



953107

McLouth Steel Superfund Site CAG Development – Draft Process Design



CBI

CATALYZING COLLABORATION

January 23, 2020



Consensus Building Institute



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Non-Profit

Founded in 1993

Mission: Empower stakeholders—public and private, government and community—to resolve issues, reach better more durable agreements, and build stronger relationships.

+ Tonight's Meeting Goals

- Process Design for the McLouth Steel Superfund Site Community Advisory Group (CAG)
 - Review, discuss, & seek agreement on draft CAG Approach, including edits/feedback from community members
 - Decide on process for selection of CAG membership
 - Plan upcoming CAG meeting(s) and meeting schedule



Meeting Guidelines

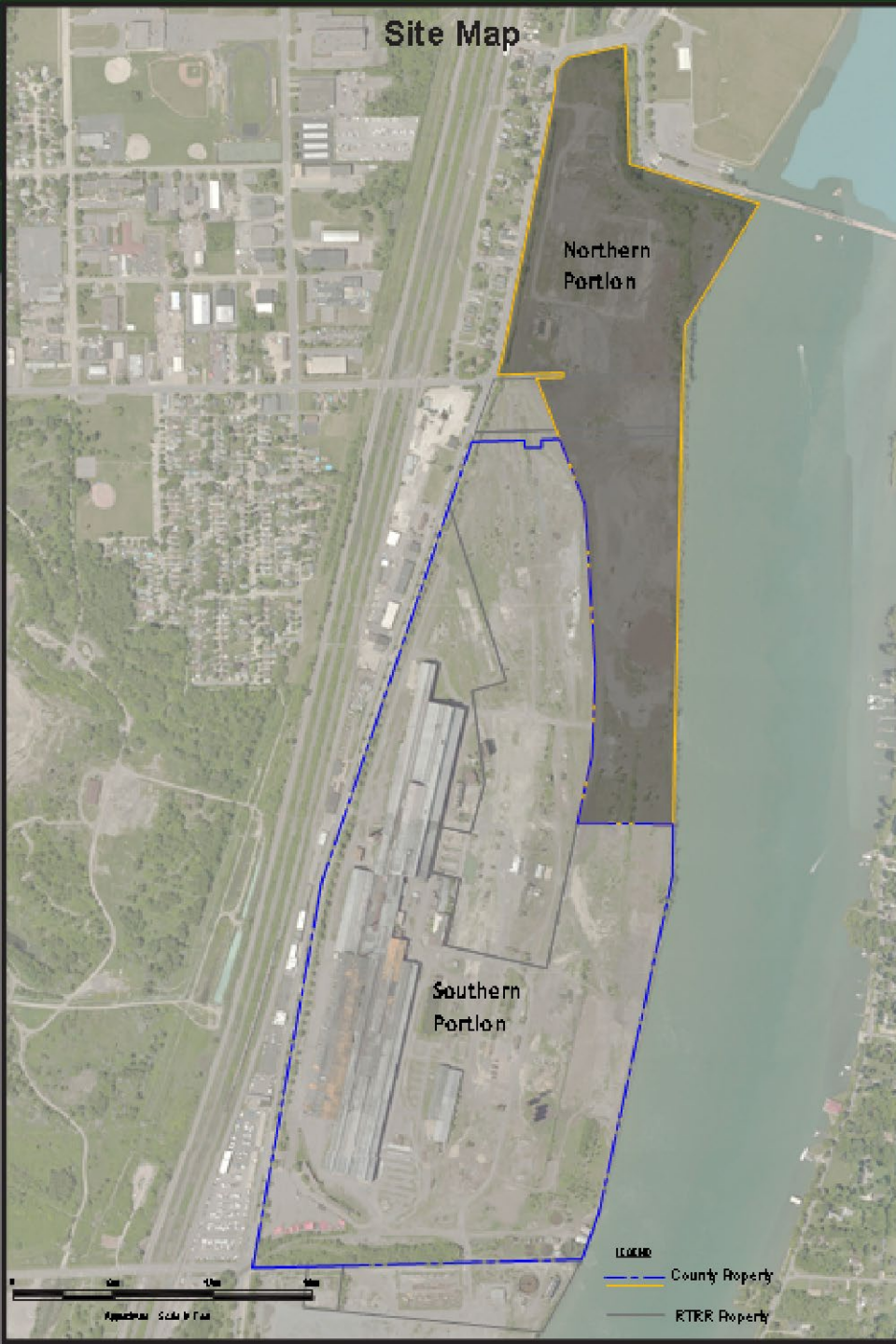
Please follow these throughout the meeting so we can achieve the most productive outcomes

Be Concise

Be Constructive

Be Respectful

Site Map



- **Former steel facility**
 - Operated 1950 – 1995
 - 273 acres
- **Northern Portion**
 - 76 acres
 - Owned by Riverview-Trenton Railroad Company
 - EGLE overseeing investigation and cleanup
- **Southern Portion**
 - 197 acres
 - 14 acres owned by Detroit Steel Co
 - 183 acres owned by MSC Land Company, LLC
 - Owner manages environmental requirements and conduct work specified in 2018 agreement
 - EPA's Superfund program will investigate and cleanup up the remainder of property



Overview of the Situation

- The Settlement Agreement requires MSC to do the following:
 - Demolish about 45 structures.
 - Remove asbestos-containing material, containerized wastes and materials containing polychlorinated biphenyls, or PCBs, from all structures prior to demolition.
 - Install a fence around the property.
 - Remove contaminated water and sludges from 23 subsurface structures, clean or remove the structures and, if the structures remain, fill them with clean fill materials.
 - Investigate five areas where PCBs may have been released.
 - Assess and report on options for stormwater management to eliminate uncontrolled flow to the Trenton Channel of the Detroit River.
- The above work is being overseen by EPA's Emergency Response Branch of Superfund.
- To address environmental issues not covered by the Agreement, the southern portion of the site has been listed on the Superfund National Priorities List. This work will be overseen by EPA's Remedial Branch of Superfund

Community Involvement Activities 2018-2019

<i>Date</i>	<i>Meetings/Tours</i>	<i>Factsheets/Informational Materials</i>	<i>Notices and Updates</i>	<i>Public Comment</i>
Summer 2018	Trenton City Council (Aug. 8)	Proposed Settlement of Liability and Cleanup Process (Aug. 2018)	Federal Register notice of proposed settlement agreement (Aug. 14)	Proposed Settlement 30-day Public comment (Aug. 14-Sept. 14)
	Trenton Visionaries (Aug. 27)			
	EPA Public Meeting on Proposed Settlement Agreement (Sept. 5)	Frequently Asked Questions - McLouth Steel Cleanup (Aug. 2018)	News Herald advertisement of public meeting and comment period (Aug. 19)	
	Grosse Ile Township Board Meeting (Sept. 10)			
	Grosse Ile Civic Association (Sept. 19)	How to Get More Information postcard (Sept. 2018)		
	MSC, Trenton Visionaries and Friends of the Detroit River Meeting (Sept. 26)			
Winter 2019	MSC, Friends of the Detroit River and Trenton Visionaries Site Tour (Feb. 7)		News Herald advertisement for two rounds of community interviews conducted by EPA (March 3)	
	EPA Community Interviews (March 25-27)		April Email Update	
	EPA Community Interviews (April 9 - 11)			
Spring 2019	Riverview City Council Meeting (May 5)		May Email Update	
	Trenton Visionaries Meeting (June 10)		EPA Press Conference announcing NPL listing (May 13) June Email Update	
Summer 2019	Public Site Tour (July 17)	Community Involvement Plan issued (Aug. 2019)	July Email Update	
		National Priorities List Placement Paves the Way for Investigation (Aug. 2019)	August Email Update September Email Update	
Fall 2019	Public Site tour (Oct. 16)	CAG Workshop Flyer (Oct. 2019)	News Herald Advertisement Announcing CAG Workshop (Oct. 30)	
	CAG Workshop (Nov. 14)		Email announcement of CAG Workshop November Email Update	



EPA's Community Involvement Goals

- Assist residents in understanding the steps towards decision-making during site investigation and cleanup.
- Give accessible, accurate, timely and understandable information about the project as it moves forward.
- Ensure adequate time and opportunity is given to the public to supply EPA with meaningful input, and for said input to be considered.
- Reflect and respond to community concerns, questions and informational needs.
- Respect and fully embrace resident involvement throughout the Superfund process.



Overview of Community Advisory Groups (CAG)

- In order to ensure that the voices and input of the community can help to inform cleanup decisions, EPA is supporting the development of a **Community Advisory Group (CAG)** for McLouth.
- CAGs are a means of:
 - enhancing communication between community members, EPA, and others
 - asking questions, and exchanging facts and information
 - fostering interaction among diverse stakeholders
 - expressing the views of affected communities while attempting to provide, if possible, consensus recommendations from the CAG to EPA.
- CAGs typically consist of one member from each organization, interest group or view point at a site.
- The Consensus Building Institute (CBI), working with EPA, was asked to design and help convene a Community Advisory Group, and then to facilitate its work.



CAGs

...are designed as a mechanism for all affected and interested parties in a community to have a voice and actively participate in the Superfund process

...are informal and do not have any decision-making authority, and they do not receive any resources or special attention above and beyond what is normally provided to a community



Important Aspects of CAGs

MEMBERSHIP MUST BE BALANCED.

reflect all the interests and viewpoints in a community.

ALL MEETINGS ARE PUBLIC. CAGs are transparent and all meetings are open to the public.

CAG MEMBERS WORK AT IT. CAG members can spend 4 to 8 hours a month learning about the site, attending meetings, and working on crafting input.





Tonight's Meeting Goals

- Refine the Process Design for the McLouth Steel Superfund Site Community Advisory Group (CAG)
 - Review, discuss, & seek agreement on draft CAG approach, including edits/feedback from community members
 - Decide on process for selection of CAG membership
 - Plan upcoming CAG meeting(s) and meeting schedule



DRAFT Process Components

- CAG purpose
- Core process principles
- CAG membership and selection process
- Recommendation development protocols
- Role of the facilitator
- Issues to address
- Public involvement and information
- Ground rules
- Work plan and next steps



DRAFT CAG Purpose

- The purpose of the CAG is to provide a way for members of communities and stakeholders potentially affected by the McLouth Steel Superfund Site to:
 - Receive and discuss up-to-date information regarding the site, including timeframes and action plans;
 - Get questions clearly answered in ways responsive to community priorities and needs;
 - Present and discuss their needs, concerns, and priorities related to the site;
 - Have their input seriously considered and addressed by EPA and EGLE in the agencies' oversight of the site; and
 - Encourage and promote transparency, disclosure and accountability of all parties involved.

+ DRAFT CAG Purpose

- The CAG is not a decision-making or regulatory body, and does not set policy or make decisions regarding project design and implementation. However, the CAG shall serve as a forum for information-sharing and providing input by:
 - Providing individual comments and suggestions to regulatory agencies;
 - Developing specific action items for follow-up at later meetings; and
 - Developing joint input and making recommendations as appropriate.



DRAFT Core Process Principles

- Stakeholder centric
- Balance of viewpoints
- Inclusive of wide range of interests and constituencies
- Educational and transparent for all citizens
- Deliberative
- Constructive



DRAFT CAG Membership

- The CAG is comprised of representatives of relevant jurisdictions, community stakeholders and residents, and other institutional stakeholders with a stake in the Site, with the goal of ensuring broad, diverse representation from communities with an interest in the Site.
- The CAG seeks diversity of background, interests, and skill sets among members. Relevant desirable attributes include a commitment to the process, communication skills, critical thinking skills, pertinent technical expertise, and representation of affected communities.



DRAFT CAG Membership

- To ensure the CAG is open, inclusive, and representative of relevant stakeholders, but not too large to be functional, the CAG will have 15 -20 members. Representatives should be sought for the following seats:
 - Cities of Trenton and Riverview and Grosse Ile Township
 - Relevant community associations/organizations: Trenton Visionaries, Gross Ile Nature and Land Conservancy, Friends of the Detroit River
 - Relevant institutional interests: International Wildlife Refuge, others?
 - Other recreational, environmental, or business interests
 - Additional Trenton, Riverview, Gross Ile residents who can represent a constituency that is not otherwise represented



DRAFT Participant Criteria

- All Members should:
 - Represent a constituency that is affected by the clean up (rather than an individual who represents just him or herself), and interests that improve the balance among various stakeholder groups on the CAG
 - Willingness to attend monthly meetings, do background reading and preparation, and participate actively in discussions.
 - Willing and able to participate constructively in the meetings, thoughtfully listen to and voice public and constituent perspectives, engage in respectful, good-faith dialogue with other members of the group, seek to bridge gaps in understanding, and seek creative resolution of differences
 - Act as liaison with their constituencies, neighborhoods, or groups, to bring concerns and information to meetings and help ensure constituents and the public are kept informed and involved in site information and CAG efforts



DRAFT Selection Process

- All those seeking membership on the CAG shall demonstrate they can meet these criteria.
 - City and Township representatives would be appointed by their relevant political entities, drawing on the criteria
 - Organizational and institutional members would be recommended by their memberships.
 - Representatives of other interests and communities would complete an application
- Applications for membership as a CAG member shall be presented to, and open to selection by, the community as a whole at an open public meeting (February?)



DRAFT Recommendations Development Protocols

- The CAG, to the extent possible, will operate by consensus.
- The CAG will make creative efforts to address and accommodate different needs in order to arrive at shared recommendations that all CAG members can live with. If a member disagrees with a proposal, he or she should make every effort to offer an alternative satisfactory to all members.
- On those issues or topics where consensus cannot be reached, the CAG will provide recommendations with the full range of options, delineating the advantages & disadvantages, and explaining the differences clearly, accurately, and fairly.



DRAFT Neutral Facilitation

- The Consensus Building Institute (CBI) will provide neutral facilitation to help oversee the process
- CBI will work with members and the EPA to draft and refine meeting agendas and summaries, facilitate meetings to stay on track, enforce ground rules, identify and synthesize points of agreement and disagreement, document agreements, and resolve differences
- The facilitator will be available to consult with parties confidentially, as needed
- The facilitator has no decision making authority or stake in outcomes
- CBI will behave impartially, meaning freedom from favoritism or bias, commitment to work on behalf of all parties



DRAFT Issues to Address

- Updates, explanations, timelines, input, and information – as appropriate - about planned and on-going clean-up activities on the Site
- Disclosure and explanation about level and types of pollution and contaminants on the site
- Discussion and education about cleanup standards, options, implications
- Discussion and information about investigation of contaminants on site
- Clarification of legal, regulatory, and technical constraints and opportunities
- Opportunities for engagement with site owners about redevelopment and reuse plans
- Relationship of Superfund to other related initiatives (ex, Area of Concern program, EGLE's oversight of Northern portion, etc)



DRAFT Public Involvement and Info

- Representation in CAG
- Quarterly updates at all City/Township council meetings
- Publicized public meetings of the CAG with public input opportunities
- Process Web site
- Social media presence
- EPA Press Releases
- Public Forums (at appropriate times)

+ DRAFT Ground Rules

- Members will treat each other with respect and refrain from personal attacks, in accordance with how they want to be treated.
- Meetings and deliberations will be transparent and public, and all CAG materials will be made available to the public.
- Members will participate consistently, actively, and constructively in meetings, helping to set agendas, identify issues for discussion, clearly communicate their concerns, interests and ideas and the reasons behind them, focus on the issues and avoid grandstanding,
- Members are free to make statements to the press regarding their own opinions, but not to attribute statements to others involved in the process or to speak for the group as a whole.



DRAFT Work Plan

- Hold monthly CAG meetings, ~2 hours in length.
 - 2nd Thursday of each month, 7 -9 pm
- Detailed work plan to be developed in coordination with CAG members and EPA
- All public meetings include an opportunity for public comment
- Information gathering and action items between meetings

+ Next Steps

**Jan/Feb:
Appointments
and Applications
for membership**

**Feb: Public
meeting to
select members**

**March: First
CAG meeting**



Public Feedback

QUESTIONS & SUGGESTIONS