRA Subtitle D program is a wholly state-managed program. In most states (i.e., authorized states), the Subtitle C program is also administered by the state in lieu of federal regulation. That is, state authorities are used to issue the permits and enforce regulations for hazardous waste treatment, storage, and disposal (TSD) facilities. Until a state receives authorization, RCRA regulations are administered and enforced under federal jurisdiction. Site managers should determine if the state in which the mining site is located has an authorized RCRA program, and if state requirements are ARARs.

To be authorized under Subtitle C, state programs must be equivalent to federal programs, consistent with federal and other approved state programs, and must provide adequate enforcement of compliance with federal regulations. (See 40 CFR Part 271.) state programs may always contain elements that are more stringent than federal regulations. When federal regulations are promulgated under RCRA, there are two types of circumstances that may arise that are relevant to evaluating whether the requirements are ARARs. For regulations promulgated under authorities prior to the Hazardous and Solid Waste Amendments of 1984 (HSWA), the regulations are not enforceable as federal law in states with authorized RCRA programs until the state program adopts those regulations (a process that the state generally must do within two years, although states may do so sooner or may adopt the requirement under state law or regulations prior to official authorization). Examples of these include wastes

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4 EPA has promulgated criteria for design and operation of Subtitle D landfills. Additional Subtitle D requirements may also be promulgated; however, under RCRA reauthorization, States may acquire the authority to issue their own criteria.

5 Many States incorporate Federal RCRA changes by referencing Federal regulations in State regulations and then submitting a formal authorization request.
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that were excluded originally under the Bevill exclusion, but since were studied by Reports to Congress. For regulations promulgated under HSWA authorities, EPA enforces the regulations in all states. If an authorized state adopts these regulations, the state assumes enforcement authority.

In determining if state RCRA requirements are ARARs, site managers do not need to determine if the state regulations are promulgated, enforceable, or more stringent than federal regulations (the normal criteria for evaluating whether state requirements are ARARs - see CERCLA Compliance with Other Laws Manual, Part II, Chapter 7). If the state has an authorized RCRA Subtitle C program, its requirements are ARARs because of the process states must go through to become authorized, which evaluates these criteria.

D.2.4 RCRA Standards. Once a site manager has determined that a site meets the conditions discussed above, the following standards should be examined as potential ARARs.

Subtitle D Standards

The Subtitle D program regulates the management of nonhazardous solid waste and is administered by the states. Under RCRA, states must develop solid waste management plans that prohibit waste disposal in open dumps and that provide for the closing or upgrading of all existing dumps. These plans must be "consistent with the minimum requirements" for approved state programs. In 40 CFR Part 257, EPA establishes criteria for determining which solid waste disposal facilities and practices pose a potential threat to human health and the environment. Currently promulgated criteria include restrictions on contamination of surface and groundwater, releases to air, and safety considerations. Criteria for municipal solid waste landfills can be found at 40 CFR Part 258. This section addresses location restrictions, operating criteria, design criteria, groundwater monitoring and corrective actions, closure and post-closure care, and financial responsibility criteria at municipal solid waste landfills receiving waste after October 9, 1991. It should be noted that most states have primacy for solid waste programs. These programs may differ and should be reviewed to determine the applicability to mine waste (e.g., Utah solid waste regulations and ground-water protection regulations as applied to mine waste).

Subtitle C Standards

The Subtitle C program regulates the generation, transportation, treatment, storage, and disposal of RCRA hazardous waste. The following are the primary types of RCRA requirements that may be ARARs for mining sites, including the basis for the requirement and specific standards that must be met.
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40 CFR Part 264 Subpart F: Groundwater Protection Requirements

Where aquifers are potentially contaminated by mining sites, 40 CFR Part 264 Subpart F requirements could be ARARs. These may include:

- The Regional Administrator must set groundwater protection standards and concentration limits for Appendix VIII and IX hazardous constituents once they are detected in the groundwater at a hazardous waste disposal facility.

- Concentration limits are based on:
  - The background level of each constituent in the groundwater at the time the limit is specified in the permit;
  - Maximum concentration limits for 14 specified hazardous constituents if background levels are below these standards; or
  - An "alternate concentration limit" that can be set by the Regional Administrator if it is determined that a less stringent standard will protect public health and the environment.

40 CFR Part 264 Subpart J: Tank Design and Operating Requirements

RCRA defines a tank as "a stationary device, designed to contain an accumulation of hazardous waste which is constructed primarily of non-earthen materials (e.g., wood, concrete, steel, plastic) which provide structural support." This definition can include a wide variety of structures that can be used to store mining wastes. Specific requirements for tanks include:

- The owner or operator must obtain a written assessment of the structural integrity and acceptability of existing tanks systems and designs for new tank systems, reviewed by an independent, qualified, registered professional engineer.

- All new tank systems must be enclosed in a full secondary containment system that encompasses the body of the tank and all ancillary equipment and can prevent any migration of wastes into the soil. This secondary containment system must be equipped with a leak detection system capable of detecting releases within 24 hours of release.

- Facilities with existing tank systems must install secondary containment systems within specified times based on age and waste type.

- Owners or operators may seek from the Regional Administrator both technology-based and risk-based variances from secondary containment requirements, based on either: (1) a demonstration of no migration of hazardous waste constituents beyond the zone of engineering control; or (2) a demonstration of no substantial present or potential hazard to human health and the environment.

- Annual leak tests must be conducted on non-enterable underground tanks until such time as an adequate secondary containment system could be installed. Either an annual leak test or other type of adequate inspection must also be conducted on enterable types of tanks that do not have secondary containment.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

- Inspection requirements have been upgraded to include regular inspection of cathodic protection systems and daily inspection of entire tank systems for leaks, cracks, corrosion, and erosion that may lead to releases.

- The owner or operator must remove a tank from which there has been a leak, spill or which is judged unfit to use. The owner or operator must then determine the cause of the problem, remove all waste from the tank, contain visible releases, notify appropriate parties as required by other laws (i.e., CERCLA reportable quantity requirements), and certify the integrity of the tank before further use.

- Closure requirements include removing waste, residues, and contaminated liners, disposing of them as hazardous waste, and conforming with Subparts G and H (including post-closure of tank if necessary).

- The owner or operator must also comply with general operating requirements and with special requirements for ignitable, reactive, or incompatible wastes.

40 CFR Part 264 Subpart K: Surface Impoundment Design and Operating Requirements

Impoundments are a common type of unit into which mining wastes are disposed during active operations. When included as part of a Superfund site, the following requirements may be ARARs:

- Each new surface impoundment, each replacement of an existing surface impoundment unit, and each lateral expansion of an existing surface impoundment unit must have two or more liners and a leachate collection system between the liners. [The Regional Administrator may approve an alternative liner design.]

- Owners or operators must comply with groundwater monitoring requirements under 40 CFR 264 Subpart F, including corrective action, if necessary.

- Impoundments must be removed from service if the liquid level suddenly drops or the dike leaks.

- A surface impoundment may be closed by removing and decontaminating all hazardous wastes, residues, liners, and subsoils. If all hazardous wastes cannot be removed or decontaminated, the facility must be capped and post-closure care provided. An owner or operator may also close the impoundment as a disposal facility (i.e., solidify all remaining wastes, cap the facility, and comply with Part 264 post-closure requirements).

40 CFR Part 264 Subpart L: Waste Pile Design and Operating Requirements

Waste piles are a common type of unit into which mining wastes are disposed during active operations. A pile is defined as "any non-containerized accumulation of solid, nonflowing hazardous waste that is used for treatment or storage." When included as part of a Superfund site, the following requirements may be ARARs:
Waste pile owners and operators must:

- Install a liner under each pile that prevents any migration of waste out of the pile into the adjacent subsurface soil or ground or surface water at any time during the active life of the pile.
- Provide a leachate collection and removal system.
- Provide a run-on control system and a run-off management system.
- Comply with Subpart F groundwater protection requirements.
- Inspect liners during construction and inspect the wastes at least weekly thereafter.
- Close the facility by removing or decontaminating all wastes, residues, and contaminated subsoils (or comply with the closure and post-closure requirements applicable to landfills if removal or decontamination of all contaminated subsoils proves impossible).

40 CFR Part 264 Subpart M: Land Treatment Requirements

Owners or operators of facilities that dispose of hazardous waste by land application must:

- Establish a treatment program that demonstrates to the Regional Administrator’s satisfaction that all hazardous constituents placed in the treatment zone will be degraded, transformed, or immobilized within that zone.
- Conduct a monitoring program to detect contaminants moving in the unsaturated zone (the subsurface above the water table).
- Continue all operations during closure and post-closure to maximize the degradation, transformation, or immobilization of hazardous constituents.

40 CFR Part 264 Subpart N: Landfills

A landfill is defined as "a disposal facility or part of a facility where hazardous waste is placed in or on land and which is not a pile, a land treatment facility, a surface impoundment, an underground injection well, a salt dome formation, a salt bed formation, an underground mine, or a cave." Landfills, which are often used at Superfund sites for hazardous waste disposal, must meet the following requirements:

- New landfills, new landfills at an existing facility, replacements of existing landfill units, and lateral expansions of existing landfill units must have two or more liners and a leachate collection system above and between the liners.
- A landfill must have run-on/run-off control systems and control wind dispersal of particulates as necessary.
- A landfill must comply with Subpart F groundwater protection requirements.
- Owners or operators of landfills must close each cell of the landfill with a final cover and institute specified post-closure monitoring and maintenance programs.
- Disposal of bulk or non-containerized liquid hazardous waste and non-hazardous liquids in a landfill is prohibited.
40 CFR Part 264 Subpart X: Standards for Miscellaneous Treatment Units

A miscellaneous unit is defined as a "hazardous waste management unit where hazardous waste is treated, stored, or disposed of and that is not a container, tank, surface impoundment, pile, land treatment unit, landfill, incinerator, boiler, industrial furnace, underground injection well with appropriate technical standards under 40 CFR part 146, containment building, corrective action management unit, or unit eligible for a research, development, and demonstration permit under §270.65." A miscellaneous unit must be located designed, constructed, operated, maintained, and closed in a manner that will ensure protection of human health and the environment. Permits for these units will contain design and operating requirements, detection and monitoring requirements, and requirements for releases of hazardous waste or hazardous constituents from the unit. Disposal units must be maintained during post-closure to ensure protection of human health and the environment.

40 CFR Part 268: Land Disposal Restrictions (LDRs)

These requirements regulate placement of hazardous waste in landfills, surface impoundments, waste piles, injection wells, land treatment facilities, salt dome formations, salt bed formations, or underground mines or caves. At this time, no mining wastes are subject to the LDRs. The LDRs will be applicable for wastes removed from the mining waste exclusion, once the Agency sets treatment standards for these wastes. For a detailed discussion of the LDRs at CERCLA sites, see Superfund Compliance with the LDRs, OSWER Directive No. 9347.3, the LDR Guide fact sheet series (OSWER #9347.3-01FS - 9347.3-08FS), and Superfund Guide to RCRA Management Requirements for Mineral Processing Wastes, OSWER #9347.3-12FS, January 1991.

40 CFR Part 264 Subpart G, 265, 270: Closure Requirements

See Highlight D-5 and RCRA ARARs: Focus on Closure Requirements, OSWER #9234.2-04FS, October 1989.

Highlight D-5:
RCRA as ARARs: Two Example Sites

A former aluminum processing facility site listed on the NPL contains areas of contamination resulting from treatment, storage, and disposal at the site, including a landfill near the aluminum reduction building. Significant waste types in the landfill include metallic wastes and spent cathode waste materials containing arsenic. Wastes containing arsenic have been found to exhibit the toxicity characteristic, and listed waste K088 (spent potliners from primary aluminum reduction) has been discovered at the site. Because these processing wastes are not covered by the mining waste exclusion, RCRA Subtitle C requirements are applicable for this site. The RCRA LDRs do not apply to these wastes, but other Subtitle C requirements (e.g., disposal in a regulated Subtitle C unit) will apply. In addition, other RCRA requirements, such as design and closure requirements, may apply to actions at this site.

At the Celtor Chemical site in California, where sulfide ore was processed for copper, zinc, and precious metal extraction, soil and surface water are contaminated with cadmium, heavy metals, and arsenic. RCRA landfill and surface impoundment closure requirements were considered relevant and appropriate for this site. Consolidation of wastes and capping or encapsulation with long-term groundwater monitoring may have met these requirements, but it was uncertain if interceptor trenches and subsurface drains would be able to prevent all subsurface water from entering the waste management area. Because of this uncertainty, the site manager chose clean closure (i.e., removal of the wastes to site-specific action levels that were protective of human health and the environment).
D.3 STATUTES AND REGULATIONS GOVERNING RADIOACTIVE WASTES

D.3.1 Regulatory Program Structure. Radioactive wastes are regulated primarily by three agencies: EPA, the Nuclear Regulatory Commission (NRC), and the Department of Energy (DOE). When radioactive contaminants are present at a site, site managers should evaluate the standards set by the appropriate agencies as potential ARARs. As discussed below, the requirements set by the NRC and DOE will be applicable only at sites within their respective jurisdictions. (The NRC's jurisdiction includes non-DOE sites; DOE's jurisdiction includes DOE-controlled sites only.) Therefore, the requirements of these agencies may only be relevant and appropriate at most Superfund sites. EPA standards for radioactive waste will be applicable to response actions only under certain circumstances; in most cases, however, they will be only relevant and appropriate, because the standards were not intended to regulate inactive Superfund mining sites. The scope of each agency's program is described below:

- EPA's authorities to set standards for radioactive waste are based on several statutes, including the Atomic Energy Act, the Clean Air Act, the Uranium Mill Tailings Radiation Control Act, and RCRA. The requirements consist mainly of radiation standards for activities involving radioactive materials at certain types of facilities (e.g., nuclear power plants, active uranium mines, DOE facilities). The materials regulated are source, byproduct, special nuclear, and naturally occurring and accelerator-produced radioactive material (NARM), which include natural uranium and thorium, uranium and thorium mill tailings, enriched uranium, and naturally occurring radionuclides other than thorium and uranium, such as radium or wastes from mineral extraction industries. EPA's standards established under the Uranium Mill Tailings Radiation Control Act of 1978 (UMTRCA) regulate management of uranium and/or thorium mill tailings at certain inactive uranium processing sites and licensed commercial uranium or thorium processing sites. In addition, RCRA hazardous waste regulations may apply to hazardous wastes containing radioactive contaminants.

- NRC licenses the possession and use of source, byproduct, and special nuclear material at certain facilities. (NARM is not regulated by NRC standards.) NRC's regulatory program controls the nuclear material operations of the licensees. In addition, 29 states have entered into agreements with the NRC, under which the states adopt the NRC's regulatory authority over source, byproduct, and small quantities of special nuclear material. These state-implemented regulations are potential ARARs.

- DOE regulates radioactive wastes through internal orders that establish requirements for radiation protection and radioactive waste management. These requirements apply only to facilities within DOE's jurisdiction, such as national laboratories and certain inactive sites associated with the Formerly Utilized Sites Remedial Action Program (FUSRAP), the Uranium Mill Tailings Remedial Action Program (UMTRAP), the Grand Junction Remedial Action Program (GJAP), and the Surplus Facilities Management Program (SFMP). Because DOE orders are developed for internal DOE use, they are not promulgated regulations and are not potential ARARs for Superfund sites, unless the site is under DOE jurisdiction.

The authority for regulating radioactive wastes is derived from several statutes and regulations. This section discusses the regulatory program formed by these laws.
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However, where the DOE orders are more stringent or cover areas not addressed by existing ARARs, they may be considered for Superfund actions as "to-be-considered (TBC)" information.

In determining which of the requirements listed above are potential ARARs for a mining site with radioactive contamination, site managers should consider three factors:

- The type of wastes at the site and the operations that occurred at the site to generate the waste;
- The agency that has jurisdiction over the site; and
- The regulations that establish standards that are most protective, or (if relevant and appropriate) most appropriate given site conditions.

Highlight D-6 summarizes the potential ARARs for various radioactive waste types and agency jurisdictions.

D.3.2 EPA Program. EPA regulations for radioactive wastes include those promulgated under the Clean Air Act (40 CFR Part 61), the Safe Drinking Water Act (40 CFR Part 141), the Atomic Energy Act (40 CFR Part 190), UMTRCA (40 CFR Part 192), and in 40 CFR Part 440. These standards may be ARARs for both EPA sites as well as sites that are not under EPA jurisdiction (e.g., DOE and NRC sites).


The standards in 40 CFR Part 61, established under the authority of the Clean Air Act, regulate radionuclide emissions to the air from various sources (i.e., active underground uranium mines, certain DOE facilities, certain NRC-licensed facilities and non-DOE federal facilities, and active NRC-licensed uranium mill tailings sites). Each source is addressed in a different Subpart. As explained below, most of the Subparts will only be relevant and appropriate to the cleanup of Superfund mining sites.

Subpart B: Standards for Active Underground Uranium Mines

- An owner or operator of an underground uranium mine shall install and maintain bulkheads (air-restraining barriers) to control radon-222 and radon-222 decay products from abandoned and temporarily abandoned areas of the mine.

Because Subpart B standards regulate active mines, they are unlikely to be applicable to Superfund cleanup actions. However, they may be relevant and appropriate if the response occurs at an underground uranium mine, or a site where radon-222 or radon-222 decay products are present.

Subpart H: Standards for DOE Facilities

- Emissions of radionuclides to air from all facilities owned or operated by DOE (except facilities regulated under 40 CFR Part 61 Subpart B, 191, or 192) shall not exceed those amounts that would cause any member of the public to receive in any year an effective dose equivalent of 10 mrem/yr.

- Doses from radon-222 and its respective decay products are excluded from these limits.
### Highlight D-6: Radioactive Waste Regulations as ARARs

<table>
<thead>
<tr>
<th>Waste Type</th>
<th>Standard</th>
<th>Summary</th>
<th>Potential Applicability (for sites under all agency jurisdictions, unless otherwise noted)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Radon</td>
<td>• 40 CFR Part 61 Subpart B</td>
<td>Clean Air Act NESHAPs; Standards for active underground uranium mines</td>
<td>Relevant and appropriate only</td>
</tr>
<tr>
<td></td>
<td>• 40 CFR Part 192 Subparts A - E</td>
<td>UMTRCA standards</td>
<td>Relevant and appropriate only</td>
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<tr>
<td>Radionuclides</td>
<td>• 40 CFR Part 61 Subpart H</td>
<td>Clean Air Act NESHAPs; Radionuclide emission standards for DOE facilities</td>
<td>Applicable for DOE sites, relevant and appropriate for EPA sites</td>
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<td>Subpart I</td>
<td>Clean Air Act NESHAPs; Radionuclide emission standards for NRC and non-DOE federal facilities</td>
<td>Applicable for NRC-licensed sites and non-DOE federal sites, relevant and appropriate for EPA sites</td>
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<td></td>
<td>• 40 CFR Part 141</td>
<td>SDWA Maximum Contaminant Levels</td>
<td>Applicable</td>
</tr>
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<td></td>
<td>• 40 CFR Part 190</td>
<td>Radiation dose limits for nuclear power operations</td>
<td>Relevant and appropriate</td>
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<td>Uranium mill tailings</td>
<td>• 40 CFR Part 61 Subpart W</td>
<td>Clean Air Act NESHAPs; Tailings impoundments disposal standards for active NRC-licensed uranium mill tailings sites</td>
<td>Relevant and appropriate only</td>
</tr>
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<td></td>
<td>• 40 CFR Part 192 Subparts A - C</td>
<td>UMTRCA standards for designated inactive uranium processing sites</td>
<td>Relevant and appropriate only</td>
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<td></td>
<td>Subparts D and E</td>
<td>UMTRCA standards for active commercial licensed uranium or thorium processing sites</td>
<td>Applicable for active commercial processing sites licensed by NRC or state; otherwise, relevant and appropriate</td>
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<tr>
<td>Uranium, radium, and vanadium ores</td>
<td>• 40 CFR Part 440 Subpart C</td>
<td>Radionuclide concentration limits for surface water discharges of radioactive waste</td>
<td>Possibly applicable, probably relevant and appropriate</td>
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<tr>
<td>Byproduct, source, and special nuclear material</td>
<td>• 10 CFR Parts 30, 40, &amp; 70</td>
<td>NRC licensing requirements for possession and use of byproduct, source, and special nuclear material, respectively</td>
<td>Applicable for NRC-licensed sites, relevant and appropriate for non-licensed sites</td>
</tr>
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</table>
## Highlight D-6: Radioactive Waste Regulations as ARARs

<table>
<thead>
<tr>
<th>Waste Type</th>
<th>Standard</th>
<th>Summary</th>
<th>Potential Applicability (for sites under all agency jurisdictions, unless otherwise noted)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ore-processing residues containing &gt; 5 pCi/g radium</td>
<td>• 40 CFR Part 192 Subparts A - E</td>
<td>UMTRCA standards</td>
<td>Relevant and appropriate only</td>
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<tr>
<td>Mixed radioactive and hazardous waste</td>
<td>• RCRA Subtitle C</td>
<td>RCRA requirements for management of hazardous waste (for hazardous components of mixed waste)</td>
<td>Applicable</td>
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<td>All radiation sources</td>
<td>• 10 CFR Part 20</td>
<td>NRC standards for protection against radiation</td>
<td>Applicable for NRC sites, relevant and appropriate for EPA and DOE sites</td>
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<tr>
<td></td>
<td>• 10 CFR Part 61</td>
<td>NRC licensing requirements for land disposal of radioactive waste</td>
<td>Potentially applicable for NRC sites, relevant and appropriate for EPA sites</td>
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<td></td>
<td>• DOE Internal orders</td>
<td>DOE requirements for radiation protection and radioactive waste management</td>
<td>Applicable for DOE sites, To-Be-Considered for sites under other agency jurisdiction</td>
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</table>
Subpart H standards are potentially applicable at sites with airborne emissions of radionuclides, where DOE is the lead agency. Where EPA is the lead agency, these requirements may be relevant and appropriate.

**Subpart I: Standards for NRC-Licensed Facilities and Non-DOE Federal (e.g., DOD) Facilities**

- Emissions of radionuclides including iodine to the ambient air from facilities shall not exceed those amounts that would cause any member of the public to receive in any year an effective dose equivalent of 10 mrem/yr. Emissions of iodine to the ambient air from facilities shall not exceed those amounts that would cause any member of the public to receive in any year an effective dose equivalent of 3 mrem/yr.
- Doses from radon-222 and its respective decay products are excluded from these limits.

Subpart I standards are potentially applicable at sites with NRC- (or state-) licensed or non-DOE federal sites with airborne emissions of radionuclides. Where EPA is the lead agency, these requirements may be relevant and appropriate.

**Subpart W: Standards for NRC-Licensed Uranium Mill Tailings Sites During Their Operational Period**

- Phased or continuous disposal is required for all new tailings impoundments at licensed uranium mill sites during their operational period.

Because they regulate active uranium mill tailings sites, Subpart W standards are unlikely to be applicable to Superfund cleanup actions. However, they may be relevant and appropriate if the response occurs at a uranium mill site.

**40 CFR Part 141: Safe Drinking Water Act (SDWA) Maximum Contaminant Levels (MCLs)**

Maximum Contaminant Levels (MCLs) have been set for radionuclides in the form of radioactivity concentration limits for certain alpha-emitting radionuclides in drinking water and as an annual dose limit for the ingestion of certain beta/gamma-emitting radionuclides. The standards are:

<table>
<thead>
<tr>
<th>Radionuclide</th>
<th>MCL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gross alpha particle activity</td>
<td>15 pCi/l</td>
</tr>
<tr>
<td>Gross beta particle activity</td>
<td>4 mrem/yr</td>
</tr>
<tr>
<td>Radium 226 and 228 (total)</td>
<td>5 pCi/l</td>
</tr>
</tbody>
</table>

For remedial actions addressing ground or surface waters that are potential sources of drinking water and that are contaminated with radionuclides, MCLs may be relevant and appropriate.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

40 CFR Part 190: Environmental Radiation Protection Standards for Nuclear Power Operations (including uranium mill sites)

Applicability

These standards apply to normal operations and planned discharges from nuclear power operations (i.e., uranium milling, production of uranium hexafluoride, uranium enrichment, uranium fuel fabrication, operations of nuclear power plants using uranium fuel, and reprocessing of spent fuel), not cleanup actions such as those conducted under CERCLA. Therefore, they will not be applicable for Superfund mining sites. However, they may be relevant and appropriate to releases of radionuclides and radiation during the cleanup of radioactively contaminated sites. The standards address releases to all media and all potential exposure pathways, but do not apply to doses caused by radon and its daughters.

Standards

- Operations within the uranium fuel cycle (e.g., uranium milling, uranium enrichment) shall be conducted in a manner that limits the annual dose received by any member of the public to 25 mrem to the whole body, 75 mrem to the thyroid, and 25 mrem to any other organ.

40 CFR Part 192: Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings

UMTRCA standards govern the stabilization, disposal, and control of uranium and thorium mill tailings. Site managers at CERCLA mining sites should consider these standards as potential ARARs if:

- The site is an active commercial uranium or thorium processing site licensed by the NRC or a state;
- Uranium or thorium mill tailings are present (excluding inactive sites designated under UMTRCA - see below for further information);
- Radium or radon gas contamination is present; or
- Materials other than, but similar to, uranium or thorium mill tailings (i.e., radium components of copper, zinc, aluminum, and other ore-processing residues, contaminated soil, or any other waste containing more than 5 picocuries/gram of radium) are present.

Applicability

UMTRCA standards, which are promulgated in 40 CFR Part 192 Subparts A - E, regulate two categories of uranium and thorium processing sites:

- Subparts A, B, and C govern 24 inactive uranium processing sites designated for remediation by DOE under UMTRCA. These Subparts cover releases of radon from mill tailings and cleanup of residual radioactive material from land and buildings, and include supplemental standards.
- Subparts D and E regulate active commercial uranium or thorium processing sites licensed by the NRC or a state. The standards include requirements for general design, operation and closure of the sites.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

Subparts A, B, and C are never applicable at CERCLA mining sites, because releases of source, byproduct, or special nuclear material (i.e., natural uranium and uranium mill tailings) at the 24 designated sites covered by these standards are excluded from CERCLA response actions by CERCLA section 101(22)(C). Instead, DOE conducts cleanup actions at these sites under the authority of UMTRCA, Title I, section 102. However, Subparts A, B, and C may be relevant and appropriate at CERCLA sites if:

- Uranium or thorium mill tailings are present, but the site is not one of the 24 inactive sites designated under UMTRCA;
- The site contains materials other than, but similar to, uranium or thorium mill tailings (i.e., radium components of copper, zinc, aluminum, and other ore-processing residues, contaminated soil, or any other waste containing more than 5 picocuries/gram of radium); or
- Radon decay products or gamma radiation are present.

Site managers should be aware, however, that the radon level standards will only be relevant and appropriate if the elevated radon levels are caused by human activity, because CERCLA section 104(a)(3)(A) and (B) prohibits Superfund response to releases of a naturally occurring substance "in its unaltered form" (such as naturally occurring radon).

Subparts D and E may be applicable for Superfund actions at licensed commercial uranium or thorium processing sites. They may be relevant and appropriate for sites with wastes similar to uranium mill tailings or with radon contamination. In addition, some of these standards have been incorporated into other radioactive waste regulations and may be applicable to sites covered by those regulations. For example, the NRC adopted the standards in Subpart D in the Uranium Mill Tailings Regulations at 10 CFR Part 40, Appendix A (discussed later in this section), and therefore these standards may be applicable to sites licensed to possess source material.

Standards for Inactive Uranium Processing Sites

**Subpart A: Standards for the Control of Residual Radioactive Materials From Inactive Uranium Processing Sites**

Performance standards for long-term effectiveness of remedial actions for controlling radioactive releases: (40 CFR 192.02(a)). Control of residual radioactive materials and their listed constituents shall be designed to be effective for up to one thousand years, to the extent possible, and, in any case, for at least 200 years.

Design requirements for remedial actions for controlling releases of radon-222: (40 CFR 192.02(b)). Remedial actions to stabilize or isolate uranium mill tailings should provide reasonable assurance that releases of radon-222 from residual radioactive material to the atmosphere will not:

- Exceed an average (i.e., average over the entire surface of the disposal site and over at least one year) release rate of 20 pCi/m²/sec; or
- Increase the annual average concentration of radon-222 in air at or above any location outside the disposal site by more than one-half pCi/l.
Concentration limits for cleanup of radium-226 in land at a processing site: (40 CFR 192.12(a)). Remedial action shall be conducted so as to provide reasonable assurance that, as a result of residual radioactive materials from any designated processing site, the concentration of radium-226 in land averaged over any area of 100 m$^2$ does not exceed the background level by more than:

- 5 pCi/g, averaged over the first 15 cm of soil below the surface; and
- 15 pCi/g, averaged over 15 cm thick layers of soil more than 15 cm below the surface.

Concentration limits for cleanup of radon decay products and gamma radiation in habitable or occupied buildings at a processing site: (40 CFR 192.12(b)). Remedial action shall be conducted so as to provide reasonable assurance that, as a result of residual radioactive materials from any designated processing site, in any occupied or habitable building:

- The objective of remedial action shall be, and reasonable effort shall be made to achieve, an annual average (or equivalent) radon decay product not to exceed 0.02 WL. In any case, the radon decay product concentration (including background) shall not exceed 0.03 WL; and
- The level of gamma radiation shall not exceed the background level by more than 20 microroentgens/hour.

Subpart C: Supplemental Standards That May Be Applied if Certain Circumstances Exist At a Site

Criteria for applying supplemental standards: (40 CFR 192.21). Supplemental standards may be applied if any of the following circumstances exists:

- Remedial actions would pose a clear and present risk of injury to workers or to members of the public notwithstanding reasonable measures to avoid or reduce risk;
- Remedial actions would create environmental harm that is long-term, manifest, and grossly disproportionate to health benefits that may reasonably be anticipated;
- The estimated costs of cleaning up land are unreasonably high relative to the long-term benefits, and the residual radioactive materials do not pose a clear present or future hazard;
- The cost of cleaning up a building is clearly unreasonable high relative to the benefits;
- There is no known remedial action; or
- Radionuclides other than radium-226 and its decay products are present in significant quantities and concentrations.
• The groundwater meets one of the following criteria: (1) the concentration of total dissolved solids is in excess of 10,000 mg/l, or (2) widespread, ambient contamination not due to activities involving residual radioactive materials from a designated processing sites exists that cannot be cleaned up using treatment methods reasonably employed in public water systems, or (3) the quantity of water reasonably available for sustained continuous use is less than 150 gallons per day.

**Supplemental Standards (40 CFR 192.22).** On a site-specific basis, supplemental standards may be applied in lieu of the standards of Subparts A and B, if any of the criteria listed above applies. The implementing agency must select and perform remedial actions that come as close to meeting the otherwise applicable standard as is reasonable. If radionuclides other than radium-226 and its decay products are present in significant quantities and concentrations, this residual radioactivity must be reduce to levels that are as low as is reasonably achievable (ALARA) and conform to the standards of Subparts A and B to the maximum extent practicable. The implementing agency may make general determinations concerning remedial actions under this section that will apply to all locations with specified characteristics, or they may make a determination for a specific location. In certain situations the implementing agencies shall apply any remedial actions for the restoration of contamination of groundwater by residual radioactive materials that is required to assure, at a minimum, protection of human health and the environment. The implementing agencies may also need to ensure that current and reasonably projected uses of the affected groundwater are preserved.

**Standards for Licensed Commercial Uranium or Thorium Processing Sites**

**Subpart D (for uranium) and Subpart E (for thorium): Standards for Management of Uranium and Thorium Byproduct Materials (i.e., mill tailings)**

The standards of these Subparts apply to management of uranium and thorium byproduct materials during and following processing of uranium ores, as well as to restoration of disposal sites following the use of such sites under section 84 of the Atomic Energy Act (AEA).

The standards (see 40 CFR 192.32 - 192.33) incorporate the general design, construction, operation, closure, and corrective action requirements of RCRA. The standards supplement the groundwater protection standards under RCRA by adding molybdenum and uranium to the list of hazardous constituents in 40 CFR 264.93 and by specifying concentration limits for radioactivity.

**Implementation of UMTRCA Standards**

Site managers may find large amounts of wastes for which UMTRCA standards are ARARs in waste piles at mining sites or in disposal areas near mining sites. Because many of the sites for which these standards are relevant and appropriate have been abandoned for many years, contamination may have migrated to areas surrounding disposal sites. For example, wind may have blown contaminated material to other locations, or contaminated soil may have been used as fill or foundation for buildings and residential areas nearby. **UMTRCA standards may be relevant and appropriate for wastes in these areas as well as for the original mining or mineral processing site.**

CERCLA response actions for which Subparts A and B are relevant and appropriate must bring the levels of the affected wastes below those specified in the standards. Actions for
Remedies required to meet the standards of 40 CFR 192 may include excavation and of contaminated material, capping, installation of radon reduction systems (if buildings are contaminated with radon gas due to the mining wastes), and institutional controls.

**Highlight D-7:**

**UMTRCA Standards (40 CFR Part 192) as ARARs:**

**Two Example Sites**

The *Montclair/West Orange Radium* site in New Jersey is a residential neighborhood contaminated with radioactive waste materials suspected to have originated from radium processing or utilization facilities located nearby. Radium-contaminated soil was used for fill and mixed with cement for sidewalks and foundations. The primary contaminant of concern is radium-226, which decays to radon gas. The requirements of 40 CFR Part 192 Subpart B, cleanup standards for land and buildings contaminated with uranium mill tailings, are relevant and appropriate for this site.

The *Monticello Vicinity Properties* site in Utah is a federally owned, abandoned vanadium and uranium mill site in a primarily residential area. The site, as part of the Surplus Facilities Management Program, is designated for remedial action by DOE. It is also included on the NPL and therefore must comply with CERCLA requirements to meet ARARs. Approximately 100,000 yd³ of contaminated construction debris and wind-blown deposited contamination is estimated to be within the site. The primary contaminants of concern are thorium-230, radium-226, and radon-222 contained in vanadium and uranium mill tailings in the construction debris. Although the mill site is located on federal government property and is not subject to UMTRCA, the standards promulgated in 40 CFR Part 192 Subparts A, B, and C are relevant and appropriate for remediation of the vicinity properties. Therefore, the stabilization, disposal, and control requirements of these Subparts must be met.

**40 CFR Part 440 Subpart C: Guidelines and New Source Performance Standards for Ore Mining and Dressing Point Source Category Effluent Limitations**

**Applicability**

Radionuclide concentration limits in 40 CFR Part 440 are applicable to discharges from certain kinds of mines and mills. They may be relevant and appropriate to CERCLA actions involving discharges to surface waters of radioactively contaminated waste from other kinds of sites. These standards are more stringent than the NRC’s concentration limits for discharges of uranium and radium (10 CFR Part 20). Therefore, when both 40 CFR Part 440 and 10 CFR Part 20 are ARARs for a site, the concentration limits in 40 CFR Part 440 will take precedence.

**Standards**

- Radionuclide concentration limits for liquid effluents from facilities that extract and process uranium, radium, and vanadium ore.

**RCRA Subtitle C: Regulations for the Management of Mixed Hazardous Waste**

Source, byproduct, and special nuclear material are excluded from the definition of solid waste under RCRA. These wastes are regulated by the NRC and DOE. However, if a waste is a mixture of RCRA hazardous waste and source, byproduct, or special nuclear material, RCRA may apply to the non-radioactive component of that waste. The radioactive component is regulated under the Atomic Energy Act. [See the section on the applicability of RCRA for more information on RCRA requirements.]
D.3.3 NRC Program. NRC regulations for radioactive wastes include those found in 10 CFR Parts 20, 61, 30, 40, and 70. They may be applicable to sites licensed by the NRC to possess and use source, byproduct, and special nuclear material, and they may be relevant and appropriate for non-licensed sites.

10 CFR Part 20: Standards for Protection Against Radiation

Applicability

These standards are potentially applicable to CERCLA actions at NRC-licensed facilities. They may also be relevant and appropriate to CERCLA actions at radioactively contaminated sites not licensed by the NRC.

Standards

Permissible dose levels, radioactivity concentration limits for effluents, precautionary procedures, and waste disposal requirements for NRC licensees.

- Protection of workers in restricted areas: a variety of radiation exposure limits, including dose limit of 1.25 rem/quarter to whole body. (10 CFR Part 20 Subparts C and G)

- Protection of the public: Radiation exposure is limited to
  -- whole body dose of 0.1 rem/year
  -- 0.002 rem/hour
  -- the dose limits in 40 CFR Part 190 for environmental radiation standards. (10 CFR 20.1301)

- Discharge to air and water: Discharges must meet radionuclide-specific concentration limits in 10 CFR Part 20, Appendix B.

- Waste treatment and disposal: Include concentration limits for disposal into sewers and for incineration. (10 CFR Part 20, Appendix B)

10 CFR Part 61: Licensing Requirements for Land Disposal of Radioactive Waste

Applicability

Because these standards regulate new NRC-licensed land disposal facilities, they are not applicable to previously closed low-level waste disposal sites, including existing CERCLA sites containing low-level radioactive waste. The performance objectives and technical requirements of 10 CFR Part 61 may be relevant and appropriate to existing CERCLA sites containing low-level radioactive waste, if the waste will be left on site permanently. However, radioactive wastes at CERCLA sites often fall outside the definition of wastes covered by Part 61, particularly when naturally occurring and accelerator-produced radioactive material (NARM) is involved.
10 CFR Parts 30, 40, and 70: Licensing Requirements for Possession and Use of Byproduct, Source, and Special Nuclear Material

Applicability

In 10 CFR Parts 30, 40, and 70, licensing requirements are described for the possession and use of byproduct, source, and special nuclear material, respectively. These parts may be applicable to CERCLA actions at sites licensed under the respective parts. They may be relevant and appropriate for other, non-licensed sites that contain radioactive contamination.

Highlight D-8:
NRC Requirements at CERCLA Mining Sites: Example Sites

The United Nuclear, NM site is an inactive state-licensed uranium mill facility. Off-site migration of radionuclides and chemical constituents from uranium milling byproduct materials into the groundwater is a principal threat at the site. Some of the primary contaminants of concern are radioactive substances including radium-226/228 and gross alpha. The NRC has adopted the standards at 40 CFR Part 192 Subpart D, which set groundwater limits for combined radium-226 and radium-228 and for gross alpha (excluding radon and uranium), into its regulations at 10 CFR Part 40, Appendix A. Because the site is licensed by the NRC, 10 CFR Part 40 requirements are applicable.

The Homestake Mining Company site in New Mexico, which consists of a uranium processing mill and two tailings embankments, was found to have elevated radon levels. In New Mexico, the NRC has jurisdiction over uranium mills, and the NRC issued the Homestake Mining Company a radioactive materials license. Two NRC regulations were identified as ARARs for this site: 10 CFR Part 20 and 10 CFR Part 40 Appendix A. The 10 CFR Part 20 requirements, which are standards for protection against radiation, are considered relevant and appropriate. The 10 CFR Part 40 Appendix A requirements are applicable for this site, because they apply to mill closure and address the cleanup and removal of Ra-226 in soil. (Note: At this site, no action was taken, because the radon was determined to be a result of natural soil concentrations.)

Highlight D-9:
DOE Requirements at CERCLA Mining Sites: Example Site

The Monticello Vicinity Properties site in Utah, which contains thorium, radium, and radon contamination in uranium mill tailings, is a designated site under DOE’s Surplus Facilities Management Program. It is also listed on the NPL and therefore must comply with CERCLA requirements. Because the properties are a DOE site, remedial actions must also comply with the DOE internal orders on radioactive wastes. DOE hot spot criteria from these internal orders were found to be applicable for actions at this site.

D.3.4 DOE Program. As explained above, DOE’s requirements for radioactive wastes are contained in a series of internal orders that apply only to cleanups at DOE facilities. However, the requirements are potential "To-Be-Considered" information for non-DOE sites. The most important DOE order is DOE 5400.5 "Radiation Protection of the Public and the Environment," which includes standards and requirements to protect the public from risk from radiation, concentration guides for liquids discharged to surface waters, and guidelines for residual radioactive material at certain DOE sites. DOE Order 5400.11 establishes similar requirements for workers.
D.4 CLEAN WATER ACT

D.4.1 Regulatory Program. The Clean Water Act (CWA) regulates the discharge of any pollutant or combination of pollutants to waters of the U.S. from any point source. The substantive and/or administrative elements of CWA requirements are potential ARARs for CERCLA mining response (and other) actions that include an action resulting in:

- Direct discharges to surface water or oceans;
- Indirect discharges to a publicly owned treatment works (POTW);
- Storm water discharges; or
- Discharge of dredged or fill material into the waters of the U.S. (including wetlands).

These regulated discharges commonly occur at Superfund mining sites in the form of channeled runoff, treated wastewater discharge, and storm water runoff. In addition, many Superfund mining sites have uncontrolled discharges that are the source of much contamination and contaminant migration. The CWA-based standards also may be appropriate for discharges that are causing the contamination (e.g., mine drainage).

Various types of ambient and technology-based standards have been promulgated under the CWA to control discharges of pollutants to waters of the U.S. These include:

- **Technology-based Standards.** All direct dischargers must meet these standards. Requirements include, for conventional pollutants, application of the best conventional pollutant control technology (BCT), and for toxic and nonconventional pollutants, the best available technology economically achievable (BAT). (See Highlight D-10 for a description of the three categories of pollutants.) Technology-based standards are determined through the use of effluent limitation guidelines. There are no effluent guidelines for CERCLA sites. Therefore, technology-based treatment standards are determined on a site-specific basis using best professional judgment. Effluent discharge limits are then derived from the levels of performance of a treatment technology applied to a wastewater discharge.

<table>
<thead>
<tr>
<th>Highlight D-10: Categories of CWA Pollutants</th>
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<tbody>
<tr>
<td>The following are descriptions of the regulatory classes of pollutants regulated under the CWA:</td>
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<tr>
<td>• <strong>Toxic pollutants.</strong> The 126 individual priority toxic pollutants contained in 65 toxic compounds or classes of compounds (including organic pollutants and metals) adopted by EPA pursuant to the CWA section 307(a)(1);</td>
</tr>
<tr>
<td>• <strong>Conventional pollutants.</strong> The pollutants classified as biochemical oxygen demanding (BOD), total suspended solids (TSS), fecal coliform, oil and grease, and pH pursuant to the CWA section 304(a)(4); and</td>
</tr>
<tr>
<td>• <strong>Nonconventional pollutants.</strong> Any pollutant not identified as either conventional or toxic in accordance with 40 CFR 122.21(m)(2).</td>
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- **Federal Water Quality Criteria (FWQC).** FWQC are *nonenforceable* guidance established by EPA for evaluating toxic effects on human health and aquatic organisms. FWQC are used or considered by states in setting their water quality standards (WQS). In addition, they can be used as a baseline indicator of environmental risk at Superfund sites.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

- **State Water Quality Standards (WQS).** Under CWA section 303, states must develop water quality standards. State WQSs may be numeric or narrative. They consist of designated uses (e.g., fishing, swimming, drinking water) for waters and criteria for pollutants set at levels that are protective of those uses.

**D.4.2 Direct Discharge Requirements.** Activities at mine sites that may trigger *direct* discharge requirements include:

- Discharge of mine water to a stream;
- Discharge of waters to a wetland or from a wetland to a river;
- Channeling site runoff directly to a surface water body via a ditch, culvert, storm sewer, or other means;
- On-site waste treatment in which wastewater is discharged directly into a surface water body in the area of contamination or in very close proximity to this area via pipe, ditch, conduit, or other means of "discrete conveyance;" and
- Off-site waste treatment in which wastes from the site are piped or otherwise discharged through a point source to an off-site surface water.

On-site direct discharges must meet technology-based standards (for conventional pollutants) and result in ambient standards that do not exceed state water quality standards or FWQC (for priority pollutants). Off-site direct discharges must meet these substantive requirements as well as administrative requirements such as obtaining a permit from the state authority, reporting, and public participation requirements. (See Highlight D-11 for more detail on administrative requirements associated with NPDES program.)

The substantive requirements of the NPDES program include the federal water quality criteria and state water quality standards introduced above. State water quality standards are generally the applicable cleanup standards for surface water and discharges into surface waters. Because FWQC are not enforceable, EPA has determined in previous guidance that they are never applicable for CERCLA actions. However, these criteria may be relevant and appropriate for Superfund actions involving direct discharges to surface water. Under CERCLA section 121, site managers must determine if a FWQC is relevant and appropriate "under the circumstances of the release or threatened release" based on:

- The state-designated or potential use of the water;
- The environmental media affected;
- The purpose of the criteria; and
- The latest available information.

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7 For CWA permitting purposes, "on-site" means the areal extent of contamination and all suitable areas in very close proximity to the contamination necessary for implementation of the response action.

Highlight D-11: Administrative Requirements of the NPDES Program

- **Certification.** CWA section 401 requires that any applicant for a federal license or permit to conduct an operation that may result in any discharge to navigable waters shall provide to the licensing/permitting agency a certification from the state that the discharge will comply with applicable provisions of CWA sections 301, 302, 303, 306, and 307.

- **Permit Application Requirements.** A discharge from a CERCLA site is considered a "new discharge" for regulatory purposes under the NPDES program. NPDES regulations (40 CFR 122.29) require that applications for permits for new discharges be made 180 days before discharges actually begin. The information required in a permit application will be collected during the RI/FS. States with NPDES authority may have slightly different permit application requirements for new discharges. The NPDES regulations require that pollution control equipment must be installed before the new discharge begins, and compliance must be achieved within the shortest feasible time, not to exceed 90 days. The substantive requirements of a permit must be achieved by CERCLA action even though CERCLA actions are not subject to permitting requirements.

- **Reporting Requirements.** The NPDES permit program requires dischargers to maintain records and to report periodically on the amount and nature of pollutants in the wastewaters discharged (40 CFR 122.44 and 122.48). Reports that are typically required include emergency reports (required in cases of noncompliance that are serious in nature) and discharge monitoring reports (routine monitoring reports).

- **Public Participation.** CERCLA site managers should also be aware that NPDES discharge limitations and requirements developed for a CERCLA site are subject to public participation requirements in 40 CFR 124.10, including public notice and public comment.

FWQC for protection of *human health* identify protective levels for two routes of exposure: (1) ingestion of contaminated drinking water and contaminated fish; and (2) ingestion of contaminated fish alone. For example, an FWQC reflecting drinking the water could be relevant and appropriate for waters designated as a public water supply; the criterion that reflects fish consumption and drinking the water should generally be used as the relevant and appropriate standard if fishing is also included in the state's designated use. If the state has designated a water body for recreation, a FWQC reflecting fish consumption alone may be relevant and appropriate if fishing is included in that designation. Generally, FWQC are not relevant and appropriate for other uses, such as industrial or agricultural use, because exposures assumed when setting FWQC are not likely to occur. FWQC may be relevant and appropriate for selecting cleanup levels for groundwater, if they are adjusted to reflect only exposure from drinking the water.

Although FWQC may often be ARARs, if a state has promulgated a WQS for the pollutants and water body at the site, the state standard would generally be the ARAR rather than the FWQC, because the state standards essentially represent a site-specific adaptation of the federal criteria.

If a promulgated MCL for a pollutant exists (see the Safe Drinking Water Act section of this appendix) and the water is a designated or potential drinking water supply, the MCL may supersede the FWQC as the cleanup standard for that pollutant. State drinking water standards also may be potential ARARs in this situation.

FWQC may also be used as the baseline against which to assess whether site conditions pose an environmental risk. The criteria for the protection of aquatic life can be compared to the ambient concentrations of a chemical as one measure of whether it is necessary to take actions to reduce contaminant levels. These "exceedances" of FWQC, however, may not fully reflect environmental risks, and should be used only after consultation with environmental risk experts.
Antidegradation Policy (40 CFR 131.12)

State antidegradation requirements vary widely in their scope and drafting. However, as a general rule, they are anti-pollution requirements (not cleanup requirements) designed to prevent further degradation of the surface water or groundwater. Antidegradation requirements typically accomplish their purpose in one of two ways: (1) by prohibiting or limiting discharges that potentially degrade the surface water or groundwater (typically action-specific requirements); or (2) by requiring maintenance of the surface-water or groundwater quality consistent with current uses.

Under the Clean Water Act, every state is required to classify all of the waters within its boundaries according to their intended use. As required by EPA regulation, all states have established *surface-water* antidegradation regulations. These requirements may be potential ARARs for CERCLA remediations involving discharges to surface water. Although not specifically required by EPA, the majority of states have also established some form of *groundwater* antidegradation provisions. These states may have enacted specific groundwater antidegradation statutes, or they may include groundwater protection provisions within general environmental statutes. These state provisions for groundwater may constitute potential ARARs for CERCLA remediations that have an impact upon the groundwater (e.g., groundwater reinjection or soil flushing).

State antidegradation requirements are often expressed as general goals. These requirements may be potential ARARs if they are: (1) directive in nature and intent; and (2) established through a promulgated statute or regulation that is legally enforceable. At a Superfund site, antidegradation requirements are generally action-specific requirements that may apply during the course of and at the completion of the Agency response action. They apply prospectively, and generally obligate the Agency only to prevent further degradation of the water during and at completion of the response action (not prior to it). Although antidegradation requirements are not cleanup laws, in some limited cases they may, as relevant and appropriate requirements, be appropriate for establishing a cleanup level for past contamination.

Administrative Requirements

**Certification (CWA section 401)**

- Any applicant for a federal license or permit to conduct an operation that may result in any discharge to navigable waters shall provide to the licensing/permitting agency a certification from the state that the discharge will comply with applicable provisions of CWA sections 301, 302, 303, 306, and 307.

**Permit Application Requirements (40 CFR 122.21 and 122.29)**

A discharge from a CERCLA site is considered a "new discharge" under the NPDES program. Although CERCLA actions are not subject to the permitting requirements the substantive requirements of the permit must be achieved as discussed in Highlight D-12.

- Applications for permits for new discharges must be made at least 180 days before discharges actually begin.
The information required in a permit application will be collected during the RI/FS.

Pollution control equipment must be installed before the new discharge begins, and compliance must be achieved within the shortest feasible time, not to exceed 90 days.

(States with NPDES authority may have slightly different permit application requirements.)

**Highlight D-12:**

**CWA Direct Discharge Requirements as ARARs: Example Site**

At the *California Gulch* site in Colorado, tunnel discharge has resulted in cadmium, copper, lead, and zinc contamination in surface water. The selected remedy for the site will include discharge of treated effluent into surface water of the California Gulch. Aquatic life in both the California Gulch and the Arkansas River are potential receptors of contamination. The affected waters are designated for "cold water aquatic life," secondary contact recreation, and agriculture. Based on evaluation of the existing and potential uses of the waters, the environmental media affected, the purposes of the criteria, and the latest information available, EPA determined that water quality criteria for acute and chronic toxicity to freshwater aquatic life are relevant and appropriate. Certain state of Colorado water quality standards are also ARARs for the discharge of treated effluent. Finally, Colorado's antidegradation standard, which requires that existing uses be maintained and that no further water quality degradation occur that would interfere with or become injurious to existing uses is applicable.

One component of the selected remedy for the California Gulch site involves the construction of an interim treatment facility on site. Because the facility will be located on site, no permit is required. However, the facility must comply with appropriate substantive direct discharge requirements.

**Reporting Requirements (40 CFR Part 122)**

- Dischargers must maintain records and report periodically on the amount and nature of pollutants in the wastewaters discharged. Generally, Superfund would meet these requirements through monitoring that is conducted based on the selected remedy.

**Public Participation (40 CFR 124.10)**

- NPDES discharge limitations and requirements developed for a CERCLA site are subject to public participation requirements, including public notice and public comment.

**D.4.3 Indirect Discharge Requirements.**

**Applicability**

Indirect discharge means the discharge of a waste to a publicly owned treatment works (POTW), which in turn generally discharges the treated wastewater to receiving waters. Requirements for indirect discharges include pretreatment standards and the use of control measures such as permits or orders.

Indirect discharges are always considered an off-site activity. Therefore, CERCLA actions always must comply with both the substantive and administrative requirements for indirect discharges. Pretreatment standards for indirect discharges will generally be applicable for CERCLA activities. However, where pretreatment standards specify quantities or concentrations of pollutants or pollutant properties that may be discharged to a POTW by users in specific industrial categories, these standards are not applicable, because CERCLA
actions do not fit into any of these categories. However, these standards may be relevant and appropriate if the consideration underlying the standard (e.g., type and concentration of pollutant, type of industrial process that produced the waste) are sufficiently similar to the conditions found at the site.

Standards

Pretreatment Standards (CWA section 307(b), 40 CFR Part 403)

- Pollutants introduced into POTWs by a non-domestic source shall not cause pass through (i.e., a discharge that exits the POTW in concentrations or quantities that cause a violation of the POTW's NPDES permit) or interference (i.e., a discharge that inhibits or disrupts a POTW, its treatment processes or operations, or its sludge processes, thereby causing either a violation of the POTW's NPDES permit or prevention of sewage sludge use or disposal in compliance with various statutory provisions and regulations).

- Pollutants may not be introduced to a POTW if they:
  - Create a fire or explosion hazard in the sewers or treatment works;
  - Will cause corrosive structural damage to the POTW (pollutants with a pH lower than 5.0);
  - Obstruct flow in the sewer system resulting in interference;
  - Are discharged at a flow rate and/or concentration that will result in interference;
  - Increase the temperature of wastewater entering the treatment plant so as to inhibit biological activity resulting in interference (in no case shall the temperature of the POTW increase to above 104°F (40°C));
  - Include petroleum oil, certain non-biodegradable oils, or products of mineral oil origin in amounts that cause interference or pass through;
  - Result in toxic gases, vapors, or fumes within the POTW that may cause acute worker health and safety problems; or
  - Are hauled to any location at the POTW except designated discharge points.

- Some POTWs must develop and enforce specific effluent limitations to implement the prohibitions specified above.

- POTWs may enforce local prohibitions on wastes with objectionable color, noxious or malodorous liquids, wastes that may volatize in the POTW, radioactive wastes, and other types of wastes that are incompatible with POTW operations.

The national pretreatment standards also specify quantities or concentrations of pollutants or pollutant properties that may be discharged to a POTW by existing or new industrial users in specific industrial subcategories. These categorical standards are not applicable requirements because CERCLA cleanup actions do not presently fit within any industrial category for which such standards exist. However, they may be relevant and appropriate if the considerations underlying the categorical standard (e.g., type and concentration of pollutant, type of industrial process that produced the waste) are sufficiently similar to the conditions of the hazardous substance found at the site.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

POTW Control Mechanisms (CWA section 403.8(f)(1)(iii))

Control mechanisms (e.g., permits or orders) must be used to regulate indirect discharges to POTWs. POTWs have the authority to limit or reject wastewater discharges and to require dischargers to comply with control mechanisms such as permits or orders. These permits or orders contain applicable pretreatment standards including local discharge prohibitions and numerical discharge limits. In addition to incorporating pretreatment limitations and requirements, the control mechanisms may also include: (1) monitoring and reporting requirements to ensure continued compliance with applicable pretreatment standards; (2) spill prevention programs to prevent the accidental discharge of pollutants to POTWs (e.g., spill notification requirements); and (3) other requirements.

D.4.4 Storm Water Requirements. EPA promulgated the first of several regulations that establishes a permitting process and discharge regulations for storm water on November 16, 1990. Storm water is defined under these regulations as "storm water runoff, snow melt runoff, and surface runoff and drainage" (40 CFR 122.26(b)(13)). Under these regulations, the following discharges are subject to storm water requirements:

- Discharges associated with an industrial activity (further outlined at 40 CFR 122.26(b)(14)).
- Discharges from municipal separate storm sewer systems serving more than 100,000 people.
- Case-by-case designations: permit may be required if the Director determines that a discharge contributes to a violation of a water quality standard or is a significant contributor of pollutants to the waters of the U.S.

Under storm water requirements, dischargers must obtain a permit, under which the amount of pollutants in storm water discharged into surface waters (or conveyances leading to surface waters) will be regulated. "Storm water discharge[s] associated with industrial activity" (which are the regulated storm water discharges most likely to be found at a Superfund mining site) are discharges from any conveyance used for collecting and conveying storm water and directly related to manufacturing, processing or raw materials storage areas at an industrial plant. Permits for these discharges must cover areas:

- Directly related to an industrial process, (e.g., industrial plant yards, immediate access roads and rail lines, material handling sites, refuse sites, sites used for the application or disposal of process wastewaters, sites used for the storage and maintenance of material handling equipment, known sites that are presently or have been used in the past for residual treatment, storage, or disposal, shipping and receiving areas, manufacturing buildings, storage areas (including tank farms) for raw materials and intermediate and finished products).
- Where industrial activity has taken place in the past and significant materials remain and are exposed to storm water.
- That are facilities related to the mineral industry, including certain active and inactive mining operations.
- That are RCRA Subtitle C facilities that contribute to storm water discharges.
A permit application is required for mining activities when discharges of storm water runoff from mining operations come into contact with any overburden, raw material, intermediate product, finished product, byproduct, or waste product located on the site. Determination of whether a mining operation's runoff is contaminated will be made in the context of the permit issuance proceedings. If the determination is made that the runoff is not contaminated, a permit is not required. Mining areas that are no longer being mined but that have an identifiable owner/operator are included.

NPDES permits are not required for discharges of storm water runoff from mining operations that are composed entirely of flows from conveyances used for collecting and conveying precipitation runoff that are not contaminated by contact with any overburden, raw material, intermediate product, finished product, byproduct, or waste product located on the site of such operations.

Permit applications must be submitted within one year from the date of publication of this notice (i.e., November 16, 1991) but this date was extended for several types of activities in subsequent rulemakings. Facilities proposing a new discharge of storm water associated with industrial activity shall submit an application 180 days before that facility commences the industrial activity. Permits will require compliance with sections 301 and 402 of the CWA (requiring control of the discharge of pollutants that utilize the Best Available Technology (BAT) and the Best Conventional Pollutant Control Technology (BCT) and where necessary, water quality-based controls). General permits will require development of storm water control plans and practices (the conditions for these permits have not yet been finalized). In addition, permittees will have to meet effluent guidelines. EPA has established effluent guideline limitations for storm water discharges for nine subcategories of industrial dischargers, including cement manufacturing, feedlots, fertilizer manufacturing, petroleum refining, phosphate manufacturing, steam electric, coal mining, ore mining and dressing, and asphalt.

In an April 2, 1992 rule, EPA published general permit requirements for reporting for discharges associated with an industrial activity and minimum monitoring requirements. This rule also presented a strategy for issuing stormwater permits. Among the monitoring requirements for covered activities are the following:

- Monitoring frequency will be set on a case-by-case basis, but no less than at least once each year.
- Inactive mining operations can have inspections once every three years when annual inspections are impracticable.
- Monitoring results will be repeated at least once each year.

Storm water requirements will generally not be applicable at Superfund actions, because the requirements are intended to regulate active industrial activities. However, the requirements could be relevant and appropriate at mining sites where storm water runoff is contaminated.

D.4.5 Dredge and Fill Requirements. Dredge and fill activities at CERCLA sites may include dredging of a contaminated lake or river, disposal of contaminated soil or waste in surface water, capping of the site, construction of berms and levees to contain wastes, stream channelization, excavation to contain effluent, and dewatering of the site. Specific requirements, established under the CWA as well as other statutes, regulate the discharge of dredged or fill material to waters of the U.S.
Dredge-and-fill activities are regulated under the following authorities:

- **Section 10 of the Rivers and Harbors Act** prohibits the unauthorized obstruction or alteration of any navigable water of the United States.

- **Section 404 of the Clean Water Act** regulates the discharge of dredged or fill material to waters of the United States. It states that no discharge of dredged or fill material shall be permitted if there is a practicable alternative to the proposed discharge that would have less adverse impact on the aquatic ecosystem, as long as the alternative does not have other significant adverse environmental effects. "Practicable" is defined by the regulations to mean available and capable of being done after taking into consideration cost, existing technology, and logistics in light of overall project purposes.

- **Section 103 of the Marine Protection Research and Sanctuaries Act** regulates ocean discharges of materials dredged from waters of the United States.

- **40 CFR Part 6, Appendix A** contains EPA's regulations for implementing Executive Order 11990, Protection of Wetlands, and Executive Order 11988, Floodplain Management (see the section on these Executive Orders in this appendix), which require federal agencies to avoid, to the extent possible, long- and short-term adverse impacts associated with the destruction or modification of wetlands, to avoid direct or indirect support of new construction in wetlands where there are practicable alternatives, and to minimize potential harm to wetlands when there are no practicable alternatives. The proposed plan and selected remedial action should be evaluated in light of these requirements and the alternative modified, if necessary, to avoid or minimize adverse impacts.

The Army Corps of Engineers evaluates applications for permits for activities regulated under section 10 of the Rivers and Harbors Act and section 404 of the CWA. Although section 404 permits are not required for dredge and fill activities conducted entirely on site, the Corps' expertise in assessing the public interest factors for dredge and fill operations can contribute to the overall quality of the response action.

Section 404 applies to the discharger of dredged and fill materials and addresses the impacts caused by such discharges. In some CERCLA response actions, the wetland will already be severely degraded by virtue of prior discharges of waste. Part of the CERCLA remedy may be to fill in the wetland, with the intention that the fill would serve an environmental benefit. Where the function of the wetland has already been significantly and irreparably degraded, mitigation would be oriented towards minimizing further adverse environmental impacts, rather than attempting to recreate the wetland's original value on site or off site. That is, there would be no obligation under CWA section 404 for the lead agency to mitigate those impacts that preceded the remedial fill operation. Although section 404 is not applicable in such cases, mitigation, including wetland restoration and creation, may be appropriate in some circumstances to protect the environmental value of the site. Other provisions, such as 40 CFR 6.302, may require such mitigation (see the section on E.O. 11990, Protection of Wetlands in this appendix for more information on the mitigation of adverse effects on wetlands).
D.4.6 Implementation of CWA Requirements at Superfund Mining Sites. Certain conditions commonly found at mining sites may complicate attempts to comply with CWA requirements. Mine sites often have large areas and many sources from which large volumes of waste flow. Because of these conditions, it may be difficult to achieve water quality criteria or standards. In some cases, it may be necessary to construct an on-site treatment facility.

Existing sediment contamination may lead to continued exceedances even after discharges comply and/or streams are diverted or channeled. Likewise, storm water runoff from widespread contamination sources may produce contaminant loading. Other sources may also cause problems and may require multi-program strategy. Site managers should coordinate activities regulated by the CWA with the appropriate state agency, particularly if the state has an authorized NPDES program.

D.5 SAFE DRINKING WATER ACT

D.5.1 Regulatory Program. The Safe Drinking Water Act (SDWA) establishes regulations to protect human health from contaminants in current and potential sources of drinking water. SDWA requirements are potential ARARs for CERCLA sites that contain contaminated drinking water or where remedial actions will involve discharges to drinking water. In addition, sites where underground injection will be part of the remedial action may be subject to SDWA requirements.

Requirements from the following EPA programs established under the SDWA are potential ARARs for CERCLA actions:

- **Drinking Water Standards.** EPA has developed two sets of drinking water standards that may be ARARs for CERCLA actions:
  
  -- **Primary drinking water regulations.** These standards consist of contaminant-specific levels known as Maximum Contaminant Levels (MCLs). They are based on Maximum Contaminant Level Goals (MCLGs), which are purely health-based goals.
  
  -- **Secondary drinking water regulations.** These standards consist of Secondary MCLs (SMCLs) for specific contaminants or water characteristics that may affect the aesthetic qualities (e.g., odor, taste) of drinking water.

States may also establish drinking water standards. Where drinking water standards cannot be attained, provisions exist for application for variances and exemptions from compliance with primary MCLs.

- **Underground Injection Control (UIC) Program.** Requirements under this program regulate the injection of hazardous waste and other wastewaters into wells.

- **Sole-Source Aquifer and Wellhead Protection Programs.** These programs are designed to protect these vital aspects of the nation’s groundwater.
D.5.2 Drinking Water Standards.

Applicability

MCLs set under the primary drinking water regulations will be applicable where certain contaminants are found in drinking water that is directly provided to 25 or more people or supplied to 15 or more service connections. If MCLs are applicable, they must be complied with at the tap. MCLs are relevant and appropriate as cleanup standards where either surface water or groundwater is or may be used for drinking water. Where multiple contaminants or multiple pathways of exposure present extraordinary risks, a standard more stringent than an MCL may be needed (to reflect the additivity of risks). Site managers should make site-specific determinations in setting a level more stringent than the MCL.\(^9\)

SMCLs are nonenforceable limits and therefore generally cannot be applicable to CERCLA actions. However, they may be relevant and appropriate, or, where a state has adopted SMCLs as additional drinking water standards, they may be applicable.

*Primary Drinking Water Regulations (40 CFR Part 141)*

MCLs have been promulgated for the following contaminants commonly found at mining sites. They are:

<table>
<thead>
<tr>
<th>Contaminant</th>
<th>MCL (mg/l)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arsenic</td>
<td>0.05</td>
</tr>
<tr>
<td>Barium</td>
<td>1</td>
</tr>
<tr>
<td>Cadmium</td>
<td>0.010</td>
</tr>
<tr>
<td>Chromium</td>
<td>0.05</td>
</tr>
<tr>
<td>Flouride</td>
<td>4</td>
</tr>
<tr>
<td>Lead</td>
<td>0.05</td>
</tr>
<tr>
<td>Mercury</td>
<td>0.002</td>
</tr>
<tr>
<td>Nitrate (as N)</td>
<td>10</td>
</tr>
<tr>
<td>Selenium</td>
<td>0.01</td>
</tr>
</tbody>
</table>

For MCLs for radionuclides, see the Radioactive Wastes section of this document.

\(^9\) In the past, EPA’s policy was that, in cases involving multiple contaminants or pathways where the risk exceeded \(10^{-4}\), MCLGs were to be considered when determining acceptable exposures. This policy was changed, however, by the NCP (55 FR 8750, March 8, 1990). Under the revised NCP, where an MCLG establishes a contaminant level above zero, that MCLG is a potential relevant and appropriate requirement, with determinations to be made on a site-specific basis as to the relevance and appropriate-ness of meeting that level under the circumstances of the release. Where an MCLG is equal to zero level of contaminants (as for carcinogens), that MCLG is not “appropriate” for the cleanup of ground or surface water at CERCLA sites. In such cases, the corresponding MCL will be considered as a potential relevant and appropriate requirement, and attained where determined to be relevant and appropriate under the circumstances of the release. In cases involving multiple contaminants or pathways where attainment of chemical-specific ARARs will result in cumulative risk in excess of \(10^{-4}\), criteria in NCP §300.430(e)(2)(I)(A) (55 FR 8848) may also be considered when determining the cleanup level to be attained.
Highlight D-13:  
SDWA as ARARs: Example Site

California Gulch, CO

Surface water and groundwater at this site, which are contaminated with cadmium, copper, lead, and zinc, do not meet the SDWA definition of public water supply, but they connect in the lower California Gulch shallow alluvial system, which is an existing or potential drinking water source. Therefore, SDWA drinking water standards are relevant and appropriate for this site.

EPA anticipates that the selected remedy will not achieve a degree of cleanup in lower California Gulch surface water that attains primary and secondary MCLs. Numerous sources contribute to metals loadings in lower California Gulch, including mine wastes, tailings, and slag in the California Gulch drainage basin and tributaries. The tunnel plugging and interim treatment facility components of the selected remedy will achieve substantial reductions in metals loadings. In future operable units, it will be necessary to develop and evaluate additional source control measures to attain or exceed drinking water ARARs for specific metals.

Secondary Drinking Water Regulations (40 CFR 143)

SMCLs have been promulgated for the following contaminants commonly found at mining sites. They are:

<table>
<thead>
<tr>
<th>Contaminant</th>
<th>Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aluminum</td>
<td>0.05 to 0.2 mg/1</td>
</tr>
<tr>
<td>Chloride</td>
<td>250 mg/1</td>
</tr>
<tr>
<td>Color</td>
<td>15 color units</td>
</tr>
<tr>
<td>Copper</td>
<td>1.0 mg/1</td>
</tr>
<tr>
<td>Corrosivity</td>
<td>Non-corrosive</td>
</tr>
<tr>
<td>Fluoride</td>
<td>2.0 mg/1</td>
</tr>
<tr>
<td>Foaming Agents</td>
<td>0.5 mg/1</td>
</tr>
<tr>
<td>Iron</td>
<td>0.3 mg/1</td>
</tr>
<tr>
<td>Manganese</td>
<td>0.05 mg/1</td>
</tr>
<tr>
<td>Odor</td>
<td>3 threshold odor #</td>
</tr>
<tr>
<td>pH</td>
<td>6.5-8.5</td>
</tr>
<tr>
<td>Silver</td>
<td>0.1 mg/1</td>
</tr>
<tr>
<td>Sulfate</td>
<td>250 mg/1</td>
</tr>
<tr>
<td>Total dissolved solids</td>
<td>500 mg/1</td>
</tr>
<tr>
<td>Zinc</td>
<td>5 mg/1</td>
</tr>
</tbody>
</table>
D.5.3 Underground Injection Control Program (40 CFR Part 144).

Applicability

In 40 CFR Part 144, five classifications of underground injection wells are established:

- **Class I**: wells that inject RCRA hazardous or other industrial or municipal waste beneath the lowermost formation containing, within 1/4-mile of the well bore, an underground drinking water source. An underground source of drinking water is defined as any aquifer or its portion that supplies a public water system or contains fewer than 10,000 mg/l total dissolved solids.

- **Class II**: injection wells associated with oil and natural gas production, recovery, and storage.

- **Class III**: wells that inject fluids for use in extraction of minerals.

- **Class IV**: wells used to inject RCRA hazardous waste into or above a formation that within 1/4-mile of the well, contains an underground drinking source.

- **Class V**: wells not considered to be Class I, II, III, or IV.

Requirements for Class I, IV, and V wells are most likely to be ARARs for CERCLA actions when wastes are disposed of into one of these units. The injection of wastes into on-site wells must meet the substantive requirements of this part; injections into off-site wells must meet both substantive and administrative requirements.

Certain UIC program standards require compliance with the LDRs before injection can occur. Mining wastes that are excluded from Subtitle C regulation by the Bevill amendment (see the RCRA section of this appendix) need not comply with these requirements. Mineral processing wastes that have been removed from the Bevill exclusion are also not required to meet the LDRs before injection, at this time. However, once the Agency has set LDR treatment standards for those wastes now subject to Subtitle C, compliance with the LDRs will be required.

**Substantive Requirements**

- No owner or operator may construct, operate, or maintain an injection well in a manner that results in the contamination of an underground source of drinking water at levels that violate MCLs or otherwise adversely affect the health of persons.

- Under the RCRA land disposal restrictions, before RCRA hazardous waste can be disposed of in a Class I well or contaminated groundwater can be reinjected into a Class IV well, the wastes or the groundwater must attain any promulgated treatment levels for each constituent disposed in the injection well, or obtain a variance.

- Class I wells must obtain a RCRA permit-by-rule as a condition for injecting hazardous waste. The owner or operator must comply with RCRA corrective action for releases from solid waste management units (40 CFR 264.101).
Owners and operators of underground injection wells must prepare and submit a plugging and abandonment plan.

Owners and operators of Class I wells are subject to the following additional requirements:

-- Construction requirements;
-- Operating requirements;
-- Monitoring requirements.

Administrative Requirements

Off-site CERCLA actions must comply with the following administrative requirements of the UIC Program:

• Application Requirements. All existing and new underground injection wells must apply for a permit unless an existing well is authorized by rule for the life of the well;

• Inventory and Other Information Requirements. Existing underground injection wells that are authorized by rule are required to submit inventory information to EPA or an approved state. Other information may be required to determine whether injection will endanger an underground source of drinking water; and

• Reporting Requirements. Owners and operators of Class I wells are required to maintain records and report quarterly on the characteristics of injection fluids and groundwater monitoring wells and various operating parameters (e.g., pressure, flow rate, etc.).

D.5.4 Sole-Source Aquifer Program. EPA may designate aquifers that are the sole or principal drinking water source for an area and which, if contaminated, would present a significant hazard to human health, as "sole source aquifers." Federal financial assistance may not be committed for any project that may contaminate a sole source aquifer so as to create a significant public health hazard. In general, CERCLA activities will not increase preexisting contamination of sole source aquifers. Therefore, it is unlikely that CERCLA actions would be subject to restrictions on federal financial assistance. However, site managers should review potential problems associated with sole source aquifers as part of the RI/FS.

D.5.5 Wellhead Protection Program. States must develop and implement programs to protect wells and recharge areas that supply public drinking water systems from contaminants that flow into the well from the surface and sub-surface. Site managers should identify ARARs under these state wellhead protection programs.

D.5.6 Implementation of the SDWA at Superfund Mining Sites. Certain conditions commonly found at mining sites may complicate attempts to comply with drinking water standards. Mine sites often have large areas and many sources from which large volumes of waste flow. Because of these conditions, it may be difficult to achieve drinking water standards. In these circumstances, close coordination with appropriate regulatory offices is necessary to devise an acceptable strategy. In some cases, an ARAR waiver may be required if it is not practicable to meet MCLs. Other approaches to consider may include well head treatment, alternate water supplies, and institutional controls.
D.6 CLEAN AIR ACT

The Clean Air Act (CAA) places controls on stationary and mobile sources of emissions into the air. CAA requirements, including those promulgated since the passage of the 1990 Clean Air Act Amendments, are potential ARARs for emissions of gas or particulate matter (e.g., dust) from uncontrolled CERCLA hazardous waste sites both that may occur naturally (i.e., without disturbance during remediation) and those that are a result of response activities. Types of activities likely to result in air emissions problems at mining sites include:

- Blowdown from wastes in piles, ponds, or other locations;
- Soil or waste excavation and movement; and
- Activities involving construction and operation of waste management units.

Other types of remedial activities that could result in air emissions are:

- Air stripping (used to volatilize contamination both in groundwater and in soil);
- Thermal destruction (e.g., incineration), which may produce emissions through volatilization of organic contaminants and through volatilization or suspension of particulate matter into the stack gases;
- Handling of contaminated soil, which can result in volatilization of organic contaminants and wind entrainment of particulates;
- Gaseous waste treatment (e.g., flaring used when capping and venting a site, usually abandoned or inactive landfills);
- Biodegradation, especially when aeration of liquids is involved; and
- Demolition projects, which may cause emission of contaminants to the air.

Under the Clean Air Act, EPA has established three types of standards: National Ambient Air Quality Standards (NAAQS), National Emission Standards for Hazardous Air Pollutants (NESHAPs), and New Source Performance Standards (NSPS). These standards are chemical- and/or source-specific. In deciding which standards are applicable or relevant and appropriate for mining sites, site managers should determine:

- If a pollutant regulated by the standards is or will be emitted at the site; and
- If the pollutant is or will be emitted from one of the sources specified by the standards.


Applicability

These standards (listed in Highlight D-14) are national limitations on ambient concentrations of carbon monoxide, lead, nitrogen dioxide, particulate matter ($PM_{10}$), ozone, and sulfur oxides. Although they are not source-specific emissions limitations, they apply only to major sources. The definition of major source depends on whether the source is located in an attainment or non-attainment area (designated in 40 CFR Part 81). In general, emissions from CERCLA
activities do not qualify as major. However, even if a site is not a major source, NAAQS may be relevant and appropriate.

Because CERCLA mining sites often contain large volumes of waste, these sites may, when the aggregate of all source emissions at the site is considered, qualify as a major source. A major source is:

- For an **attainment area**: a site that emits 250 tons or more per year of any regulated pollutant, or a site that contains certain specific types of facilities, such as an incinerator or chemical processing plant that emits 100 tons or more per year.

- For a **non-attainment area**: a site that emits 100 tons or more per year of the pollutant for which the area is designated non-attainment.

Each state has the primary responsibility for assuring that NAAQS are attained and maintained. Each state must submit a State Implementation Plan (SIP) to EPA for approval. Once approved, the SIP becomes federally enforceable. Thus, state requirements can become federal requirements through the SIP approval process. Elements of approved SIPs, which can include more stringent state requirements, are potential ARARs for CERCLA sites.

**Pre-construction Review**

- New and modified stationary sources of air emissions must undergo a pre-construction review to determine whether the construction or modification of any stationary source will interfere with the attainment or maintenance of NAAQS or will fail to meet other new source review requirements, which would result in a denial of a permit to construct.

**Prevention of Significant Deterioration (PSD) Requirements**

PSD requirements for **attainment areas** apply to new major stationary sources and major modifications in areas designated as being in attainment of the NAAQS for criteria pollutants. They also apply in areas where no data exist and the area is defined as unclassified. Part C of the CAA requires SIPs to contain "adequate provisions" for the prevention of significant deterioration of air quality in an attainment area.

Under the PSD program, a CERCLA site would not be considered a major source unless it was expected to emit 250 tons or more per year of any regulated pollutant (or unless the site contains certain specific types of facilities, such as an incinerator or chemical processing plant, for which the threshold is 100 tons per year.)
Highlight D-14: National Ambient Air Quality Standards (NAAQS)

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Primary Standards</th>
<th>Averaging Time</th>
<th>Secondary Standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carbon Monoxide</td>
<td>9 ppm</td>
<td>8-hour&lt;sup&gt;a&lt;/sup&gt;</td>
<td>None</td>
</tr>
<tr>
<td></td>
<td>35 ppm</td>
<td>1-hour&lt;sup&gt;a&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>Lead</td>
<td>1.5 µg/m³</td>
<td>Quarterly average</td>
<td>Same as primary</td>
</tr>
<tr>
<td>Nitrogen dioxide</td>
<td>0.053 ppm</td>
<td>Annual (arithmetic mean)</td>
<td>Same as primary</td>
</tr>
<tr>
<td>Particulate Matter (PM&lt;sub&gt;10&lt;/sub&gt;)</td>
<td>50 µg/m³</td>
<td>Annual (arithmetic mean)&lt;sup&gt;b&lt;/sup&gt;</td>
<td>Same as primary</td>
</tr>
<tr>
<td></td>
<td>150 µg/m³</td>
<td>24-hour&lt;sup&gt;c&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>Ozone</td>
<td>0.12 ppm</td>
<td>1-hour&lt;sup&gt;d&lt;/sup&gt;</td>
<td>Same as primary</td>
</tr>
<tr>
<td>Sulfur oxides</td>
<td>0.03 ppm</td>
<td>Annual (arithmetic mean)</td>
<td>---</td>
</tr>
<tr>
<td></td>
<td>0.14 ppm</td>
<td>24-hour&lt;sup&gt;a&lt;/sup&gt;</td>
<td>---</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3-hour&lt;sup&gt;a&lt;/sup&gt;</td>
<td>0.5 ppm</td>
</tr>
</tbody>
</table>

<sup>a</sup> Not to be exceeded more than once per year.
<sup>b</sup> The standard is attained where the expected annual arithmetic mean concentration, as determined in accordance with Appendix K (52 FR 24667, July 1, 1987), is less than or equal to 50 µg/m³.
<sup>c</sup> The standard is attained when the expected number of days per calendar year with a 24-hour average concentration above 150 µg/m³ is equal to or less than 1.
<sup>d</sup> The standard is attained when the expected number of days per calendar year with maximum hourly average concentrations above 0.12 ppm is equal to or less than 1.

Where there is an existing major stationary source, a Superfund site could trigger a modification to that source. A major modification is generally a physical or operational change in a major stationary source that would result in a significant net emissions increase for any regulated pollutant. Specific numerical cutoffs that define significant increases are identified in 40 CFR 52.21(b)(23). A Superfund site would be considered a modification to an existing source only where:

- The site is physically connected to or immediately adjacent to the existing source;
- A responsible party (RP) is conducting the cleanup;
- The RP is also the owner or operator of the existing source; and
- The CERCLA site is somehow associated with the operations of the existing source.

Fugitive emissions are not to be considered in determining whether a source would be a major source, except when such emissions come from source categories listed in 40 CFR 52.21(b)(1)(iii) (see Highlight D-15). Fugitive emissions would not be counted in with CERCLA site emissions unless the site is considered a modification to one of the listed source categories. However, operations resulting in emissions are not considered fugitive and would be subject to the NAAQS standards.

Applicability

NESHAPs are emission standards for certain hazardous air pollutants for which no NAAQS exists. They are promulgated for emissions from specific sources. NESHAPs are generally not applicable to CERCLA remedial actions because Superfund sites do not usually contain any of the specific source categories regulated. Furthermore, they are generally not relevant and appropriate, because the standards of control are intended for the specific type of source regulated and not all sources of that pollutant.

In general, only NESHAPs for radionuclides and asbestos are likely to be ARARs for CERCLA sites. NESHAPs for radionuclides, which are discussed in detail in the radioactive wastes section of this appendix, regulate radionuclide air emissions from active underground uranium mines, certain DOE facilities, certain NRC-licensed facilities and non-DOE federal facilities, and active NRC-licensed uranium mill tailings sites. Most of these NESHAPs will be only relevant and appropriate for CERCLA mining site actions.

Asbestos NESHAPs govern inactive waste disposal sites for asbestos mills and manufacturing and fabricating operations, active waste disposal sites, and disposal of asbestos-containing waste from demolition and renovation operations. Although these requirements are not applicable to CERCLA sites, they may be relevant and appropriate when they are sufficiently similar to the site situation and appropriate to the circumstances of the release.

Under the authority of the 1990 amendments to the Clean Air Act, additional NESHAPs will be promulgated for certain sources not currently regulated. Several of these NESHAPs, when promulgated, may be relevant and appropriate for activities at mining sites. The sources added by the amendments include primary copper smelters, primary lead smelters, zinc smelting, and other facilities that process nonferrous metals. In addition, under the CAA amendments, emissions of greater than 10 tons per year of a pollutant will be subject to NESHAPs. Such quantities could be generated by response activities such as remining at a Superfund mining site.

Standards

Asbestos NESHAPs (40 CFR Part 61 Subpart M).

  - This section sets requirements for removing friable asbestos during building demolition, including wetting, exhaust systems, and removal procedures.

  - Owners/operators must deposit all asbestos-containing waste material at waste disposal sites in accordance with 40 CFR 61.154; and
  - Discharge no visible emissions to the outside air during the collection, processing (including incineration), packaging, or transporting of any
asbestos-containing waste material generated by the source, or use one of the emission control and waste treatment methods specified in this section.

**Highlight D-15:**

**Source Categories Listed in 40 CFR 52.21(b)(1)(iii)**

- Coal cleaning plants (with thermal dryers)
- Kraft pulp mills
- Portland cement plants
- Primary zinc smelters
- Iron and steel mills
- Primary aluminum ore reduction plants
- Primary copper smelters
- Municipal incinerators capable of charging more than 250 tons of refuse per day
- Hydrofluoric, sulfuric, or nitric acid plants
- Petroleum refineries
- Lime plants
- Phosphate rock processing plants
- Coke oven batteries
- Sulfur recovery plants
- Carbon black plants (furnace process)
- Primary lead smelters
- Fuel conversion plants
- Sintering plants
- Chemical processing plants
- Secondary metal production plants
- Fossil-fuel boilers (or combination thereof) totaling more than 250 million British thermal units per hour heat input
- Petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels
- Taconite ore processing plants
- Glass fiber processing plants
- Charcoal production plants
- Fossil fuel-fired steam electric plants of more than 250 million British thermal units per hour heat input
- Any other stationary source category which, as of August 7, 1980, was regulated under section 111 or 112 of the Clean Air Act.


  Owners/operators of inactive waste disposal sites for asbestos mills and manufacturing and fabricating operations must comply with one of the following:

  - Discharge no visible emissions to the outside air from an inactive waste disposal site subject to these requirements;

  - Cover the asbestos-containing waste material with at least 15 cm (6 inches) of compacted nonasbestos-containing material, and grow and maintain a cover of vegetation on the area adequate to prevent exposure of the asbestos-containing material, or in desert areas where vegetation would be difficult to maintain, place at least 8 additional cm (3 inches) of well-graded, nonasbestos crushed rock on top of the final cover instead of vegetation and maintain it to prevent emissions;

  - Cover the asbestos-containing waste material with at least 60 cm (2 feet) of compacted nonasbestos-containing material, and maintain it to prevent exposure of the asbestos-containing waste; or

  - For inactive waste disposal sites for asbestos tailings, apply a resinous or petroleum-based dust suppression agent that effectively binds dust to control surface air emissions, using the agent as recommended by its manufacturer. (Obtain prior written approval of the Administrator to
use other equally effective dust suppression agents, excluding any used, spent, or other waste oil).

- Unless a natural barrier adequately deters access by the general public, install and maintain warning signs and fencing (as directed by 40 CFR 61.151(b)(1) and (2)) or comply with the standards listed above.

- With EPA approval, an owner/operator may use an alternative control method.

- Notify the Administrator in writing at least 45 days prior to excavating or otherwise disturbing any asbestos-containing waste material that has been deposited at a waste disposal site under this section.

- Within 60 days of a site becoming inactive, record a notation on the deed to the facility property and on any other instrument that would normally be examined during a title search.

- 40 CFR 61.154: Standard for Active Waste Disposal Sites

  - Either there must be no visible emissions to the outside air from any active waste disposal site where asbestos-containing waste material has been deposited; or

  - At the end of each operating day or at least once every 24-hour period while the site is in continuous operation, the asbestos-containing waste material that has been deposited during the operating day or previous 24-hour period should be covered with at least 15 cm (6 inches) of compacted nonasbestos-containing material or a resinous or petroleum-based dust suppression agent; or

  - An alternative control method for emissions is used, with prior EPA approval.

  - Unless a natural barrier adequately deters access by the general public, either warning signs and fencing must be installed and maintained or at least 15 cm (6 inches) of compacted nonasbestos-containing material must cover the asbestos-containing waste material.

  - Owners or operators of active waste disposal sites must maintain waste shipment records as specified, send a copy of the signed waste shipment record to the waste generator, correct discrepancies to the records as specified, and keep copies of all the records and reports for at least 2 years, to be made available to the Administrator for inspection upon request.

  - Upon closure of the site, owners or operators must comply with provisions for inactive waste disposal sites and submit records of asbestos quantities and locations to the Administrator.

  - Owners or operators must notify the Administrator in writing at least 45 days prior to excavating any asbestos-containing waste material that has been deposited and covered at a waste disposal site.
Under RCRA, EPA is also regulating air emissions of some organics from process vents and surface impoundments and tanks in three phases. Phase I, which was promulgated on June 21, 1990 (55 FR 25454), limits organic emissions from (1) process vents associated with distillation, fractionation, thin-film evaporation, solvent extraction, and air or steam stripping operations that manage hazardous wastes with 10 ppm by weight or greater total organics concentration, and (2) leaks from equipment that contains or contacts hazardous waste streams with 10 percent by weight or greater total organics. Phase II, which was proposed July 22, 1992 (56 FR 33490), consists of air standards for organic air emissions from other sources not covered or not adequately controlled by existing standards, specifically from surface impoundments, tanks, containers, and miscellaneous units. Under Phase III, EPA will assess the residual risk from Phases I and II and will, if necessary, develop further regulations or guidance to address the effects of organic air emissions.

D.6.3 New Source Performance Standards (NSPS). These standards cover categories of stationary sources that emit particular pollutants. The purpose of these standards is to ensure that new stationary sources are designed, built, equipped, operated, and maintained to reduce emissions to a minimum. The standards affect all new stationary sources, regardless of whether they are located in an attainment or non-attainment area. Because they are source-specific, the standards are generally not applicable to Superfund remedial actions. An NSPS may be applicable if the facility at the Superfund site is a new source subject to an NSPS (e.g., an incinerator). An NSPS may be relevant and appropriate if the pollutant emitted and the technology employed during the remedial action are sufficiently similar to the pollutant and source category regulated by an NSPS. (As these standards are source-specific, they are located at various points in the regulations, dependent upon the sources. For example, NSPS’s addressing coal mining, mineral mining and processing, and ore mining and dressing appear at 40 CFR Part 434, 40 CFR Part 436, and 40 CFR Part 440 respectively).

D.6.4 State Programs. As discussed above, states must adopt a plan to implement, maintain, administer, and enforce NAAQS. These State Implementation Plans (SIPs) must be approved by EPA. States also may be authorized to enforce NSPS and NESHAPs. States have the authority to adopt emissions standards and limitations and control strategies more stringent than federal standards. State standards are potential ARARs for Superfund sites, as are Regional or local air program requirements that are a part of a SIP.

In addition, many states have adopted programs to regulate "toxic air pollutants." Requirements under these programs are likely to be the most significant ARARs for Superfund activities. These programs differ from state to state in terms of the pollutants and sources regulated and the safe levels adopted. Site managers should determine if the state in which the CERCLA site is located has adopted such a program.

A typical state air toxics program will require a source to do the following:

- Identify pollutants of concern by comparing anticipated emissions with the state air toxics list;
- Estimate emissions of toxic air pollutants using procedures by the state;
- Estimate off-site concentrations, normally by air quality modeling procedures approved by EPA or the state;
- Compare off-site concentrations to permissible state levels; and
- Require additional controls (beyond what would otherwise be required) if a new source is likely to exceed the state limits.
D.6.5 Implementation of CAA Requirements. Where NAAQS are applicable, certain pollution controls may be required. At CERCLA sites, these may include vapor recovery on air strippers, controls on emissions of particulates from incinerators, and controls on sources of fugitive particulate emissions. Construction and demolition sites are areas of Superfund sites that are commonly regulated by Clean Air Act requirements.

Highlight D-16:
CAA Requirements as ARARs: Example Site

Anaconda Smelter/Mill Creek, MT

Arsenic, cadmium, and lead contamination in several media in Mill Creek, Montana posed an imminent and substantial danger to human health. The selected remedy for the first operable unit called for relocation of residents and temporary stabilization of the area, including demolition activities. It was determined that remedial actions were subject to NAAQS for total suspended particulates and lead (40 CFR Part 50) and to the Montana Air Quality Bureau's requirements for particulate matter and construction/demolition sites. Under these requirements, all buildings had to be wetted with water inside and outside prior to demolition. A dust-suppressing mist had to be applied at demolition to control airborne particles. In addition, all haul roads and demolition debris had to be watered to prevent excessive dust.

D.7 SURFACE MINING CONTROL AND RECLAMATION ACT

D.7.1 Scope. The Surface Mining Control and Reclamation Act of 1977 (SMCRA) governs activities associated with coal exploration and mining. Because the standards promulgated under SMCRA are intended for active coal mines, they will not be applicable to actions at Superfund mining sites. However, the standards found in 30 CFR Parts 816 and 817, which govern surface mining activities and underground mining activities, respectively, may be relevant and appropriate at inactive CERCLA mining sites where activities similar to SMCRA-regulated activities occur. This is because SMCRA regulations often address circumstances that are similar and establish performance objectives that are consistent with the objectives of a CERCLA investigation.

D.7.2 Implementation.

Under SMCRA, states may be authorized to implement their own programs for controlling coal mining operations. Regulations passed by an authorized state may be more stringent than federal requirements. States also have the authority to conduct reclamation programs for abandoned coal mines, which may be financed using the Abandoned Mine Land Reclamation Fund (AMLRF), a Fund established by SMCRA. In states where more stringent standards are promulgated, these standards (and not the federal requirements) will be ARARs.

Although EPA, under CERCLA, and the Office of Surface Mining Reclamation and Enforcement (OSMRE) of the Department of the Interior, under SMCRA, both have authority to clean up abandoned coal mine sites, it has been EPA's policy until this time not to assert its authority and list coal mine sites on the NPL. EPA's position has been that because the AMLRF was designed specifically to address reclamation and restoration of land and water resources adversely affected by past coal mining activities, it is a more efficient use of resources to allow this Fund to address abandoned coal sites than to clean up these sites under Superfund. Therefore, coal mining sites will seldom, if ever, be addressed by CERCLA cleanup actions, and the SMCRA requirements will not be applicable.
Like Superfund requirements, SMCRA performance standards are often established based on the environmental provisions of other laws. For example, regulations may require compliance with established numerical standards, such as applicable water quality standards. In other cases, the standards may be technology-based or may simply require that activities minimize adverse effects.

SMCRA standards may be relevant and appropriate for CERCLA actions at mining sites if remedial activities include those covered by these standards. SMCRA will generally be considered ARARs for activities that are not regulated under other laws. For example, none of the units regulated under SMCRA is regulated under other environmental laws, nor is revegetation regulated. In some cases, however, CERCLA requirements for achieving a protective remedy may be more stringent than SMCRA standards. For example, revegetation needs at a Superfund mining site may exceed the SMCRA performance standard for revegetation. In such instances, site managers must ensure that the remedy for the site is protective of human health and the environment, even after standards determined to be ARARs are met. A discussion of when each SMCRA requirement in 30 CFR Part 816 may be relevant and appropriate is included in the table below. (The standards of 30 CFR Part 817, which cover underground mines, are similar to those in Part 816.)

Although the above table lists only the SMCRA requirements of 30 CFR Part 816, standards found in Part 817, which govern underground mining activities at coal mines, should also be considered at Superfund mining sites. In most cases, they will not be ARARs, but they may offer standards for activities not regulated elsewhere, such as for tunnel plugging. The standards in Part 817 regulate many of the same activities as Part 816. Additional regulated activities include sealing of underground openings, use of explosives, and disposal of excess spoil and coal mine waste.

**Highlight D-17:**

**SMCRA Requirements as ARARs: 2 Example Sites**

At the *Cherokee County* site in Kansas, the selected remedial action includes the removal, consolidation, and on-site placement of surface mine wastes in mine pits, shafts, and subsidences. It also includes diversion and channelization of surface streams with recontouring and vegetation of land surfaces. The site manager determined that the SMCRA standards for backfilling and grading, revegetation, postmining land use, and rehabilitation of sedimentation ponds, diversions, impoundments, and treatment facilities are relevant and appropriate for the site.

At the *California Gulch* site in Colorado, the selected remedial action includes tunnel plugging and water control measures. Although EPA and the state identified no ARARs related to tunnel plugging, they considered 30 CFR Part 817 requirements as guidance to ensure that the tunnel plugging activities were protective. They also considered 30 CFR Part 817 for guidance to see that activities associated with water control measures are protective.

**D.8 FISH AND WILDLIFE COORDINATION ACT**

**D.8.1 Prerequisites for Applicability.** The Fish and Wildlife Coordination Act is designed to protect fish and wildlife when federal actions result in the control or structural modification of a natural stream or body of water. If remedial actions at a CERCLA site will include control or structural modification of a natural stream or body of water, site managers should consider the Fish and Wildlife Coordination Act as a potential ARAR.
Fish and Wildlife Coordination Act requirements will generally be applicable to remedial actions that include:

- Construction of dams, levees, impoundments;
- Stream relocation;
- Water diversion structures; or
- Discharges of pollutants into a body of water or wetlands.

**D.8.2 Standards.**

- Federal agencies must take into consideration the effect that water-related projects would have on fish and wildlife and take action to prevent loss or damage to these resources.
- Agencies must consult with the Fish and Wildlife Service or the National Marine Fisheries Service as well as the state Wildlife Resources Agency if alteration occurs as a result of off site actions. Consultation is recommended for on site actions involving alteration.
## Circumstances Under Which Some SMCRA Standards May Be Relevant and Appropriate at CERCLA Mining Sites

<table>
<thead>
<tr>
<th>SMCRA Requirement That May Be Relevant and Appropriate</th>
<th>Summary of SMCRA Requirement</th>
<th>Discussion of When Requirement is Potentially Relevant and Appropriate for CERCLA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Casing and Sealing of Drilled Holes (816.15)</td>
<td>Exposed underground openings no longer needed for monitoring or as water wells, will be capped, sealed, and backfilled. Permanent closure methods will be designed to prevent access to mine workings and to keep acid and other toxic drainage from entering ground/surface waters.</td>
<td>Probably not relevant and appropriate to CERCLA unless attaining remedial action objectives requires sealing of drilled holes or other mine openings. May be relevant and appropriate to CERCLA if containment of mine drainage is required to meet remedial action objectives. These requirements should be considered especially at sites where Acid Mine Drainage is a source of contamination. They may be appropriate, for example, if there is a release or threat of a release of acid that could mobilize a related release of acid-soluble metals that could disrupt the hydrologic balance.</td>
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<tr>
<td>Diversions (816.43)</td>
<td>Diversions shall be designed to minimize adverse impacts to hydrologic balance within permit area. Diversions shall not be used to divert water into underground mines without approval of regulatory authority. Diversions shall: • be stable; • provide protection against flooding; • prevent outside sediment from entering into streamflow; and • comply with all applicable local, State, and Federal regulations. Temporary diversions shall be replaced with permanent diversions. Additional requirements may be required of diversions by a regulatory authority.</td>
<td>When diversions of surface water are used to meet remedial action objectives, the performance standards may be relevant and appropriate. These standards are most likely to be relevant and appropriate at sites where stream and/or runoff channelization is part of the remedy.</td>
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<tr>
<td>Sediment Control Measures (816.45)</td>
<td>Sediment control measures consist of proper mining and reclamation methods and sediment control practices. Sediment control methods include §816.45 (b) (1) - (3): • disturbing the smallest practicable area at any mining operation by backfilling, grading, and revegetation;</td>
<td>May be relevant and appropriate to CERCLA. If remedial action involves sediment control measures, performance standards should be met, except for certain elements of §816.45 (b) (1) - (3) that address active sites (e.g., disturbing smallest practicable area). These standards are most likely</td>
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</table>
Sediment control measures shall be designed, constructed, and maintained to:
- prevent additional sediment from entering the streamflow;
- meet more stringent State or Federal effluent limitations; and
- minimize erosion.

When siltation structures (e.g., sedimentation ponds) are required as part of the remedial action, these requirements may be relevant and appropriate and performance standards should be met.

Hydrologic Balance: Siltation Structures (816.46)

<table>
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<tr>
<th>Hydrologic Balance: Siltation Structures (816.46)</th>
<th>Surface drainage from a disturbed area shall be passed through a siltation structure before leaving permit area.</th>
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<td>Siltation structures shall be maintained until removal is authorized.</td>
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<td></td>
<td>The land on which a siltation structure was located shall be regraded and revegetated.</td>
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When sedimentation ponds are used they shall be:
- located as near as possible to the disturbed area;
- designed to:
  - provide adequate sediment storage volume;
  - meet effluent regulations by State and Federal effluent limitation;
  - contain or treat 10-year, 24-hour precipitation events; and
  - provide a non-clogging dewatering device adequate to maintain detention time; and
- contain spillways.

Hydrologic Balance: Discharge Structures (816.47)

<table>
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<tr>
<th>Hydrologic Balance: Discharge Structures (816.47)</th>
<th>To reduce erosion, prevent deepening or enlargements of stream channels, and minimize disturbance of hydrologic balance, discharge from sedimentation ponds, coal processing waste dams, embankments, and diversions shall be controlled by: energy dissipators, riprap channels, and other devices.</th>
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<tr>
<td></td>
<td>May be relevant and appropriate to CERCLA when remedial action involves sedimentation ponds; performance standards should be met.</td>
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</table>

Post-mining rehabilitation of sedimentation ponds, diversions, impoundments, and treatment facilities (816.56)

Before abandoning a permit area or seeking bond release, all temporary structures shall be removed and all permanent sedimentation ponds, diversions, impoundments, and treatment facilities will meet permanent structure requirements. (in §816.49 (b)), which include:

- stabilizing backfill material to promote a reduction in the rate and volume of runoff;
- retaining sediment in disturbed area;
- diverting runoff;
- reducing overland velocity, run off volume, and trap sediment; and
- treating with chemicals.

To be relevant and appropriate for remedial actions involving runoff diversion and/or slope stabilization designed to control sedimentation.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

- A permanent impoundment of water may be created, if authorized by a regulatory authority and the following is demonstrated:
  - size and configuration of such impoundment is adequate for purposes;
  - quality of water will be suitable for intended use, will meet applicable State and Federal water quality standards, discharges will meet applicable effluent limitations, and will not degrade receiving water below applicable State and Federal water quality standards;
  - water level will be sufficiently stable and capable of supporting use;
  - final grading will provide adequate safety and access for water users;
  - impoundment will not result in diminution of quality and quantity of water used by surrounding landowners for commerce or regulation; and
  - impoundment is suitable for approved postmining land use.

Backfilling and grading (816.102)  
Disturbed areas shall be backfilled and graded to:
- achieve original contour;
- eliminate highwalls, spoil piles, and depressions;
- achieve a postmining site that prevents slides;
- minimize erosion and water pollution;
- support approved postmining;
- return spoil to mined-out areas;
- compact spoil and waste materials outside the mined-area in non-steep slope areas to restore contour;
- dispose of coal processing waste and underground development waste in accordance with §§816.81 and 816.83; and
- cover exposed coal seams, acid- and toxic-forming materials, and combustible materials, exposed, used, or produced during mining with nontoxic and noncombustible material, or treat these materials to control their impact on surface and groundwater.

Cut and fill-terraces may be allowed.

Remining operations on previously mined areas, containing a preexisting highwall shall comply with §§816.102 through 816.107, except as provided:

If the objectives of the remedial action involve backfilling and grading, these requirements may be relevant and appropriate to CERCLA, and SMCRA performance standards should be met. These requirements also should be evaluated for remedial actions involving filling in of mined areas, excavation pits, etc.

When remedial action involves remining, CERCLA should follow performance standards. These are especially likely to be relevant and appropriate where remedial actions will involve on-site place-
• Requirements of §816.102(a) (1) and (2) requiring the elimination of highwalls do not apply where the volume of spoil is insufficient to completely backfill the reaffected or enlarged highwall.
• The highwall shall be eliminated to the maximum extent technically practical, in accordance with the following:
  - all spoil by remining operation shall be used to backfill area and any reasonably available spoil in immediate vicinity will be included;
  - backfill shall be graded to a slope which is compatible with approved postmining land use;
  - any highway remnant must be stable, not posing a hazard to safety; and
  - if moving spoil, placed on the outslope during previous mining operations, will cause instability to remaining spoil, it will not be disturbed.

Backfilling and grading: steep slopes (816.107)

Surface mining activities on steep slopes will be conducted to meet requirements of §§816.102 - 816.106 and requirements of this section except where mining is conducted on flat or gently rolling terrain with an occasional steep slope through which mining proceeds.

The following materials shall not be placed on a downslope:
- spoil;
- waste material of any type;
- debris from clearing and grubbing; and
- abandoned or disabled equipment.

Land above highwall shall not be disturbed unless regulatory authority finds disturbance will facilitate compliance.

Woody materials shall not be buried in the backfilled area, unless the regulatory authority determines otherwise.

Revegetation - general requirements (816.111)

On regraded areas and all other disturbed areas (except water areas and surface area roads), the permittee shall establish a vegetative cover that is:
- diverse, effective, and permanent;
- comprised of species native to the area or desirable and necessary species;
- a cover equal to the natural vegetation of the area; and
- capable of stabilizing surface soil from erosion.

Revegetation requirements may be relevant and appropriate to CERCLA when standards do not exist for non-coal mining lands. In some cases, these requirements may not be sufficient to protect human health and the environment at a Superfund site. However, they should be considered for sites that are subject to erosion and soils are contaminated as well as for sites where the

ment of surface mine wastes in mine pits, shafts, and subsidences, or where previous openings must be sealed.
### Reestablished plant species shall be:
- compatible with approved postmining use;
- have same seasonal characteristics as the area;
- capable of self-regeneration;
- compatible with plant and animal species of the area; and
- meet State and Federal seed and plant regulations.

Regulatory authority may grant exceptions.

When regulatory authority approves of cropland postmining, the authority may grant exceptions.

### Timing

<table>
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<th>Disturbed areas shall be planted during:</th>
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<tr>
<td>- first normal period for favorable plant growth after plant-growth medium has been replaced; and</td>
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<tr>
<td>- the planting time generally accepted locally for the plant materials selected.</td>
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</tbody>
</table>

These timing requirements may be relevant and appropriate to CERCLA, if remedial action involves revegetation.

### Mulching and other soil stabilizing practices

| Suitable mulch and other stabilizing practices will be used on all regraded areas, covered with topsoil. |

Regulatory authority may waive this requirement if seasonal, soil, or slope factors do not require mulching and soil stabilization to control erosion or maintain an effective cover.

| Mulching and other soil stabilizing practices may be relevant and appropriate to CERCLA, if remedial action involves revegetation. |

### Standards for success

| Judged on effectiveness of vegetation for postmining land use, extent of cover vs. natural cover, and implementation of general requirements. Evaluation requires: |
| - Valid sampling approach |
| - Comparison to unmined lands |
| - Meeting different criteria for grazing, cropping, fish/wildlife, and industrial/commercial/residential use |

Revegetation requirements may be relevant and appropriate to CERCLA when standards do not exist for non-coal mining lands.

Superfund may incorporate additional goals into successful revegetation related to specific plant and animal conditions, as well as species appropriate given remaining wastes on site.

Post-revegetation activities are considered operation and maintenance and would be addressed accordingly.

### Post mining land use (816.133)

All disturbed areas must be restored in a timely manner to conditions capable of supporting
- Use capable of supporting before mining; or
- Higher or better uses
D.8.3 Implementation of the Fish and Wildlife Coordination Act at Superfund Mining Sites.
Remedial actions at Superfund mining sites will often require alteration of natural bodies of water, due to the nature of the sites. For example, at many mining sites, tunnel plugging will be necessary, or surface water may have to be diverted around tailings or away from mine areas.

The RI/FS should describe any reports or recommendations of the FWS. When control or modification of a water body is involved, the ROD should state whether each alternative will meet substantive Fish and Wildlife Coordination Act requirements, and should briefly describe requirements for the remedy selected, including the impacts, if any, of the response alternatives on wildlife and the mitigation measures that would be employed.

D.9 EXECUTIVE ORDER 11990, PROTECTION OF WETLANDS AND EXECUTIVE ORDER 11988, FLOODPLAIN MANAGEMENT

E.O. 11990, Protection of Wetlands, requires federal agencies conducting certain activities to avoid, to the extent possible, the adverse impacts associated with the destruction or loss of wetlands and to avoid support of new construction in wetlands if a practicable alternative exists. The requirements of this E.O. are spelled out in 40 CFR 6.302(a) and 40 CFR Part 6, Appendix A. E.O. 11988, Floodplain Management, requires federal agencies to evaluate the potential effects of actions they may take in a floodplain to avoid, to the extent possible, adverse effects associated with direct and indirect development of a floodplain. The requirements of this E.O. are spelled out in 40 CFR 6.302(b) and 40 CFR Part 6, Appendix A. CERCLA actions at mining sites must consider these Executive Orders and comply with the promulgated requirements, where they are determined to be ARARs.

The procedures for meeting the requirements of each Executive Order are similar. There are three steps to meeting the requirements:

- **The site manager must determine if proposed actions will be in or will affect a floodplain/wetlands.** If it is determined that actions will not be located in or will not affect a floodplain/wetlands, no further consideration of the requirements of these Executive Orders is necessary.

- **If actions will be in or will affect a floodplain/wetland,** the site manager must prepare a floodplains/wetlands assessment. This assessment will be part of the environmental assessment.

- **The site manager must either avoid adverse impacts or minimize them if no practicable alternative exists.**

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**Highlight D-18:**

**Fish and Wildlife Coordination Act as ARARs: Example Site**

At the *California Gulch* site in Colorado, the remedial action included tunnel plugging that would modify streamflow. It also required surface water diversions and construction of surge ponds that could affect the California Gulch. Because of these remedial activities and their potential impact on fish and wildlife, EPA was required to consult with the FWS and the Colorado Department of Natural Resources to determine the means and measures necessary to mitigate, prevent, and compensate for project-related losses of wildlife resources and to enhance the resources. EPA received and responded to comments on the FS alternatives and the proposed plan from both the Department of the Interior and the State of Colorado. In addition, the state was consulted on the ROD.
D.9.1 Standards (40 CFR 6.302(a) and (b), 40 CFR Part 6, Appendix A).

Floodplain/Wetlands Determination

- Before undertaking an action, EPA must determine whether or not the action will be located in or affect a floodplain or wetlands.

- The Agency shall utilize maps prepared by the federal Insurance Administration of the federal Emergency Management Agency, Fish and Wildlife Service, and other appropriate agencies to determine whether a proposed action is located in or will likely affect a floodplain or wetlands.

- If there is no floodplain/wetlands impact identified, the action may proceed without further consideration of the remaining procedures set forth below.

Early Public Notice

- When it is apparent that a proposed or potential Agency action is likely to impact a floodplain or wetlands, the public should be informed through appropriate public notice procedures.

Floodplain/Wetlands Assessment

- If the Agency determines a proposed action is located in or affects a floodplain or wetlands, a floodplain/wetlands assessment shall be undertaken.

- For those actions where an environmental assessment (EA) or environmental impact statement (EIS) is prepared pursuant to 40 CFR Part 6, the floodplain wetlands assessment shall be prepared concurrently with these analyses and shall be included in the EA or EIS. In all other cases, a "floodplain/wetlands assessment" shall be prepared.

- Assessments shall consist of a description of the proposed action, a discussion of its effect on the floodplain/wetlands, and a description of alternatives.

Public Review of Assessments

- Where an EA/EIS is prepared, opportunity for public review will be provided by EIS provisions. In other cases, an equivalent public notice shall be made.

Minimize, Restore, or Preserve

- If there is no practicable alternative to locating in or affecting the floodplain or wetlands, the Agency shall act to minimize potential harm to the floodplain/wetlands.

- The Agency shall act to restore and preserve the natural beneficial values of floodplains/wetlands as part of the analysis of alternatives under consideration.
**Agency Decision**

- After consideration of alternative action, the agency shall select the desired alternative.

- For all Agency actions proposed to be in or affecting a floodplain/wetlands, the Agency shall provide further public notice announcing this decision.

- This decision shall be accompanied by a Statement of Findings, which shall include:
  
  -- The reasons why the proposed action must be located in or affect the floodplain/wetlands;
  
  -- A description of significant facts considered in making the decision;
  
  -- A statement indicating whether the proposed action conforms to applicable state or local floodplain protection standards;
  
  -- A description of the steps taken to design or modify the proposed action to minimize potential harm to or within the floodplain or wetlands; and

  -- A statement indicating how the proposed action affects the natural or beneficial values of the floodplain or wetlands.

- If the provisions of 40 CFR Part 6 apply, the Statement of Findings may be incorporated in the final EIS or in the environmental assessment. In other cases, notice should be placed in the *Federal Register* or other local medium and copies sent to federal, state, and local agencies and other entities which submitted comments or are otherwise concerned with the floodplains/wetlands assessment.

**Additional Floodplain Management Provisions**

- EPA controlled structures and facilities must be constructed in accordance with existing criteria and standards set forth under the National Flood Insurance Program (NFIP) and must include mitigation of adverse impacts wherever feasible. Deviation from these requirements may occur only to the extent NFIP standards are demonstrated as inappropriate for a given structure or facility.

- If newly constructed structures or facilities are to be located in a floodplain, accepted floodproofing and other flood protection measures shall be undertaken. EPA shall, wherever practicable, elevate structures above the base flood level rather than filling land.

- The potential for restoring and preserving floodplains and wetlands so that their natural and beneficial values can be realized must be considered and incorporated into any EPA plan or action wherever feasible.

- If property used by the public has suffered damage or is located in an identified flood hazard area, EPA shall provide on structures, and other places where appropriate, conspicuous indicators of past and probable flood height to enhance public knowledge of flood hazards.

- When property in flood plains is proposed for lease, easement, right-of-way, or disposal to non-federal public or private parties, EPA shall reference in the conveyance those uses that are restricted under federal, state, and local floodplain regulations and attach other restrictions to uses of the property as appropriate.
D.9.2 Applicability of E.O. 11990 and Other Wetlands Protection Requirements. In addition to the requirements of 40 CFR Part 6, which requires that EPA initiate activities to avoid, to the extent possible, long- and short-term adverse impacts associated with the destruction or modification of wetlands, to avoid direct or indirect support of new construction in wetlands where there are practicable alternatives, and to minimize potential harm to wetlands when there are no practicable alternatives, section 404 of the Clean Water Act contains provisions for wetlands protection. Section 404 requires that no discharge of dredged or fill material shall be permitted if there is a practicable alternative to the proposed discharge that would have less adverse impact on the aquatic ecosystem, as long as the alternative does not have other significant adverse environmental consequences. (For more information on CWA section 404, see the CWA section of this appendix.) Also, E.O. 11990 adopts a policy for federal agencies that wherever wetlands are destroyed or lost, wetlands of the same magnitude will be enhanced or created.

Section 404 requirements and the 40 CFR Part 6 requirements are ARARs for different types of actions and require different analyses. Section 404 requirements are only applicable when dredged or fill material is placed into a wetland; therefore, excavation of wastes from a wetland would not trigger these standards or require any analysis of “practicability.” The 40 CFR 6.302 requirements are potential ARARs whenever wetlands are affected, but E.O. 11990 itself is never an ARAR because it is not legally promulgated or enforceable against the Agency by the public.

In deciding whether a wetland requirement is an ARAR, there may be some flexibility in determining the meaning of “minimizing adverse effects to the extent possible” (under 40 CFR 6.302). Some interpretation may be necessary because, in some cases, a response action at a Superfund site may involve a discharge that may destroy an undegraded, functioning wetland. Examples of such an action include the diversion of surface or groundwater through an existing wetland and building access roads in wetlands. As a further example, a wetland may be contaminated, but if the wastes are removed, the wetland will become a lake and the wetland will be destroyed. If the waste is left in place, the wetland will be preserved, but the risk to human health and the environment will remain.

Site managers should try to avoid adverse impacts wherever possible; however, in some cases the benefits gained by the response action may outweigh the adverse effects to the wetland. In fact, avoiding the adverse effects may even be more harmful to human health and the environment than preserving the wetland. In such instances, an ARARs waiver for greater risk to human health and the environment may be appropriate (see the section on ARARs waivers in this appendix). (Wetlands creation to replace destroyed wetlands may also be required.)

D.9.3 Implementation of Wetlands Protection Requirements at Mining Sites. An innovative technology for treating acid mine drainage (AMD) from Superfund mining sites may be affected by wetlands protection requirements. In this treatment, AMD is allowed to flow through artificial wetlands, which filter out contaminants. If these artificial wetlands are constructed in a natural wetland, the requirements of 40 CFR Part 6 may be applicable. Also, if construction involves placing dredged or fill material into a natural wetland, the site manager should consider CWA section 404 as a potential ARAR. Finally, if natural wetlands rather than artificial wetlands are used for this type of treatment, this may also trigger Part 6 requirements.
Highlight D-19: Wetlands/Floodplains Requirements as ARARs: Example Site

The Anaconda Smelter/Mill Creek site in Montana is located within the 100-year floodplain of Mill Creek. EPA also determined that riparian woodland/shrubland at the site is a wetland. Demolition activities will occur within the wetland area. The following management practices will be utilized during demolition and site stabilization activities:

- Mechanized equipment will be used in a manner that minimized effects to wetland vegetation.
- No new roads will be constructed.
- Following demolition, building foundations will collapsed and filled, and the area regraded and smoothed to conform to the existing topography and to facilitate drainage.
- Riparian vegetation rendered non-viable during demolition activities will be removed and replaced with like vegetation.
- Disturbed areas will be mulched with straw and seeded with grasses.

D.10 NATIONAL HISTORIC PRESERVATION ACT

The Historic Sites Act (HSA) of 1935, The National Historic Preservation Act (NHPA) of 1966, and the Archeological and Historic Preservation Act (AHPA) of 1974 are designed to protect the Nation’s historical heritage from extinction. Because of the CERCLA section 121 mandate to comply with those requirements of other federal and state environmental laws that are ARARs, Superfund actions are required to take into account the effects of any response activities on any historic properties or cultural resources regulated under these laws. If no cultural resources or historic properties are present at an NPL site, the NHPA and other laws are not considered an ARAR for the proposed response activity. If a cultural resource on or eligible for inclusion on the National Register of Historic Places is present at an NPL site, however, the NHPA may be considered an ARAR. In this case, EPA must determine what effect a Superfund response activity (i.e., a removal or remedial cleanup activity) will have on an identified cultural resource. If cultural resources are present, the ROD or removal action memorandum should identify the NHPA as an ARAR. For each alternative, the ROD should identify whether the alternative will comply with substantive NHPA requirements. For the selected remedy, the ROD or action memorandum should also include a brief statement describing what compliance with the NHPA entails.

This section discusses how to determine whether the NHPA and other historic preservation laws are ARARs and the steps that must be taken to ensure that remedial activities at mining sites comply with the NHPA. Highlight D-20 provides more information on the historic preservation laws.

D.10.1 Implementing Historic Preservation Requirements. The Department of Interior has formed the Advisory Council on Historic Preservation (ACHP) and the National Register of Historic Places to implement these historic preservation laws. The National Register of Historic Places lists the nation’s cultural resources that should be considered for protection from destruction or impairment. The National Register is not an all inclusive list (i.e. not every historical site that should be protected has been included in the National Register at this time). Consequently, historic properties that may be eligible for inclusion on the National Register must also be protected under these laws. Procedural requirements for listing properties on the National Register are listed in 36 CFR 60.1. The criteria applied to evaluate whether cultural resources will be eligible for inclusion on the National Register, including those found at Superfund sites are found in 36 CFR 60.4 and are summarized in Highlight D-21. Executive Order 11593, revised on May 13, 1971, "Protection and Enhancement of the Cultural Environment," requires federal agencies to locate, inventory and nominate all sites, buildings, districts, and objects under their jurisdiction or control for listing on the National Register of Historic Places. Under this Executive Order, EPA must undertake these activities when such sites are addressed as part of the Superfund program.
Highlight D-20: Historic Preservation Laws

The Historic Sites Act of 1935 authorizes the Secretary of the Interior to designate areas as national landmarks for listing on the National Registry of Natural Landmarks. Under this Act, federal agencies, or responsible parties under the direction of a federal agency, are required to avoid undesirable impacts on such landmarks. Under the Archeological and Historic Preservation Act, if a federal agency, or responsible party under the direction of a federal agency, conducts an activity that may cause irreparable loss or destruction of significant scientific, prehistoric, historic, or archeological data, the Secretary of the Interior is authorized to undertake data recovery and preservation activities. The National Historic Preservation Act (NHPA) of 1966 established a program for the preservation of historic properties throughout the nation. The NHPA requires the federal government to encourage government agencies and individuals undertaking activities to preserve the cultural foundations of the Nation. The NHPA also requires that the federal government assist state and local governments to expand their historic programs and activities.

The ACHP oversees the protection of properties of historical, architectural, archeological, and cultural significance at the national, state, and local level. Under section 106 of the NHPA and Executive Order 11593, federal agencies must provide the Advisory Council on Historic Preservation a reasonable opportunity to comment on activities that may affect properties on or eligible for listing on the National Register of Historic Places. For Superfund, a Memorandum of Agreement (MOA) between EPA and DOI provides the framework of the actions agreed upon to implement the NHPA at Superfund sites.

The State Historic Preservation Officer (SHPO) is the official responsible pursuant to section 101(b)(1) of the NHPA for administering the state historic preservation program within each state or jurisdiction. For Superfund response actions, the SHPO serves as a liaison between EPA and the ACHP, and should be viewed as a technical resource to assist in determining if NHPA requirements are ARARs, and if so, how EPA must comply. The SHPO participates in the review process established by the NHPA when a federal agency’s proposed activity occurs within the SHPO’s jurisdiction. Although compliance with the NHPA rests with the federal agency implementing the action, EPA staff may not be as familiar with historic issues as the SHPO. Consequently, the SHPO can and should play an important role in the ARARs evaluation compliance process for this law. Coordination should be maintained among EPA, the state environmental protection department, and the SHPO to ensure full utilization of existing staff expertise in the historic preservation planning process and in the treatment of historic properties affected by the proposed remedial or removal actions. If mitigation measures are necessary to comply with the NHPA, they will occur more readily if the SHPO is involved early in the RI/FS process.

Highlight D-21: Criteria for Inclusion of a Cultural Resource on the National Register of Historic Places

Cultural resources that may be placed on the National Register include those that:

- Are associated with events that have made a significant contribution to the broad patterns of our history;
- Are associated with the lives of persons significant in our past;
- Embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- Have yielded, or may be likely to yield, information important in prehistory or history.
D.10.2 Complying With the Historic Preservation Laws. Compliance with the NHPA during Superfund response action requires that EPA, the state lead agency, or the private party taking a CERCLA section 104 or CERCLA section 106 action:

- Identify cultural resources on or eligible for inclusion on the National Register of Historic Places;
- Determine the effect a proposed activity will have on the identified cultural resources; and
- Avoid, minimize, or mitigate any adverse effects during implementation of the action.

In order for the Record of Decision (ROD) to be developed in a timely manner, the demonstration of compliance with the NHPA must be done as part of the Feasibility Study. During the Feasibility Study the various alternatives being considered must be evaluated for compliance with all ARARs. To ensure compliance with the NHPA, the EPA site manager should begin working with the SHPO and ACHP in the very early stages of the Superfund process. If at any point in the compliance process it is determined that cultural resources are not present or will not be affected by the proposed activity, no further investigation is required.

Identification of Properties on or Eligible for Inclusion on the National Register of Historic Places

Identification of cultural resources on, or that may be eligible for inclusion on, the National Register of Historic Places is the first step towards compliance with the NHPA. Identification should be made in the very early stages of an RI/FS (e.g., scoping), before conducting investigation activities that disturb the site, (e.g. well drilling). EPA or lead agency consultation with the SHPO is the first stage in the identification process. EPA in conjunction with the SHPO, is responsible for determining whether the area of planned remedial action includes any historic properties. "The Agency Official shall consult the State Historic Preservation Officer, the published lists of National Register and eligible properties, public records, and other individuals or organizations with historical and cultural expertise, as appropriate, to determine what historic and cultural properties are known to be within the area of the undertaking's potential environmental impact" (40 CFR section 800.4(1)). In many cases, mining sites may be historical landmarks, and when they are subject to remedial actions, it may be necessary to consider the effects of the actions on the landmark. (See Highlight D-22.)

Highlight D-22:
Examples of the NHPA as an ARAR

**California Gulch**

The Yak tunnel at the California Gulch mining site in Leadville, Colorado is considered a historical landmark due to its historical association with mining engineering in the 19th and 20th centuries. Therefore, CERCLA must take into account any adverse effects at this facility.

**Clark Fork**

Many mining areas along the Clark Fork, including the areas around the city of Butte, Montana, are considered historical landmarks due to their historical association with mining. Cleanup activities at the Clark Fork sites could alter certain historical structures within the local community. In order to comply with the NHPA, EPA and the state have produced a historical film to document historical resources prior to any cleanup activities.
When determining whether the area of planned remedial action includes any historic properties, the SHPO and EPA should consider the following factors:

- The area of potential effects of the remedial action (i.e., extent of the effects of potentially disturbing investigation activities and response action);
- Existing information on historic properties already identified that are potentially affected by the action;
- The likelihood that there are unidentified historic properties within the area of potential effects; and
- Further actions that may be necessary to identify historic properties that may be affected.

The MOA between EPA and DOI specifies that once contacted, the SHPO will respond to EPA's request to determine whether the area of planned remedial action includes any historic properties within 30 days.

After consulting with the SHPO, the lead agency determines what, if any, further actions are necessary to locate and identify cultural resources. If the SHPO has inadequate information to document the presence or absence of historic properties in the project area, the SHPO may suggest that the lead agency conduct a professional cultural resource survey (CRS). The analysis to determine whether a CRS is necessary should be conducted prior to developing the RI/FS workplan. In this way, requirements to conduct a CRS can be met during the course of early RI activities, allowing a determination to be made whether the detailed analysis of alternatives will have to evaluate compliance with the historic preservation laws as ARARs. In some cases, cultural resources may not be discovered until after the RI/FS has started, or until after the ROD or Action Memo is signed and implementation of the design or action has started. Where the resource is identified before the ROD is signed, the RI/FS plans should be revised to accommodate and include the CRS. Where the resource is discovered after the ROD or action memo is signed, the site manager should work with the SHPO to undertake a CRS. If the CRS shows potential impacts of the action on the resource, an explanation of significant differences (ESD) may be used to make any necessary adjustments in the remedy.

The purpose of the CRS is to identify cultural resources within the project area and develop information required to apply the National Register's criteria for evaluation (see Highlight D-21). The CRS includes research conducted on each identified resource to determine:

- Whether the resource is eligible for listing on the National Register;
- The effects an activity will have on the cultural resource; and
- Ways to avoid or reduce the effects on any cultural resources.

Highlight D-23 highlights the factors to consider when determining the need for a CRS.

If EPA determines that a CRS is necessary, cultural resource plans outlining the scope of work and schedule for completion of the CRS should be incorporated into the appropriate RI/FS and/or RD workplans. Data from the CRS report should be incorporated into the RI/FS environmental evaluation. The decision whether to undertake a CRS rests with EPA, but SHPO opinions should be strongly considered in making the final determination.

Stage I of a CRS is designed to determine the presence or absence of cultural resources in the potential impact area. This process generally requires conducting documentary research and/or a field investigation (e.g., limited excavation or site surveillance in a potentially affected area, interviews with knowledgeable resources). The activities of a Stage I investigation should be part of RI work
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

Conducted on the site. **Stage II** of the CRS, if necessary, is a detailed evaluation of an identified cultural resource that may be affected by the remedial alternatives being considered. Stage II of a CRS is conducted only if it is determined that a proposed response activity will affect resources identified in Stage I. Highlight D-24 defines in more detail the major components of each stage of a CRS.

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**Highlight D-23: Factors to Consider When Determining the Need for a CRS**

1. Type and scope of the response activity under preliminary consideration;
2. Nature and extent of the physical disruption likely to be associated with the undertaking;
3. Environmental characteristics of the planning area;
4. Type of direct and indirect impacts anticipated in the planning area;
5. Data gathered from a field inspection of the proposed planning area, including photo-documentation of any potential cultural resources that may be directly or indirectly impacted; and
6. Recommendations of the SHPO and other appropriate state agencies, and state and local historic preservation groups, local governments, Indian Tribes, and other parties likely to have knowledge of historic properties in the area.

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If the lead agency and the SHPO agree that no identified property on, or eligible for inclusion on, the National Register is located within the area of the proposed activity, the lead agency official should document this finding in the RI/FS report. Unless the Secretary of the Interior disagrees with this determination, the response action may proceed with the proposed activities. If the SHPO and agency official identify a cultural resource in the area of a proposed response, however, the criteria listed in Highlight D-21 are applied to determine whether the property is eligible for inclusion on the National Register (if it is not already being considered or listed). Provided that the SHPO and EPA agree that a property should be included in the National Register, either the SHPO or EPA site manager official should forward the following documentation to the Keeper of the National Register:

1. A letter signed by EPA stating that EPA and the SHPO agree that the property is eligible for inclusion on the National Register; and
2. A statement signed by the SHPO that in his opinion the property is eligible for the National Register.

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**Highlight D-24: Major Components of a Cultural Resource Survey**

**Stage I:**

- **Documentary Research** activities include researching sources at the State Historic Preservation Office, local governments, universities, local libraries, museums, and historical societies. The Stage I research survey should also include a synthesis of land use patterns, and prehistoric and historic cultural development of the project area.

- **Field Investigation** involves subsurface testing. A record and description of cultural resources including their location on the site is also completed during the Field Investigation of Stage I.

**Stage II:**

- The Stage II report of the CRS should include information on boundaries, integrity, and significance of the resource(s), and evaluation of the effect of the proposed project.
Appendix D: General Discussion of Applicable or Relevant and Appropriate Requirements at Superfund Mining Sites

The Keeper of the National Register will give written notice of his determination to both the SHPO and the EPA site manager 10 working days of receipt. If the SHPO and agency official disagree about the eligibility for inclusion on the National Register, the EPA site manager should submit a letter of request for a determination of eligibility with a description, statement of significance, photographs, and a map to the Keeper of the National Register. The opinion of the SHPO should also be forwarded with the request, if available. The Keeper of the National Register will respond in writing to the agency’s request within 45 days of receipt of the request. Only properties subsequently listed on the National Register will have to comply with the step of the NHPA process that determines if the proposed activity will affect the resource. For properties not listed at this stage, the NHPA and other laws are not considered ARARs.

Determination of Effect

Identifying the possible effects of response actions on each cultural resource that is on, or eligible for inclusion on, the National Register is the second step towards compliance with the NHPA. “A federal activity is considered to have an effect on a cultural resource whenever the activity causes or may cause any change, beneficial or adverse, in the quality of the historical characteristics that qualify the cultural resource for inclusion on the National Register.” (36 CFR 800.3(a)) The EPA site manager, in consultation with the SHPO, will make one of the following determinations of the effect of the response action for each of the alternatives considered in the RI/FS Detailed Analysis of Alternatives Stage:

- No effect;
- No adverse effect; or
- Adverse effect

Determination Of No Effect

If the SHPO and agency official agree that a response action will have no effect on historic properties, the agency official should document this determination which is then made available for public review. If either the SHPO or the agency official objects, the Executive Director of the ACHP reviews the determination and notifies the objecting party of his decision within 15 days.

Determination of No Adverse Effect

If the agency official or Executive Director of the ACHP determines that a response action will affect a cultural resource eligible for inclusion on the National Register, the agency official in consultation with the SHPO, shall determine whether the effect is an adverse effect. Highlight D-25 provides several definitions of adverse effects. If the agency official and the SHPO determine that a response action will have no adverse effect on the cultural resource, the agency official is responsible for submitting adequate documentation of this determination to the Executive Director of the ACHP which is available for public review. Highlight D-26 lists the information to be included in the RI/FS report or action memo to document a no adverse effect finding as required by 36 CFR 800.13(a). The regulation also states that there must be the opportunity for public review and comment on this finding.

Provided that no objection has been made by the public, the SHPO, or any interested party, upon receipt of the documentation of no adverse effect, the Executive Director of the ACHP will normally concur without delay. If the Executive Director determines that the documentation of no adverse effect is inadequate, the Executive Director will notify the agency official within 15 days. Unless the Executive Director objects within 30 days, the agency official will have satisfied the requirements under the NEPA and may proceed with the proposed activity. If the Executive Director objects, the Executive Director will specify conditions that will eliminate the objection. The agency official may either accept the Executive Director's conditions in writing and proceed with the proposed activity, or
reject the Executive Director’s conditions, in which case the Executive Director should initiate the consultation process.

**Determination of Adverse Effects**

Should the agency official determine that an activity, including ones designed by Superfund to protect human health and the environment, will have an adverse effect on an historic property, or the Executive Director of the ACHP rejects the agency's determination of no adverse effect, the lead agency should prepare and submit documentation that outlines how the lead agency is going to avoid, minimize, or mitigate the adverse effects of a remedial activity to the Advisory Council for comments. This type of documentation is referred to as a Preliminary Case Report. A separate case report does not need to be prepared for a site. Instead, this information should be incorporated into the RI/FS Report, Proposed Plan, and the ROD. Highlight D-27 lists the type of information that should be included in the ROD or action memo to document a finding that the action will have an adverse effect.

Upon receipt of the Council’s comments, the lead agency shall take the comments into account when reaching a final decision regarding the proposed activity. Highlight D-28 provides examples of mitigation measures the ACHP has suggested in the past. Given the lack of specific guidance in terms of what mitigation measures might encompass, EPA, PRPs, and the local community should negotiate with each other to clarify what mitigation measures are and how they should be implemented. If parties do not identify mitigation measures at appropriate times, mitigation measures change after the ROD is signed, or financial requests are not within available resources, EPA may not be able to fund implementation of the measures. Given a lack of funding, other parties (e.g., PRPs, communities) may be more appropriate to implement certain mitigation measures requested by the SHPO.

When agreement is reached on how the effects will be taken into account, the Executive Director of the ACHP will prepare a Memorandum of Understanding (MOU) reflecting such agreement. Typically, the RPM prepares a proposal for inclusion in the MOU that details the actions agreed upon to avoid, mitigate, or accept the adverse effects on the property. If the Executive Director determines that the proposal accurately represents the agreement, the RPM’s proposal is forwarded to the Chairman of the ACHP for ratification.

### Highlight D-25:
**Definition of Adverse Effects**

Adverse effects may include, but are not limited to, the following:

- Physical destruction, damage, or alteration of all or part of the property;
- Isolation of the property from or alteration of the character of the property’s setting when that character contributes to the property's qualification for the National Register;
- Introduction of visual, audible, or atmospheric elements that are out of character with the property or alter its setting;
- Neglect of the property resulting in its deterioration or destruction; and
- Transfer, lease, or sale of the property.

Highlight D-26: Information to be Included in Documentation of No Adverse Effect

The requirements of 36 CFR 800.13(a) state the following must be included when documenting a "no adverse effect" finding.

- A description of the agency's involvement with the proposed activity with citations of the agency's program authority and applicable implementing regulations, procedures, and guidelines;
- A description of the proposed activity, including as appropriate, photographs, maps, drawings, and specifications;
- A list of National Register and eligible properties that will be affected by the proposed activity, including a description of the property's physical appearance and significance;
- A brief statement explaining why the proposed activity will have no adverse effect on the cultural resource;
- Written views of the SHPO concerning the determination of no adverse effect, if available; and
- An estimate of the cost of the proposed activity, identifying federal and non-federal shares.

SOURCE: 36 CFR 800.13(a)

Highlight D-27: Information Required in the ROD or Action Memo to Document Adverse Effect

The ROD or action memo should include the following information, as required by 36 CFR 800.13(b):

- A description of the proposed activity, including, as appropriate, photographs, maps, drawings, and specifications;
- A description of the National Register or eligible properties affected by the proposed activity, including a description of the properties' physical appearance and significance;
- A brief statement explaining why the proposed activity will adversely affect the cultural resource;
- Written views of the SHPO concerning the effect on the property, if available;
- The views of other federal agencies, state and local governments, and other groups or individuals, when known;
- A description and analysis of alternatives that would avoid the adverse effects;
- A description and analysis of alternatives that would mitigate the adverse effects; and
- An estimate of the cost of the proposed activity, identifying federal and non-federal shares.

Highlight D-28: Examples of Mitigation Measures

- Producing historical films;
- Videotaping/photographing landscape for documentary purposes;
- Designating land to the historical society;
- Modifying workplans to preserve historical structures (One mining facility preserved historical wooden pipes by revising design plans around the pipes); and
- Constructing state parks or museums.

D.10.3 Cultural Resources Discovered After Complying with the NHPA. In some cases, a federal agency may identify a cultural resource eligible for inclusion on the National Register of Historic Places after completing all its responsibilities under section 106 of the NHPA. Unless the Secretary of the Interior determines that the significance of the property, the effect, and any proposed mitigation actions warrant Council consideration, the federal agency may fulfill its responsibilities under section 106 of the NHPA by complying with the requirements of the Archeological and Historic Preservation Act. The Archeological and Historic Preservation Act provides for the preservation of historical and archeological data that might be lost or damaged as a result of a proposed activity. If a federal activity may cause irreparable loss to significant scientific, prehistorical, or archeological data, the Act requires the federal agency to preserve the data or request the Department of the Interior to do so. The Archeological and Historic Preservation Act mandates only the preservation of the data. If
the Secretary of the Interior determines that the Council's comments are warranted, the agency official should request the comments of the Council and repeat the procedure discussed in section 3.0.

If it is determined that the identified cultural resource will not be affected by the remedial activity, EPA must document this determination. Provided that the Executive Director of the ACHP does not object to this determination, EPA will have satisfied the requirements of the NHPA. If EPA and the SHPO determine that a remedial activity will have no adverse effect on a cultural resource, EPA shall document that determination, carry out any agreed-upon conditions accompanying the SHPO's concurrence, and provide the Advisory Council on Historic Preservation with the determination.

**D.10.4 Summary of RPM's Responsibilities to Ensure Compliance with the NHPA.** Compliance with the NHPA can be broken down into five major steps:

1. Determine whether cultural resources that are on, or eligible for inclusion on the National Register of Historic Places are located in or near the area under study in the RI;

2. Determine whether a cultural resource survey is necessary;

3. Determine whether identified resources are on or eligible for inclusion on the National Register of Historic Places;

4. Determine the effect a proposed response activity will have on a property on, or eligible for inclusion on the National Register of Historic Places; and

5. Develop mitigation measures if proposed activities will have an adverse effect on a cultural resource.

The RPM should complete the first four steps in the very early stages of an RI/FS, prior to conducting sampling activities on mine waste NPL sites. The RPM should conduct the fifth and final step during the Feasibility Study, when the various alternatives are evaluated for compliance with all ARARs. It is not realistic to select a remedial action and then determine what the appropriate compliance/mitigation procedures will be during the ROD process. Developing mitigation measures during the Feasibility Study will ensure that the Record of Decision can be developed in a timely manner.
Appendix E
X-Ray Fluorescence
The purpose of this appendix is to identify the parameters that must be considered when applying the x-ray fluorescence (XRF) analytical method at a field site to achieve the necessary quality of chemical data for soils and other heterogeneous solids to meet project objectives. This appendix presents information about the use of XRF based on two extremes: enforcement-quality on-site analysis and field screening analysis. It is a supplement to existing EPA guidance providing procedures for determining a quantifiable degree of certainty upon which to make site-specific decisions focusing on the use of the XRF method of analysis at the site.

E.1 Introduction

XRF technology has greatly expanded since Moseley discovered the importance of x-ray spectra in 1913. Instruments with reduced detection limits have been developed for a broad spectrum of elements and have become portable. XRF instruments can now be taken to the sample by a single individual and a screening analysis performed in less than a minute, with reasonable precision and accuracy.

XRF is being applied to Remedial Investigation/Feasibility Study (RI/FS) and cleanup sites to increase the representativeness of sampling, expedite the activity by performing real-time data analysis to support decisionmaking, and decrease both the time and cost of these activities. XRF analytical determinations are nondestructive and total analyses of chemical elements require minimal sample preparation. Consequently, XRF instruments are finding increased use in environmental studies.

Application of the XRF method depends on the project objectives and associated data quality objectives. The decision to use XRF at a site may occur during the first stage of developing the data quality objectives, but the application is generally defined in the second and third stages. As with any method of analysis, precision and accuracy start with the sample collection and continue through each stage of the analysis until the chemical data are reported. Comparability of data produced by XRF with data from EPA's Contract Laboratory Program (CLP) has been established by field tests of XRF instruments. Representativeness and completeness are two of the major advantages of XRF use. On-site, real time chemical analysis can document representativeness and allows critical samples to be collected and analyzed, which typically ensures completeness.

E.2 Elements of Interest and Detection Limits

Radioisotope sources used in field-portable and semi-portable instruments include iron-55, cadmium-109, americium-241, and curium-244. Different sources are used for different elements of interest. For example, Cd109 and Cm244 are typically used for chromium, manganese, iron, cobalt, nickel, copper, zinc, arsenic, and lead, and Am241 is typically used for silver, cadmium, antimony, and barium.

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EPA's Environmental Monitoring Systems Laboratory (EMSL) has produced a sampling and analysis protocol for the use of a field portable XRF. Examples of the chemical analysis by a field portable instrument are documented to produce instrument detection limits of 15 to 90 milligrams per kilogram (mg/kg) for arsenic (two sites) and 30 to 140 mg/kg for lead, copper, zinc, and iron. Typical method detection limits are not less than 50 mg/kg with a coefficient of variation between 5 and 10 percent but are often in the 100 to 200 mg/kg range with a coefficient of variation of 3 to 25 percent. The increase in detection limit is a result of using a lower x-ray source (radioisotopes) and a gas proportional detector in the field portable XRF instruments.

Prototype lithium drifted silicone (Si(Li)) probes are being developed that have the potential to lower the detection limit to less than 100 mg/kg for most heavy metals (copper, zinc, arsenic, lead, etc.). A semi-portable unit is currently available that uses sample cups for sample input rather than a surface probe. The semi-portable XRF instrument probably has an intermediate detection limit range between the field portable and the mobile unit. However, in selected instances, the semi-portable instrument may function almost as well as the mobile XRF instrument for selected elements. Similar to the field portable instrument, the semi-portable instrument uses a radioisotope as a source.

Mobile laboratory results have well-documented lower limits of detection of 4 mg/kg for cadmium, 7 for lead, 12 for arsenic, 19 for zinc and iron, 21 for manganese, and 26 for copper. In these tests, the samples were sieved and pulverized to a powder. A fundamental parameters model was used to calculate concentration from measured XRF intensity.

**E.3 Equipment Options and Turnaround Times**

Media that are commonly appropriate for XRF analysis include soils, in particular, but essentially all solids, as well as liquefied solids, such as sludges and slurries. Detection limits extend from mg/kg (parts per million) to the 100 percent range for mobile XRF instruments and from tens to hundreds of mg/kg to 100 percent for field portable instruments. These detection limits are not appropriate for typical surface and ground water; therefore, CLP laboratories are recommended for samples of these media. Samples analyzed by XRF, especially critical samples, are submitted to a CLP laboratory or equivalent laboratory for calibration and consultory chemical analysis.

Field portable instruments are more useful than mobile instruments in a site investigation. Field-portable instruments are those equipped with radioisotope source(s), generally gas proportional tube detectors, usually weighing less than 20 pounds (including batteries) and can be carried in one hand to the sample location. Semi-portable instruments are those instruments

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that may be equipped with radioisotopes but are equipped with a Si(Li) detector, weighing more than 20 pounds (including batteries) but can still be carried by one person to a site, and samples are placed in a cup for analysis by the instrument. Mobile instruments use an x-ray-tube for the x-ray source and, therefore, require line voltage, and are usually placed within a specific building near or at the site to generate enforcement quality data. Instruments can also be installed in a van. They can be moved from site to site but normally would be retained at a site until analytical data are no longer necessary (potentially months).

An initial field investigation using a field portable XRF involves gridding the site and determining relative concentrations for a suite of elements at all points in the grid. Hot spots are identified and their nature and extent characterized before leaving the field. A suite of representative samples are collected and sent to a CLP laboratory for a "broad spectrum analysis" that documents the concentrations of hot spot and peripheral elements for the site. Contaminated areas of concern within the site are thereby documented from the initial XRF work by converting field readings to absolute concentrations with a known, documented accuracy and precision.

Mobile XRF instruments are more appropriate for sites undergoing cleanup activities. A mobile XRF instrument can be installed in a section of a typical room near the site. Samples can be collected, prepared, brought to the instrument, and analyzed in a matter of a few hours. Analytical quality can be comparable to a CLP or equivalent laboratory. Comparability is documented by split samples sent to a CLP laboratory. Decisions concerning the attainment of an action level can be made quickly at the site. Coupling the use of a field portable and mobile laboratory instruments at a site would allow almost immediate decisions to be made concerning an action level in the field that can be confirmed by the mobile laboratory doing routine remedial action samples. Ultimately, a representative composite sample from the site area under remedial action is sent to the CLP or equivalent laboratory for final documentation of the cleanup level.

E.4 Special Considerations When Using XRF

All XRF instruments begin with the total counts received by the detector for an energy that is specific for each element. The detection limit, accuracy, and precision of the measurement is directly determined by the magnitude of the total counts and resolution width of the peak. The total counts are expressed as intensity in counts per second.

The analytical capability of an XRF instrument depends on excitation source, source-to-sample geometry, instrument stability, counting time, and sample matrix. Commercial instruments are available for both enforcement and screening analysis. Analysis for enforcement data requiring low concentrations of a broad spectrum of selected elements (on the order of 10 mg/kg) uses semi-mobile, x-ray-tube-sourced instruments equipped with crystal detectors (for example, Si(Li) detectors). Analysis for screening data allows a broad spectrum of elements to be semiquantitatively determined using radioactive sources that are limited by safety regulations to 5 and 6 orders of magnitude lower x-ray emission than x-ray tubes. This limitation is partially compensated for by the nearly monochromatic x-ray source with closer source-to-sample geometry that allows a reasonably low detection limit for many elements. High resolution gas--proportional tubes are the most common detectors but Si(Li) detectors are available for both semi-portable and most recently for portable instrumentation.
E.4.1 Site-Specific Calibration Samples

An initial set of site samples is required for calibration purposes. The samples should cover the matrices and concentration range of elements of concern as determined by a total metals (hydrofluoric acid digestion) analysis by a CLP or equivalent laboratory. The samples should be prepared by the laboratory using the same protocol that will be used at the site. This initial set of samples is best collected using the field screening instrument to determine that samples are representative of media (potential for stratification), elements of concern, and concentration ranges. Similarly, preparation of samples for XRF analysis by the field preparation facility is preferable to preparation by a fixed laboratory using other equipment and protocols. EMSL has protocols for the collection, preparation, and analysis of a suite of site-specific calibration standards.

E.4.2 Sample Preparation

At the sample location, a field-portable instrument is equipped with a probe that allows considerable flexibility in how a sample is presented to the source. It may be pressed against the media of interest (soils, tailings, walls, etc.) or a sample cup of material (soil, slurry, sludge, etc.) can be placed on top of the source. Samples may be sieved or pulverized but sample preparation is typically minimal. Field-portable instruments are versatile but have the highest detection limits of the three types of instruments. Typical detection limits with little to no sample preparation are in the 100 mg/kg range, depending on sample matrix. Instruments vary in the amount of data processing that they provide. Some give minimal processing, reporting in intensity (total counts or total counts divided by backscatter). Others are capable of processing the data to report in mg/kg concentration units.

The semi-portable instruments have a potential detection limit equal to that of the larger mobile instruments. The semi-portable instrument requires the use of a sample cup, therefore, some preparation may be necessary unless the sample particle size is small enough to be placed in a sample cup (soils, slurries, liquids, etc.).

For mobile instruments, sample preparation is part of the analytical schedule and includes sieving and pulverizing. A CLP level of quality control is used and data are typically processed through a computer for conversion to mg/kg concentration units. Fundamental parameter computer models are commonly used. A typical detection limit will range from 5 to 30 mg/kg, depending on the sample matrix. Sample preparation may include making pressed powder briquettes for analysis, but does not typically extend to fusing or dissolution. If these more aggressive techniques are required to achieve enforcement quality data, commercial laboratories are better equipped to prepare and analyze the samples.

E.4.3 Interferences

The overlap of fluorescence peaks must be corrected for in both screening and quantitative XRF analytical work. This effect is responsible for more errors in reporting analytical results than all the other effects combined. Comparing the peak energy levels of the element of interest with other peaks for the same or nearly the same energy level is a trivial but extremely important aspect of using the XRF for the analytical determination of any element.

One of the most commonly encountered peak overlaps is that between the k-alpha peak for arsenic (10.5 keV) with the l-alpha peak of lead (also 10.5 keV). The overlapping peaks for both elements are the peaks contributing the highest primary fluorescence. If both arsenic and
lead are present in variably high concentrations at a site, the k-beta peak for arsenic (11.8 keV) and the l-beta peak for lead (12.6 keV) are used or the overlap peak is separated by mathematically subtracting the lead contribution to the overlapped peak intensity. The arsenic k-beta peak has only about 15 percent of the k-alpha peak intensity. The lead l-beta peak has about two-thirds of the l-alpha peak. Therefore, even though the l-level peaks are lower in intensity than that of k-level peaks, the detection limit for lead is less affected by the lower energy peak than the arsenic. Other elements will involve peak overlap and can usually be handled in a similar fashion.

E.4.4 Sample Variance Calibration

Sample preparation and particle size variance are major potential sources of error. If enough of the original suite of calibration samples has been collected, they are the preferred suite for determining potential sources of error in sample preparation. If volatile elements are involved (or mercury and arsenic to a lesser extent) sample drying should be performed at approximately 85 degrees celsius or less). Air drying versus any other method of drying should be investigated. If samples are to be split, stored for long periods of time, or transported from one point to another, they should be homogenized before any other preparation procedure. Complete mixing is imperative if a representative sample is to be prepared or analyzed.

Particle size variance is a two part problem. The first part concerns the field particle size that potentially contains most of the elements of concern. The second concerns the pulverized particle size. To determine the field particle size distribution, a suite of approximately 10 samples should be selected that cover the media, elements, and concentration ranges of a primary metal of concern. Each of the samples should be wet sieved through a minimum of three sieve sizes. For example, 8, 80, and 200 mesh sieves could be selected. A sample of the unsieved material (with root mat, pebbles, and extraneous material removed) and each size fraction is pulverized using the design protocol for pulverization. A split should be analyzed by both the XRF and a CLP laboratory (using the hydrofluoric acid digestion method for total metals). In some instances, sieving is preferable to pulverizing.

Particle size is one of the operator-controlled heterogeneity effects that is the most difficult to deal with without resorting to fusion or dissolution, both of which are time-consuming laboratory procedures. Particle size effects are minimized by using a rigidly consistent procedure for both sample preparation (drying, disaggregating, pulverizing, etc.) and pelletizing a constant volume of sample. In most instances, pelletizing is necessary for defensible quantitative chemical analyses. Liquids and properly prepared soils are potential exceptions. Site-specific samples should be used for the determination of potential particle size effects.

E.4.5 Counting Time

There are two methods of controlling the coefficient of variation or relative percent difference (RPD) of the analytical results generated by an XRF instrument: fixed count time or fixed count. Most operators of XRF instruments use a fixed counting time instead of a fixed count because fixed count may require very long counting times. The fixed count time allows a known RPD to be calculated and sample turn-around time to be managed. The statistical error is equal to the inverse of the square root of the total counts. For example, a total count of 1,000 would produce a relative standard deviation of approximately 3 percent; 100 counts, 10 percent, and 10,000 counts, 1 percent.
X-ray tubes, with their higher x-ray flux can produce much higher counts than radioisotope sources, and therefore, the detection limit, precision, and accuracy of instruments equipped with these sources are, accordingly, comparably higher. Typically, 200 second counting times are used for enforcement analysis using mobile instruments. On the other hand, screening analysis using field portable instruments rarely uses counting-times of more than 100 seconds to make effective use of field time. In addition to the other factors described in this section, the counting time is one of the major reasons for differences in the quality of analytical data.

### E.5 Quality Control

Exceptionally high expectations and indiscriminate use of the instruments outside the design limits has sometimes led to discouragement in the application of field-portable XRF instruments. Litigation-defensible quantitation limits are possible for selected elements using properly applied field-portable instruments. Although a particularly low detection limit may not be achievable in some cases, the instrumentation will usually determine hot spot areas, document that representative sampling has been accomplished, and determine that an action-level for a particular element has been reached in real time at the location.

Confirmatory analyses are performed by a CLP or comparable fixed analytical laboratory. A comparable metals analysis would require the addition of hydrofluoric acid to the normal CLP digestion. Typically, there are no differences between the methods for most metals but some metals (for example, chromium) can occur as a refractory phase that is fully digested by the normal CLP analysis.

Commercial laboratories are an integral part of the use of any of the sampling instruments. The calibration and verification of analytical data generated by the use of the XRF instruments depend on laboratory determination of the same elements. Samples sent to the laboratory for these purposes must be the same samples analyzed by the XRF. Sample splits are acceptable but duplicate samples should not be used for these purposes without the support of splits. Homogenization at the laboratory is even more important than for the XRF because a smaller sample is typically used at the laboratory than for the XRF sample. A total digestion of the sample is necessary, involving hydrofluoric acid in the digestion process. EMSL has an excellent protocol for the preparation of samples for both XRF and specifications for the laboratory. The laboratory should also analyze a subset of approximately 20 samples covering the range of elemental concentrations of concern to determine if a difference exists between normal CLP total metals analysis and hydrofluoric acid digested total metals.

### E.6 Examples of Site Projects Using XRF

The total extent of XRF application to abandoned mine sites is undoubtedly larger than the published accounts of such applications. Documented use of field-portable XRF instruments start in 1985 with the Smuggler Mountain Site near Aspen, Colorado. The instrument was used to determine action-level boundaries of 1,000 mg/kg lead and 10 mg/kg cadmium in soils and mine waste. The same site was used for the evaluation of a prototype field-portable XRF.

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instrument specifically for hazardous waste screening⁶. Field-portable instruments have also been used at the California Gulch Site, Leadville, Colorado; Silver Bow Creek and other sites near Butte, Montana; Bunker Hill Site, near Kellogg, Idaho; and the Cherokee County Site, Tri-State Mining District, Kansas for screening purposes during nature and extent RI/FSs.

A field-portable instrument has been used to screen a large area (21 square miles) to select large, homogeneous volumes of heavily contaminated soils for treatability studies and for Site Comparison Samples at the Bunker Hill Site.⁷ Portability and "real-time" basis data were necessary prerequisites.

A mobile XRF instrument was used for multi-element analysis of lead, arsenic, chromium, and copper in soils.⁸ Detection limits with the x-ray-tube-source and Si(Li) detector were as low as 10 mg/kg. The data were used to map the extent of contamination within a superfund site.

Detection limits for field-portable instruments are not low enough to determine cadmium concentrations as low as 10 mg/kg in some areas/matrices, but zinc was found to be a good surrogate indicator element for cadmium in Cherokee County, Kansas. Unlike anthropogenic organic solvents that can occur as discrete species (with degradation even organics have multiple compounds), inorganics, particularly metals, share interrelated characteristics of migration that allow detection through other associated elements that occur at higher, detectable concentrations.


Appendix F
Risk Assessment Scoping, Problem Formulation, and Additional Risk Assessment Guidance
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# Appendix F: Risk Assessment Scoping, Problem Formulation, and Additional Risk Assessment Guidance

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Appendix F
Risk Assessment Scoping, Problem Formulation, and Additional Risk Assessment Guidance

F.1 The Ecological Risk Assessment in the RI/FS

EPA defines ecological risk assessment as "a process that evaluates the likelihood that adverse ecological effects may occur or are occurring as a result of exposure to one or more stressors." Ecological risk assessments in Superfund can be divided into three main phases as follows (see Highlight F-1):

**Problem Formulation** - establishes the goals, breadth, and focus of the ecological risk assessment. This phase includes qualitative evaluation of contaminant release, migration, and fate; identification of contaminants of concern, receptors, exposure pathways, and known ecological effects of the contaminants; identification of assessment and measurement endpoints (see section F.4 of this appendix for a definition of assessment and measurement endpoints) for further study; and development of exposure scenarios.

**Analysis** - technically evaluates data on the potential exposure and effects of the contaminants.

-- **Characterization of Exposure** - evaluates the interaction of the contaminant with ecological receptors. This step includes contaminant characterization (quantifying release, migration, and fate); ecosystem characterization (characterizing exposure pathways and receptors); and development of an exposure profile that quantifies the magnitude and spatial and temporal distributions of exposure for the scenarios developed during problem formulation (measuring or estimating exposure concentrations).

-- **Characterization of Ecological Effects** - analysis of the relationship between the contaminant and the assessment and measurement endpoints identified during problem formulation. This step may include literature reviews, field studies, and toxicity tests to quantify the contaminant-response relationship and to evaluate evidence for causality.

**Risk Characterization** - evaluates the likelihood of adverse ecological effects or impacts occurring as a result of exposure to a contaminant; analyzes and summarizes uncertainties; and presents weight-of-evidence discussion. This phase includes risk estimation, risk description, and discussion between the risk assessor and the risk manager allowing full and clear presentation of the results to the risk manager.

Although the elements of exposure characterization and of ecological effects characterization are most pronounced in the analysis phase, aspects of these characterizations are considered also during problem formulation. This is illustrated in Highlight F-1 by the arrows flowing from the problem formulation phase to the analysis phase.

---

F.2 Relationship to Overall Remedial Investigation/Feasibility Study (RI/FS) Process

The ecological problem formulation step described above occurs during the scoping phase of the RI/FS. The ecological assessment described in this appendix occurs during site characterization. Highlight F-2 illustrates the overall RI/FS process and Highlight F-3 provides an overview of the ecological assessment process at Superfund sites.

Many mining waste sites are divided into different operable units to address different areas or sources, and RI/FS investigations for each may proceed in a phased manner. The eight-step process for logical assessments at Superfund sites is described in *Process for Designing and Conducting Ecological Risk Assessments*. More details of the process are described below.

**Scoping and ecological problem formulation.** RI/FS scoping consists of the components listed in Highlight F-4. The scoping step includes both human health and ecological concerns, and coordination is needed among the scoping team members. The outcome of the ecological problem formulation is a conceptual model of the site. Components of this conceptual site model, potential ARARs, data quality objectives, and remedial action objectives are likely to differ for the human health and ecological assessments; therefore, these need to be integrated throughout scoping. In particular, when identifying operable units and response scenarios, both sets of concerns must be addressed as thoroughly as possible.

**Phased approach to site characterization.** For most sites, the project plans for site characterization should incorporate a phased approach to the ecological assessment with expert review at each phase. The data or observations from one phase can be used to determine the most appropriate studies for the next phase. Thus, a goal of the scoping phase of the assessment is to establish detailed project plans for the first phase of an ecological assessment. If the results of the first phase so indicate, an additional ecological assessment may be conducted during the site characterization phase.

**Scoping the ecological assessment.** Highlight F-5 summarizes the steps in scoping a remedial investigation. It shows that a primary objective of scoping is to prepare project plans for the RI/FS, including a work plan (WP), sampling and analysis plan (SAP), and field sampling plan (FSP) for site characterization, (i.e., determine the data required to characterize both human health and ecological threats). The RPM is responsible for a scope or statement of work (SOW). The contractor or other group (e.g., the Potentially Responsible Party (PRP)) performing the field assessment is responsible for project plans that address the elements of the SOW. Highlight F-6 illustrates the elements of these plans.

**Site characterization ecological risk assessment.** The three primary goals of the site characterization phase are:

- To conduct a field investigation to define the nature and extent of contamination (waste types, concentrations, distributions);
- To conduct the baseline risk assessment to determine if a site poses a current or potential threat to the environment; and
- To help determine remediation goals for site contaminants.

Following the ecological risk assessment, the RPM evaluates whether the data collected are sufficient to make decisions concerning remedial alternatives and cleanup goals or whether additional ecological information is needed.

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Highlight F-1
Ecological Risk Assessment Framework

Highlight F-2

Remedial Investigation/Feasibility Study Process

<table>
<thead>
<tr>
<th>REMEDIAL INVESTIGATION</th>
<th>TREATABILITY INVESTIGATIONS</th>
</tr>
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<tbody>
<tr>
<td>SITE CHARACTERIZATION</td>
<td></td>
</tr>
<tr>
<td>Conduct field investigations</td>
<td>Perform bench or plot treatability tests, as necessary</td>
</tr>
<tr>
<td>Define nature and extent of contamination (waste types, concentrations, distributions)</td>
<td></td>
</tr>
<tr>
<td>Identify Federal/State chemical- and location-specific ARARs</td>
<td></td>
</tr>
<tr>
<td>Conduct baseline risk assessment</td>
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<tr>
<th>FEASIBILITY STUDY</th>
<th>DEVELOPMENT AND SCREENING OF ALTERNATIVES</th>
<th>DETAILED ANALYSIS OF ALTERNATIVES</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Identify potential treatment technologies and containment/disposal requirements for residuals or untreated waste</td>
<td>Further refine alternatives as necessary</td>
</tr>
<tr>
<td></td>
<td>Screen technologies</td>
<td>Analyze alternatives against the nine criteria</td>
</tr>
<tr>
<td></td>
<td>Assemble technologies into alternatives</td>
<td>Compare alternatives against each other</td>
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<tr>
<td></td>
<td>Screen alternatives as necessary to reduce number subject to detailed analysis</td>
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<tr>
<td></td>
<td>Preserve an appropriate range of options</td>
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<td></td>
<td>Identify action-specific ARARs</td>
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TO:

REMEDY SELECTION
RECORD OF DECISION
REMEDIAL DESIGN
REMEDIAL ACTION

Highlight F-3
Ecological Risk Assessment Process for Superfund

STEP 1: SCREENING LEVEL
- Site Visit
- Problem Formulation
- Toxicity Evaluation

STEP 2: SCREENING LEVEL
- Exposure Estimate
- Risk Calculation

STEP 3: PROBLEM FORMULATION
- Toxicity Evaluation
- Assessment Endpoints
- Conceptual Model Exposure Pathways
- Questions/Hypotheses

STEP 4: STUDY DESIGN AND DGO PROCESS
- Lines of Evidence
- Measurement Endpoints
- Work Plan and Sampling and Analysis Plan

STEP 5: VERIFICATION OF FIELD SAMPLING DESIGN

STEP 6: SIGHT INVESTIGATION AND DATA ANALYSIS

STEP 7: RISK CHARACTERIZATION

STEP 8: RISK MANAGEMENT

Source: Environmental Protection Agency (EPA) 1997
F.4 RI/FS Scoping and Ecological Problem Formulation

Highlight F-5 shows the steps involved in scoping the remedial investigation. The first step is to collect and evaluate existing data in order to develop a conceptual model of the site and to identify data gaps that will prevent effective formulation of study plans. Highlight F-7 provides a list of useful data sources. For ecological assessments, a site walk-through with a trained ecologist/biologist should be performed. It may be determined at this time that a limited field investigation is required to fully scope the RI. If this is the case, a field sampling plan needs to be formulated and executed.

After collecting data to scope the RI, the assessment team should identify chemical- and location-specific ARARs, preliminary remedial action alternatives, preliminary action-specific ARARs, data quality objectives, and data needs for evaluating alternative remedial strategies. Then the assessors can develop sampling strategies, required analytic support, and data analysis methods for the RI site characterization.
Highlight F-6: Elements of Project Plans

<table>
<thead>
<tr>
<th>Elements of a Work Plan (WP)</th>
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<tbody>
<tr>
<td>A comprehensive description of the work to be performed, the information needed for each</td>
</tr>
<tr>
<td>task, the information to be produced during and after each task, and a description of work</td>
</tr>
<tr>
<td>products submitted to the RPM;</td>
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<tr>
<td>The methods that will be used during each activity;</td>
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<tr>
<td>A schedule for completing activities;</td>
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<tr>
<td>The rational for performing or not performing an activity;</td>
</tr>
<tr>
<td>A background summary and history of site;</td>
</tr>
<tr>
<td>A site conceptual model;</td>
</tr>
<tr>
<td>Identification of preliminary site objectives including preliminary remediation goals;</td>
</tr>
<tr>
<td>The need for additional data when future site unknowns are identified;</td>
</tr>
<tr>
<td>The manner of identifying federal and state ARARs;</td>
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<tr>
<td>An identification of preliminary alternatives and RI/FS guidance; and</td>
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<tr>
<td>A plan for meeting treatability study requirements.</td>
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<table>
<thead>
<tr>
<th>Elements of the Sampling and Analysis Plan (SAP)</th>
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<tbody>
<tr>
<td>Sampling procedures;</td>
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<tr>
<td>Sample custody procedures;</td>
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<tr>
<td>Analytical procedures;</td>
</tr>
<tr>
<td>Data reduction, data validation, and data reporting;</td>
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<tr>
<td>Personnel qualifications;</td>
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<tr>
<td>The qualifications of each laboratory to conduct work; and</td>
</tr>
<tr>
<td>The use of internal controls, such as unannounced site, performance, and system audits.</td>
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<table>
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<tr>
<th>Elements of the Field Sampling Plans (FSP)</th>
</tr>
</thead>
<tbody>
<tr>
<td>The sampling objectives;</td>
</tr>
<tr>
<td>Sample locations;</td>
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<tr>
<td>Sampling frequency and when to sample;</td>
</tr>
<tr>
<td>Sampling equipment and procedures;</td>
</tr>
<tr>
<td>Program for sample handling and analysis</td>
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</table>

Note: Project Plans also include a health and safety plan (HSP) for the personnel conducting the sampling.


At enforcement lead sites, it is crucial to compile documentation for cost recovery and to make sure that natural resources trustees have been notified of site activities so that they can conduct their investigations.

EPA has published guidance to help develop a scope of work for Ecological Assessments. This guidance provides an overview of the role of the BTAG, points to consider in developing a scope of work, elements of an ecological assessment scope of work, ensuring contractor capability to do the work, and a sample work scope. The remainder of this section provides additional details and sources of information to supplement the existing guidance, emphasizing elements that are likely to be important for mining sites.

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F.5 Evaluate Existing Data and Visit the Site

The first step of scoping for the RI is evaluating all existing data for the site. As scoping begins for the RI, some data already should be available from previous site studies, studies from similar sites, available aerial photographs, and other sources. Initial site data from the Preliminary Assessment (PA), Site Investigation (SI), Hazard Ranking System (HRS) Scoring Package, and supporting materials included in the docket established as part of the NPL listing process should be obtained. Existing RI/FS studies from similar types of mining waste sites also may be helpful in identifying background information that can help to develop hypotheses about potential problems at the site. During this process, it is critical for the ecological assessment team to work with those conducting the scoping study from the human health perspective. Ten tasks are outlined below.

**Task 1: Contact BTAG, Appropriate Agencies and Experts, and Natural Resource Trustees**

**Contact the Biological Technical Assistance Group (BTAG).** The role of BTAGs in ecological assessments at Superfund sites is described in *ECO Update* Volume 1, Numbers 1 and 4. If a BTAG or equivalent advisory group exists in the Region (or is otherwise accessible), begin the process of involving group members in the scoping ecological assessment as early as possible. The BTAG can screen the initial site data (e.g., PA, SI, HRS data) to recommend the nature and extent of an ecological assessment that is likely to be needed at the site and to identify the most relevant exposure pathways for further study. BTAG members also can be extremely helpful throughout the ecological assessment, including:

- Assisting the RPM to scope the ecological assessment effort;
- Reviewing the conclusions of the scoping phase;
- Recommending study objectives, field and laboratory protocols, QA/QC requirements, and other elements of the RI SOW; and
- Reviewing draft RI/FS work plans for site characterization.

In some Regions, RPMs present a brief oral description of a site and its history to the BTAG to begin the consultation process. *ECO Update* Volume 1, Number 5 discusses this initial briefing.

**Contact appropriate state or local fish and game agencies.** Other agencies may have statutory responsibility for involvement in management of the resource(s) of concern (e.g., state Fish and Game Departments). Personnel from these agencies who are familiar with the area should be contacted to determine whether any adverse ecological impacts have been reported that might be attributable to contaminants from the site. Types of impacts that may be expected include fish kills (particularly following storms), reduced or absent fish or wildlife populations, and reduced abundance of particular plant species. Note that these types of impacts may or may not be site-related. It also will be important to determine the state-designated uses of any potentially affected surface waters, whether the surface water quality meets the requirements for the designated use, and if not, the possible causes of use impairment.

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5 Op. Cit. 3.

### Highlight F-7:
**Useful Sources of Existing Data**

<table>
<thead>
<tr>
<th><strong>Federal Sources of Existing Data</strong></th>
<th><strong>State Sources of Existing Data</strong></th>
<th><strong>Local Sources of Existing Data</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Preliminary Assessment/Site Inspection</td>
<td>EPA-equivalent agency Planning board Geological Survey Fish and Wildlife Service Historic Preservation Office Natural Resource Department Natural Heritage Program Department of Conservation</td>
<td>Public library Chamber of Commerce Audubon Society Planning board Town/city hall or court house Water authority Sewage treatment facility Previous site employees/management Residents near site Universities (information on local areas) Historical societies Newspaper files</td>
</tr>
<tr>
<td>Hazardous Ranking Scoring (HRS) documentation</td>
<td>PRP search — Section 104(e) letters — waste-in list — data requests to the PRP</td>
<td>PRP search — Section 104(e) letters — waste-in list — data requests to the PRP</td>
</tr>
<tr>
<td>Records on removals and disposal practices Permits for discharges — Toxic Releases Inventory System (TRIS) National Pollutant Discharge Elimination System (NPDES) Prior Contract Laboratory Program (CLP) work RCRA manifests, notifications, and permit applications and Section 3007 information requests</td>
<td>EPA databases (see Appendix A of source)</td>
<td>EPA databases (see Appendix A of source)</td>
</tr>
</tbody>
</table>

**Contact CERCLA natural resource trustees.** The NCP outlines formal notification and coordination requirements for EPA and the CERCLA natural resource trustees throughout the RI/FS process. These requirements and recommendations for additional involvement of the natural resource trustees are described in *ECO Update Volume 1, Number 3*. In general, it is important to notify natural resource trustees early and often and always to notify the U.S. Fish and Wildlife Service (FWS; representing the Department of the Interior (DOI)) and the National Oceanic and Atmospheric Administration (NOAA; representing the Department of Commerce). It also may be beneficial to invite trustees’ representatives to accompany the assessment team on site visits. Appropriate personnel from FWS, NOAA, and other natural resource trustees can be extremely helpful in identifying and describing signs of exposure or impacts or noting the absence of species expected to be present. In many Regions, natural resource trustee representatives are members of the BTAG.

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In accordance with the NCP §300.615(c)(1) and through Memoranda of Understanding between EPA and both DOI and NOAA, the RPM can request a representative of one of the natural resource trustees to conduct a Preliminary Natural Resource Survey (PNRS) or another form of preliminary site survey. A PNRS consists of a site survey and a brief report identifying the natural resources, habitat types, endangered or threatened species, and any potential impacts or injuries to trust resources. The PNRS may be funded by EPA and conducted at any stage of the remedial process, from pre-listing to pre-Record of Decision (ROD). If the PNRS is conducted before RI scoping, it may provide information useful for sampling design and other aspects of the RI ecological assessment.

Other agencies that represent natural resource trustees at many mining sites include the states and the Bureau of Land Management (BLM). Given the large size of many mining sites, potentially affecting large proportions of entire watersheds, it can be helpful to establish a cooperative group to coordinate actions on a watershed basis. The group might be comprised of more than one EPA Office (e.g., Superfund, Office of Water) and appropriate state and other federal agencies (see Highlight F-8).

**Task 2: Identify the ecological risk assessment team**

Once the principal attributes of the site that may need evaluation have been identified, an ecological assessment team can be identified. Determine which types of technical expertise are required to evaluate the site. The team may be comprised of EPA Superfund staff and include representatives from NOAA, the FWS, or state agencies (see Highlight F-9). The BTAG may be able to recommend appropriate individuals for the team.

**Task 3: Map the site**

Mapping attributes of the site will assist in formulating a conceptual model for the site. Obtain all available background information on the site and its setting and begin to prepare a map. Specific objectives in this step are to identify and map:

(a) Sources of contaminants and areas of suspected contamination (e.g., deposition areas);
(b) Likely contaminant migration pathways; and
(c) Location and extent of on-site and nearby aquatic, wetland, and terrestrial habitats.

The first two steps (a and b) should be coordinated with the human health assessment team when developing the conceptual site model (section H.6). The final step (c) will be the responsibility of the ecological risk assessment team. For recently listed sites, much of this information should be described in the HRS materials, although additional investigation may be required. The initial map should be consulted or updated in all of the following steps.

**Task 4: Develop a history of site operations**

In conjunction with the human health assessors, compile information on when mining began, duration of the mining activities, volumes of materials handled, and technologies used in excavation, beneficiation, and refining. This information can indicate what types and how much hazardous waste is present, where it is located on site, and where it has migrated off site. Historical information helps in identifying locations of past activities at which hazardous wastes are likely to be found. Site history should be described in some detail in the HRS materials, although additional investigations may be required.
Highlight F-8:
Example of a Multi-Agency Task Force for a Superfund Mining Site

Water quality of the Upper Arkansas River Basin has been impacted due to mining, beneficiation, post-mill smelting, farming, and urbanization over the past century. Water quality impacts in the Arkansas drainage have been especially acute in the Leadville mining district, including the California Gulch Superfund site, the Leadville mine drainage tunnel discharge, and mine discharges from the Cripple Creek mining district, the Chalk Creek mining district, and miscellaneous mines in the watershed. The primary threat to aquatic life in the Arkansas and its major tributaries is the inflow of dissolved metals (i.e., zinc, manganese, cadmium, lead, copper, iron, and nickel) at levels exceeding the state water quality standards. The majority of the problem creeks are acidic (pH between 2.5 and 3.0). In recent years, toxic metal pollution of Chalk Creek was noted when over 800,000 trout fingerlings died in the spring of 1985 and spring of 1986 after placement in the Colorado Division of Wildlife's Chalk Creek Fish Rearing Unit.

Given the large number of sources impacting the Arkansas drainage, a multi-agency demonstration project has been established to reduce, and possibly eliminate, the existing mining-related nonpoint sources of pollution in Chalk Creek so that the salmonid (i.e., trout) fishery can be returned. EPA has provided grants to the State of Colorado Water Quality Control Division (CWQCD), Department of Health and the State of Colorado Department of Natural Resources, Mine Land Reclamation Division (MLRD) to conduct the Chalk Creek - St. Elmo Nonpoint Source Water Improvement Demonstration Project. At the request of CWQCD, a Colorado Nonpoint Source Task Force (CNSTF) was formed. The Task Force is comprised of four subcommittees, including one on mining. The subcommittee on Abandoned and Inactive Mines is comprised of agencies and individuals involved in efforts to control inactive mine pollution of the Basin. Groups or organizations that are contributing funds or services to the Chalk Creek demonstration project include Coors Pure Water, Cyprus Coal Company, the U.S. Bureau of Mines, the U.S. Bureau of Reclamation, the Soil Conservation Service, and Volunteers for Outdoor Colorado tree planting, among others.

Highlight F-9:
Ecological Risk Assessment Team

The ecological risk assessment team may include personnel from the following resources:

- EPA Regional Offices
  - Environmental Services Division
  - Environmental Response Team
  - Water Division
- EPA National Offices
  - Office of Research and Development
- Other Federal Agencies
  - US Geological Survey
  - US Fish and Wildlife Service
  - US Department of Agriculture
  - National Oceanic and Atmospheric Administration
- States
  - State Fish and Wildlife Service
Task 5: Evaluate aerial and other photographs of the site

Aerial photographs are helpful to both the ecological and human health risk assessors for several purposes:

- Verifying the existence and precise location of various site features and determining the spatial extent of waste piles and other sources;
- Identifying erosion patterns and other topographic features that can influence contaminant migration pathways and the location of deposition areas;
- Locating evidence of past mining operations that are not included in the historical record (or whose existence is uncertain); and
- Documenting and/or verifying the site history, if a time series of aerial photographs dating from near the beginning of mining operations to the present is available.

For ecological risk assessors, aerial photographs can provide additional information:

- Delineating the location and extent of various on-site and nearby habitats, although some ground-truthing (i.e., confirming designations by visiting key locations on the ground) usually is required even at the scoping phase (see Task 7); and
- Documenting vegetation loss over time and identifying sources that may have caused the losses, if a time series of aerial photographs is available.

Task 6: Evaluate infrared aerial photographs of the site

Infrared aerial photography taken during the growing season can be useful in identifying areas of stressed vegetation. Locating such areas may help identify contaminant sources or areas where hazardous wastes have migrated that otherwise might be overlooked. Although this step can be somewhat expensive (e.g., photointerpretation by a skilled expert is essential), a good series of infrared photographs can save money in the long run by allowing one to identify and bound areas that might require additional investigation. Some ambiguities are possible, however, and ground-truthing usually is necessary. These photographs should not be considered a substitute for a site visit.

Task 7: Plan a site visit

When scoping an ecological assessment, the site and surrounding areas should be visited at least once. Site visits allow the RPM to become familiar with the location, size, and general condition of the site and nearby environments. Some signs of impacts can be observed via careful examination by a trained ecologist/biologist. To be effective, site visits require careful planning, as described in the following paragraphs. The site visit should be coordinated with any site visits planned for scoping the human health assessment.

Ensure that the right personnel are included in the site visits. Ensure that at least one person who is familiar with site-specific fauna and flora takes part in all site visits. No written guidance can replace the expertise of a trained field ecologist/biologist in identifying and describing signs of exposure or impacts, noting the absence of species expected to be present,
and locating appropriate reference habitats. Such an individual also may be helpful in characterizing the overall condition of various habitats and in developing or refining specific hypotheses to be tested. Types of individuals who may be helpful during site visits include:

- Representatives of natural resource trustees (e.g., FWS, NOAA) who have appropriate training and expertise;
- Appropriate representatives of state or local wildlife, fish and game, natural resource, or equivalent agencies; and
- Members of BTAGS (although this is not their usual role).

Prepare a list of areas to visit. Areas to visit should include all main contaminant migration pathways as well as on-site, nearby, and reference habitats and other specific areas that may need to be sampled. Specific areas to visit should include habitats that are:

- Known to be contaminated;
- Located between contaminant sources and areas known to be contaminated;
- Located along known or potential contaminant migration pathways; and
- Appropriate reference areas.

Reference areas. In general, an appropriate reference area is one that includes similar habitats/ecosystems, yet is relatively unimpacted by contaminants from the site. There are two approaches to identifying these areas: (1) trying to identify an area upgradient (e.g., upstream) of the site that is otherwise similar; or (2) trying to locate a similar habitat (e.g., stream order, surrounding vegetation, altitude) elsewhere in the same drainage basin that has not been affected by mining activity. The first approach is preferable because the closer the reference area to the site, the more similar to the site its ecological setting is likely to be. Care must be taken to establish a reference area sufficiently far upgradient that it is unlikely that site contaminants have reached the reference area by any means. Sometimes, however, the upgradient area is significantly different from the area potentially affected by the site (e.g., lower order streams, different stream bottom type, different cover and temperature). If this is the case, the second approach may be preferable. A trained biologist is needed to identify appropriate reference areas or to design alternative studies in the absence of an adequate reference area.

Determine when to visit each area. Timing can be critical for characterizing the overall condition or quality of a given environment. Many plants and animals are markedly seasonal in occurrence or abundance; snow cover and other seasonal events may interfere with observations. During a given season, activity patterns of most animals exhibit diel (i.e., daily) variability (e.g., owls and most mammals are active largely at night, birds sing largely in the early morning, dragonflies are active primarily during the warmer parts of the day). For each area, determine which areas to visit in early morning, mid-day, late afternoon, and/or night.

Task 8: Conduct the site visit

Visit reference areas and habitats first. It may be helpful to visit all known or potential reference environments prior to conducting site visits in order to characterize or become familiar with typical conditions in the area.

Visit all study areas. Visits to each area should include walks down streams or rivers, along the edge of other surface water bodies, and downwind of tailings piles, open landfills, and other large areas of surface contamination. During these visits, the locations of all important habitats should be noted and any previously uncharacterized areas should be mapped.
Document signs of potential impacts. During visits to each area, a trained ecologist/biologist may be able to detect signs of potential impacts and note the location of these observations on the site map. When looking for signs of potential impacts, focus first on those portions of each area that are most likely to be contaminated (e.g., the most likely point at which contaminants would enter a surface water body or a wetland, the portion of an environment closest to the source, deposition areas such as river bends where sediments are likely to accumulate).

Subtle indicators of potential impacts (e.g., changes in community structure or species diversity) may not be evident during relatively brief site visits. However, unusual colors or odors or the absence of certain characteristic features of healthy environments can be noted during a site visit and provide evidence of potential impacts. For example, lack of dragonflies or other insects typically found at or near the edges of rivers and streams or lack of insects typically associated with leaf litter may indicate ecological impacts. In shallow streams, fish, crayfish, snails, and aquatic insects often can be seen if present. If definitive documentation of reduced abundance or diversity of species is needed, however, it would be necessary to include a systematic biological survey in the RI.

Task 9: Modify maps and hypotheses

Subsequent steps in scoping will be facilitated by a scale map that identifies the following:

- Location and type of sources (e.g., waste rock piles, tailings piles, tunnel entrances);
- Hazardous wastes and substances known or suspected to be present in each source;
- Potential discharge or release areas (e.g., tunnel discharge areas, groundwater seeps);
- Topographic features that would facilitate migration of contaminants from sources to nearby habitats (e.g., drainage ditches, creeks, depressions) and would facilitate deposition of contaminants (e.g., river bend);
- Location and areal extent of known adverse impacts that might be site-related (e.g., locations of fish kills, areal extent of stressed vegetation).
- Location of on-site and nearby habitats; and
- Location of potential reference habitats.

It is important to remember that for most mining sites, the large-scale physical disturbances of the terrain can be responsible for a large proportion of observed impacts on vegetation (e.g., once a hilly terrain is stripped of vegetation and top soil, native plants may not be able to reestablish for decades). Thus, maps also should include indications of where physical disturbance and erosion may have occurred.

At this time, hypotheses about contamination and threats may need to be refined or otherwise modified. In certain areas, observation may confirm contamination, indicate that contamination is unlikely, and/or identify new potential threats.
Task 10: Characterize the ecological setting and potential receptors

Using the results of the previous steps, it now should be possible to identify and characterize the potentially exposed habitats on or near the site and potential species, communities, or functions such as wetlands impacted in these habitats. This task includes several steps:

- Describing and delineating the terrestrial, wetland, and aquatic habitats;
- Identifying the species indicative of the healthy functioning of similar habitats (e.g., top level carnivore, trout in cold water streams, naturally dominant vegetation, aquatic insect larvae);
- Identifying endangered or threatened species potentially on or near the site; and
- Identifying other species protected under federal or state law (e.g., Migratory Bird Treaty Act, Marine Mammal Protection Act).

If contaminants at the site are known to bioaccumulate (e.g., cadmium, mercury), it is important to consider trophic relationships among the wildlife species so that the potential for food-chain effects can be assessed. Descriptions of potentially affected habitats should include as much detail as is necessary to scope the work. For example, stream aquatic communities vary considerably depending on depth, width, flow, type of bottom, and types of vegetation in and adjacent to the stream. These attributes affect both the kinds of studies required to evaluate possible effects and the level of effort needed to conduct the studies.

F.6 Develop Conceptual Site Model

The end product of the ecological problem formulation process is a conceptual site model (Highlight F-10). The model should identify possible contaminant sources, primary and secondary release mechanisms, exposure pathways, and environmental receptors. The model also should identify additional data needs and the analyses to be used. The steps for developing a conceptual model are listed in Highlight F-10 and discussed in the remainder of this section.

Task 1: Qualitatively evaluate contaminant release, migration, and fate

Evaluate contaminant release, migration, and fate in conjunction with the human health assessors. Compile a list of possible contaminants and describe existing information on contaminated media, contaminant migration, and the geographical extent of current and potential contamination.

Identify sources that have released contaminants. Information used to support HRS scoring may include the identity, approximate size, and location of sources known to have released contaminants. Information obtained when developing the history of site operations might help to identify other sources that have released contaminants.

Identify contaminant migration pathways. It is important to identify the key contaminant migration pathways. Considerations at mining sites in particular include the following:

- Runoff from and erosion of contaminated soils, tailings piles, or surficial materials into rivers, streams, and lakes;
- Leaching of contaminants in soils and waste piles to groundwater and subsequent discharge to surface water and wetlands;
Collapse of tailings piles into surface waters;

Tunnel surges (e.g., from collapse of a tunnel roof that temporarily dams water until the water pressure is sufficient to break through the debris);

Tunnel seepage (often very acidic);

Surface water transport and redistribution of contaminated sediments;

Air transport of contaminated soils or surficial materials (e.g., flue dust from smelter activities); and

Bioaccumulation and bioconcentration of contaminants in food chains.

Highlight F-10: Ecological Problem Formulation (Scoping)  Conceptual Model

Qualitatively evaluate contaminant release, migration, and fate

Identify:
- contaminants of ecological concern
- potential ecological receptors
- potential exposure pathways
- known effects

Select endpoints of concern

Develop conceptual model; identify:
- scope
- data needs

For surface water contamination, it also is important to determine the critical conditions affecting surface water contaminant loading (e.g., is it low flow during the winter or the spring flush?).

Identify potential or actual areas of contamination. Delineate the spatial extent of known contamination to the extent possible. Sampling efforts used to determine the HRS score for the site may have identified at least some areas known to be contaminated above background levels. For sites scored with the revised HRS, there also may be information on existing contamination of sensitive and other nearby habitats. Identify any habitats known to be contaminated or located within, between, or downgradient of areas of known contamination. Also, identify potential deposition areas for contaminated soils and sediments (e.g., bends in rivers) and other types of hot spots.
Task 2: Identify contaminants of ecological concern

EPA's *ECO Update*, Volume 1, Number 2 describes factors to consider in identifying contaminants of ecological concern. We review those factors here. From the list of possible contaminants developed in the qualitative evaluation (Task 1), identify those contaminants that may be of ecological concern, considering the following:

**Amount of contaminant:**
- Environmental concentrations in media that represent ecological exposure pathways (i.e., soil, surface water, sediment, and biota);
- Known extent of contamination in on-site and off-site media; and
- Background levels, indicating contamination that cannot be attributed to the site.

**Attributes of contaminant:**
- Physical-chemical properties (e.g., volatility, solubility, and persistence);
- Bioavailability (i.e., presence in a form that can adversely affect organisms);
- Potential for bioaccumulation or bioconcentration (e.g., log $K_{ow}$ between 3 and 7);
- Toxicity (i.e., the amount of toxicant capable of producing adverse effects in organisms)\(^9\);
- Time necessary to produce adverse effects (i.e., days, weeks, years); and
- Type of effects (e.g., lethal or sublethal responses).

Task 3: Identify potential ecological receptors

Ecological receptors include individual organisms, populations, or communities that can be exposed to contaminants. After the fate, migration, and potential release of contaminants have been reviewed, potential receptors can begin to be identified. Identify potentially exposed terrestrial, wetland, and aquatic habitats on or near the site and develop lists of species known or likely to occur in each habitat. Identified receptors should include species on or near the site that are:

- Endangered or threatened;
- Protected under other federal or state law (e.g., the Migratory Bird Treaty Act);
- Rare or unique; or
- Considered indicative of the healthy functioning of the community.

The revised Hazard Ranking System (HRS) contains a list of sensitive aquatic and terrestrial environments as shown in Highlight F-11. For NPL sites listed after March 14, 1991, all sensitive environments within the HRS target distance limits (generally a 4-mile radius for terrestrial environments and 15 miles downstream for aquatic environments) should be identified in the HRS scoring package and related materials. At mining sites, however, further distances from the site may need to be considered (e.g., entire drainage basins because of the large quantities of waste present). The HRS scoring package also may provide some information as to whether or not any sensitive environments are contaminated.

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\(^9\) One source of information on relative toxicity to aquatic organisms can be EPA's ambient water quality criteria (AWQC) for the protection of aquatic life. See section H.14.
Sources of Information. Several sources of information can be helpful in identifying habitats and species on or near the site:

- Aerial photography and satellite imagery;
- Site visits;
- HRS guidance materials in Regional offices (may include catalogues, maps, or other compilations of some types of sensitive environments);
- National Wetland Inventory maps;
- U.S. Geological Survey topographic maps;
- Natural Resource Trustees;
- State or local fish and game agencies (e.g., any history of ecological effects from site);
- Water monitoring programs for surface water quality; and
- State Natural Heritage Programs.

Task 4: Identify potential exposure pathways

An exposure pathway is the link between a contaminated area and a receptor. Potential exposure pathways for ecological receptors can be identified from the analysis of contaminant release, migration, and fate, and from the receptors present. In evaluating exposure pathways, consider all relevant media (i.e., surface water, sediment, soil, and biota) that are or potentially could be contaminated. For example, organisms may be exposed by direct contact with contaminated media or by indirect contact through the food chain. Consider all potential receptors when identifying exposure pathways. There are several exposure pathways that often are of concern at mining sites:

- Direct contact with contaminated sediments for benthic invertebrates, bottom-dwelling fish, fish eggs and fry, and amphibian eggs and tadpoles;
- Direct contact with water column contaminants for fish;
- Ingestion of contaminated sediments by benthic invertebrates, bottom-dwelling fish, and waterfowl;
- Ingestion of contaminated soils by worms, other invertebrates, and burrowing mammals;
- Ingestion of contaminated soils and forage plants by grazing herbivores (e.g., deer, domestic livestock);
- Ingestion of contaminated aquatic prey by piscivorous birds and mammals and by waterfowl; and
- Ingestion of contaminated small mammals by raptors and carnivorous mammals.

Task 5: Identify known effects

In contrast to other types of Superfund sites, the contaminants at mining sites typically are limited to metals and a few other types of substances (e.g., cyanide, sulfuric acid, phosphorus). For aquatic communities, EPA’s ambient water quality criteria (AWQC) for the protection of aquatic life can be used to identify contaminant levels in the water column below which adverse effects on aquatic communities are unlikely to occur. It is important to remember that these criteria are not necessarily protective of benthic aquatic communities (i.e., organisms that live in close association with sediments). Possible contaminant effects on terrestrial mammalian species can be identified from the toxicological literature compiled in support of criteria developed for the protection of human health (e.g., EPA Reference Doses (RfDs)). Data on the effects of most of these substances on other terrestrial groups (e.g., birds, amphibians) are available in the published literature.
In the event that an unusual organic or metal compound is of concern, other sources can be consulted. For example, the AQUatic Toxicity Information REtrieval (AQUIRE) database contains data that can be used to evaluate the effects of contaminants on aquatic organisms. Where appropriate, data on chemicals similar but not identical to site contaminants can help characterize likely effects. Modeling techniques, such as Quantitative Structure Activity Relationships (QSAR), also can be used to estimate the toxicity of untested chemicals. These methods require specialized expertise to ensure proper interpretation of results.

The RPM also should obtain information from appropriate investigations conducted on or near the site to help target the ecological assessment toward the most relevant questions. Examples of useful studies include:

- Studies in support of fish or wildlife consumption advisories issued by state or local government agencies;
- Corroborative reports of unusual events such as stressed vegetation, fish kills, other mortality events, or absence of species expected in the habitat; and
- Field or laboratory studies from previous investigations of the site (e.g., preliminary investigations).

Task 6: Select endpoints of concern

A critical step in selecting endpoints is deciding what effects are important to the remedial decision-making process (i.e., assessment endpoints) and what measurements can be used to evaluate these effects. An assessment endpoint is any specific value to be protected, for example, a supply of uncontaminated fish for anglers to catch, survival of an endangered species, or maintenance of a particular population. A measurement endpoint is a quantifiable characteristic related to an assessment endpoint, such as the chemical concentration in water that correlates with contaminant levels of concern in fish tissues.

Ideally, measurement and assessment endpoints are the same, but this seldom is possible. For example, one can't trap endangered species and analyze their organs for contaminants. In this case, separate measurement endpoints are needed. Usually several measurement endpoints must be evaluated to determine the status of an assessment endpoint. It must be possible to link clearly the measurement endpoints to their respective assessment endpoints.

In addition, measurement endpoints should provide information about the source of the effects on the assessment endpoint. For example, it is not enough to know that eagles are not reproducing well at a site; a substance that can cause this effect (e.g., DDT) also must be present at the site, and the eagles must be exposed to it in some way (e.g., through contaminated fish). In this example, the assessment endpoint is eagle population maintenance, and the measurement endpoints are DDT residues in site soils and in fish (and perhaps facility records showing releases).

The linkages between the endpoints are as follows: Eagle population maintenance is of concern at the site DDT was produced there and released DDT causes reproductive failure in eagles DDT is found in fish species that the eagles consume within their feeding areas eagles can reasonably consume enough DDT to cause reproductive effects.

It is not uncommon to redefine measurement endpoints during the analysis phase or after the scoping process given the heterogeneity of site habitats and the constraints of our knowledge base. Rationale for any changes should be documented.
### Highlight F-11: List of Sensitive Environments in the Hazard Ranking System

<table>
<thead>
<tr>
<th>Category</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Critical habitat for Federal designated endangered or threatened species</td>
<td>Marine Sanctuary</td>
</tr>
<tr>
<td>National Park</td>
<td>Designated Federal Wilderness Area</td>
</tr>
<tr>
<td>Areas identified under the Coastal Zone Management Act</td>
<td>Sensitive areas identified under the National Estuary Program or Near Coastal Waters Program</td>
</tr>
<tr>
<td>Critical areas identified under the Clean Lakes Program</td>
<td>National Monument</td>
</tr>
<tr>
<td>National Seashore Recreational Area</td>
<td>National Lakeshore Recreational Area</td>
</tr>
<tr>
<td>Habitat known to be used by Federal designated or proposed endangered or threatened species</td>
<td>National Preserve</td>
</tr>
<tr>
<td>National or State Wildlife Refuge</td>
<td>Unit of Coastal Barrier Resources System</td>
</tr>
<tr>
<td>Coastal Barrier (undeveloped)</td>
<td>Federal land designated for protection of natural ecosystems</td>
</tr>
<tr>
<td>Administratively Proposed Federal Wilderness Area</td>
<td>Spawning areas critical for the maintenance of fish/shellfish species within river, lake, or coastal tidal waters</td>
</tr>
<tr>
<td>Migratory pathways and feeding areas critical for maintenance of anadromous fish species within river reaches or areas in lakes or coastal tidal waters in which the fish spend extended periods of time</td>
<td>Terrestrial areas utilized for breeding by large or dense aggregations of animals</td>
</tr>
<tr>
<td>National river reach designated as Recreational</td>
<td>Habitat known to be used by state designated endangered or threatened species</td>
</tr>
<tr>
<td>Habitat known to be used by species under review as to its Federal endangered or threatened status</td>
<td>Coastal Barrier (partially developed)</td>
</tr>
<tr>
<td>Federal designated Scenic or Wild River</td>
<td>State land designated for wildlife or game management</td>
</tr>
<tr>
<td>State designated Scenic or Wild River</td>
<td>Stage designated Natural Areas</td>
</tr>
<tr>
<td>Particular areas, relatively small in size, important to maintenance of unique biotic communities</td>
<td>State designated areas for protection or maintenance of aquatic life</td>
</tr>
</tbody>
</table>

*The categories are listed in groups from those assigned higher factor values to those assigned lower factor values in the HRS. See Federal Register, Vol. 55, p. 51624 for additional information regarding definitions.*

Other examples of assessment endpoints established at some mining sites include the following:

- Reestablishing a self-sustaining trout (or other sport) fishery in affected surface waters;
- Revegetation to control fugitive dust and erosion and to improve wildlife habitat;
- Attainment of designated beneficial use for surface waters (although attainability analysis can indicate use limitations for a variety of reasons unrelated to the mining site); and
- Attainment of the same level of water quality as upstream of the site.

Examples of measurement endpoints include:

- Contaminant concentrations in surface water, sediments, and soils;
- Contaminant concentration in fish tissues or other biota;
- Toxicity of surface waters using surrogate species (e.g., fathead minnow) or assessment species (e.g., trout fry);
- Plant root and shoot elongation bioassays using site soils; and
- Presence/abundance of biological indicators of stream water quality (e.g., insect larvae).
Task 7: Use flow diagrams and maps to help define a conceptual model

In finalizing the conceptual model for the site, establish the following:

1. A flow chart depicting how contaminants move from sources to receptors, including release mechanisms, secondary sources (e.g., contaminated soil), secondary release mechanisms (e.g., wind erosion), contaminant migration pathways (e.g., air, surface water), receptors (e.g., aquatic community) and routes of exposure (e.g., direct contact, food chain);

2. A flow chart depicting how the proposed measurement endpoints can be used to infer the status of the assessment endpoints; and

3. A map of the site depicting contaminant sources, migration pathways, key habitats, and potential exposure areas for receptors of concern. The map will be particularly helpful in establishing the spatial aspects of the field sampling plan.

Flow charts and maps can facilitate discussions among members of the site assessment team and the RPM, help identify gaps in data or logic, and identify the field sampling needs. Highlight F-12 provides an example of a flow chart for a conceptual model for the ecological risk assessment.

F.7 Identify Initial Project/Operable Unit and Remedial Action Objectives

Once the existing site information has been analyzed and a conceptual model of the site developed, the assessment team can identify the project/operable units, likely response scenarios, and remedial action objectives. This step requires close coordination of the ecological and human health assessment teams and is described in detail in EPA's Guidance for Conducting Remedial Investigations and Feasibility Studies under CERCLA. For each contaminated medium:

- Identify potential remedial action technologies;
- Begin review of technologies;
- Identify likely alternatives; and
- Identify need for treatability studies.

This step is particularly important for ecological concerns at mining sites, because restoration to pristine conditions generally is not possible and options for remediation can be limited by the magnitude and scope of the environmental contamination. The ecological assessment should be focused within these constraints; otherwise, more effort may be expended on the assessment than is necessary or useful.

Many of the adverse impacts of mining waste sites on terrestrial and aquatic habitats result from non-chemical stressors. The large-scale physical disturbances associated with former surface mining operations in particular can result in severely degraded landscapes. Once vegetation is lost and exposed soils erode for many years, decades may be required for reestablishment of vegetative cover by natural processes. Severe sedimentation of streams also is a common result of surface mining operations. Loss of trees on river banks can cause

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bank degradation and increase surface water temperatures. Even for those impacts or potential impacts that can be attributed to mining-related chemical stressors, options for remediation can be limited:

Because of the large areas involved, it generally is not possible to reduce substantially contaminant levels in soils;

Because of residual metal contamination in soils, it often is not possible to reestablish native vegetation; and

Again, because of the large areas involved, it generally is not possible to excavate contaminated sediments in affected surface waters.

Sometimes more moderate goals can be met:

Containment of sources of contamination to surface waters usually is possible; and
Establishing some type of vegetative ground cover may be possible and important for control of erosion due to wind and precipitation as part of a containment strategy.

For older mining sites at which revegetation already has occurred naturally over waste pile areas, it may be preferable to leave the piles in place rather than to remove or disturb the piles and eliminate the established vegetation.
Highlight 7-12

Example Flow Chart for a Conceptual Model for the Ecological Risk Assessment

Legend:
DC = Direct Contact
O = Oral
F.8  Initiate Potential Federal/State ARARs Identification

CERCLA requires that Superfund remedial action meet other federal and state standards, requirements, criteria, or limitations that are "applicable or relevant and appropriate" (ARARs). The on-scene coordinator (OSC) or the RPM must identify potential ARARs for each site. EPA's Risk Assessment for Superfund: Volume 2 - Environmental Evaluation Manual\textsuperscript{11} summarizes ARARs relevant to ecological concerns at Superfund sites.

For mining sites with on-site or nearby surface water or wetlands, state water quality standards for designated uses of rivers, streams, or lakes are ARARs. These may include narrative free from toxics and antidegradation standards. State chemical-specific numeric standards usually are adopted or modified from EPA's Federal Ambient Water Quality Criteria (AWQC), which are ARARs in the absence of state standards for a particular contaminant or water condition. EPA's AWQC include criteria to protect fresh and salt water plants and animals and their habitats from acute and chronic exposures to toxic substances in surface waters (but not in sediments). EPA AWQC were promulgated pursuant to the Federal Water Pollution Control Act, as Amended (Clean Water Act). This law also requires protection of wetlands and other areas and may pertain in several ways to the remediation of mining sites located near wetlands or surface water bodies.

EPA's Storm Water Regulations (40 CFR Part 122) establish requirements for storm water discharges associated with "industrial activity", including inactive mining operations that discharge storm water contaminated by contact with, or that has come into contact with, any overburden, raw material, or waste products located on the site of such operations (inactive mining sites are mining sites that are not being actively mined, but which have an identifiable owner/operator) (40 CFR 122.26(b)(14)). See Appendix E for a further discussion of the implications of this ARAR to mining Superfund sites.

Other federal environmental statutes and regulations that include ecologically relevant ARARs are summarized below:

\textit{Endangered Species Act of 1973, as reauthorized in 1988.} This Act requires federal agencies to ensure that their actions will not jeopardize the continued existence of any endangered or threatened species. Many mining sites are located in otherwise pristine areas that have historically supported a variety of wild flora and fauna, and the ecological assessment should determine if there is a possibility of endangered or threatened species in the vicinity of the site. If there is, EPA must consult with the FWS.

\textit{Fish and Wildlife Conservation Act of 1980.} This Act requires states to identify significant habitats and develop conservation plans for these areas. The OSC or RPM should consult the responsible state agency to determine whether the mining site is located in one of these significant habitats.

\textit{Wild and Scenic Rivers Act of 1972.} This Act declares that certain rivers should be preserved. The ecological assessment should determine whether there are any designated Wild or Scenic rivers near the mining site.


**Fish and Wildlife Coordination Act, as amended in 1965.** This Act states that the FWS must be consulted when bodies of water are diverted or modified by another federal agency.

**The Migratory Bird Treaty Act of 1972.** This statute protects almost all native bird species in the U.S. from unregulated "taking", which can include poisoning at hazardous waste sites. This Act would probably apply at many mining sites.

**The Surface Mine Control and Reclamation Act of 1977.** This Act requires that excavated surface mines be filled in with the overburden stripped from the mines, returning the area approximately to its original contour.

In addition to federal regulations, other state and local requirements also may be applicable or relevant and appropriate. Consult the *CERCLA Compliance With Other Laws Manual* for more detailed information on ARARs and their relevance to Superfund cleanups of mining sites. Also, consult with the BTAG.

**F.9 Identify Initial Data Quality Objectives (DQOs)**

Chapter 7, Sampling and Analysis, discusses DQOs. The field data for site characterization must be accurate and amenable to statistical analysis. Consequently, DQO’s reflect the statistical design of the study and the level of significance needed to support any conclusion that might be drawn from the study (see also *ECO Update, Volume 1, Number 4*). In particular, the RPM should ensure that minimum sample sizes to allow statistically valid analyses are specified for each type of study or each study area. In general, the more variable the attribute being measured, the more samples will be required to demonstrate significant differences between control and test groups or between reference and study areas. Data quality objectives also should address sampling completeness, comparability, representativeness, precision, and accuracy, as described below.

**Completeness.** To ensure a complete data set for statistical analysis with acceptable confidence limits, minimum sampling requirements should be described and contingency plans established for problems that might occur and affect the completeness of the field data. For example, some sample locations may be inaccessible, some samples might not be analyzed for certain substances due to matrix interference, and other samples might be invalid due to holding time violations. It also is important to identify the environmental data that need to be collected concurrently with biological or chemical samples (e.g., water temperature, pH, dissolved oxygen, water hardness).

**Representativeness.** It is important that the sampling locations be representative of the media, habitats, and exposure areas at the site, i.e., that the locations are typical or characteristic of the media/habitat, and not unusual in some way that might bias the results.

**Comparability.** Combining results from several analytic techniques and sampling events usually is necessary for the baseline risk assessment. When toxicity tests or community surveys are conducted on samples from the site, analytic chemistry should be performed on samples taken from the same location at the same time. If sampling is conducted in more than one phase and data from different phases of the study are to be combined, special attention to

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13 Op. Cit. 3.
factors that could affect sample comparability is needed (e.g., detection limits, sample preparation procedures, season or other time-variable attributes that might affect results).

**Precision and Accuracy.** The contractor’s work plan should establish quality control procedures to ensure precision and accuracy for field work and laboratory analyses for activities including sample handling, controls for tests, and numbers of replicate analyses. Use of standardized methods, when appropriate, facilitates quality control; standardized protocols can be found in EPA manuals and are utilized by the contract laboratories that routinely conduct tests for EPA. As described in *ECO Update*, Volume 1, Number 4, some laboratories have established standard quality control procedures for aquatic toxicity tests conducted under the National Pollutant Discharge Elimination System (NPDES) (e.g., with fathead minnows, *Daphnia*, algae). Many states have certification programs for these laboratories’ tests. For less standardized procedures, appropriate quality control measures need to be specified. For example, an independent taxonomist could enumerate and classify the organisms found in a randomly selected set of benthic invertebrate samples.

**F.10 Prepare Statement of Work for the Site Characterization Phase**

The project requirements for the RI/FS should be identified and documented in a statement of work (SOW) developed by EPA. The contractor or PRP performing the field investigation then develops project plans including the work plan, sampling and analysis plan, and field sampling plans (Highlight F-6) that address the SOW. The project plans for the ecological assessment need to be developed in conjunction with the human health risk assessment team. The RPM should schedule a review of the contractor or PRP’s work plan by the BTAG before field work begins. In several Regions, BTAGs have prepared example SOWs or other guidance materials for RPMs. *ECO Update*, Volume 1, Number 4 explains how to develop a SOW.

**Overview.** The SOW and project plans for the RI should define the objectives of the study, the proposed field or laboratory methods (with appropriate reference to Agency guidelines or other sources), expected sampling locations and sizes, the statistical methods to be used, and data quality objectives and control procedures. The success of a work plan for the RI site characterization and baseline risk assessment may be enhanced considerably by developing preliminary hypotheses regarding:

- Contaminant sources and migration pathways;
- The nature and extent of existing contamination at the site;
- The potential for future releases and further contamination at the site; and
- The number and types of habitats that might be contaminated now or in the future.

These preliminary hypotheses, in turn, will assist in identifying or determining:

- Specific areas at the site and in the surrounding area that need to be sampled or surveyed; and
- The number of chemical samples (and sampling locations) that will be required to adequately characterize the existing or potential future contamination.

The SOW and work plan also should discuss how decisions will be made about the need for additional studies.

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14 Ibid.

15 Op. Cit. 3.
Specific tasks. The remainder of this section outlines specific tasks associated with developing initial hypotheses about existing and potential future contamination. As a general rule, it is helpful to focus first on areas of known contamination and sources that have released contaminants, develop hypotheses regarding the magnitude and areal extent of known contamination, and then develop hypotheses regarding the potential for future contamination.

Task 1: Coordinate with human health assessment team

Usually, the ecological assessors identify areas and types of samples that are needed in addition to those identified by the human health team. If the human health assessment team has the lead in developing the field sampling plan, the ecological assessment team must review the plan to determine if additional samples are required for the ecological assessment.

Task 2: Coordinate with natural resource trustees and the BTAG

The success and efficiency of the site sampling effort will be enhanced considerably by close coordination with the natural resource trustees and the BTAG. At a minimum, trustees should be involved in review of the initial and final sampling plans. Because trustees are required to quantify natural resource injury and damage, they might need to conduct sampling beyond what EPA needs for a baseline risk assessment. For example, the trustee may need to demonstrate the areal extent of resource injury, while EPA may need only to demonstrate risk to those resources. Because BTAGs generally include representatives from natural resource trustees as well as provide technical assistance for conducting ecological risk assessments, the BTAG also can help determine which types of samples are likely to be the responsibility of the trustees and which should be collected by EPA.

Task 3: Delineate potential assessment areas

Often, large mining sites are subdivided into several operable units. The conceptual model of the site should provide an overview of the relationship among operable units and the entire watershed. To develop field sampling plans, however, it can be helpful to subdivide the site or operable units into areas that may require different sampling strategies. Using the site map developed with the conceptual model of the site, delineate areas on the map that may require different investigation strategies. Usually, separate "assessment areas" should be delineated for each combination of the following factors:

- Type of medium being sampled (e.g., sediment, water, fish tissues);
- Habitat or ecological receptor;
- Contaminants of concern;
- Level of contamination (e.g., close to a source, more distant, deposition area in a stream);
- Type of remediation likely, and
- Expected response (either in terms of speed or type of response, e.g., reduced contaminant concentrations) to potential remedial actions.

Within each assessment area, determine whether any sampling location within the area could be considered representative of the area or if a gradient of contamination is expected. To maximize the efficiency of possible sampling designs, delineate assessment areas that are as large as possible. Potential assessment areas may be refined based on site visits and as hypotheses are accepted or new hypotheses are developed.

If more than one medium is to be sampled in a given type of habitat, the size of the assessment areas may be different for each medium. For example, a set of sediment samples may be
considered representative of only a small portion of the length and width of a river, whereas a set of tissue residue levels taken from fish captured at the same locations may be considered representative of a larger section of the river.

The 1989 Record of Decision for Commencement Bay (Washington state), the Near-shore/Tideflats operable unit, although not a mining site, provides an example of how assessment areas (or segments) can assist in data analysis and identifying areas in need of remediation at large sites. At this site, the waterways leading to Commencement Bay were subdivided into segments based on proximity of sources, length of the waterway, and changes in the waterways’ configuration. For each segment, three to ten sampling stations were established to represent the segment. Measures taken at most sampling stations included contaminant concentrations in sediments, sediment toxicity bioassays, and benthic infauna abundances. It was assumed that a segment would require no action unless at least one of the indicators of contamination, toxicity, or biological effects was significantly elevated above reference conditions.

**Task 4: Develop specific hypotheses to be tested about the nature and extent of contamination**

In order to design an RI sampling plan that will allow attribution of observed contamination to site sources, it is important to develop hypotheses concerning how the contaminants might have migrated from the sources. Use of the site map developed for the conceptual model is helpful in this step. For example, one hypothesis might be that observed contamination in a wetland is the result of runoff or leachate from a mining waste pile. Information required to evaluate the hypothesis might include groundwater and soil samples upgradient of the waste pile and between the waste pile and the wetland, groundwater and soil samples at other points upgradient of the wetland (to determine whether other sources may have contributed to the observed contamination), and the presence of other physical signs of contamination between the waste pile and the wetland (and/or between the wetland and other potential sources).

**Task 5: Identify specific data needs for chemical sampling in abiotic media**

For each proposed assessment area, identify the specific information that will be provided by chemical and/or other types of samples. Types of information that can be provided by chemical sampling include:

- Verifying or delineating contaminant migration pathways;
- Delineating areal extent of existing contamination;
- Identifying hot spots (e.g., highly contaminated deposition areas);
- Verifying known or suspected contamination at specific locations;
- Determining background levels; and
- Determining gradients of contamination in relation to known sources.

**Task 6: Develop specific hypotheses about ecological exposures and effects**

Using the site maps, one can overlay the location of various habitats with the expected pattern of contamination. The conceptual model then can be used to identify hypotheses about potential ecological impacts. For example, one hypothesis might be that the metals present in soils and sediments are not bioavailable, and therefore are not toxic to the potential receptor organisms. Another hypothesis might be that surface water toxicity to adult fish is less important than sediment toxicity to the eggs and fry in limiting the resident fish populations.
Task 7: Identify specific biological data needs

There are four general types of biological samples that may assist in testing hypotheses about ecological impacts: tissue residue samples, toxicity tests, biological field surveys, and biomarkers. We discuss circumstances under which each of the biological sampling methods might or might not be recommended for an ecological risk assessment below. *Note that EPA does not need to demonstrate conclusively that site contaminants caused existing impacts; EPA need only demonstrate a risk of these impacts now or in the future to justify remedial action.*

**Tissue residue samples** of fish, invertebrates, or other biota generally should be collected if there is reason to suspect that these biota have been exposed to contaminants that are likely to bioconcentrate (i.e., concentrate in tissues of aquatic organisms at levels higher than the surrounding water). If a contaminant is known or expected to bioaccumulate (i.e., is found at higher concentrations in organisms at each higher step in a food chain), samples should be taken from biota at two or more trophic levels (e.g., plant, herbivore, carnivore) along with the environmental media to which the biota are exposed. This is important because site-specific conditions influence the magnitude of bioaccumulation, and most estimates of bioaccumulation include a large range of uncertainty. Edible tissues (e.g., fillets) generally are sampled for human health risk assessments; however, whole-body samples are more appropriate for ecological risk assessments.

**Toxicity tests** evaluate the effects of contaminated media on the survival, growth, behavior, reproduction, and/or metabolism of test organisms. Toxicity tests conducted in the laboratory generally use standard laboratory organisms (e.g., *Daphnia*, fathead minnows). Toxicity tests conducted *in situ* (e.g., by caging test animals in the study area) can be used to evaluate toxicity or bioavailability to the particular organisms of interest at the site. Toxicity tests generally are recommended if:

- The bioavailability of contaminants in particular media (e.g., sediments) is unknown, which often is the case with contaminants at mining sites;
- The contaminants are toxic below quantitation limits;
- The toxicity of a particular site-specific mixture of contaminants in a given area cannot be estimated readily; and
- Supporting evidence for a hypothesized link between observed (or potential future) contamination and adverse impacts is needed to make a remedial decision.

Which specific toxicity tests are most appropriate depends on the assessment endpoints. EPA's *Ecological Assessment of Hazardous Waste Sites: A Field and Laboratory Reference*\(^1^6\) reviews aquatic, terrestrial, and microbial toxicity test methods, including both "off-the-shelf" methods and innovative procedures. Specific toxicity test protocols continue to be developed, and the BTAG should be consulted to ensure that the most up-to-date protocols are used.

**Biological field surveys** need not be extensive, although they do require matching surveys from an appropriate reference area for their interpretation. Field studies offer direct or

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corroborative evidence of a link between contamination and existing ecological impacts but are not required for most assessments. For example, field studies can be used to:

- Document or verify the absence or reduced abundance of key native species;
- Evaluate suitability of habitats for wildlife species of concern;
- Identify evidence of stress (e.g., stressed or dead vegetation, bare soil and erosion);
- Identify changes in community structure (e.g., reduced biodiversity, altered species composition);
- Illustrate an increased incidence of lesions, tumors, or other pathologies; and
- Document the presence or increased abundance of species associated primarily with contaminated habitats.

If wetlands exist on or near the site, a functional evaluation of wetlands (e.g., value as wildlife habitat, for pollution abatement, or flood control) might be appropriate. EPA's *Ecological Assessment of Hazardous Waste Sites: A Field and Laboratory Reference*\(^\text{17}\) includes a review of field survey methods for aquatic ecosystems and terrestrial vegetation, invertebrates, and vertebrates.

Biomarkers of exposure (e.g., enzyme activity) can be measured to verify that organisms inhabiting contaminated areas actually have been exposed to site contaminants. Given the propensity of some metals to bioaccumulate as well as the availability of sensitive and accurate techniques for routine detection of metals in biological samples, indirect indices for exposure to metals generally are not needed. Erythrocyte ALAD (delta-aminolevulinic acid dehydratase, a cytosolic enzyme), an indicator of lead exposure, is an exception, because it can be measured in blood samples, which allows non-destructive sampling. The Field and Laboratory Reference\(^\text{18}\) gives examples of ALAD's use as an indicator of lead exposure in fish, waterfowl, and mammals.

Highlight F-13 summarizes general types of chemical and biological studies that might be used at Superfund mining sites and the information provided by each type.

**Task 8: Coordinate data collection efforts with natural resource trustees**

At some sites, natural resource trustees might need to use biological surveys to document and quantify existing damages to trustee resources from site contaminants. It is very important to coordinate data collection activities with the natural resource trustees:

- To avoid duplication of effort;
- To maximize the usefulness of each type of data collected; and
- To maximize the efficiency of data collection.

EPA has developed a Superfund fact sheet that explains in more detail how to coordinate ecological data collection activities with natural resource trustees.

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\(^{17}\) Ibid.

\(^{18}\) Ibid.
Task 9: Develop initial field sampling plan

In conjunction with the human health assessment team, develop an initial field sampling plan for the site characterization phase of the RI. Sampling locations established in the initial sampling plan should address all relevant sources, existing contaminant migration pathways, potential future contaminant migration pathways, and habitats of concern. Using the conceptual model of the site as a guide, the initial field sampling plan should include at least the following:

- A list of specific hypotheses to be tested with sampling;
- For each hypothesis, the type of information that would support or reject the hypothesis;
- For each hypothesis, the type(s) of samples or observations that will provide the required information;
- A preliminary delineation of specific assessment areas to be sampled; and
- A listing of available sampling information for each assessment area.

For each proposed assessment area and type of sample (e.g., metals in soils), the field sampling plan should determine the number of samples to collect and the specific locations for each sample. This is one of the most difficult tasks in preparing the project plans. A trade-off exists between the number of samples taken (and hence degree of certainty) versus the time, effort, and expense involved in obtaining and analyzing each sample. Suggestions on how to select the location and number of surface water and sediment samples are contained in the appendices to EPA's Oversight document\(^{19}\) and in EPA's Standard Operating Procedure Manual\(^{20}\). These documents provide basic rules of thumb for determining number of sampling locations for rivers, streams, and creeks (examples in Highlight F-14); for lakes and ponds (examples in Highlight F-15); for impoundments and lagoons; and for estuaries. Some general suggestions to help in developing a field sampling plan for each assessment area follow.

**Hypotheses to test.** Begin with the hypotheses identified in Tasks 4 and 6 about contaminant sources, migration pathways, extent of contamination, bioavailability, and other concerns. It may help to redefine some of the assessment areas in light of the hypotheses to be tested.

**Sample locations.** Within each assessment area, begin with the location where contaminant concentrations are expected to be greatest. These may include the point(s) at which contaminants are most likely to enter the assessment area (e.g., the point of groundwater discharge into surface water), the point(s) in the assessment area closest to key sources, and points where soils, sediments, tailings, or other debris are likely to accumulate (e.g., bends in rivers where sediments accumulate). Second, estimate the potential extent of contamination. Sampling information obtained for HRS scoring and evidence visible in aerial photographs (e.g., tailings, sediment deposits) might help determine tentative sampling distance limits. Third, select sampling locations between the sources and the expected sampling distance limits and just beyond those limits. Where appropriate, use rules of thumb as shown in Highlights F-14 and F-15. If during the field sampling, contamination attributable to the site is found beyond the tentative sampling distance limit, it may be necessary to collect more distant samples to determine the full extent of contamination.

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### Highlight F-13:
General Types of Studies and the Information They Provide

<table>
<thead>
<tr>
<th>Type of Study</th>
<th>Information Provided</th>
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</table>
| Samples of abiotic environmental media (e.g., surface water, soils, sediments) | Concentrations of specific contaminants in environmental media at sampling point  
Elevated concentrations demonstrate that contaminants have reached sampling point  
Concentrations can be compared to ecological benchmark levels to assess risk |
| Tissue residue samples of fish, invertebrates, or other biota (e.g., edible tissues, specific tissues such as liver, whole body) | Concentrations of specific contaminants in specific tissues and/or whole body of organism  
Elevated concentrations demonstrate that organism has been exposed to contaminants  
Concentrations can be compared to predicted levels to calibrate bioaccumulation and exposure models  
Concentrations can be used to directly estimate dietary exposures at the next trophic level |
| Toxicity tests (laboratory or *in situ*) using soils, sediments, or surface water from the site | Bioavailability of contaminants in environmental medium or media  
Toxicity of specific mixture of contaminants in environmental medium or media  
May provide supporting evidence for a link between contamination and adverse impacts |
| Biological surveys of population abundance or community structure           | Documentation or verification of altered populations or communities  
Absence, abundance, or density of particular species  
Community structure (e.g., species diversity, species composition) |
| Biomarkers of exposure or effects (e.g., biochemical or physiological markers; lesions, tumors, or other morphological abnormalities) | Specific biochemical or physiological changes may demonstrate that organism has been exposed to particular contaminants  
Increased incidence of gross pathologies or morphological changes demonstrates that organisms are experiencing adverse impacts  
May provide supporting evidence for a link between contamination and adverse impacts |
Task 10: Determine location and number of required samples

<table>
<thead>
<tr>
<th>Highlight F-14:</th>
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<tbody>
<tr>
<td><strong>Example Rules of Thumb for Sample Collection in Rivers, Streams, and Creeks</strong></td>
</tr>
<tr>
<td>To ensure representativeness, samples should be taken immediately downstream of a turbulent area, or downstream of any marked physical change in the stream channel. At least three locations between any two points of major change in a stream (such as waste discharge or tributary) should be sampled to adequately represent the stream. Typically, sediment deposits in streams collect most heavily in river bends, downstream of islands, and downstream of obstructions in the water. Samples should not be taken immediately upstream or downstream from the confluence of two streams or rivers because of the possibility of backflow and inadequate mixing.</td>
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<tr>
<th>Highlight F-15:</th>
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<tbody>
<tr>
<td><strong>Example Rules of Thumb for Sample Collection in Lakes and Ponds</strong></td>
</tr>
<tr>
<td>If stratification is present in a lake or pond, each layer of the stratified water column should be sampled separately. Stratification can be determined with temperature, specific conductance, pH, or dissolved oxygen vertical profiles. In ponds, a single vertical composite at the deepest point may be representative. In naturally formed ponds, the deepest point is usually near the center. In lakes, several vertical composites should be taken along a transect or grid in order to ensure that the samples are representative. Sediment samples in lakes, ponds, or reservoirs should be collected approximately at the center of the water mass where contaminated fine-grained materials are most likely to collect.</td>
</tr>
</tbody>
</table>

**Sample number.** EPA’s *Oversight* document\(^{21}\) and *Standard Operating Procedure Manual*\(^{22}\) provide some rules of thumb for determining a minimum number of samples to obtain (example in Highlight F-14). The variability in contaminant concentrations among samples will influence the number of samples required to characterize an area within specified statistical confidence limits. Estimate the expected variability among samples. Sampling results from other Superfund mining waste sites might be helpful in determining how much variability may be expected and how many samples are needed per unit area.

**Sampling times.** Determine the times of year or conditional events (e.g., snow melt) when samples should be collected. It is best to collect media samples during periods when environmental conditions favor the concentration of chemicals in environmental media (e.g., avoid high-flow conditions unless immediately following a storm event that might increase contaminant concentrations in the surface water via runoff).

**Reference area.** Finally, reference samples should be taken from an appropriate reference area (see section F.5, Task 7) to determine background levels of contamination.

**Iterative process.** It can be helpful to determine the number and locations of samples iteratively, starting with an initial, general plan for each assessment area, and refining these

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\(^{22}\) Op. Cit. 20.
plans based on the specific sampling requirements for the area and how these relate to the requirements for other areas. *ECO Update* Volume 1, Number 4\(^3\), explains this phased approach in more details.

**Sampling plan.** Once the number of samples that are needed for each assessment area is determined, expected sampling locations (including detailed maps) and sampling dates should be specified (and time of day if important).

**Task 11: If needed, plan further site visit(s) to characterize potential ecological receptors**

If any questions remain concerning the potential ecological receptors of concern (e.g., species present, habitat characteristics), another site visit with a trained ecologist/biologist(s) should be planned (see section H.5, Tasks 7 and 8). If a Preliminary Natural Resource Survey (PNRS) is needed and has not yet been conducted, the natural resource trustees should be encouraged to conduct the preliminary PNRS at this time.

**F.11 Ecological Risk Assessment Guidance**

After the initial sampling and studies for the RI are completed, the data are evaluated to determine if the baseline ecological assessment can be completed based on the data. This section describes the steps of the ecological assessment by which this determination is made. Section H.12 describes the objectives and rationale of the ecological assessment. The remaining sections describe the assessment in terms of the three components of ecological risk assessment: exposure assessment (section H.13), ecological effects assessment (section H.14), and risk characterization (section H.15).

**F.12 Objectives and Rationale**

As described in section H.4, the baseline ecological risk assessment should provide the information to answer key questions:

- Is there a potential for an adverse effect on ecological receptors; and
- If there is, what type of remedy would be needed to be protective?

In addition, the ecological risk assessment should:

- Describe the observed or potential magnitude of adverse ecological effects at the site and the primary cause of the effects; and
- Characterize the ecological consequences of the "no further action" remedial alternative;
- Determine if special measures need to be taken during remediation to protect habitats; and
- Determine what monitoring will be needed to ensure protection of ecological receptors during and after remediation.

During the ecological assessment, the data obtained during the initial RI site studies are used to refine information on the extent and magnitude of existing contamination of soils, other surface

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\(^3\) Op. Cit. 3.
substrates, surface waters, and sediments; to determine whether nearby habitats are contaminated; and to determine whether levels of contamination are sufficiently high to pose a reasonable likelihood of ecological risk now or in the future. For enforcement lead sites, a key purpose of the ecological assessment is to determine whether information is sufficient to establish and to defend an endangerment finding. It is not necessary to prove that impacts are occurring as a result of site contaminants, however (see Highlight F-16).

### Highlight F-16: Objectives of the Baseline Ecological Risk Assessment

The baseline ecological risk assessment summarizes information on contamination and observed impacts to determine whether existing contamination is likely to result in significant risk, and to determine whether additional information is required to identify remedial alternatives and goals that are protective of ecological receptors. For this assessment, it is not necessary to conduct detailed studies to demonstrate a definitive causal link between existing contamination and observed impacts. The ecological risk assessment does not have to prove that impacts are occurring as a result of contamination; instead, the risk assessment need only demonstrate that the release poses a risk of impacts.

Although EPA’s remedial measures must eliminate, reduce, or control risks to the environment, it is not necessary for these measures to restore or replace affected natural resources. Restoration or replacement generally is the responsibility of the natural resource trustees unless the remedy itself results in injury to natural resources. For example, EPA may need to replace a wetland that is capped to prevent further contaminant migration, but EPA may not need to restore a contaminated wetland if the remedy prevents further migration of contaminants to that wetland.

It can be easier to demonstrate that a community (e.g., aquatic community, soil invertebrate community, terrestrial plant community) is at risk of adverse effects than to demonstrate that a given wildlife population is at risk. If one can delineate areas of a habitat that are contaminated at levels that might harm a proportion of the community or a key community species (e.g., the dominant species of vegetation), one can predict that the portion of the community present within these areas is at risk of adverse effects. Questions for a community-level assessment might include:

- Are the hot spots at the site sufficiently contaminated to impair the community?
- What proportion of the community is contaminated at levels that could result in chronic adverse effects?

For a population-level (species-specific) assessment, one needs to ask different questions:

- If an animal were to obtain a single prey or a single day's worth of food from a hot spot at the site, would it be at risk of acute poisoning?
- If an animal is not at risk of acute poisoning, is a large enough proportion of the home range of a single animal contaminated at sufficient levels that the animal might suffer chronic effects from longer-term exposures?
- How many individuals of a species might be exposed above acute and/or chronic toxicity benchmarks?

The remainder of this section outlines specific tasks associated with analyzing the field data to complete the ecological risk assessment (i.e., exposure assessment, ecological effects...
assessment, and risk characterization), distinguishing community-level from population-level considerations.

F.13 Exposure Assessment

The exposure assessment quantifies the magnitude and type of actual or potential exposures of ecological receptors to site contaminants. It includes four key elements:

- Documenting contaminant release, migration, and fate;
- Characterizing receptors;
- Measuring or estimating exposure concentrations; and
- Analyzing uncertainty.

Quantifying release, migration, and fate For detailed guidance on quantifying contaminant release, migration, and fate, consult EPA's Risk Assessment Guidance for Superfund: Volumes 1\textsuperscript{24} and 2\textsuperscript{25} and the Exposure Assessment Guidelines\textsuperscript{26}. In addition, the Exposure Factors Handbook, Office of Research and Development (ORD), EPA 1996, should be considered as a source. Parameters critical for determining the environmental behavior of contaminants, including transport through the environment (e.g., through air or the food chain), include physical transformation (e.g., volatilization, absorption, precipitation), chemical transformation (e.g., photolysis, hydrolysis, oxidation, reduction), biological transformation (e.g., biodegradation), persistence, and bioaccumulation.

Characterizing receptors Although assessment endpoints and receptors were selected during the scoping phase of the RI, new information from the field investigation should be evaluated to determine whether there may be populations, species, or communities exposed other than those that were identified initially. Any gaps in information needed to characterize receptors should be identified. Receptor characterization differs for community-level and population-level assessments, as described below.

Community-level assessments. If terrestrial, wetland, or aquatic communities are components of the assessment endpoint, key attributes of the communities that help define the measurement endpoints need to be characterized (e.g., dominant vegetation; species composition of a cold-water fishery).

Population-level assessments. If populations of selected species (e.g., an endangered species) have been designated as receptors for evaluation, determine the potential relationship that the animals' foraging, drinking, and other activities have to the spatial extent of contamination at the site. If contaminants are known or expected to bioaccumulate, identify the trophic level of the species of concern (i.e., the approximate number of steps in the food chain from primary producers to the animal in question). Initially, it would be appropriate to assume the highest trophic level consistent with a species' dietary habits. EPA's Great Lakes Water Quality


\textsuperscript{25} Op. Cit. 11.

Initiative has assumed that mink, kingfishers, and ospreys feed at trophic level 3, that otters obtain half of their diet at trophic level 3 and half at trophic level 4, and that bald eagles feed at trophic level 4. EPA has not yet developed guidance for determining trophic levels. Consult with the BTAG for advice.

**Measuring or estimating exposure concentrations** EPA's Framework for Ecological Risk Assessment defines exposure as the co-occurrence of or contact between a stressor and an ecological component. The receptors of concern dictate how one evaluates patterns of contamination in time and space to predict potential impacts. In this section, we describe approaches to defining exposure concentrations for community-level and population-level assessments.

**Community-level assessments.** Most community assessments require comparison of chemical concentrations in key media (e.g., surface water, sediments, or soil) to benchmark levels for these media above which adverse community-level effects might be expected. It may be useful to overlay a map of the communities of concern at the site with a map of the contamination pattern found during the field investigation.

The values measured during the initial field sampling of the RI can be used to estimate current exposure levels. Fate-and-transport models are needed to predict the movement of contaminants in the future. In some cases, it may be difficult to measure existing contamination during site visits (e.g., some areas may be flooded, streams may be in high flow, certain locations may be physically inaccessible or too dangerous to sample). In these cases, modeling and estimation techniques can be used in place of field sampling results.

There are two basic options for evaluating current or future environmental concentrations:

1. Estimating environmental concentrations only at the point of maximum predicted concentration in each assessment area (or community) to allow a point estimate of risk; and
2. Estimating the areal extent of contaminant concentrations in each assessment area or community to allow an areal estimate of potential impacts (e.g., 10 stream miles or 5 acres exposed above benchmark levels).

The basic information provided by the point estimate of risk is a quantitative estimate of the number of habitats or areas likely to be contaminated above ecological benchmark levels. The basic information provided by the areal estimate of risk includes a quantitative estimate of the total amount (or proportion) of each habitat or area likely to be contaminated above ecological benchmark levels.

The first of these two options might serve as an initial step to identify assessment areas to which the second option might apply. The second option might be helpful in comparing relative risks. For example, chemical concentrations could be measured at the location(s) where contamination is predicted to be maximal (e.g., point where groundwater discharges into surface water). If these measured concentrations fall below ecological benchmarks, it is unlikely that further evaluation of the pathway(s) will be needed. In contrast, if the measured concentrations exceed ecological benchmarks, it may be useful to estimate the areal extent of the benchmark exceedance. If a benchmark for chronic exposures is exceeded over a small...
stream reach (e.g., 10 meters), few impacts on a local fish population might be expected. If, on the other hand, chronic benchmarks were exceeded for many miles, significant impacts on the fish population are possible.

**Species-level assessments.** If one or more species have been designated for evaluation, the home range size of these species should be used in determining the area over which to evaluate contaminant concentrations. When assessing risks to wildlife species exposed to chemicals, potential dose is often the metric used. Potential dose is described as the amount of chemical in food or water ingested, air inhaled, or material applied to the skin. Potential dose is analogous to the administered dose in a toxicity test.

**Equation for estimating potential dose.** A general equation for estimating potential average daily dose (ADD$_{pot}$) for chronic exposures (i.e., at least a few weeks) is

$$\text{ADD}_{pot} = \frac{[C \times \text{IR}]}{\text{Wt}} \quad \text{(equation 1)}$$

where

- $\text{ADD}_{pot} =$ potential average daily dose (e.g., mg contaminant/kg body weight-day),
- $C =$ contaminant concentration in the contacted medium (e.g., mg/kg in food or water),
- $\text{IR} =$ ingestion rate measured as mass (wet weight) ingested by an animal per unit time (e.g., kg/day), and
- $\text{Wt} =$ fresh body weight of the animal (e.g., in kg).

This simplified equation assumes that $C$ and $\text{IR}$ are constant over time, or averaged over the exposure duration. Highlight F-17 presents two wildlife oral exposure equations corresponding to two patterns of contamination of water or food:

1. The animal obtains some of its water or food from a contaminated source and the remainder from uncontaminated sources; and
2. The animal consumes water or food from several sources that are contaminated at different levels.

A frequency term (FR) has been added to the first equation to denote the fraction of time that an animal is exposed to contaminated media (e.g., is present on the site). The concentration ($C$) equals the mean value of the contaminant concentration in a single water or food source. The second equation can be used when different water or food sources are likely to be contaminated at different levels. In this case, consumption from different sources is weighted by the proportion ($P_i$) of the animal's total daily intake obtained from each source. FR and $P_i$ in Highlight F-17 are functions of the degree of overlap of the contaminated resources and the animal's home range. EPA's *Wildlife Exposure Factors Handbook* provides a more detailed discussion of these and other equations that can be used to calculate contaminant intakes for species that consume more than one type of food.

For substances that bioaccumulate (see Highlight F-18), if measures of contaminant concentrations in potential prey are unavailable, one should include a food-chain transfer model for receptor species that feed at the higher trophic levels. For piscivorous wildlife (e.g., osprey,

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bald eagle, mink, otter), the contaminant concentration in the prey is the concentration in the contacted medium in equation 1. For aquatic food chains,

\[ C_{\text{prey}} = C_{SW} \times \text{BAF}_N \]  

(equation 2)

where

\[ C_{\text{prey}} = \text{contaminant concentration in the prey (e.g., in mg contaminant/kg wet weight of the prey)}, \]

\[ C_{SW} = \text{contaminant concentration in surface water (e.g., in mg/L), and} \]

\[ \text{BAF}_N = \text{trophic level (N)-specific bioaccumulation factor (e.g., L/kg).} \]

Thus, the potential dose can be calculated in one step as shown in Highlight F-19.

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**Highlight F-17:**

**Recommended Wildlife Exposure Equations for Oral Exposure**

**One Source of Contamination:**

\[ \text{ADD}_{pot} = \frac{[C \times IR \times FR]}{Wt} \]

**Different Sources with Varying Levels of Contamination:**

\[ \sum_{i=1}^{n} \text{ADD}_{pot} = \frac{[C_i \times P_i \times IR]}{Wt} \]

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Bioaccumulation potential is the measure of the tendency for chemicals to preferentially concentrate in the tissues of living organisms. There are two general measures: (1) the bioconcentration factor (BCF), i.e., the equilibrium ratio of the concentration of a chemical in the tissue and its concentration in ambient water, in situations where the organism is exposed through the water only; and (2) the bioaccumulation factor (BAF), i.e., the equilibrium ratio of the concentration of a chemical in the tissue to its concentration in an environmental medium where the organism and the food chain both are exposed.

The BAF$_N$ can be estimated in one of three ways (listed in order of preference):
(1) Measured in the field for organisms at trophic level N;

(2) A BCF measured in the laboratory (preferably on a fish species) multiplied by an appropriate food chain multiplier; or

(3) A BCF estimated from the log of the octanol-water partition coefficient ($K_{ow}$) multiplied by an appropriate food chain multiplier. This method will not work for most metals because their propensity to bioaccumulate is not a function of the lipophilic properties of the compound.

For most inorganic substances, BAFs equal BCFs, although bioaccumulation of some trace metals is substantially greater in internal organs than in muscle tissue in fish. For example, BCFs for rainbow trout liver and muscle exposed to cadmium for 178 days were about 325 and 1 respectively. A food chain multiplier greater than one is applicable to most lipophilic organic chemicals with a log $K_{ow}$ of four or more.

BAFs and BCFs can be found in EPA water quality criteria documents, published papers, the AQUIRE data base, and other reliable sources. An uncertainty analysis is particularly important for food chain models because the results of the models are highly sensitive to the magnitude of the BAF used, which may or may not be appropriate for that particular site or prey. The uncertainty can be reduced substantially by measuring contaminant levels in the prey of the assessment species. Generally, whole body contaminant levels are needed, not just fillet contaminant levels as might be measured for the human health assessment.

### F.14 Ecological Effects Assessment

Ecological effects assessment consists of quantifying the relationship between exposure concentrations and adverse effects in ecological receptors. Existing ARARs for the protection of aquatic life (i.e., state water quality standards, EPA's AWQC), published studies, biological field studies at the site, and/or toxicity testing can provide the 'dose-response' information. It usually is not necessary to quantify the full dose-response curve; determining what exposure level represents a threshold for an adverse effect can suffice. In this appendix, we refer to this threshold as a toxicity benchmark.

In the remainder of this section, we first discuss both community-level and species-level toxicity benchmarks. By comparing exposure levels with benchmark values developed from available literature, the site assessors can decide whether they need to proceed further with ecological effects investigations such as toxicity tests or field studies.

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Highlight F-19:  
**Recommended Wildlife Aquatic Food-Chain Exposure Equations**

**Prey from One Trophic Level:**

\[
ADD_{\text{pot}} = \frac{C_{\text{SW}} \times BAF_N \times IR}{Wt}
\]

**Prey from More than One Trophic Level**

\[
ADD_{\text{pot}} = \frac{\sum_{i=1}^{n} (C_{\text{SW}} \times BAF_{Ni} \times P_i) \times IR}{Wt}
\]

- \(ADD_{\text{pot}}\): average daily potential dose (e.g., mg/kg-day).
- \(C_{\text{SW}}\): average contaminant concentration in surface water within the animal's home range (e.g., mg/L).
- \(BAF_N\): trophic level (N)-specific bioaccumulation factor (e.g., L/kg).
- \(IR\): ingestion rate measured as mass (wet weight) ingested by an animal per unit time (e.g., kg/day).
- \(Wt\): fresh body weight of the animal (e.g., in kg).
- \(n\): total number of trophic levels.
- \(BAF_{Ni}\): trophic level (N)-specific bioaccumulation factor (e.g., L/kg) for the ith trophic level.
- \(P_i\): proportion of prey at the ith trophic level (unitless).

**Community-level benchmarks**

**Water quality standards and criteria for the protection of aquatic life.** When available, state water quality standards for designated uses of surface waters are ARARs (see Section H.8). When state standards are not available, EPA ambient water quality criteria (AWQC) for the protection of aquatic life are ARARs. These water-concentration benchmarks for the protection of aquatic communities are available for most of the hazardous substances found at mining sites (e.g., metals, cyanide). Most of the state standards have been adopted from or modified from EPA AWQC. These ARARs are available for acute (1-hour) and chronic (4-day) exposures. Many of the criteria for metals depend on water hardness, and a few criteria depend on pH.

**Other community-level benchmarks.** Highlight F-20 provides examples of community-level benchmarks in addition to water quality ARARs. There is no EPA consensus at this time on use of these other benchmarks; consult with the BTAG to determine if any of these benchmarks are appropriate or if a different approach is needed (e.g., using toxicity tests).

**Species-level benchmarks**  Highlight F-20 also provides examples of species-level benchmarks. It is important to remember that EPA’s AWQC, and consequently most state standards, for the protection of aquatic communities are unlikely to be protective of piscivorous (i.e., fish-eating) wildlife if the substance bioaccumulates (e.g., mercury, selenium, cadmium). A food-chain model was not used to determine AWQC, even when toxicity to wildlife (e.g., PCB
toxicity to mink) was considered in setting the criterion. If any piscivorous species are of concern in the area, consult with the BTAG for an update on available information and procedures.

EPA's Office of Water/Office of Science and Technology (OW/OST) is developing surface water criteria for the protection of terrestrial piscivorous wildlife. The criteria assume that the exposed species obtains all of its diet from the surface water body in question. EPA has not yet specified what temporal or spatial averaging requirements will apply to the wildlife surface water criteria. We therefore outline an approach consistent with OW/OST's methodology that can be used in the interim to develop surface water benchmarks for piscivorous wildlife. The benchmark is calculated on the basis of two values: (1) an animal's intake of the contaminant that can be attributed to the surface water contamination; and (2) a reference dose of contaminant above which adverse effects on the animal's growth, development, reproduction, or survival can be expected.

Section H.13 described how intakes of contaminants that can be attributed to surface water contamination can be calculated for piscivorous wildlife. For purposes of setting a screening-level benchmark, one can assume that the animal obtains all of its food from the contaminated surface water. The second value required to calculate a surface water benchmark protective of piscivorous wildlife is the reference dose, i.e., a chemical-specific reference toxicity value (TV), as described in the next paragraph.

**Determining a reference toxicity value (TV).** Toxicity values (TVs) should be developed by a terrestrial wildlife toxicologist. A TV can be estimated from a no-observed-adverse-effect level (NOAEL) multiplied by a species sensitivity factor (SSF), as described below.

From the available literature, a chronic NOAEL is identified. Peer-reviewed field studies of wildlife species are used when available. In the absence of field studies, laboratory studies with surrogate species (e.g., rat, northern bobwhite) can be used. EPA's *Great Lakes Initiative*\(^{32}\) recommends the following data requirements for chronic studies:

- For laboratory mammals, at least one well-conducted subchronic study consisting of repeated oral exposure for 90 days or longer, or at least one well-conducted reproductive or developmental effects study consisting of repeated oral exposures.
- For laboratory birds, at least one well-conducted study of 28 days or greater designed to observe subchronic as well as reproductive or developmental effects.

If a NOAEL is unavailable, it can be extrapolated from a lowest-observed-adverse-effect level (LOAEL) by dividing the LOAEL value by a factor ranging from one to ten. If chronic data are unavailable, a subchronic value can be used, dividing by a factor of up to ten to extrapolate to the longer exposure duration. Finally, the NOAEL is converted to mg/kg-day (i.e., milligrams contaminant eaten per kilograms of consumer organism's body weight per day) basis if it is not already in these units.

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\(^{32}\) Op. Cit. 25.
Highlight F-20:
Types of Ecological Benchmark Values

<table>
<thead>
<tr>
<th>Type of Benchmark</th>
<th>Examples or Approach</th>
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| Surface water benchmarks for the protection of aquatic life (i.e., non-benthic aquatic communities) | State water quality standards\(^a\)  
EPA ambient water quality criteria (AWQC)\(^a\)  
EPA ambient aquatic life advisory concentrations (AALAC)  
Toxicity values/extrapolation factor(s)\(^b\) |
| Sediment benchmarks for the protection of benthic invertebrate communities | EPA interim sediment quality criteria\(^c\)  
Apparent effects threshold (AET)  
Sediment quality triad  
Screening-level concentration (SLC) |
| Surface water benchmarks for the protection of fish-eating wildlife species | EPA water quality criteria for the protection of terrestrial wildlife\(^d\) |
| Fish flesh benchmarks for the protection of fish-eating wildlife species | New York State fish flesh criteria\(^e\) |
| Soil benchmarks protective of plant communities | Toxicity values from PHYTOTOX data base |
| Soil benchmarks protective of soil invertebrate communities | Toxicity values for selected invertebrate species (e.g., earthworms, amphipods) |
| Soil benchmarks protective of terrestrial vertebrate species | Soil criteria derived from dietary toxicity values and specific exposure parameters for selected vertebrate species\(^f\) |
| Ambient air standards protective of terrestrial plant communities | Some secondary National Ambient Air Quality Standards (NAAQS) |

\(^a\) These ARARs are available for most of the contaminants found at mining sites.
\(^b\) As an example, a chronic benchmark may be derived by dividing a LOAEL by a numeric factor to account for variation in species sensitivity (see text).
\(^c\) EPA sediment benchmarks are not available for metals at present. For a review of approaches to developing sediment quality criteria, see Chapman\(^{33}\). The BTAG should be consulted to determine which approach(es) is most appropriate for a particular site.
\(^d\) Back-calculate a benchmark surface water concentration from bioaccumulation factor values for aquatic food items and water consumption, aquatic food consumption, and toxicity for selected avian and mammalian species\(^{34}\).
\(^e\) Back-calculate a benchmark fish flesh concentration from fish consumption and toxicity data for selected avian and mammalian species\(^{35}\).
\(^f\) Back-calculate a benchmark soil concentration using body mass, dietary intake, bioaccumulation factors, and dietary toxicity values for representative birds and mammals assuming direct contact and food-chain exposures\(^{36}\). Depending on how receptors and endpoints have been defined (see section 2.2, tasks 3 and 6), one or both of two types of assessments typically are useful: community-level assessments and population-level assessments.

Data rarely are available for the assessment species; therefore, an extrapolation factor to account for differences in species sensitivities to the substance usually is developed. A species sensitivity factor (SSF) typically falls between 1 and 0.01 depending on the amount and quality of data available on the toxicological, physicochemical, and toxicokinetic properties of the substance. An SSF of one is used if the data are from numerous species or if the data are from the only species of concern.


\(^{36}\) Op. Cit. 28.
Estimating a benchmark concentration for surface water ($BC_{sw}$) for the protection of piscivorous wildlife. The benchmark contaminant concentration in surface water ($BC_{sw}$) now can be estimated as described in equation 3.

$$BC_{sw} = \frac{TV \times Wt_a \times SSF}{IR \times BAF_N}$$ (equation 3)

where

$BC_{sw} =$benchmark contaminant concentration in surface water (e.g., mg/L).

$TV =$ wildlife chronic toxicity reference value (e.g., mg/kg-day).

$Wt_a =$ consumer animal's fresh body weight (e.g., kg).

$SSF =$ species sensitivity factor as defined in text.

$IR =$ food ingestion rate of consumer species (e.g., kg/day).

$BAF_N =$ bioaccumulation factor (e.g., L/kg) for the Nth trophic level.

Toxicity tests. Toxicity tests on media from the site, in combination with data on chemical concentrations and field studies, can provide important supporting evidence that observed effects are attributable to the presence of hazardous substances. Several factors need to be considered, however, in interpreting (and consequently planning) toxicity tests, as discussed briefly below.

Species sensitivity. Different species show varying sensitivities to different toxic substances. For a community-level assessment, it would be important to encompass the range of species sensitivities likely in the community of concern. There are several approaches to this problem. For some contaminants at some sites, the most sensitive resident species may already be known from previous work at the site. For aquatic communities, EPA's Office of Water has suggested a sliding scale of species-sensitivity extrapolation factors depending on the number of different genera tested. Another approach is described in Highlight F-21. Consult the BTAG for the most appropriate approach for a site.

For a species-level assessment, the choice of number of test organisms and which test organisms to use depends upon how similar the available test species are to the assessment species, what is known about the contaminant's toxicity, and other factors. Again, consultation with the BTAG generally is necessary to ensure that appropriate procedures are applied to plan toxicity tests and interpret their results.

Duration of test. If chronic exposures are of concern, chronic bioassays should be used. To reduce the time and expense of testing, however, it may be possible to substitute one of the short-term (e.g., eight days) tests for estimating chronic toxicity of effluents and receiving waters (EPA 1985, 1988, 1989). These tests are only suitable for substances that do not bioaccumulate, however. The species used in the short-term tests also may not be as appropriate as other available surrogate test species for a species-level assessment. Again,

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40 Op. Cit. 16.
consult with the BTAG to ensure that appropriate procedures are applied to plan and interpret toxicity tests.

**Highlight F-21:**

*One Approach to Accounting for Varying Species Sensitivities*

**Use multiple test species and an uncertainty factor.** For example, in the context of EPA’s National Pollutant Discharge Elimination System (NPDES) permits program, at least three test species (one fish, one invertebrate, and one plant) are required\(^{41}\). For toxicity tests on surface waters, analysis of species sensitivity ranges found in EPA AWQC documents indicates the following: If the fathead minnow, *Daphnia magna*, and the bluegill are used for freshwater, the results for the most sensitive of the three test species divided by a factor of 10 encompasses the value for the most sensitive animal species most of the time (i.e., for 71 out of 73 chemicals with data on 4 or more species; Kimerle\(^{42}\)).

**Biological field surveys** Biological field surveys can provide direct or corroborative evidence of a link between contamination and ecological effects if an appropriate reference area is surveyed or if a gradient of contamination correlates with a gradient of impacts. The chemical and biological data need to have been collected simultaneously to determine if a correlation exists between contaminant concentrations and ecological effects. *These surveys usually are needed only if a detailed ecological assessment is necessary.*

**F.15 Risk Characterization**

Ecological risk characterization is primarily a process of comparing the results of the exposure assessment with the results of the ecological effects assessment. The purpose is to answer the following questions:

- Are the ecological receptors of concern currently exposed to site contaminants at levels that can cause adverse effects or is future exposure at such levels likely?

- If adverse ecological effects are observed or predicted, what are the types, extent, and severity of the effects?

- What are the uncertainties associated with the risk characterization, and are they too large to allow decisions on remedial actions and goals?

All information available by the end of the initial sampling phase of the RI should be used to screen for potential ecological impacts at the site, both present and future. The potential for impacts can be evaluated on the basis of several types of information, considering the weight of evidence provided by each:

- Historical information on impacts (e.g., fish kills following snow melts);
- Comparing ecological benchmarks with contaminant concentrations in environmental media (e.g., surface waters, sediments, soils, plant and animal tissues);


Evidence of bioaccumulation (e.g., tissue residue samples compared with exposure media);
Toxicity tests on environmental media;
Results of biological surveys of populations and communities compared with reference areas; and
Biomarkers of exposure or effects.

For any of these evaluations, it generally is helpful to delineate and map areas and habitats within which measured concentrations exceed ecological benchmarks or for which other evidence indicates the potential for adverse ecological impacts.

In the remainder of this section, we focus on the interpretation of exceedances of benchmark levels and species-specific risk estimates. These methods are appropriate for most assessments.

Exceedance of ecological benchmarks

Quotient method. As described earlier, ecological benchmarks are levels of contaminants in environmental media (i.e., surface waters, soils, sediments, or organisms at various trophic levels) that represent a threshold for adverse ecological effects. If an ecological benchmark concentration (BC) is available for the medium sampled (e.g., surface water), one can compare measured or estimated environmental concentrations (EC) with that BC. This approach, also known as the quotient method, assumes that adverse effects are unlikely if the EC is lower than the BC (i.e., EC/BC < 1) and likely if the EC is greater than or equal to the BC (i.e., if EC/BC ≥ 1)\(^{43}\).

Hazard index (HI). A more common situation, however, is for organisms to be exposed to more than one contaminant simultaneously. In this situation, EPA's Guidelines for the Health Effects Risk Assessment of Chemical Mixtures can be applied\(^{44}\). In this approach, the sum of the quotients developed for individual constituents, is compared with 1. If the sum, known as the hazard index (i.e., HI = \(\sum\text{EC}/\sum\text{BC}\)), is less than 1, one assumes that ecological impacts are unlikely. If the hazard index is greater than 1, it is reasonable to conclude that a potential for impacts exists, and further study may be required\(^{45}\). The HI approach is most appropriate for substances that exhibit the same mode of action and target the same organs; it can underestimate risk if two or more chemicals exert synergistic effects.

Concern level (CL). In applying the quotient or HI approaches, consider the degree of uncertainty associated with both the EC and the BC values and the consequences of falsely concluding there is no risk when, in actuality, adverse effects are likely. If both the EC and the BC have been established using conservative procedures (e.g., upper confidence limits on average values, to encompass a "true" value 95% of the time), then comparing the EC/BC or HI values to 1 might be appropriate (i.e., there is a very small chance that an actual impact would be missed). If, however, both the EC and the BC have been established using "average" values, then the risk assessor must appreciate that the EC/BC or HI could be slightly less than 1 when in fact there is a good chance (e.g., 50%) that adverse effects would occur. In this


case, the risk assessor should establish a concern level lower than 1 based on (1) the degree of uncertainty and potential biases in the EC and BC estimates and (2) the consequences of falsely concluding that there are no impacts likely. Given the lack of guidelines on this topic, it is important to consult with the BTAG when setting a CL.

**Exceedance of wildlife toxicity reference values** In those cases where species of concern can be exposed to contaminants from more than one environmental medium (e.g., contaminated soils and surface waters) or can be exposed to different levels of contamination in different parts of their range, it might be appropriate to estimate a daily average contaminant intake from all sources rather than attempt to develop benchmarks for the environmental media. Section EPA/540/1-89/002. H.14 described how average potential daily intakes ($ADD_{pot}$) can be estimated for wildlife species of concern, and section H.15 described the development of wildlife toxicity values (TVs). The quotient and hazard index approaches can be used to compare $ADD_{pot}$s to TVs. The same considerations apply to determining a concern level (CL) as described above.

**Interpretation of exceedances** It is important to consider both the spatial and temporal applicability of the benchmark when attempting to compare exposure values to toxicity benchmarks. For example, EPA's AWQC and similar state water quality standards are intended to protect aquatic communities, rather than a specified aquatic population. Thus, if either an acute or chronic water quality benchmark is exceeded at any point in a surface water body, the aquatic community at that point can be considered at risk of adverse effects. If often is possible, therefore, to quantify the areal extent of the surface water bodies for which aquatic communities are likely to be impacted (i.e., areal extent of the criterion exceedance) either for acute or chronic exposures. Both the degree of exceedance (i.e., potential severity of the effects) and the areal extent of exceedances are important considerations for evaluating the significance of the estimated effects.

If any portion of a river exceeds an acute water quality criterion for the protection of aquatic life, there is some chance that the mobile members of the aquatic community (e.g., larger fish) will be adversely affected over an area that is larger than the area of exceedance of the criterion. For example, if a portion of a river regularly exceeds acute criteria, it may not be possible for fish to traverse the area without suffering adverse effects. This might divide and isolate the fish populations on either side of the area of exceedance. If anadromous fish used the river, they might be blocked from successfully reaching their spawning grounds upstream.

The RPM should consult with the BTAG if there are questions on how to interpret benchmark exceedances.

**F.16 Is Additional Assessment Necessary?**

**F.16.1 Rationale.** When the initial assessment is complete, the RPM needs to evaluate whether the goals of the ecological assessment for the site characterization phase of the RI/FS have been met, or if further site evaluation is warranted. The operative concern is whether ecological risks at the site are understood sufficiently to be adequately considered in selecting a remedial alternative or in establishing remedial goals. At enforcement-lead sites, EPA needs to be able to defend an endangerment finding.

**F.16.2 Factors to Consider.** Usually, the initial ecological assessment will be sufficient. Sometimes, however, there are problems that require further evaluation. This section identifies and describes several factors that may influence whether further site evaluation is warranted.
ARARs, other statutory requirements, and public concerns. Remedial actions must ensure that all ARARs and other statutory requirements are met or waived. This may require that risks to certain types of environments (e.g., wetlands) or organisms (e.g., endangered species) be eliminated, reduced, or controlled. Public concern also may be high for particular environments or species (e.g., local residents, states, or Native American Tribes may be concerned about trout streams, eagle populations, unique habitats, or other components of nearby ecosystems). Additional site investigation may be warranted if it is not clear how ARARs, other statutory requirements, or public concerns will be addressed by each proposed remedial alternative or cleanup goal.

Ability to link adverse effects to contaminants. EPA must provide sufficient information to reasonably conclude whether or not adverse effects are likely as a result of releases of contaminants from the site. However, EPA need not demonstrate a cause-and-effect linkage between observed impacts and site contaminants. Demonstrating a reasonable likelihood of risks to sensitive and other environments generally requires:

- Sufficient understanding of all contaminant migration pathways (i.e., the steps, rates, and processes involved in the migration of contaminants from sources through environmental media to sensitive or other nearby environments);
- Reasonably confident measures or estimates of representative environmental concentrations at each key point in all contaminant migration pathways; and
- Sufficient understanding of the types of adverse effects that may be associated with observed or estimated environmental concentrations.

For some assessment areas, it may be sufficient to demonstrate that releases can result (or have resulted) in concentrations above ecological benchmark levels, because there is sufficient information in the scientific literature linking such concentrations to adverse ecological effects. AWQC are examples of such ecological benchmark levels. For other assessment areas, toxicity tests and/or other additional investigations may be required to determine whether observed contaminant concentrations have the potential to result in adverse ecological effects. For example, ecological benchmark levels may be below analytic quantitation limits, or contaminants might not be bioavailable.

Most likely remedial alternatives, cleanup goals, or constraints. Additional information may or may not be needed to select a remedy or to evaluate its effectiveness. For example, it may be sufficient to demonstrate that a release has resulted in concentrations above AWQC at the point that contaminants discharge to a surface water body if all of the reasonable remedial alternatives will prevent future releases to that surface water body. In contrast, more complete information on the areal extent of contamination above benchmark levels (or above effect levels in toxicity tests) may be required when remedial alternatives involve removal, treatment, or capping of contaminated media such as soil or sediment that serve as non-point sources of contamination (i.e., it may be necessary to delineate the area that needs to be remediated).

Intended post-remediation uses for assessment areas. The level of information that the ecological risk assessment must provide may depend partially on the intended post-remediation uses for each assessment area. For example, little or no information on ecological risk may be required for areas that are to be capped and revegetated for reasons unrelated to ecological risk (e.g., because of human health risk or other intended use of the land area).
F.16.3 Consultation with the BTAG. The RPM should provide the BTAG with the results of the ecological risk assessment. The BTAG, in turn, should be able to determine if additional field investigations are necessary, and, if so, what investigations are required.

Highlight F-22:
List of Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
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<tbody>
<tr>
<td>ACRs</td>
<td>Acute-to-chronic Ratios</td>
</tr>
<tr>
<td>AQUIRE</td>
<td>Aquatic Toxicity Information Retrieval</td>
</tr>
<tr>
<td>ARARs</td>
<td>Applicable or Relevant and Appropriate Requirements</td>
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<tr>
<td>AWQC</td>
<td>Ambient Water Quality Criteria</td>
</tr>
<tr>
<td>BLM</td>
<td>Bureau of Land Management</td>
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<tr>
<td>BTAG</td>
<td>Biological Technical Assistance Group</td>
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<tr>
<td>CERCLA</td>
<td>Comprehensive Environmental Response, Compensation, and Liability Act</td>
</tr>
<tr>
<td>CLP</td>
<td>Contract Laboratory Program</td>
</tr>
<tr>
<td>DOI</td>
<td>Department of Interior</td>
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<tr>
<td>DQOs</td>
<td>Data Quality Objectives</td>
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<tr>
<td>EPA</td>
<td>Environmental Protection Agency</td>
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<tr>
<td>FS</td>
<td>Feasibility Study</td>
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<tr>
<td>FWS</td>
<td>US Fish and Wildlife Service</td>
</tr>
<tr>
<td>HRS</td>
<td>Hazard Ranking System</td>
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<tr>
<td>LOAEL</td>
<td>Lowest-observed-adverse-effect level</td>
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<tr>
<td>NCP</td>
<td>National Oil and Hazardous Substances Contingency Plan</td>
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<tr>
<td>NOAA</td>
<td>National Oceanic and Atmospheric Administration</td>
</tr>
<tr>
<td>NOAEL</td>
<td>No-observed-adverse-effect level</td>
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<tr>
<td>NPDES</td>
<td>National Pollutant Discharge Elimination System</td>
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<tr>
<td>NPL</td>
<td>National Priority List</td>
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<tr>
<td>OSC</td>
<td>On-scene Coordinator</td>
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<tr>
<td>PA</td>
<td>Preliminary Assessment</td>
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<tr>
<td>PNRS</td>
<td>Preliminary Natural Resource Survey</td>
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<tr>
<td>PRP</td>
<td>Potentially Responsible Party</td>
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<tr>
<td>QA/QC</td>
<td>Quality Assurance/Quality Control</td>
</tr>
<tr>
<td>QSAR</td>
<td>Quantitative Structure Activity Relationships</td>
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<tr>
<td>RCRA</td>
<td>Resource Conservation and Recovery Act</td>
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<tr>
<td>RI</td>
<td>Remedial Investigation</td>
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<tr>
<td>ROD</td>
<td>Record of Decision</td>
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<tr>
<td>RPM</td>
<td>Remedial Project Manager</td>
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<tr>
<td>SI</td>
<td>Site Investigation</td>
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<tr>
<td>SOW</td>
<td>Statement of Work</td>
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<tr>
<td>SSF</td>
<td>Species Sensitivity Factor</td>
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<tr>
<td>TRIS</td>
<td>Toxics Release Inventory System</td>
</tr>
<tr>
<td>TV</td>
<td>Toxicity Value</td>
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</table>
Glossary:

Bioaccumulation potential: A measure of the tendency for chemicals to preferentially concentrate in the tissues of living organisms; two general measures are the bioconcentration factor (BCF), the equilibrium ratio of the concentration of a chemical in the tissue and its concentration in ambient water, in situations where the organism is exposed through the water only; and the bioaccumulation factor (BAF), the equilibrium ratio of the concentration of a chemical in the tissue to its concentration in an environmental medium where the organism and the food chain both are exposed.

Contaminant migration pathway: The pathway through which a chemical or non-chemical stressor travels from a source to a specified habitat, environment, or ecological receptor; the contaminant migration pathway includes a source, the environmental medium or media through which the stressor moves, and one or more receptor(s).

Ecological benchmark level: Concentrations in environmental media (e.g., surface water, sediment, soils) above which potentially significant adverse effects to ecological receptors are expected to occur; usually derived from toxicity values (e.g., no-adverse-effect levels, lowest-adverse-effect levels, LC$_{50}$s) for either acute or chronic exposures.

Ecological receptor: An individual organism, population, community, ecosystem, or ecoregion that may be affected by site contaminants or other stressors.

Environmental medium: A component of the environment through which contaminants can move; includes both abiotic components (i.e., soil, groundwater, surface water, air, sediment) and biotic components (e.g., fish, shellfish, plants).

Hazard index (HI): The sum of the ratios of the estimated environmental concentration of each contaminant (EC) to its ecological benchmark level (EB), calculated using the following formula:

\[ HI = \frac{EC_i}{EB_i} \]

where

- $EC_i =$ the concentration for the $i^{th}$ contaminant
- $EB_i =$ the benchmark concentration for the $i^{th}$ contaminant

This approach can also be applied to the ratio of average daily intake of an animal ($ADD_{pot}$) to a wildlife reference toxicity value (TV) for more than one contaminant.
<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
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<tbody>
<tr>
<td>Nearby habitat</td>
<td>A terrestrial, surface water, or wetland habitat that is actually or potentially exposed to site contaminants; nearby environments may be located anywhere from on site to several tens of miles from the site.</td>
</tr>
<tr>
<td>Primary consumers</td>
<td>Organisms that feed primarily on the primary producers (e.g., plants) at the base of a food chain.</td>
</tr>
<tr>
<td>Primary producers</td>
<td>Organisms (e.g., green plants and some bacteria) that are autotrophic (i.e., fix energy from the sun or use inorganic compounds for food) and form the base of a food chain or web.</td>
</tr>
<tr>
<td>Reference environment</td>
<td>A terrestrial, surface water, or wetland environment that closely resembles the environment of concern in terms of its biotic and abiotic composition and structure and is known not to be exposed to contaminants from the site.</td>
</tr>
<tr>
<td>Secondary consumers</td>
<td>Organisms (e.g., carnivores, insectivores) that feed primarily on primary consumers.</td>
</tr>
<tr>
<td>Sensitive environment</td>
<td>Environments or habitats that are rare, unique, relic, or otherwise have state, regional, and/or Federal significance or special statutory protection.</td>
</tr>
<tr>
<td>Stressor</td>
<td>Any substance that causes an adverse effect (e.g., skin lesions, lethality, decreased growth rate, prenatal mortality) on ecological receptors; stressors may be chemical (e.g., metals) or non-chemical (e.g., pH, turbidity, temperature) and may be natural or anthropogenic.</td>
</tr>
<tr>
<td>Trophic level</td>
<td>Any of the feeding levels through which the passage of energy through an ecosystem proceeds. For freshwater aquatic systems, this document assumes that zooplankton are trophic level 2, small fish trophic level 3, top carnivorous fish trophic level 4.</td>
</tr>
</tbody>
</table>
APPENDIX G

DETAILED INFORMATION ON MINE REMEDIATION TECHNOLOGIES
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Appendix G:
Detailed Information on Remediation Technologies


Note that the information presented here on remediation technologies is dated. As new technologies are developed and the current technologies are refined the information presented here, effectiveness, feasibility, and costs, may change. Whenever possible, current sources should be utilized.

**G.1 Engineering Controls**

**G.1.1 Capping and Surface Reclamation.**

The *effectiveness* of capping as a disposal alternative at mine waste sites will depend on several site-specific factors, such as the materials and number of layers used, the mobility of the covered waste, the size and topography of the site. Considerations related to evaluation of caps against the nine criteria may include the following:

- Capping, in the absence of treatment, does not reduce toxicity or volume of the waste.

- Excessive settlement and subsidence of the cap, caused by consolidation of the waste, can reduce the effectiveness of the cap, including:
  - Ponding of surface water on the cap;
  - Disruption of gas collection pipe systems;
  - Fracturing of low permeability infiltration layers; and
  - Failure of geomembranes.

Failure of the cap may result in release of the buried waste, such as leaching or the escape of fugitive dust.

- Freeze-thaw effects may, depending on climate, result in the development of microfractures or other failures that can increase the hydraulic conductivity of clays by as much as one order of magnitude.

- Infiltration layers may be subject to drying depending on the climate and soil-water retention in the erosion layer.

- Fracture and volumetric shrinking of the clay due to water loss may increase the hydraulic conductivity of the infiltration layer.
Considerations when determining the feasibility of capping may include the following:

- Capping can normally be accomplished with conventional construction equipment and, in some cases, on-site soils. However, the large areas of mine sites may pose substantial problems.

- The slope angle, slope length and overlying soil load may limit the stability of component interfaces, such as between the geomembrane with the soil. If the design slope is steeper than the effective friction angles between the material, sliding instability may occur.

- Capping and revegetation, if used, generally can be accomplished in less time relative to other alternatives. Capping may be widely available, therefore, to prevent the near-term spread of contamination.

- Treatability tests and research may be required to fully characterize the practicability of capping at the site, prolonging the remedial action. This is particularly true for revegetation of capped areas, where extensive research and testing may be required to find effective, long-term solutions.

Costs associated with capping can vary, depending on the materials and size of the cap, as well as the ancillary equipment (e.g., monitoring wells) that may be required. Some general considerations may include:

- Capping may have low capital cost in comparison with other alternatives addressing similar volumes of waste, such as excavation and offsite removal.

- Capping may entail long-term O&M expenses for monitoring and maintenance, including:
  
  -- Inspection of the cap for ponding, failure of the cap, or deterioration of the vegetation;
  -- If run-on or run-off systems are used, inspection and emptying of containment systems;
  -- Upkeep of the upper vegetative cover (e.g., replacement of eroded soils or vegetation);
  -- Periodic application of special surface treatments needed to prolong the life and effectiveness of asphalt or concrete liners (e.g., top soil to replaced eroded soil);
  -- Sampling of nearby monitoring wells, if used, to detect any leaching; and
  -- Institutional controls preventing unauthorized access that could affect long-term effectiveness.

The use of surface vegetation is recommended for both single- and multi-layered soil caps to provide for stabilization and erosion control, and improve aesthetics. Careful consideration and research of site-specific factors should be done to determine the types of vegetation chosen for revegetation. Depending on site conditions, this may include the following activities:
• Search for potentially suitable vegetation, and sampling and analysis of the site conditions affecting growth in the area to be reclaimed. The following parameters may be relevant to consider:

-- **Climate.** Seasonal ambient temperatures can affect the plant's photosynthesis, respiration, and absorption of minerals. Strong or consistent prevailing winds can, in certain instances, lead to sandblasting and dislodging of plants and erosion and dehydration of surface tailings material. Heavy winter snowfalls and heavy spring rains can delay access to tailings for planting.

-- **Moisture supply.** Certain soils, particularly fine soils like sands and sandy loams, normally exhibit lower moisture-retention than less fine soils, like loams and days. The moisture needs of the plants should be compared to the moisture-retention characteristics of the soil.

-- **Soil reaction.** pH levels may affect the ability of the vegetation to take up essential nutrients from the soil, such as phosphates in acid soils. Highly acidic soils can potentially be high in concentrations of aluminum, manganese, and iron. Excessively high concentrations can be phytotoxic for certain kinds of plants.

-- **Nutrient levels.** Nutrient levels in the native soils should be compared with recommended levels for potential vegetation. If native soils do not provide adequate nutrients, consider soil treatment or importing non-native soil.

• Conduct bench scale or pilot programs of potentially suitable vegetation. For new vegetation or sites with unfamiliar contaminants, it may be advisable to test the selected vegetation in a lab or to cultivate the plants on a small scale at the site to simulate actual revegetation. Results of the program may help determine the suitability of the tested plants and the necessary conditions for optimal plant growth.

• Select vegetation. Preferably, selection should be based on observation of similar plants growing in the area under natural conditions. The species selected also should be highly adaptable to site-specific conditions and be self-supportive to the greatest extent possible.

For example, the following plants have been shown to be particularly well-suited for the revegetation of sulphide tailings areas.

- Red or Tall Fescue
- Bromegrass
- Red Top

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G.1.2 Collection, Diversion, and Containment

Examples of CDC methods are the following:

- **Prevention of run-on**: Examples of diversion technologies for surface water include interceptor trenches, channels, and drains, channel protection, dikes, and terraces. These technologies divert surface water so that it does not contact or infiltrate through sources of contamination.

- **Control of erosion**: Erosion control technologies reduce sediment loading to surface waters and help stabilize the land surface, ultimately reducing the spread of contaminants. Technologies that control erosion include dikes, terraces, diversion channels, and surface reclamation techniques.

- **Collection of water and control of run-off**: Collection technologies may include a network of pipes, drains, channels, and trenches that direct water to a central location to aid proper water management. Collection technologies collect diverted or other surface and ground water so that it can be managed properly. Collected water is often treated in some manner before discharge, often to meet ARARs.

Determining the potential effectiveness of CDC methods may need to include the following considerations:

- CDC methods, as a rule, do not reduce the volume or toxicity of the wastes, but are often used in more comprehensive remediation approaches that are designed to address these concerns, such as on-site treatment or offsite removal. As such, CDC methods used for temporary storage may involve a relatively high risk of recontamination if failure occurs. Therefore, careful evaluation of effectiveness, including contingencies for failure, may need to be considered. Some of the risk of a release can be abated if the containment of waste is held to a minimum period of time and the CDC method is used in conjunction with treatment or removal.

- Most CDC methods are proven and well-documented. A new application of CDC methods may, however, warrant a treatability study to characterize their effectiveness in light of the site-specific conditions.

- CDC methods can be an effective option in minimizing the generation of acid mine drainage by diverting run-off from metal-sulfide minerals. For example, slurry retrenching may be used to form a barrier between an aquifer and tailings piles.

- The effectiveness of CDC methods can potentially be influenced by unforeseeable factors, such as climate (e.g., rainfall flooding), and as such, their effectiveness over time may be unpredictable and difficult to evaluate. It may be advisable to identify reasonable factors that might affect performance and assess the likelihood that effectiveness can be assured.
Implementability considerations for CDC methods may include the following:

- CDC methods can usually be implemented using readily available construction equipment and materials (e.g., backhoe, low-permeability soils). However, the site may need to be surveyed to ensure that implementation is possible given site-specific conditions.

- Some CDC methods (e.g., interceptor or diversion dikes and berms) can be constructed with minimal design requirements, and thus, can be set up quickly without specialized oversight. However, innovative or more advanced CDC methods may require extensive design and testing.

- CDC methods may not be feasible for addressing large areas, particularly areas with non-point source water contamination. For example, at Clear Creek Operable Unit No. 1, source control and containment were deemed infeasible because the source of discharge from the tunnels was from percolating ground water entering the mines through fractures, and intersecting veins, tunnels, shafts, and cross cuts, while little of the source was due to point source contributions (e.g., the intersection of adits with surface channels).

Cost considerations for CDC methods may involve the following:

- CDC methods are often simple to install (e.g., man-made trenches, earthen basins, dikes, or berms) and have low capital costs. These costs, however, can be unpredictable, and may vary with site-specific conditions. For example, the number of man-made or purchased structures required, local availability of soil and equipment, and effective design life of the systems may influence O&M costs.

- CDC methods normally entail monitoring and maintenance expenses over their operating life. Mulching and seeding, for example, is often necessary to prolong the useful life of certain earthen CDC methods like berms and dikes. Many of the methods also are subject to erosion forces and may be difficult to maintain without rip-rap or gravel to protect them. Other CDC methods, such as settling or seepage basins, require that debris be routinely removed and disposed of in order to enable optimum operation. The operating costs for CDC methods, however, still compare favorably to that of waste treatment technologies.

G.1.3 Treatment of Contaminated Water

Precipitation

- The effectiveness of chemical precipitation may be governed by the following factors:
  
  -- The solubility product of ionic species will influence the rate at which the metal can be precipitated. The solubility product can be controlled by the amount of lime added to the solution. Most metals have a particular pH
level at which precipitation is most effective. For waters containing multiple metals, it may be necessary to vary the pH level to ensure precipitation of all metals.

-- High levels of total dissolved solids can interfere with precipitation and inhibit settling of solids.
-- Oil and grease in the water can inhibit settling of solids by creating an emulsion that suspends particles.
-- Metal complexes in the water have a relatively high solubility limit, and thus precipitation may be inhibited or infeasible.

• The feasibility of chemical precipitation may be influenced by the following parameters:

  -- The amount of the precipitating agent affects the solubility of the metals and should be regulated closely to ensure a high degree of precipitation. Controlling dosage rates may be particularly difficult for waters with wide variations in flow rates and quantities of metals.
  -- Precipitation is generally not feasible for very dilute waters. However, in addition to solar evaporation of solvents, there may be the possibility in a given situation of subjecting the water to very low temperatures. Such treatment, together with agitation, could cause a fine precipitate to form that could then be removed by gravity or filtration methods. In waste treatment processes, it would be expected that precipitation, especially with any crystal growth, would occur chiefly in lagoons or ponds subjected to solar evaporation.
  -- The residence time should be closely regulated to ensure a high degree of precipitation.
  -- Precipitation chambers that provide for mixing of the water will help to ensure that the precipitating agent makes contact with the metals and to promote the settling of the precipitate.

• Primary capital purchases for precipitation include a vessel capable of holding the water for the appropriate residence time, a means of directing the water into and out of the vessel, and a device to remove precipitated metals. The major variable cost in precipitation is the lime or other agent added to the solution to adjust pH and the electrical costs associated with mixing and removal. The disposal costs for sludges with higher concentrations of metals, or complex metals, may be higher, as more lime (or other reagent) is normally needed for effective precipitation.

Clarification

• Clarification can be effective in removing solids (i.e., large or coagulated solids). Dissolved pollutants and fine particles may not be conducive to clarification.

• The feasibility of clarification can be influenced by several factors, including the susceptibility of the pollutants to be coagulated and/or settled given a reasonable residence time, and the flow rate of the water through the settling chamber.
The major capital purchases for clarification include a basin or container of sufficient capacity to hold the water to be treated, a means of directing water in and out of the settling chamber, and a device to remove settled particles (and, if applicable, a scum raker). Monitoring devices for residence times and feed rates may also be advisable. Power costs involved with clarification tend to be relatively low because it relies heavily on gravity to remove suspended particles. These settled particles may require treatment and offsite disposal (e.g., RCRA-characteristic sludges).

Chemical Oxidation

Factors that may influence the effectiveness of chemical oxidation include:

-- Concentration of oxidizable compounds other than the contaminants of concern may consume the oxidizing agent, inhibiting the effectiveness of the oxidizing agent at treating targeted contaminants.
-- Metal salts may react with the oxidizing agent to form metal peroxides, chlorides, hypochlorites, and chlorates. These compounds can consume the oxidizing agent, potentially interfering with treatment of the targeted contaminants.
-- Residence time should enable volatilization of organics. Batch feed or continuous flow systems should be monitored to allow for adequate residence times.

The feasibility of chemical oxidation may be influenced by the following parameters:

-- Amount of oxidant should enable volatilization of targeted contaminants. Other constituents in the water (e.g., metal salts) may be oxidized by the oxidizing agent and thereby reduce the amount of the agent available for the targeted contaminants. The danger of incomplete oxidation is that more toxic oxidation products could be formed, such as in the case of the high-strength, complex waste streams.¹
-- Mixing of the oxidizing agent and water is important in ensuring that contact is made between the oxidizing agent and contaminants.
-- Optimal pH is important to efficient volatilization and the prevention of undesirable reaction byproducts.
-- Varying the amount and type of catalysts can promote oxygen transfer and enhance oxidation.

Primary capital purchases include contact vessels with agitators to provide suitable contact of the oxidant with the waste, storage vessels, chemical metering equipment, and monitoring equipment.

Neutralization

- Neutralization can be *effective* in adjusting the pH of most waters. An important consideration in its effectiveness is the amount of feed used to treat the water. Monitoring devices may be necessary to ensure that the appropriate amount of feed is added to the water to ensure effective neutralization.

- The *feasibility* of neutralization may be influenced by the quality of the water to be treated. Waters containing high concentrations of toxic chemicals may result in the production of toxic air emissions. Acidification of waters containing certain salts, such as sulfide, may also produce toxic emissions. These emissions can be controlled using covers on the reactor basins or mixers to disperse the heat from the reactions. Other considerations include:

  -- Lime must be added dry to the water; however, blockage of the feed system is a common problem associated with dry lime.
  -- Lime neutralization of sulfuric acid, or of acidic wastes with sulfates or sulfites, may produce calcium sulfate or sulfite, which have limited solubilities.

- The *primary capital purchases* for neutralization include compartmentalized reaction basins, mixers, and a baffle system to regulate inflow and outflow of the water. The major variable costs include lime or other agent added to the solution to adjust pH. Disposal costs for sludges resulting from neutralization are normally higher for more heavily contaminated waters, as more of the neutralizing reagent is normally needed.

G.1.4 Extraction and Removal of Waste

Factors to consider when removing wastes include:

- **Recontamination.** The RPM must ensure that the extraction and removal action does not unintentionally recontaminate other areas of the site (e.g., via environmental transport routes). Fugitive dust in the soil, for example, can easily be churned into the air through use of heavy construction equipment during extraction and removal, potentially recontaminating downwind areas or posing an immediate threat to worker safety.

- **Capabilities of extraction equipment.** An important consideration in extraction of mining waste is using the appropriate equipment given site-specific conditions. Certain types of source problems (e.g., inaccessible mines like pit mines and underground mines, large piles) may make use of conventional construction equipment, such as backhoes and dozers, infeasible.

- **The feasibility of extraction and on-site containment.** The RPM should weigh the costs and benefits associated with keeping the extracted waste on site using containment and diversion technologies as well as the use of off site treatment or disposal. In some cases, it may be more practicable to keep the extracted waste on site pending development of on-site treatment during subsequent stages of the site remediation. If the wastes are treated on site to
meet all federal and state ARARs, RPMs could potentially avoid off-site transportation and disposal costs.

Extraction and off-site removal of mining wastes is often accomplished using casting and loading excavation, hauling excavation, or both. Loading and casting can be accomplished by a wide variety of conventional equipment and techniques, including the following:

- **Backhoes, draglines and crawlers** -- trenching and excavation of the waste. Draglines in particular are very suitable for excavating large areas with loosely compacted soil.
- **Cranes** -- to load and cast, or rehandle the waste.
- **Bulldozers and loaders** -- removal of miscellaneous fill or soil overburden, or relocating earth or compacted wastes from unstable surface areas to more accessible areas for lifting and loading operations.

Hauling operations are normally accomplished using the following equipment:

- **Scrapers** -- excavation for removal and hauling of surface cover material at large disposal sites or respreading and compacting of cover soils (e.g., as in capping of excavated area).
- **Haulers equipped with large rubber tires** -- transportation of excavated wastes and soil for on- or off-road hauling. The waste is normally loaded onto the hauler with backhoes, draglines, shovels, and loaders.
- **Pumps** -- extraction of liquids and sludges from ponds, lagoons, or underground mines. Pumped wastes are transported to waiting tanker trucks for transportation.
- **Dredges** -- extraction of contaminated sediment from streams, surge ponds, or other water bodies.

In addition, dust suppression measures may be necessary to protect human or environmental areas or to comply with ARARS (e.g., NESHAPs) during excavation and removal operations. Available dust suppression measures include:

- Watering of areas prior to and during excavation activities;
- Placement of tarps or covers over excavated materials;
- Use of tarps or covers over truck beds to reduce blowing dust and spillage during transportation to the waste repository; and
- Daily cleanup of all spilled or tracked soils from sidewalks and roadways.

The RPM should ensure that adequate design and operating plans are developed before commencement of extraction and offsite removal, including:

- **Operational plans** -- These plans should identify hot, transition, and cold zones for site workers, as well as other important areas for extracting and removing the waste, and include a site worker safety plan and associated contingent
emergency procedures developed with the local hospital and police and fire departments.

- **Environmental controls** -- The lead agency should develop plans to ensure that the response action is implemented to mitigate any disturbance to the surrounding environment. Based on the lead agency’s determination of attainable ARARs, for example, the response action may be required to meet certain location-specific or other ARARs requiring evaluation and mitigation of any disturbance to the surrounding environment. For example, the Surface Mining Control Act requires that the removal of contaminated soils use Best Available Technologies (BAT) to minimize disturbance to wildlife, fish, and the environment, and include measures to prevent subsequent erosion or air pollution.

- **Excavation and removal procedures** -- An overall strategy should be developed to ensure successful excavation and removal, such as the provision of air or soil monitoring equipment, specific procedures for excavation and removal, and identification of targeted hot spots.

Extraction and offsite removal may be an effective and permanent method of eliminating contamination at the site. If, however, the removal action is an interim response action and is intended to address only a specific area or kind of contaminant of concern (e.g., lead-based fugitive dust in residential soils), the action may not be a comprehensive solution to the site's contamination. In such cases, the removal action may need to be followed by a more comprehensive remedial approach, such as treatment. Extracted wastes also would pose a potential for contamination at the ultimate disposal site, unless treated beforehand.

The following considerations may be applicable in considering the feasibility of removal actions:

- Excavation and offsite removal is applicable to many mine conditions, but may be impracticable where site-specific features (e.g., remoteness of the contamination in an underground mine, size of source) make extraction and offsite removal cost-prohibitive.

- Because the extraction and offsite removal of waste can often be implemented quickly, the option is often appropriate for addressing immediate contamination during an interim response action, even before site characterization is complete.

- Most extraction and offsite removal options utilize conventional construction equipment and well-proven construction techniques (e.g., use of backhoes or dozers).

Cost considerations for removal actions may include the following:

- Extraction and offsite removal may reduce long-term O&M expenses (e.g., ground-water monitoring) by eliminating or reducing contamination at the site.

- The capital costs of excavation and removal may be less expensive than onsite treatment and disposal. However, as mentioned above, the RPM should consider storing the excavated waste onsite pending development of onsite
treatment during the subsequent remediation phase, potentially avoiding offsite transportation and disposal costs.

- If the extracted waste is not regulated under RCRA Subtitle C, it may potentially be managed as a Subtitle D waste. If, however, the waste is subject to RCRA Subtitle C, it may require manifesting, more frequent transportation offsite under 40 CFR Part 262, and disposal in a Subtitle C disposal unit. For such waste, the costs of the extraction and offsite removal option may be higher.

- Large-scale excavation, or excavation of wastes in remote areas of a mine, can be cost-prohibitive.

- The proximity of a licensed landfill or available disposal site should be considered in evaluating transportation costs

### G.1.5 Treatment of Solid Wastes

#### Vitrification

- Determining the *feasibility* of vitrification may involve the following considerations:

  -- Vitrification is generally not feasible for volatile metallic compounds or wastes containing high levels of constituents that may interfere with the vitrification process.

  -- High concentrations of chlorides and other halogen salts may interfere with the glass-making process and corrode equipment.

  -- Halogenated organics are not conducive to oxidation during vitrification. If halogenated organics are present in the waste, sodium chlorides may exist in the glass. Because sodium chlorides have a low solubility in glass, they may not be adequately immobilized.

  -- Certain constituents, such as carbon or other reducing agents, may interfere with vitrification. These agents tend to reduce the volatilization temperature of selenium and arsenates.

  -- The energy resources needed for vitrification may be difficult to establish at a mining site.

- The *major capital purchases* for vitrification include a vitrification furnace, feed systems, and air emission controls. Operating expenses include the large energy resources needed to operate the system.

#### Soil Vapor Extraction

- Variable conditions in the soil may influence the *implementability* of soil vapor extraction, including the following:

  -- Low permeability soils may hinder the movement of air through the soil, inhibiting the volatilization of organics. These and other variable conditions may cause unpredictable or inconsistent removal rates.
High moisture content of the soil may inhibit movement of air in the soil and thus interfere with volatilization of organics.

*Major capital purchases* include extraction wells, an air/water separator, a blower, and a vapor treatment unit.

### Distillation

The *effectiveness* of distillation methods may vary depending on the technology used:

- Batch distillation is particularly applicable to wastes with a high concentration of volatile organics.
- Fractionation is applicable to wastes containing greater than approximately seven percent organics. Fractionation can be operated to produce multiple product streams for recovery of more than one organic constituent from a waste, while generating a relatively small amount of residue to be disposed.
- Steam stripping is commonly used in wastewater treatment, but may also be applicable to sludges containing volatile organics.
- Thin film evaporation is normally applicable to wastes with greater than 40 percent organics.
- Thermal drying is typically effective at treating wastes with greater than 40 percent organics.

The following factors should be considered when determining the *feasibility* of distillation:

- The vapor-liquid ratio is an important indicator of the potential effectiveness of distillation. This ratio refers to the relative temperature at which different contaminants in the waste are distilled. For waste constituents with the same vapor-to-liquid temperatures, distillation would be impossible. Thus, greater vapor-to-liquid ratios indicate a more effective distillation.
- The flow of heat through the waste volatilizes the organic constituents. Less conductive wastes will make distillation more problematic and may require additional mixing.
- High concentrations of oil and grease may clog steam stripping and fractionation equipment, thereby reducing their effectiveness.

The *primary capital equipment* for distillation will vary depending on the type of distillation used, but may include:

- Batch distillation: a feed system and a batch distillation unit consisting of a steam-jacket vessel, a condenser, and a product receiver.
- Fractionation: a reboiler, feed systems, a stripping and rectification column, and a condenser.
- Steam stripping: a boiler, feed systems, stripping column, a condenser, and a collection tank.
Appendix G: Detailed Information on Remediation Technologies

**Cyclonic Separation**

- The following considerations may be applicable when determining the feasibility of cyclonic separation:
  - Cyclones may be feasible for removing solid particles of over five microns diameter.
  - Higher cyclone speeds may increase efficiencies, but may also result in higher operating costs.

- The primary capital purchases include feed systems and the cyclone separator.

**Solidification, Stabilization, and Encapsulation**

- These treatment technologies can be effective at treating contaminants in sludges, soils, and liquids containing inorganic constituents.

- Factors that may influence the feasibility of these options include:
  - High organic content in the waste can interfere with the bonding of waste materials; an analysis of volatile and total organic carbon may therefore be necessary.
  - Wastes that are low in solids (i.e., 15% solids) may require large volumes of cement or other agent, increasing operating costs and the weight of the end product.
  - Oil and grease in the waste should be less than ten percent since these constituents may weaken the bonds between particles and cement by coating the particles.
  - Sulfates may retard settling and cause swelling and sailing.

- The primary capital purchases include mix tanks, feed systems, monitoring systems, and leachate collection systems, if applicable.

**G.2 Constructed Wetlands**

- The feasibility of wetland treatment may depend in part on the compatibility of the organic matter with the contaminants. Phytotoxic contaminants may limit the kinds of vegetation applicable for use. Depending on the flow rate and residence time for treatment, an adequate area of land must be available for establishment of the wetland.

- Construction of the wetland may be accomplished with conventional equipment. Potential O&M costs may include site monitoring (e.g., ground-water monitoring) and removal and replacement of the organic matter used to absorb the
contaminants. Depending on the contaminants, the organic matter removed from the wetland may require treatment and disposal under RCRA Subtitle C or D.

Wetland treatment technology is still evolving. Site managers are encouraged to consult the latest literature to find out more about current projects.

G.3 Bioremediation and Bioreclamation

- Factors that may influence the effectiveness of biological treatment include:
  - The ratio of biological oxygen demand to the total organic carbon content. Waters with low BOD to TOC ratios may not be feasible for biological treatment.
  - High concentration of surfactants on organic matter may create a barrier between the microbes and organic matter, precluding effective metabolism.
  - Temperature, pH, and residence time must be carefully monitored to ensure optimal conditions for microbial activity.

- Determining the implementability of biological treatment methods could potentially depend on the following considerations:
  - A minimal quantity of nitrogen and phosphorus are essential for the synthesis of new cells, while trace amounts of several other elements such as potassium and calcium, are also needed to satisfy requirements for microbial metabolism.
  - Waters containing toxic organic matter may require considerably more care than nontoxic waters. Toxic organics containing chlorine may, for example, significantly reduce microbial populations and make biological treatment virtually infeasible. The microorganisms used in biological treatment can easily be destroyed by shock loading or rapid increases in the amount of toxic material fed to the process. In such cases, a considerable period of time may be needed to reestablish an adequate population of microorganisms to treat the waste.

- Capital costs for biological treatment will vary depending on the specific technology selected. Common capital equipment may include aeration basins, air supply equipment, piping, and a blower building.
APPENDIX H

INNOVATIVE TECHNOLOGIES
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Appendix H
Innovative Technologies

H.1 Introduction

Much progress has been made in recent years in the development and application of innovative technologies in remediating environmental damage. This appendix provides a description of the following types of technologies concluding with some selected technologies that may be applicable to mine site cleanups. EPA does not make any representation of these technologies but has included them as example of available technology. Selected technologies that are available include:

Soil and Water Treatment Technologies.

• Bioremediation
• Chemical Treatment
• Soil Washing/flushing
• Solidification and Stabilization
• Solvent/Chemical Extraction
• Thermal Desorption and Thermal Destruction
• Vapor Extraction

Remediation Management Practices

• Application of Mining and Beneficiation Techniques
• Constructed Wetland Remediation
• Reclamation
• Contamination Prevention
• Monitoring and measurement

Several sources are available to gather information about current technologies available. First among these are EPA's Technology Innovation Office (TIO). Most of the information TIO generates resides on the Agency's Clean-Up Information (CLU-IN) home page at http://clu-in.com.

H.2 EPA’s Technology Innovation Office and Website

The U.S. Environmental Protection Agency, Technology Innovation Office (TIO) was created in 1990 to act as an advocate for new technologies. TIO's mission is to advance the use of new technologies for characterization and remediation. To accomplish this mission, TIO works in concert with states, other federal agencies, professional associations and private companies to create a marketplace with a rich diversity of cost-effective solutions for the Nation's remediation needs. TIO produces numerous one-time and periodic publications and electronic information on technologies and markets for soil and ground water remediation. TIO strives to provide information that is relevant to technology developers, academics, consulting engineers, technology users, and state and federal regulators.
CLU-IN is intended as a forum for all stakeholders in waste remediation and contains information on policies, programs, organizations, publications and databases useful to regulators, consulting engineers, technology developers, researchers, and remediation contractors. The site contains technology descriptions and reports as well as current news on business aspects of waste site remediation and links to other sites important to managers interested in site characterization and soil and groundwater remediation technologies.

Information on the TIO Website (http://www.epa.gov/swertio1/index.htm) includes:

- Site Remediation Technologies: Technologies Encyclopedia, Descriptions, Technology Selection Tools, Programs & Organizations, Publications
- Site Characterization Technologies and Publications
- Regulatory Information: Federal Registers, Regulatory Changes
- Supply & Demand for Remediation Technologies: Supply of Technologies, Demand for Technologies, Marketing of Technologies, Publications
- Publications and Software: Alphabetical list and an indexed list of publications and software organized by subject area.
- Other Internet and Online Resource: Related WWW Sites, Other Environmental WWW Sites, Mailing Lists (Listservs), Electronic Bulletin Boards.
APPENDIX I

EPA MINING CONTACTS
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I.1 Introduction

This appendix provides a list of contacts at the Environmental Protection Agency who may be able to provide assistance with concerns at abandoned mining and mineral processing sites. The first section provides a list of contacts within various EPA Headquarters Offices. The second section provides a list of contacts at the EPA Regional Offices. The final section provides a list of the members of the EPA Hardrock Mining Team.

This list of contacts was developed in 1998 and will change with time.
### I.2 EPA Headquarters Offices

<table>
<thead>
<tr>
<th>Name</th>
<th>Address</th>
<th>Phone</th>
<th>Fax</th>
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</table>
| Shahid Mahmud   | Superfund Office  
US EPA  
1235 Jefferson Davis Highway  
Arlington, VA 22202 | 703-603-8721   | 703-603-9104   |
|                 |                                               | 703-603-8755   |                |
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Washington, DC 20460 | 202-260-3104   | 202-260-9007   |
| Steve Hoffman   | Mining Coordinator  
Office of Solid Waste  
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US EPA  
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Washington, DC 20460 | 202-260-7629   | 202-260-7702   |
| Steve Neugeboren |                                               |                |                |
| Keith Brown     | Office of Compliance  
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Washington, DC 20460 | 202-564-7124   |                |
| Jorge Rangel    | NAFTA  
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## I.2 EPA Headquarters Offices

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<td>Jennifer Sachar</td>
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<td>202-260-1389</td>
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## I.3 EPA Regional Contacts

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<tr>
<td>1</td>
<td>Dennis Huebner</td>
<td>Waste Management Division 1 Congress Street</td>
<td>617-918-1203</td>
<td>617-573-9662</td>
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<td>Superfund Office</td>
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<td>Maria Parisi Vickers</td>
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<td>404-562-8651</td>
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<td>Richard Green</td>
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<td>Paul Arell</td>
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<td>Orville Kiehn</td>
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<td>Mike Bishop</td>
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<td>9</td>
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<td>Nick Ceto</td>
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<td>Bill Riley</td>
<td>Office of Water Mining Specialist</td>
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<td>Sylvia Kawabata</td>
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<td></td>
<td>Cindi Godsey</td>
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<tr>
<td></td>
<td>Dave Tomten</td>
<td>Idaho Operation Office 1435 North Orchard Street Boise, ID 83706</td>
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## I.4 EPA Hardrock Mining Team

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<td>HQ</td>
<td>Ashley Allen</td>
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<td>703-308-8419</td>
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<tr>
<td>HQ</td>
<td>Elaine P. Suriano</td>
<td>401 M Street, SW Washington, DC 20460</td>
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<td>Joseph Tieger</td>
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<td>Kathleen Aisling</td>
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<td>Carol Russell</td>
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<td>Hazardous Waste Management Division</td>
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INTERNET RESOURCES
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INTERNET RESOURCES

J.1 Introduction

The purpose of this appendix is to provide the user with information useful to mine site
cleanups. This includes accessing the Internet to locate data that may be relevant to mine site
remediation activities, information on the technical resources at the Office of Water, and a list of
documents relating to Corrective Action. There is a wealth of information on websites
sponsored by the Environmental Protection Agency, other federal government agencies,
various state governments, academic institutions, sites pertaining to groundwater, publications
and journals, Institutes and Organizations, both public and private).

Each of the website sections presents the name, Internet address, and a short description of
sites containing potentially useful information. The user should note that most of the sites
contain a great deal of information that is not related to remediation but which may be of
indirect interest. Note also that the following list of sites is not comprehensive, but is, rather, a
sampling of the most accessible and useful sites available when this list was prepared.

J.2 Environmental Protection Agency Websites

The EPA homepage provides a map that guides the user to EPA generated information
available on the Internet. Of particular interest to site managers will be the following areas
within the EPA website.

(http://www.epa.gov)

J.2.1 The Office of Solid Waste and Emergency Response (OSWER)

OSWER homepage--provides links to the following offices within OSWER
(http://www.epa.gov/swerrims/index.htm)

Other Wastes - Mining and Oil and Gas Wastes  Information about other solid wastes
regulated under RCRA Mining Wastes, Ash and Oil and Gas.
(http://www.epa.gov/epaoswer/osw/other.htm)

Technology Information Office  Information about innovative treatment technologies
to the hazardous waste remediation community. Includes programs, organizations,
publications and other tools for federal and state personnel, consulting engineers,
technology developers and vendors, remediation contractors, researchers, community
groups, and individual citizens.
(http://www.epa.gov/swertio1/index.htm)

Hazardous Waste - RCRA Subtitle C Information about the hazardous waste program
including identification, generation, management and disposal of hazardous wastes.
(http://www.epa.gov/osw/)

Superfund Program - CERCLA Information concerning EPA's program to identify and
clean up abandoned or uncontrolled hazardous waste sites and to recover costs for
parties responsible for the contamination.
(http://www.epa.gov/superfund/)
Underground Storage Tanks  Information concerning underground storage tanks containing petroleum products and other hazardous substances.
(http://www.epa.gov/swerust1/)

Rules and Regulations  Federal Register notices concerning EPA's waste programs are posted daily. In addition, there is a list server available for receipt of these Federal Register notices daily. Also, links that contain the Code of Federal Regulations (CFR) and the United States Code (USC).
(http://www.epa.gov/swerrims/rules.htm)

J.2.2  EPA Remedial Technology Information

Technical Information Office/CLU-IN - The Hazardous Waste Clean-up Information Web Site provides information about innovative treatment technologies to the hazardous waste remediation community.
(http://clu-in.com/)

Alternative Treatment Technology Information Center (ATTIC) is a comprehensive computer database system providing up-to-date information on innovative treatment technologies. ATTIC v2.0 provides access to several independent databases as well as a mechanism for retrieving full-text documents of key literature. The system provides information needed to make effective decisions on hazardous waste clean-up alternatives. ATTIC can be accessed with a personal computer (PC) and modem 24 hours a day, and there are no user fees. Please note, ATTIC access requires the use of a modem or telnet application within a web browser program.
(http://www.epa.gov/attic)

Treatment and Destruction Branch - conducts bioremediation and thermal and physical/chemical treatment research. Bioremediation research is focused on using indigenous microorganisms to degrade hazardous organic chemical contaminants in soils and sediments. The thermal and physical/chemical treatment research involves the field-scale evaluation of in-situ and ex-situ vitrification, thermal desorption, soil vapor extraction, and air stripping.
(http://www.epa.gov/ORD/NRMRL/lrpcd/tdb/)

SITE (Superfund Innovative Technology Evaluation) Program - encourages the development and implementation of (1) innovative treatment technologies for hazardous waste site remediation and (2) monitoring and measurement In the SITE Demonstration Program, the technology is field-tested on hazardous waste materials. At the conclusion of a SITE demonstration, EPA prepares an Innovative Technology Evaluation Report, Technology Capsule, and Demonstration Bulletin. These reports evaluate all available information on the technology and analyze its overall applicability to other site characteristics, waste types, and waste matrices. Testing procedures, performance and cost data, and quality assurance and quality standards are also presented.
(http://www.epa.gov/ORD/SITE)
Appendix J: Internet Resources

Office of Radiation & Indoor Air Radiation Protection Division Remediation Technology and Tools Center develops guidance for better, faster, and more cost-effective remedial actions, providing technical support to EPA’s Superfund program, and developing, organizing, and executing Inter-Governmental projects which foster innovative, effective, and efficient treatment technologies. The Center’s main focus areas include Technology Development, Technology Evaluation, Technology Transfer, and Partner Interaction. This website includes links to past project successes and public announcements. Access to publication information and other websites is also included.

(http://www.epa.gov/docs/rpdweb00)

J.2.3 Other EPA Offices and Data Sources

Office of Research and Development (ORD), is the scientific and technological arm of the U.S. Environmental Protection Agency (EPA). ORD is organized around a basic strategy of risk assessment and risk management to remediate environmental and human health problems. ORD focuses on the advancement of basic, peer-reviewed scientific research and the implementation of cost-effective, common sense technology.

(http://www.epa.gov/ORD/)

The Office of Water site provides links to a wide variety of information regarding the nation’s surface and groundwater resources. Included in these links are sites related to: contaminated sediments; ecosystem protection; groundwater protection; monitoring, data and tools; nonpoint source pollution control; pollution prevention; water quality models; and watershed management programs.

(http://www.epa.gov/OW/)

EPA - Data Systems and Software provides access to numerous database systems available for use in understanding the environment. Some of the available systems include: Comprehensive Environmental Response, Compensation and Liability Information System (CERCLIS); Resource Conservation and Recovery Information System (RCRIS); Hazardous Waste Data; and the National GIS Program.

(http://www.epa.gov/epahome/Data.html)

EPA National Library Network Program maintains a list of servers providing reference materials, research documents, and other information for use by RPMs. Sites include a sorted list of EPA libraries.

(http://www.epa.gov/natlibra/index.html)

The Research Programs site provides information on past, current, and future research efforts undertaken by the Agency and has links to most of the EPA documents available on-line.

(http://www.epa.gov/epahome/research.htm#programs)

J.2.4 SLATE (State, Local, and Tribal Environmental Networks)

(http://www.epa.gov/regional/statelocal/index.htm)

State Governments Home Page provides resources to State Governments involved in implementing environmental protection programs. This page provides a focal point for State governments to exchange information with EPA and each other.

(http://www.epa.gov/regional/statelocal/)
Local Governments Home Page provides resources to Local Governments involved in implementing environmental protection programs. This page provides a focal point for Local governments to exchange information with EPA and each other.  
(http://www.epa.gov/regional/statelocal/)

The American Indian Environmental Office (AIEO) coordinates the Agency-wide effort to strengthen public health and environmental protection in Indian Country, with a special emphasis on building Tribal capacity to administer their own environmental programs.  
(http://www.epa.gov/indian/)

Drinking Water and Health Fact Sheets: The U.S. EPA Office of Groundwater and Drinking Water has introduced fact sheets about chemicals that may be found in some public or private drinking water supplies. These chemicals may cause health problems if found in amounts greater that the health standard set by the U.S. EPA. The consumer version of the fact sheet describes the chemical and how it is used, why the chemical is being regulated, what the health effects are, how much is released into the environment, and several other important facts about the chemical. The technical version of the fact sheets contains similar information plus the chemical and physical properties, trade names for the chemical and other regulatory information. The versions currently available include consumer versions for inorganic chemicals and technical versions for synthetic organic chemicals.  
(http://www.epa.gov/OGWDW/dwhintro.html)

J.3 Other Federal Agencies

J.3.1 U.S. Department of Energy

Environment, Safety and Health InfoCenter: Combining information technology and services, the Office of Information Management seeks to facilitate access to quality environment, safety and health information. Through the ES&H InfoCenter, an experienced research staff provides multi-media access to Federal, industry and international information sources.  
(http://tis-hq.eh.doe.gov/)

Labs and Facilities Servers site provides a list of links to all the laboratories, sites, and facilities maintained by the Department of Energy.  
(http://WWW.DOE.GOV/html/servers/labtitles.html)

J.3.2 U.S. Department of Defense

Defense Environmental Network & Information eXchange (DENIX): Provides the general public with timely access to environmental legislative, compliance, restoration, cleanup, safety & occupational health, security, and DoD guidance information. Information on DENIX is updated daily and can be accessed through the series of menus, the site map, or via the DENIX full-text search engine.  
(http://denix.cecercr.army.mil/denix/Public/public.html)

Library: A shared library of environmental information covering compliance, restoration, pollution prevention, natural & cultural resources, occupational safety & health, pest management, environmental planning, etc.  
(http://denix.cecercr.army.mil/denix/Public/Library/library.html)
Environmental Security Programs: Environmental program information includes: international activities, pollution prevention, conservation, compliance, cleanup/installation restoration, education & training, safety & occupational health, and program integration.  
(http://denix.cecer.army.mil/denix/Public/ES-Programs/env-sec.html)

J.3.3 U.S. Geological Survey

U.S. Geologic Survey Mine Drainage Interest Group. The mission of the U.S. Geological Survey (USGS) Mine Drainage Interest Group (MDIG) is to promote communication, cooperation, and collaboration among USGS scientists working on problems related to mining and the environment. The group is interdisciplinary and includes members from all three program divisions of the USGS: Water Resources, Geologic, Biological Resources, and National Mapping.  
(http://water.wr.usgs.gov/mine/)

Natural Resources Theme Page: USGS activities in the natural resources theme area inventory the occurrence and assess the quantity and quality of natural resources. Activities also include monitoring changes to natural resources, understanding the processes that form and affect them, and forecasting the changes that may be expected in the future.  
(http://www.usgs.gov/themes/resource.html)

Environment Theme Area: Information on this site includes studies of natural physical, chemical, and biological processes, and of the results of human actions. Activities include data collection, long-term assessments, ecosystem analysis, predictive modeling, and process research on the occurrence, distribution, transport, and fate of contaminants as well as the impacts of contaminants on biota.  
(http://www.usgs.gov/themes/environ.html)

Publications and Data Products: Provides downloadable files, and links to other sites with information relevant to site remediation, restoration, and reclamation.  
(http://www.usgs.gov/pubprod/)

J.3.4 Office of Surface Mining

Environmental Restoration: All functions that contribute to reclaiming lands affected by past coal mining practices are included under environmental restoration. The Office of Surface Mining is developing quantitative on-the-ground measures for performance in this area. When completed in 1998, statistics will be reported that compare on-the-ground performance with appropriated funding.  
(http://www.osmre.gov/osm.htm)

Technology Development and Transfer: The Office of Surface Mining provides assistance to enhance the technical skills states and Indian tribes needed to operate regulatory and reclamation programs.  
(http://www.osmre.gov/tech.htm)
J.3.5 **Bureau of Land Management**

Information on this site includes BLM state office, strategic plan, public contact, 98 fiscal budget and calendar of events. It provides updated information concerning surface management regulations.  
(\url{http://www.blm.gov})

J.3.6 **U.S. Forest Service**

This site contains information about all aspects of the U.S. Forest Service. Information in areas of software applications, databases, forest health, forest issues, and upcoming events are available on this site. A directory of contacts is also available.  
(\url{http://www.fs.fed.us})

J.4.0 **State Websites**

J.4.1 **Colorado**

**Colorado Department of Public Health and Environment (CDPHE).** This site provides information on Colorado hazardous waste regulations and programs, including research documents. Also contains a list of links to other sites of interest.  
(\url{http://www.state.co.us/gov_dir/cdphe_dir/hm/})

**Division of Mining, Mine Safety, and Mined Land Reclamation:** Contains links to the Colorado Mined Land Reclamation Board, Coal Regulatory Program Office of Active and Inactive Mines, and the Minerals Regulatory Program  
(\url{http://www.dnr.state.co.us/geology/})

J.4.2 **Montana**

**Remediation Division, Montana DEQ:** The Remediation Division is responsible for overseeing investigation and cleanup activities at state and federal Superfund sites; reclaiming abandoned mine lands; implementing corrective actions and overseeing groundwater remediation at sites where agricultural and industrial chemical spills have caused groundwater contamination. Contains links to the Mine Waste Remediation Bureau, and Hazardous Waste Remediation Bureau, were not functional at the time of publication.  
(\url{http://www.deq.mt.gov/rem/index.htm})

**Remediation Division - Information Systems:** The Division maintains two information systems of potential interest to RPMs. The: Superfund Site Tracking System (SSTS) - contains information relating to the 278 Montana Superfund sites, including locational information, contaminant information, and agency action information. The Clark Fork Data Management System (CFDMS) serves as a point of assimilation for all chemical/physical/biological analytical information relating to the Upper Clark Fork River Basin. The CFDMS is closely associated with the Natural Resource Information System (NRIS) Geographic Information System (GIS), located at the Montana State Library.  
(\url{http://www.deq.mt.gov/rem/infosys.htm})
J.4.3 Nevada

Nevada Department of Environmental Protection, Department of Conservation and Natural Resources: This page is the homepage for the state agencies responsible for mining regulation and reclamation.
(http://www.state.nv.us/ndep/)

The Nevada Division of Minerals: The Nevada Division of Minerals administers programs and activities to further the responsible development and production of Nevada's mineral resources: minerals produced from mines; geothermal; and oil and gas. The division regulates drilling operations of oil, gas, and geothermal wells; administers a program to identify, rank, and secure dangerous conditions at abandoned mines; and manages the state reclamation performance bond pool.
(http://www.state.nv.us/b&i/minerals/)

The Nevada Bureau of Mines and Geology (NBMG): The Nevada Bureau of Mines and Geology (NBMG) is a research and public service unit of the University of Nevada and is the state geological survey. NBMG is part of the Mackay School of Mines at the University of Nevada, Reno. NBMG scientists conduct research and publish reports on mineral resources, engineering geology, environmental geology, hydrogeology, and geologic mapping. Current activities in geologic mapping and mineral resources include detailed geologic mapping and stratigraphic studies in Nevada, comparative studies of bulk-mineable precious-metal deposits, geochemical investigations of mining districts, metallic and industrial mineral resource assessments, igneous petrologic studies, hydrothermal experiments, and research on the origin of mineral deposits.
(http://www.nbmg.unr.edu/)

J.4.4 New Mexico

Bureau of Mines and Mineral Resources: The Bureau is non-regulatory, and serves as the state geological survey to conduct studies and disseminate information on geology, mineral and energy resources, hydrology, geologic hazards, environmental problems, and extractive metallurgy.
(http://geoinfo.nmt.edu/)

Mining and Minerals Division: The Mining and Minerals Division is responsible for implementing the programs which regulate and support development of mining operations in New Mexico. The division also works on safeguarding abandoned mines which pose a danger to people or the environment. Publications are produced by the division which provide information on the mining industry and permitting requirements for development of mining in New Mexico.
(http://www.emnrd.state.nm.us/mining/)

J.4.5 Utah

Division of Environmental Response and Remediation contains information on Underground Storage Tanks, Superfund and Emergency Response.
(http://www.eq.state.ut.us/eqerr/errhmpg.htm)

Division of Water Quality provides information regarding the quality of Utah's lakes and rivers, water quality permitting and regulations.
(http://www.eq.state.ut.us/eqwq/dwq_home.ssi)
J.4.6 Washington

Washington State Department of Ecology: Links to information on site cleanup responses, standards, and regulations; watershed assessments; environmental reviews; hazardous waste sites; and State initiatives. Also contains links to other sites.
(http://www.wa.gov/ecology/)

J.4.7 Florida

Florida Department of Environmental Quality: The mission of Florida’s DEQ protect public health and the environment through promotion of waste management practices that minimize waste generation, encourage reuse and recycling, ensure proper management of generated waste, prevent discharges of chemicals and petroleum products contained in storage tank systems, and ensure adequate and timely cleanup of the environment from contamination caused by discharges of hazardous substances and petroleum products.
(http://www2.dep.state.fl.us/waste/)

J.5 Academic Sites

Information on Laurentian University Mining and Environment Databases: It has been developed at Laurentian University Sudbury Ontario, and contains 13,000 journal articles, books and government reports on mining reclamation. Topics include abandoned mines and land use planning, land reclamation, acid mine drainage, leaching, sulphide-based tailings, design and costs, mine closure techniques, and a wide variety of other related topics.
(http://laurentian.ca/www/library/medlib.htm)

Remediation and Restoration at UCLA’s Center for Clean Technology. The mission of the Center for Clean Technology’s thrust in the area of remediation and restoration is to discover and develop efficient remediation technologies that can achieve acceptable levels of risk and cost for both mankind and the environment.
(http://cct.seas.ucla.edu/cct.rr.html)

Pacific Institute for Advanced Study. The Environmental Group of the PIAS has acquired a broad spectrum of technical capabilities in contaminant characterization, environmental management services, air pollution control using advanced technology biofiltration, innovative soil washing technologies, design and construction of biopiles and biofilters, site and ground water bioremediation, environmental policy and planning, and computer simulation of area migration of contaminants including free phase light hydrocarbons, multicomponent organic liquids, dissolved transport in unconfined aquifers and estimating hydrocarbon recovery by in situ vacuum extraction. The Institute's linkages with a large network of researchers assure that solutions can be quickly and efficiently found to difficult and/or unusual problems that have resisted solutions by traditional means.
(http://www.sway.com/~pacific)

(http://water.eng.mcmaster.ca/home.htm)
Arizona State University's Center for Environmental Studies. The Center conducts research on risk assessment focusing on hazardous materials transportation, contamination and mitigation; social impact assessments; vegetation research focusing in riparian plant ecology, restoration, and effects of anthropogenic disturbances on native plant communities; hazard studies focusing hazardous waste facilities, nuclear waste policy, solid and hazardous waste management, emergency management, and public perception. The site is searchable.

(http://www.asu.edu/ces/)

University of Nevada, The Mackay School of Mines. Provides information and expertise in earth science and engineering. Site provides links to research libraries, Academic departments, and a number of laboratories and research facilities focused on Nevada mines and mining issues.

(http://www.seismo.unr.edu/ftp/pub/unr/board.html)

Colorado School of Mines: Colorado School of Mines is a public university devoted to engineering and applied science related to resources. It is one of a very few institutions in the world having broad expertise in resource exploration, extraction, production and utilization which can be brought to bear on the world's pressing resource-related problems. As such, it occupies a unique position among the world's institutions of higher education.

(http://www.mines.colorado.edu/)

EH Library Bulletin, University of Washington. The online EH Library Current Contents Bulletin includes new EH Library acquisitions, on-line information, general environmental health news, grant information, and news items that review Web sites, USENET and email groups, and more.

(http://weber.u.washington.edu/~dehlib/textindex.html)

The Research Center for Groundwater Remediation Design, or (RCGRD). The Center conducts research to reduce the costs, risks, and uncertainties associated with groundwater systems. Soils, water-saturated aquifers, the unsaturated zone, and DNAPL are all within the scope of RCGRD's conceptual, computational, and mathematical research activities. Site is under construction, so data may or may not be available.

(http://www.rcgrd.uvm.edu/)

University of Alabama, Hydrogeology Group. The Hydrogeology Program is actively engaged in research on a wide range of issues of both scientific and practical implications on the nation's groundwater resources. Current Research Topics include: multi-species contaminant fate and transport modeling, simulation-optimization framework for remediation design, global optimization approach for parameter identification; influence of aquifer heterogeneity on groundwater remediation; numerical simulation of tracer tests at the MADE site; and abnormal fluid pressures in sedimentary basins.

(http://hydro.geo.ua.edu/)

Surfactants Virtual Library at MIT. This site contains links to interesting surfactant and detergent related web sites, with information on surfactant phenomena such as foaming, detergency, micelles, surface tension, emulsions, microemulsions, as well as surfactant applications such as cleaning, cosmetics, environmental remediation, etc. The library is broken down into the following categories: companies, publishers, professional societies, conferences, universities and research centers with interfacial phenomena or surfactant research programs, people involved in surfactant research, surfactant related articles and abstracts published on the Internet, and surfactant applications.

(http://www.surfactants.net)
The Hydrogeology program, Stanford University. This site provides limited access to research on groundwater remediation and research. Current Research Topics include: aquifer heterogeneity; coupled inversion; geologic simulation; in-well VOC removal; optimal aquifer remediation; and rate-limited mass transfer. Contacts and links to other sites are provided.

(http://pangea.stanford.edu/hydro/)

UIC Thermodynamics Research Laboratory. This site provides abstracts of presentations and bibliography for the following topics: statistical mechanics, equations of state, phase equilibria and non-equilibria, asymmetric mixtures characterization, surface and interfacial properties, solubilities in liquids and supercritical gases.

(http://www.uic.edu/~mansoori/TRL_html)

### J.6 Groundwater Sites

**THE GROUNDWATER REMEDIATION TECHNOLOGIES ONLINE RESOURCE GUIDE.** The purpose of this guide is to present a selection of online resources that describe the methods, designs, and effectiveness of various groundwater remediation technologies. Although that is the emphasis of the guide, many of the resources mentioned herein will be useful for researching other matters peripheral to groundwater remediation. Resources include references to web sites; electronic bulletin boards, file servers, subscriber services, and newsgroups.

(http://gwrp.cciw.ca/Internet/online.html)

**Mine Environmental Neutral Drainage Program (MEND):** Acidic drainage is the largest single environmental problem facing the Canadian mining industry today. Technologies to prevent or substantially reduce acidic drainage from occurring in waste rock piles and tailings sites, and on walls of open pits, need to be developed and proven. These new technologies will substantially reduce the long term financial liabilities facing public agencies at abandoned mine waste sites. In response to this need, in 1989, the Mine Environment Neutral Drainage (MEND) program was established in Canada to initiate and co-ordinate research efforts. Because of special technical needs concerning large waste rock piles, a compatible research program was established in British Columbia, the BC Acid Mine Drainage Task Force.

(http://www.nrcan.gc.ca/mets/mend/)

**The Water Librarians' Home Page.** This page contains links to resources that developed by a librarian in a California water agency. Topics include: water agencies, water reference databases, comprehensive water pages, water mailing lists; science and technology: earth sciences, engineering, environmental science; and law and government agencies.

(http://www.wco.com/~rteeter/waterlib.html)

### J.7 Publications/Journals Sites

**Journal of Soil Contamination.** This journal provides access to publications of the Association for the Environmental Health of Soils (AEHS). It provides a link between the association's membership and those disciplines concerned with the technical, regulatory, and legal challenges of contaminated soils. The journal will be a quarterly, internationally peer-reviewed publication focusing on scientific and technical information, data, and critical analysis in analytical chemistry, site assessment, environmental fate,
environmental modeling, remediation techniques, risk assessment, risk management, regulatory issues, legal considerations. A subscription is required to obtain copies of the journal. (http://www.crcpress.com/jour/sss/soilhome.htm)

**The Northern Miner**: a weekly newspaper covering the activities of North American-based mining companies wherever they are working. Content includes exploration results, onsite reports, company profiles, international projects, property acquisitions, mergers, joint ventures, mine development, stock market activity, complete mining stock table listings and more. Each week our editorial team reports on the latest North American and international developments from such mining hot spots as Chile, Argentina, Peru, Mexico, North America, Australia and Africa. Our reporters have experience in the mining business and know what's important for readers. Our team includes geologists, mining engineers and seasoned editors.

(http://www.northernminer.com)

**The Mining Journal**: The Mining Journal Ltd is one of the world's leading mining and related construction industry publishers. We have a wide range of publications, many of them leaders in their own particular field, a management consultancy division, and also one of the most comprehensive company and mining databases available. All of our products and services are written, edited and managed by experts from the mining, metallurgical, geological and construction industries.

(http://www.mining-journal.com/mj/)

**EPP Publications** specializes in the fields of land contamination and reclamation, property development, waste and recycling, and environmental law and policy. Reports must be ordered, and each report must be purchased. This site provides a short abstract of papers that can be ordered, and subscription information to the various journals they publish.

(http://www.btinternet.com/~epppublications/)

**Soil and Groundwater Cleanup Online Magazine**. This site provides back issues of their magazine. Items of interest include information on: bioremediation; groundwater; in-situ technologies; ex-situ technologies; mixed wastes; site assessment; innovations; industry links; and news on new state and federal regulations.

(http://www.sgcleanup.com/)

### J.8 Institutes/Organizations

**Eastern Oregon Mining Association**: Eastern Oregon Mining Association (EOMA) is a nonprofit organization representing and advocating for the role of mining in the Pacific Northwest. Its membership is primarily made up of operators of small mines, prospectors, and others interested in mining. EOMA is dedicated as well to the preservation of American mineral independence and proper stewardship of the environment. Headquartered in Baker City, Oregon, it has membership from the Cascades to the Rockies and from Washington to Nevada. It routinely provides assistance to Oregon state agencies in mining matters, and is in the forefront of policy making and consultation on multiple use and environmental matters.

(http://www.oregontrail.net/~eoma/)
The Minerals, Metals & Materials Society: Headquartered in the United States but international in both its membership and activities, The Minerals, Metals & Materials Society (TMS) is a professional organization that encompasses the entire range of materials and engineering, from minerals processing and primary metals production to basic research and the advanced applications of materials. Included among its members are metallurgical and materials engineers, scientists, researchers, educators, and administrators from more than 70 countries on six continents.

(http://www.tms.org/)

The Institute of Mining and Metallurgy: The IMM, founded in 1892, is a professional/learned body for engineers in the minerals industry and has its headquarters in London, UK. The IMM is a member of the Council of Mining and Metallurgical Institutions and of Eurominerals, and is a nominated body of the Engineering Council. The aims of the IMM may be summarized as: To advance the science and practice of operations within the minerals industry; To acquire, preserve and communicate knowledge of the industry. The IMM supports the professions involved with most sectors of the industry and technical disciplines include exploration, engineering and mining geology, mining engineering, petroleum engineering, mineral processing and extractive metallurgy as well as health and safety, management and environmental aspects of the industry.

(http://www.imm.org.uk)

The National Mining Association: The National Mining Association (NMA) is the voice of one of America’s great basic industries- mining. It was created in 1995 as a result of the merger of two major organizations representing the mining industry at the national level: the National Coal Association and the American Mining Congress. While NMA is a relatively new organization, its predecessor organizations have a long history and tradition. The National Coal Association was founded in 1917 and the American Mining Congress was founded in 1897.

(http://www.nma.org/)

The Gold Institute: The United States is the world’s second largest gold producer, capable of meeting all of its domestic gold needs, while exporting 36% of its production. While gold is widely used in jewelry and as a store of value, its importance has increasingly derived from a combination of properties that makes it vital to some of our most advanced technologies.

(http://www.goldinstitute.com)

American Institute of Mining, Metallurgical and Petroleum Engineers: AIME was founded in 1871 by 22 mining engineers in Wilkes-Barre, PA. Just as when it was founded, the goal of AIME today is to advance the knowledge of engineering and the arts and sciences involved in the production and use of minerals, metals, materials and energy resources, while disseminating significant developments in these areas of technology.

(http://www.idis.com/aime/)

Northwest Mining Association: NWMA is a regional association representing our members throughout the United States and Canada. NWMA serves in the role of the state mining association for Oregon and Washington, working closely with sister organizations representing the aggregate industry. We also work closely with the National Mining Association, state mining associations in the western United States, as well as provincial and regional mining associations throughout Canada.

(http://www.nwma.org)
The Society for Mining, Metallurgy and Exploration, Inc.: a member society of AIME - is an international, nonprofit association of some 17,000 professionals working in the mineral industries. SME members have the technical expertise acquired through training and experience and the innovative ability to enhance their industry.

(http://www.smenet.org/)

Rocky Mountain Mineral Law Foundation: Organized in 1955, the Rocky Mountain Mineral Law Foundation is an educational organization which studies the legal issues surrounding mineral and water resources. The Foundation encourages the scholarly and practical study of the law relating to oil and gas, mining, water, public lands, mineral financing and taxation, land use, environmental protection, and related areas. Its programs include institutes, short courses, and workshops in various U.S. and Canadian locations; the development and publication of treatises, books, forms, substantive newsletters, and specialized multi-volume looseleaf services; the administration of scholarships and research grants; and programs for natural resources law teachers.

(http://www.rmmlf.org/)

Nevada Mining Association: This site contains a newsletter on materials in the mining industry.

(http://www.nevadamining.org)

American Academy of Environmental Engineers. This site provides information on most aspects of environmental engineering. Contains an online list of publications relating to site remediation, pollution control, pollution prevention, and other environmental engineering topics.

(http://www.enviro-engrs.org/)

Other Websites

Waste Prevention World: The California Integrated Waste Management Board’s Waste Prevention World site focuses on “doing more with less”. It’s about efficiency and rethinking daily activities. The site features specific tips on reducing waste at home, in the business place, and when landscaping. It also offers an online database for a topical search, as well as recycling coordination information.

(http://www.ciwmb.ca.gov/mrt/wpw/wpmain.htm)

Mining USA: The staff of Mining Internet Services, Inc. (MISI) is comprised of mining professionals with many years of engineering and industry experience. MISI was created solely to provide Internet services tailored to the mining community. We believe that the Internet is an exciting medium that can be developed into a platform to educate the public about mining. Our goal is to establish the premier mining home page that will set the standard for the industry. Therefore, we are offering extremely competitive rates to those companies and individuals that participate in achieving our goal.

(http://www.miningusa.com/)

INFO - MINE contains some of the most informative mining information on the Internet. Contents include: a daily news service; publications, technical information; company profiles; employment opportunities; and more. Some services require a subscription.

(http://www.info-mine.com/)
**MINE-NET** an information resource for the mining industry providing information on specific companies; products offered; scientific discoveries; sources of government, academic, professional publications. Contains some remediation data. The site is searchable and contains links to other sites.

(http://www.microserve.net/~doug/index.html)

**ENVIRO-LINK** is a non-profit organization that is dedicated to providing you with the most comprehensive, up-to-date environmental resources available. Contains some site remediation information, and links to many other sites throughout the world.

(http://www.envirolink.org/)

**The AI-GEOSTATS Homepage.** Provides a searchable bibliography of geo-statistical information, on-line list of references, and a large list of geo-science publications that deliver subscriber information and data via e-mail.

(http://curie.ei.jrc.it/biblio/index.html)

**The Environmental Health Clearinghouse:** The site provides an easily accessible, free source of information on environmental health effects. The purpose of the EHC is to help the public get answers to their questions about environmental health and related issues. The EHC can provide information on an assortment of environmental topics including worker exposure, hazardous waste sites, chemical spills and releases, information for schools and students and other environmental health topics. The Clearinghouse uses environmental health technical information specialists to handle inquiries and provide online computer searches, mailing NIEHS publications, conducting research on inquiries, and/or referring the public to appropriate governmental agencies or to private sector organizations.

(http://www.infoventures.com/e-hlth/)

**Pacific Northwest Laboratory Protech Online:** The Protech Online Web Site is an resource for researching innovative groundwater remediation technologies.

(http://texas.pnl.gov:2080/webtech/menu.html)

**J.10 Office of Water, Technical Resources Bibliography**

The U.S. Environmental Protection Agency’s (EPA) Office of Water serves to protect the nations surface water, groundwater, and drinking water resources. As part of that mission, the Office of Water has prepared a large number of technical documents relating to the remediation of waters contaminated by mining wastes. A selection of these documents are provided below.

Two Internet web pages provide a great deal of information related to the protection of water resources. These include the USEPA Office of Water home page, at:

(http://www.epa.gov/ow)

and MinelInfo, a privately operated resources for individuals interested in the mining industry, at

(http://www.info-mine.com)
APPENDIX K

LAND DISPOSAL RESTRICTIONS OVERVIEW AND BIBLIOGRAPHY
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K.1 Introduction ........................................................................................................ K-1
K.2 History of the Land Disposal Restrictions ........................................... K-1
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Appendix K
Land Disposal Restrictions Overview and Bibliography

K.1 Introduction

The purpose of this appendix is to provide the user with an understanding of RCRA’s Land Disposal Restrictions program and rulemakings and to present a bibliography of related documents that may assist the user in evaluating remediation options at Superfund mine sites.

K.2 History of the Land Disposal Restrictions

Hazardous waste managed under the auspices of RCRA are addressed by a two-part regulatory strategy. The first involves technical standards for management units and is intended to ensure that hazardous waste is contained within the units in which it is managed. Undermining this first part of the strategy, however, is the assumption that land-based units are incapable of long-term containment. The LDR program grew out of the second piece of the strategy, which is to treat the wastes going into these management disposal units to ensure that should containment fail the waste will have little impact on human health and the environment. In the 1984 Hazardous and Solid Waste Amendments (HSWA) to RCRA, Congress specified that land disposal of hazardous waste be prohibited unless the waste meets treatment standards established by EPA. HSWA requires that treatment standards substantially diminish the toxicity or mobility of the hazardous waste, so that short- and long-term threats to human health and the environment are minimized.

K.2.1 LDR Treatment Standards

A waste identified or listed as a RCRA hazardous waste becomes subject to LDR when the Agency establishes treatment levels that the waste must meet before it can be land disposed. RCRA Section 3004(g) requires that EPA prohibit hazardous wastes from land disposal within six months of promulgating a new listing or characteristic. Until the Agency does so, however, newly listed or identified wastes are not subject to LDR and they may continue to be land disposed. Once EPA promulgates final treatment levels for a waste, handlers must manage it in accordance with all the requirements of Part 268 and the waste cannot be land disposed until it meets the treatment level.

*Technology-based Treatment Standards*: HSWA requires EPA to promulgate treatment standards that reduce the toxicity or mobility of hazardous constituents so that short- and long-term threats to human health and the environment are minimized. To implement this mandate EPA chose to base treatment standards on technical practicability instead of risk assessment. To this end, EPA conducts extensive research into available treatment technologies. Of all the proven, available technologies, the one that best minimizes the mobility and/or toxicity of hazardous constituents is designated as the *Best Demonstrated Available Technology (BDAT)* for that waste. The Agency then establishes a waste code-specific treatment standard based on the performance of the BDAT. These LDR treatment standards are expressed as either concentration levels or required technologies.

*Concentration levels*—When treatment standards are set as concentration levels, treatment is not limited to the BDAT used to establish the treatment standard; instead the Agency uses BDAT to determine what is the appropriate level of treatment for each hazardous constituent commonly found in the waste. The regulated community may then use any method or technology (except for impermissible dilution) to meet the treatment standard. After treatment, waste analysis or application of knowledge must
be used to determine if the applicable concentration-based standards in Section 268.40 have been met.

**Required Technologies**—When a treatment standard is a required technology, that technology must be used, unless it can be demonstrated that an alternative method can achieve a level of performance equivalent to the required technology. Whenever possible, EPA prefers to use numeric treatment standards in order to stimulate innovation and development of alternative treatment technologies.

Since the physical and chemical composition of a waste significantly impacts the effectiveness of a given treatment technology, EPA divided the treatment standard for each waste code into two categories: wastewaters and non-wastewaters. The Agency defines these two categories based on the percentages of total organic carbon (TOC) and total suspended solids (TSS) present in a waste (Section 268.2), since these factors commonly impact the effectiveness of treatment methods.

**Universal Treatment Standards**: Use of BDATs to set treatment standards for hazardous wastes gave rise to an unintended consequence: the numeric treatment standard applied to an individual hazardous constituent, like benzene, could vary depending on the performance of the BDAT on each listed or characteristic wastestream that was evaluated (e.g., non-wastewater forms of the listed wastes F005 and U019 both require treatment for benzene; however, the treatment standard originally set for benzene in the spent solvent was 3.7 mg/kg, while the standard originally set for unused, discarded benzene was 36 mg/kg, an order of magnitude difference). To simplify the LDR program and eliminate this lack of consistency between standards, the Agency examined the range of numeric standards applied to each hazardous constituent found in restricted hazardous wastes. Based on the range, EPA assigned a single numeric value to each constituent and listed its two treatment standards (wastewater and non-wastewater) in Section 268.48. These standards are known as the Universal Treatment Standards (UTS). Applying these universal treatment standards has not changed the hazardous constituents that must be treated in a particular waste, as only the numeric standards were amended. As a result, a common constituent found in multiple, different wastes will nonetheless carry the same numeric treatment level (e.g., treatment standards for F005 and U019 non-wastewaters continue to address benzene, but the level for each has been adjusted to 10 mg/kg).

Creation of the UTS significantly simplifies the process of assigning treatment standards to wastes that are newly identified or listed in the future. When a new waste contains hazardous constituents that have already been addressed in the UTS, the Agency will be able to apply the existing BDAT-based numeric standards for those particular constituents. Constituents not already included in the UTS can be evaluated individually and then added to Section 268.48.

**Hazardous Debris Standards**: Section 268.45 contains alternate treatment standards for manufactured items and environmental media that are contaminated with hazardous waste. These alternative standards were developed because materials such as rocks, bricks, and industrial equipment (known generically as debris) contaminated with hazardous waste may not be amenable to the waste code-specific treatment standards in Section 268.40. Section 268.45 allows an owner/operator to choose among several types of treatment technologies, based on the type of debris and the waste with which it is contaminated. The alternative treatment standards for debris can be divided into three categories: extraction, destruction, and immobilization technologies. When using an alternate debris treatment standard, the waste handler must ensure that the treatment process meets the design and operating requirements
established in Section 268.45. In order to be eligible for land disposal, the debris must meet
the specified performance standards in Table 1 of Section 268.45. Once hazardous debris has
been treated according to the specification of one of these technologies, it may be land
disposed in a hazardous waste unit. If hazardous debris no longer exhibits any characteristic
following treatment with an extraction (e.g., sandblasting) or destruction (e.g., incineration)
technology, it is eligible for land disposal and can be disposed of as nonhazardous or simply
returned to the environment (Section 261.3(f)).

K.2.2 LDR Rulemakings

Due to the large number of hazardous waste codes that existed prior to HSWA, LDR treatment
standards were developed in stages. In HSWA, Congress set a time frame for the
implementation of treatment standards for all wastes listed or identified as hazardous on or
before November 8, 1984. Congress set specific prohibition dates for certain high-risk and
high-volume wastes and established a three-part schedule with specific deadlines for EPA to
develop treatment standards for the remaining listed and characteristic wastes. Wastes
identified subsequent to HSWA are considered newly identified or listed; additional
rulemakings, promulgated in "phases," have since begun to address these new wastes. This
section highlights some especially pertinent parts of those rulemakings and identifies and
explains certain complex areas.

Solvent and Dioxin-containing Waste: The solvent and dioxin-containing wastes were the
first wastes EPA addressed under the LDR program. Congress set a statutory deadline for
EPA to establish treatment standards for these wastes because they are generated either in
high volumes (solvent wastes) or are considered highly toxic (dioxin- containing wastes). The
final rule published November 7, 1986 (51 FR 40572) established treatment standards for
F001-F005 solvent wastes and F020-F023 and F026-F028 dioxin- containing wastes. The rule
also established the basic framework for the land disposal restrictions program.

California List Waste: A second group of hazardous wastes for which Congress set a specific
LDR deadline is known as the California list as it was compiled from a California Department of
Health Services' program. The California list, effective July 8, 1987, prohibited the land
disposal of liquid hazardous wastes containing certain toxic constituents or exhibiting certain
properties unless subjected to prior treatment (52 FR 25760). The targets of the list included
cyanides, pH, polychlorinated biphenyls (PCBs), halogenated organic compounds (HOCs), and
metals. Certain HOC-containing wastes were also prohibited even when in solid form. As
waste code-specific treatment standards subsequently have been issued, the California list
prohibitions have been superseded by treatment standards specific to the RCRA waste code
addressing the constituent (or property) of concern.

Thirls: Congress required EPA to meet a schedule for establishing treatment standards for
all hazardous wastes identified or listed prior to HSWA. EPA was required to rank the listed
wastes from high to low priority, based on the wastes' intrinsic hazard and volume generated.
High-volume, high-intrinsic hazard wastes were scheduled to be addressed first, while
low-volume, lower-hazard wastes, including characteristic waste, were to have treatment
standards established last. Wastes with treatment standards promulgated in the first portion of
the three-part schedule are known as First-Third wastes (53 FR 31138; August 17,
1988), followed by the Second-Third wastes (54 FR 26594; June 23, 1989), and Third-Third
wastes (55 FR 22520; June 1, 1990).
Treatments Standards for Newly-identified or Newly-listed Wastes: HSWA further requires EPA to establish treatment standards for all hazardous wastes listed or identified after November 8, 1984. EPA is developing treatment standards for these wastes in phases.

The Phase I rule, the first of these rulemakings, was published in the Federal Register on August 18, 1992 (57 FR 37194). In addition to promulgating restrictions for certain new wastes, Phase I finalized the alternative treatment standards for hazardous debris.

The Phase II rule was finalized in the Federal Register on September 19, 1994 (59 FR 47982). This final rule consolidated the existing treatment standards into Section 268.40, created the UTS, and promulgated treatment standards for toxicity characteristic organic wastes, coke by-products, and chlorotoluenes.

The Phase III rule was finalized in the Federal Register on April 8, 1996 (61 FR 15566 and 15660). These final rules modified treatment standards for reactive wastes and decharacterized wastewaters, and promulgated new treatment standards for carbamate wastes and spent aluminum potliners.

The Phase IV rule was published on May 26, 1998 and is important to remediation efforts at mine sites as it addresses the previously exempt Bevill wastes (i.e., wastes from mineral processing facilities that were not among the 20 wastestreams retained in the Bevill exemption) and adjusts the treatment standards applicable to wastes that exhibit the toxicity characteristic for a metal constituent.

K.3 Bibliography of Selected Documents

The following is a bibliography of selected documents published in the dockets supporting Land Disposal Restrictions (LDR) Best Demonstrated Available Technology (BDAT) Phase I through Phase IV Rulemakings that may provide information on how Universal Treatment Standards (UTS) can be met at Superfund Mining sites. For ease of reading, the bibliography has been divided into five sections for documents:

Specific to Toxicity Characteristic (TC) Metals,
Specific to Mineral Processing,
Specific to Treatment Technologies,
Other BDAT Background Documents (Corrosive Wastes and General), and
Publications by Other EPA Office or Outside Groups Included in the LDR Dockets.

The bibliography also includes the docket-document number, which identifies the docket and is followed by the document number (i.e., for document number F-96-PH4A-S0054, F-96-PH4A is the docket for the first supplemental Phase IV proposed rule, and S0054 is the document number). The rule and its status also is indicated, since information in proposed rule dockets may not be finalized or may change prior to promulgation.

A review of history helps in understanding the utility of the documents listed. EPA established treatment standards for Extraction Procedure (EP) metals in the LDR Third Third rule finalized in 1990. In 1992, EPA established treatment standards for hazardous waste contaminated debris, including inherently hazardous debris such as lead pipe. Some remedial wastes may be debris-like and may be subject to debris standards. In 1994, EPA finalized the Universal Treatment Standards and established standards for electric arc furnace dust (K061). In establishing the K061 standard and UTS for metals, EPA changed the basis of the BDAT for
many metals to High Temperature Metals Recovery (HTMR). This has not necessarily resulted in a real change in actual waste treatment technologies used.

EPA staff confirmed that stabilization remains the most common treatment method for non-wastewater forms of metal-bearing wastes. Stabilization data appear in documents supporting the Third final rule and the Phase IV proposed and final rule. For wastewater forms of metal-bearing wastes, various technologies can be used. These are best described in the UTS background document for wastewaters and the Phase IV proposed rule background documents. Debris is addressed as a separate waste form with unique alternative treatment standards that apply.

None of the BDAT background documents listed in the bibliography are available online. However, in developing BDAT, EPA uses various sources of data, some of which are available to the public via the Internet. While not included in the bibliography, two databases are available through EPA's Alternative Treatment Technology Information Center (ATTIC): the Treatment Technology Database and the Treatability Study Database. ATTIC is available at http://www.epa.gov/attic/accessattic.html. Other online sources of treatment technology and treatability data are available and have been accessed to support LDR rulemakings.
# LAND DISPOSAL RESTRICTIONS (LDR)

**BEST DEMONSTRATED AVAILABLE TECHNOLOGY (BDAT)**

**APPLICATION BIBLIOGRAPHY**

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<th>Document No.</th>
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<tr>
<td>F-96-PH4A-S0054, F-95-PH4P-S0285</td>
<td>Phase IV First Supplemental, Phase IV Proposed</td>
<td>Proposed Best Demonstrated Available Technology (BDAT) Background Document for Toxicity Characteristic Metal Wastes D004-D011, U.S. EPA, with Attachments A and B</td>
<td>Provides waste characterization data and information on treatment technologies for developing BDAT standards for wastewater and nonwastewater forms of the eight TC metal wastes (D004 - D011)</td>
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<tr>
<td>F-94-CS2F-S0021</td>
<td>Phase II Final</td>
<td>Memorandum to Lisa Jones, U.S. EPA, Regarding Final Report of Treatment Data for Nickel-Containing Wastes, From Radian Corporation, with Attachments A through J</td>
<td>Provides a compilation of HTMR treatment performance data used to develop previously promulgated BDAT standards for nickel wastes including K061, F006, K048-K052 and F024.</td>
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**U.S. EPA/Office of Solid Waste LDR Publications**

**Specific to TC Metals**
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<td>F-94-CS2F-S0023</td>
<td>Phase II Final</td>
<td>Memorandum to Lisa Jones, U.S. EPA, Regarding Comparison of Chromium Data, From Radian Corporation</td>
<td>Contains a comparison of waste treatment data used to develop proposed UTSs for chromium waste with treatment data submitted by Occidental Corp. in their comment (CS2P-00143) to the Proposed Phase II LDR. Includes treatment technology information and performance data for nonwastewater chromium wastes (K061).</td>
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<tr>
<td>F-94-CS2F-S0024</td>
<td>Phase II Final</td>
<td>Memorandum to the Administrative Record for Universal Standards for Metals, Regarding the Report on Chromium Treatment and the Development/Derivation of the Universal Standard for Chromium, with Attachments A and B</td>
<td>Provides detailed discussion of the HTMR and stabilization technologies specifically for the K061 rulemaking.</td>
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<td>F-95-PH4P-S0274</td>
<td>Third Final</td>
<td>Final, Best Demonstrated Available Technology (BDAT) Background Documents for D006 Cadmium Wastes, U.S., EPA</td>
<td>Contains waste-specific information, treatment technology information, and performance data for cadmium-containing wastes (D006).</td>
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<tr>
<td>F-95-PH4P-S0279</td>
<td>Third Final</td>
<td>Final, Best Demonstrated Available Technology (BDAT) Background Documents for Barium Wastes (D005 and P013), U.S. EPA</td>
<td>Contains treatment technology information and performance data for barium-containing wastes (D005). Also details the development of the treatment standards for barium cyanide wastes (P013).</td>
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<tr>
<td>F-95-PH4P-S0280</td>
<td>Third Final</td>
<td>Final, Best Demonstrated Available Technology (BDAT) Background Documents for Chromium Wastes D007 and U032, U.S. EPA, with Attachment A and B</td>
<td>Provides treatment technology information, performance data, and performance data analyses for chromium wastes (D007). Also details the development of the treatment standards for calcium chromate wastes (U032).</td>
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<td>F-95-PH4P-S0281</td>
<td>Third Third Final</td>
<td>Final, Best Demonstrated Available Technology (BDAT) Background Documents for D008 and P and U Lead Wastes, U.S. EPA, with Attachments A and B</td>
<td>Provides treatment technology information, performance data, and performance data analyses for lead-containing wastes (D008). Also discusses lead-containing P- and U-code wastes and details the development of treatment standards for these wastes.</td>
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<tr>
<td>F-95-PH4P-S0283</td>
<td>Third Third Final</td>
<td>Final, Best Demonstrated Available Technology (BDAT) Background Document for Silver-Containing Wastes</td>
<td>Provides treatment technology information and performance data for silver-containing wastes (D011). Also discusses associated silver-containing P-code wastes and details development of treatment standards for these wastes.</td>
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Specific to Mineral Processing
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<tr>
<td>F-96-PH4A-S0036</td>
<td>Phase IV First Supplemental</td>
<td>Best Demonstrated Available Technology (BDAT) Background Document for Mineral Processing Wastes, U.S. EPA</td>
<td>Contains a review of several applicable treatment and recovery technologies, comparative analysis, and performance data for mineral processing wastes characteristic for corrosivity (D002) and/or reactivity (D003)</td>
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**Specific to Treatment Technologies**

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<td>F-96-PH4A-S0033</td>
<td>Phase IV First Supplemental</td>
<td>Letter to Anita Cummings, U.S. EPA, Regarding the Preliminary Assessment of Available Data on Metal Recovery Performances, ICF Inc., including Appendix A: Metal Recovery Technology Performance Summaries</td>
<td>Presents performance data from recovery of the 14 BDAT metals from mineral processing wastes. Focuses on electric arc furnace dusts from steel production (K061). Describes what types of waste INMETCO’s recovery processes can handle, i.e., K061, K062, F006, D002, D006, D007, D001 and other wastes.</td>
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<tr>
<td>F-96-PH4A-S0037</td>
<td>Phase IV First Supplemental</td>
<td>Profiles of Metal Recovery Technologies for Mineral Processing Wastes and Other Metal-Bearing Hazardous Wastes, U.S. EPA</td>
<td>Contains information on characteristics and performance of 30 metal recovery technologies. Provides a preliminary assessment of whether a particular technology is suited for a specific waste (focused on mineral processing waste).</td>
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<tr>
<td>F-96-PH4A-S0038</td>
<td>Phase IV First Supplemental</td>
<td>Review Sheets for Literature on Metal Recovery Technologies for Mineral Processing Wastes, U.S. EPA</td>
<td>Contains review sheets for articles related to mineral processing. Specific information provided includes: if article is applicable to mineral processing wastes; level of development of technology; type of waste; specific waste application; type of process; metals or other products recovered; and if the article contains generation or characterization data on a mineral processing waste.</td>
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<tr>
<td>F-95-PH4P-S0256</td>
<td>Phase IV Proposed</td>
<td>Treatment Technology Background Document, U.S. EPA, OSW, with Attachments A through E</td>
<td>Contains treatment performance data and treatment technology information that may be used to treat wastewaters and nonwastewaters subject to the LDR.</td>
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<td>F-94-CS2F-S0030</td>
<td>Phase II Final</td>
<td>Memorandum to the Record, Regarding HTMR versus Stabilization, U.S. EPA, 1994</td>
<td>Contains statement saying that stabilization of metals achieves levels slightly higher than recovery of metals via HTMR.</td>
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<td>F-93-CS2P-S0156</td>
<td>Third Final</td>
<td>Final Best Demonstrated Available Technology (BDAT) Background Document for Characteristic Ignitable Wastes (D003), Characteristic Corrosive Wastes (D002), Characteristic Reactive Wastes (D003), and P and U Wastes Containing Reactive Listing Constituents, (Title Page Only)</td>
<td>Contains applicable treatment technologies, characterization, and performance data for ignitable wastes (D003), corrosive wastes (D002), reactive wastes (D003) and P- and U-code wastes containing reactive listing constituents.</td>
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<td>F-95-PH4P-S0284</td>
<td>Phase IV Proposed</td>
<td>Draft, Compilation and Examination of Metal Information, U.S. EPA, with Attachment A through D</td>
<td>Discusses treatment technologies and alternative technologies for metal wastes (D004 - D011). Information is also presented for non-TC metals such as antimony, beryllium, nickel, thallium, vanadium and zinc.</td>
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<tr>
<td>F-92-CD2F-S0113</td>
<td>Phase I Final</td>
<td>Memorandum to Mark Mercer Regarding Information on Immobilization of Hazardous Debris and Highly Contaminated Debris, Radian Corporation, Including Attachments A through E regarding organics interferences.</td>
<td>Contains information on immobilization of hazardous debris and examples of highly contaminated hazardous debris.</td>
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**Publications by Other EPA Offices or Outside Groups Included in LDR Dockets**

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<td>F-95-PH4P-S0026</td>
<td>Phase IV Proposed</td>
<td>Physical/Chemical Treatment Technology Resource Guide, EPA/542-B-94-008, U.S. EPA, TIO.</td>
<td>Provides sources of physical/chemical treatment technology information and technical assistance such as bulletin boards, catalogs, databases, dockets and hotlines.</td>
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<td>F-92-CD2F-S0061</td>
<td>Phase I Final</td>
<td>Review of In-Place Treatment Techniques for contaminated Surface Soils, Volume 1: Technical Evaluation, U.S. EPA, OSWER, OERR, MERL, and ORD.</td>
<td>Presents information on in-situ treatment technologies applicable to contaminated soils less than 2 feet deep. Includes treatment of heavy metals.</td>
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<tr>
<td>F-92-CD2F-S0062</td>
<td>Phase I Final</td>
<td>Review of In-Place Treatment Techniques for Contaminated Surface Soils, Volume 2: Background Information for In-Situ Treatment, U.S. EPA, OSWER, OERR, MERL, and ORD.</td>
<td>Presents information on in-situ treatment of hazardous waste contaminated soils. Information presented on monitoring to determine treatment effectiveness.</td>
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<td>D008</td>
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<td>D009</td>
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<tr>
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APPENDIX L

MINE WASTE TECHNOLOGY PROGRAM
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Appendix L
Mine Waste Technology Program (MWTP)

L.1 Introduction

The purpose of this appendix is to provide the user with information and contacts for the Mine Waste Technology Program (MWTP). This program was created to provide engineering solutions to national environmental issues resulting from the past practices of mining and smelting of metallic ores. The MWTP has developed and implemented a program that emphasizes treatment technology development, testing and evaluation at bench- and pilot-scale, and an education program emphasizing training and technology transfer. Evaluation of the treatment technologies focuses on reducing the mobility, toxicity, and volume of waste; implementability; short- and long-term effectiveness; protection of human health and the environment; community acceptance; and cost reduction.

This program was formed through an interagency agreement between the United States Environmental Protection Agency (EPA) and the Department of Energy (DOE). The program is being implemented by MSE Technology Applications, Inc. (MSE) of Butte, Montana. Montana Tech of the University of Montana (Montana Tech) also located in Butte, Montana, currently provides analytical and computer support to MSE.

L.2 Information Management

As part of MWTP, Montana Tech is documenting mine waste technical issues and innovative treatment technologies. These issues and technologies are then screened and prioritized in categories related to a specific mine waste problem. Technical issues of primary interests are:

- Mobile toxic constituents in water, including acid generation issues;
- Mobile toxic constituents in air;
- Cyanide;
- Nitrate;
- Arsenic; and
- Pyrite.

Waste forms related to these issues include point- and nonpoint-source acid drainage, abandoned mine acid drainage, stream-side tailings, impounded tailings, priority soils, and heap leach-cyanide/acid tailings.

In conjunction with the data collection, Montana Tech has prepared a generic quality assurance project plan that provides specific instructions on how data will be gathered, analyzed, and reported for all activities of the MWTP. Features of both the EPA and DOE quality requirements are incorporated into this plan. Project-specific quality assurance project plans are developed by MSE; in addition, MSE provides oversight for all quality assurance activities performed by Montana Tech.
As of 1996, MSE had undertaken seven pilot-scale demonstrations of innovative technologies for remediation of mining waste. Brief descriptions of six of the seven pilot projects follow this introduction; Project 6, the Pollution Magnet project, was dropped from the MWTP for reasons related to its similarity with competing technologies that were more developed and had a use that was non-mining-specific. The demonstrations were chosen after a thorough investigation of the technical issue is performed, the specific waste form to be tested is identified, and a sound engineering and cost determination of the innovative technology is formulated.

In addition to the pilot scale programs conducted by MSE, Montana Tech is conducting bench- or small pilot-scale research on several innovative techniques that show promise for cost-effective remediation of mine waste. One major criteria for these projects is the potential for scaling to demonstration pilot plants. One example, the Berkeley Pit Innovative Technologies Project, was initiated to focus on bench-scale testing of remediation technologies to help assist in defining alternative remediation strategies for EPA’s future cleanup objectives for the Berkeley Pit waters. The Berkeley Pit is an inactive, open-pit copper mine that has been filling with acidic water since pump dewatering of adjacent underground mines ceased in 1982.

**Project 1: Remote Mine Site Demonstration**

EPA asked MSE to develop a treatment facility to treat acidic metal-laden water. Due to the remote nature of some mine sites, this facility must operate for extended periods of time on water power alone, without operator assistance.

An example of a remote mine site with a point-source aqueous discharge is the Crystal Mine. Located seven miles north of Basin, Montana, the Crystal Mine was an ideal site for this demonstration. In addition, the site has been identified by the Montana State Water Quality Bureau as a significant contributor of both acid and metal pollution to Uncle Sam Creek, Cataract Creek, and the Boulder River.

The Remote Site Demonstration Project at the Crystal Mine was to be conducted in the field for a minimum of 1 year under all weather conditions. Acid mine drainage from the lower portal of the Crystal Mine began passing through the system on a full-time basis in early September 1994. Initial analytical data from the project showed a greater than 90% removal of toxic metals from the mine drainage. The system was operated and data was collected for 2 years.

**Project 2: Clay-Based Grouting Demonstration**

Surface and groundwater inflow into underground mine workings becomes a significant environmental problem when water contacts sulfide ores, forming acid drainage. Clay-based grouting has the ability to reduce or eliminate water inflow into mine workings by establishing an impervious clay curtain in the formation. Groundwater flow is the movement of water through fissures and cracks or intergranular spaces in the earth. With proper application, grout can inhibit or eliminate this flow. Grouting is accomplished by injecting fine-grained slurries or solutions into underground pathways where they form a groundwater barrier. The Ukrainian clay-based grouting technology was selected for testing and evaluation because it offered a potentially long-term solution to acid mine drainage problems.
The project was finalized at the Mike Horse Mine near Lincoln, Montana. This site was selected because of its geologic characteristics. A major factor in the selection was an identified point-source inflow from Mike Horse Creek into the mine causing acid drainage that could potentially be controlled using a grouting technology. Grout injection began September 20, 1994, and was completed November 1, 1994.

Approximately 1,600 cubic yards of grout were injected during the initial phase. A second phase of grout injection was planned for the summer of 1995; however, high water damned up within the mine caused extensive damage to the mine and to the monitoring stations for the demonstration. As a result, Phase Two was discontinued.

**Project 3: Sulfate-Reducing Bacteria Demonstration**

Acid generation typically accompanies sulfide-related mining activities and is a widespread problem. Acid is produced chemically, through pyritic mineral oxidation, and biologically, through bacterial metabolism. This project focuses on a source-control technology that has the potential to retard or prevent acid generation at affected mine sites. Biological sulfate reduction is being demonstrated at an abandoned hard-rock mine site where acid production is occurring with associated metal mobility.

For aqueous waste, the biological process is generally limited to the reduction of dissolved sulfate to hydrogen sulfide and the concomitant oxidation of organic nutrients to bicarbonate. The particular group of bacteria chosen for this demonstration, sulfate-reducing bacteria (SRB), require a reducing environment and cannot tolerate aerobic conditions for extended periods. These bacteria require a simple organic nutrient.

At the acid-generating mine site chosen for the technology demonstration, the Lilly/Orphan Boy Mine near Elliston, Montana, the aqueous waste contained in the shaft is being treated by using the mine as an in situ reactor. An organic nutrient comprised mainly of cow manure was added to promote growth of the organisms. This technology will also act as a source control by slowing or reversing acid production. Biological sulfate reduction is an anaerobic process that will reduce the quantity of dissolved oxygen in the mine water and increase the pH, thereby slowing or stopping acid production.

The shaft of the Lilly/Orphan Boy Mine was developed to a depth of 250 feet and is flooded to the 74-foot level. Acid mine water historically discharged from the portal associated with this level. Pilot-scale work at the Western Environmental Technology Office (WETO) in Butte was performed in 1994. The objective of these tests was to determine how well bacterial sulfate reduction lowers the concentration of metals in mine water at the shaft temperature (8°C) and pH (3.0).

During 1996, the field demonstration was again monitored on a regular basis. The data generally demonstrated a decrease in metals concentrations. An increase in metals was observed during spring runoff; however, the levels decreased when flow rates returned to normal. Monitoring of the field demonstration will continue for an additional year.
Project 4: Nitrate Removal Demonstration

The presence of nitrates in water can have detrimental effects on human health and the environment. As a result, regulatory agencies have limited the allowable concentration of nitrates in effluent water. Nitrates may be present in mine discharge water as a result of the following mining activities: residuals from ammonium nitrate and fuel oil (ANFO) used in blasting; cyanide breakdown from leaching; and leaching of ANFO contamination from waste rock. To comply with Federal and State water quality standards, mining companies have typically used ion exchange or reverse osmosis to remove nitrates from discharge water. Both, however, are expensive and generate a concentrated wastestream requiring disposal.

Of the 20 technologies screened, the following 3 showed the most promise in making nitrate removal more cost effective and environmentally responsible: ion exchange with nitrate-selective resin; biological denitrification; and electrochemical ion exchange (EIX).

The best solution to the nitrate problem may be some combination of the three technologies that balances capital costs with operating costs, reliability, and minimization of wastestreams requiring disposal. Each combination has advantages and disadvantages that will be addressed during the project. A test process train was developed that is flexible and optimizes equipment capital while acquiring value-added test data. The demonstration included the following innovative technologies: ion exchange combined with biological denitrification for destruction of the concentrated brine; ion exchange combined with EIX for destruction of the concentrated brine; biological denitrification as a stand-alone process; and EIX as a stand-alone process.

The Nitrate Removal Demonstration Project was conducted at the TVX Mineral Hill Mine near Gardiner, Montana, where a building to house the equipment was constructed. Conventional ion exchange was used to remove nitrates from the mine water and produce a concentrated brine for additional testing. Biological denitrification units and an EIX unit were used to process both mine water and concentrated nitrate brine. Of all the technology combinations tested, biological denitrification of concentrated nitrate brine was the most successful at meeting these goals.

Biological denitrification was performed on both mine water and concentrated brine. This removal rate met the project goals and was typically greater than 99%. Biological denitrification of the raw mine was less successful. A removal rate of approximately 50% was typically achieved.

Electrochemical ion exchange was able to remove nitrate from the raw mine water more effectively than from the brine. Nitrate was removed at first, however, fouling of the resin by dirty water occurred quickly and the process was rendered ineffective after one batch. Filters were installed to alleviate the problem, but the size and nature of the particles made filtration difficult.

Project 5: Biocyanide Demonstration

The primary use of cyanide in the mining industry is to extract precious metals from ores, and the use of cyanide has expanded in recent years due to increased recovery of gold using heap leach technologies. Most processes use chemicals to oxidize the cyanide and produce nontoxic levels of carbon dioxide and nitrogen compounds. These are relatively expensive to operate.
Biological destruction of cyanide compounds is a natural process that occurs in soils and dilute solutions. To take advantage of this natural destruction, a strain of bacteria was isolated by researchers at Pintail Systems, Inc. The bacteria has been tested on cyanide-contaminated mine waters and has shown degradation rates of over 50% in 15 minutes. The main goal of this project is to use a strain of bacteria to destroy cyanide associated with precious metal mining operations. Another project goal is to develop a reactor design that will best use the cyanide-degrading effects of the bacteria to destroy cyanide from mining wastewater.

The field demonstration portion of the project is located at the Echo Bay McCoy/Cove Mine, southwest of Battle Mountain, Nevada. The mining rate at the mine exceeds 160,000 tons of ore per day. Milling of high-grade and sulfide ores occurs simultaneously with the cyanide solution heap leaching of lower grade ores.

Actual cyanide mine water was processed through the reactors to study the kinetics of cyanide degradation. The results from the tests were then used to design the pilot-scale reactors to be used at the mine. The final process train consists of tanks where both aerobic and anaerobic cyanide-degrading organisms are grown in large quantities. The bacteria are then pumped to the reactors for reinoculation. The cyanide solution enters the aerobic first where aerobic organisms degrade a large portion of the cyanide. The solution then moves through a series of anaerobic units for further degradation. Finally, an aerobic polishing step removes the last traces. Since cyanide is known to degrade by mechanisms other than biological, a series of control reactors was installed to run concurrently with the biological reactors.

**Project 6: Arsenic Oxidation**

The Arsenic Oxidation Project was proposed to demonstrate and evaluate arsenic oxidation and removal technologies. The technology being demonstrated during this project was developed jointly by the Cooperative Research Center for Waste Management and Pollution Control Limited (CRC-WMPC) and the Australian Nuclear Science & Technology Organization (ANSTO) from Lucas Heights, New South Wales, Australia.

Arsenic contamination in water is often a by-product of mining and the extraction of metals such as copper, gold, lead, zinc, silver, and nickel. In most cases, it is not economical to recover the arsenic contained in process streams because there is little demand worldwide for arsenic.

The small-scale pilot project demonstrated a two-step process for removing arsenic from contaminated mine water. The first step and primary objective of this project was to evaluate the effectiveness of a photochemical oxidation process to convert dissolved arsenic(III) to arsenic(V) using dissolved oxygen as the oxidant. The technology provides a method for the oxidation of arsenic(III) in solution by supplying an oxidant, such as air or oxygen, and a nontoxic photo-absorber, which is capable of absorbing photons and increasing the rate of arsenic(III) oxidation to the solution. The photo-absorber used is economical and readily available. Ultraviolet oxidation using high-pressure mercury lamps and solar energy was tested. The second step of this project resulted in the removal of arsenic(V) from the solution by using an accepted EPA method, adsorption using ferric iron.

The photochemical oxidation process was very effective at oxidating arsenite to arsenate at optimum conditions in the batch mode for both the solar tests and the photoreactor tests. Design problems with the photoreactor unit in the continuous mode, however, would not allow ANSTO to achieve their claim of 90% oxidation of arsenite in solution. Channeling of the process waters in the photoreactor unit was the reason for poor oxidation of arsenite, and steps
to correct the problem during the field demonstration were unsuccessful. Modifications to the baffle system are necessary to prevent further channeling.

For further information on any of these demonstration projects, contact:

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Appendix M
Remediation References

M.1 Introduction

The purpose of this appendix is to provide the user with a list of references related to EPA's Groundwater Remediation Program, Cyanide Treatment, and EPA's Corrective Action Program.

M.2 Groundwater Remediation References


M.3 Cyanide References

SAIC, “Cyanide Heap Leach and Tailings Impoundments Closure and Reclamation (Draft),” May, 1993.


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