



U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION 2

August 27, 2020

BY ELECTRONIC MAIL

Robert Law, Ph.D.  
de maximis, inc.  
186 Center Street, Suite 290  
Clinton, New Jersey 08809

Re: Draft Final Upper 9-Mile Source Control Interim Remedy Feasibility Study (FS) – Administrative Settlement Agreement and Order on Consent for Remedial Investigation/Feasibility Study (Agreement) CERCLA Docket No. 02-2007-2009

Dear Dr. Law:

The U.S. Environmental Protection Agency (EPA) has reviewed *Appendix H (the Interim Remedy Completion Evaluation Framework) of the draft final Interim Remedy (IR) Feasibility Study (FS) Report*, prepared by Integral Consulting, Inc. (Integral) on behalf of the Cooperating Parties Group (CPG) for the Lower Passaic River Study Area (LPRSA) Remedial Investigation (RI)/FS. The draft final *Appendix H* and the related response to comment file were received from the CPG on August 7, 2020. Where comments from partner agency New Jersey Department of Environmental Protection (NJDEP) aligned with EPA's comments, NJDEP's comments were incorporated. However, there may be additional NJDEP comments that will arrive at a later date. No new comments were received from National Oceanic and Atmospheric Association. In accordance with Section X, Paragraph 44(d) of the Agreement, EPA has enclosed an evaluation of CPG's *Appendix H of the Draft Final FS* with this letter.

Responses determined to be acceptable during the EPA Region 2 evaluation dated June 26, 2020 have been removed from the attached response to comment table. However, the comment numbering has been retained for the remaining comments. Please proceed with the one remaining revision to the draft final *Appendix H* within 30 calendar days consistent with the enclosed comment evaluations. In addition, the CPG has agreed to make an additional edit to Section 2.5 of Appendix H in response to Comment 39 in the enclosed evaluation, as discussed via e-mail. If there are any questions or clarifications needed on EPA's enclosed comment evaluations or the additional edit to Section 2.5, please contact me to discuss.

Sincerely,

A handwritten signature in black ink, appearing to read "Diane Salkie".

Diane Salkie, Remedial Project Manager  
Lower Passaic River Study Area RI/FS

Enclosure

CC: Zizila, F. (EPA)  
Sivak, M. (EPA)  
Hyatt, B. (CPG)  
Potter, W. (CPG)  
Nickerson, J. (NJDEP)

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| 5.  | Section 1.1, Paragraph 2 | Specific            | 1        | <p>The text in this paragraph indicates that control of internal sources will be accomplished by "...remediating sediments with total PCB concentrations of 1 mg/kg or higher or 2,3,7,8-TCDD concentrations at or above a threshold established to achieve the 85 ppt SWAC goal." Revise this text to instead indicate "...at or above a threshold established to achieve the <i>selected remedy SWAC target</i>."</p> <p>The text in this paragraph suggests that subsurface sediments potentially requiring remediation are those sediments vulnerable to erosion and with concentrations in excess of subsurface RALs occurring in the 0.5 to 1.5 foot interval below the bed surface. Revise the text to indicate that this depth is based on currently available data, but that relevant depths of interest for application of RAO 2 will ultimately be determined using additional pre-design bathymetric, sidescan sonar, and chemistry data.</p> <p>The text in this paragraph also suggests that the remediation of subsurface sediments will be based on a 2,3,7,8-TCDD threshold "...two times the threshold established to achieve the surface layer 85 ng/kg SWAC goal." Revise this text to instead indicate "...to achieve the <i>selected remedy surface layer SWAC target</i>" and also to indicate that while the two times multiplier for the subsurface threshold is currently being assumed, the actual multiplier will be established in the IR design (and will be between one and a maximum of two per prior agreement between EPA, NJDEP, and the CPG).</p> | The requested text revisions have been made. | The response and corresponding FS revisions are partially acceptable. Because sediments deeper than the surface layer will be remediated, revise "1) remediating surface sediments with surface layer..." to instead be "1) remediating sediments with surface layer..." | Text adjusted, as requested.      | The response and corresponding FS revisions are acceptable. |

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| 7.  | Section 1.1, Paragraph 8 | Specific            | 1        | The text states that the SWAC attainment LOE "...relies on interpreting post-remedy sediment data, which do not yield a precise estimate of SWAC." The precision of a post-IR SWAC estimate is a function of the size of the remedial footprint, the accuracy of the remedial action, and the type and number of samples collected for post-IR verification. Revise this statement to reflect that post-IR SWAC estimates based on current RI data may be uncertain, but that PDI data will likely reduce uncertainties and that a balance between SWAC precision and sample size can and will be sought. This balance will be judged to be adequate when the rates of false (i.e., false negative and false positive) post-IR decisions are suitably controlled. | The requested text revisions have been made. | The response and corresponding FS revisions are partially acceptable. In the current 4 <sup>th</sup> paragraph of Section 1.1, where text has been added and/or modified in response to this comment, revise the 2 <sup>nd</sup> to last sentence to read "...and a balance between SWAC precision and <i>post-IR confirmation sampling</i> sample size will be sought." | Text adjusted, as requested. Please note this text appears in paragraph 4 (not 8) of Section 1.1. | The response and corresponding FS revisions are acceptable. |

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| 10  | Section 2 | Specific            | 3        | <p>The text in this section states that “each of the LOEs will be evaluated independently and then considered in conjunction to determine whether the remedy has been completed”. Revise this language to read “each of the LOEs will be evaluated independently and <del>then</del> <i>some will be</i> considered in conjunction <i>through a weight-of-evidence assessment</i> to determine whether the <del>remedy</del> <i>IR</i> has been completed.” While true that each LOE should be evaluated independently, as noted in Comment #2 above, the IR Completion Determination Framework should be structured around an initial step to determine IR success (through statistical demonstration of RAO attainment) and a separate and distinct process to determine IR completion if the initial step does not result in a determination of IR success.</p> <p>In the initial step, only the SWAC Attainment LOE (Section 2.4) would be relevant. In the potential separate process that would evaluate IR completion after failure to demonstrate IR success, the other LOEs would be considered in a WOE assessment. Revise this section to more clearly convey this approach. Also, because Section 3 of the IR Completion Determination Framework is intended to describe how the LOEs would be applied in practice, reference Section 3 and its purpose in Section 2.</p> <p>Also, revise the introductory portion of Section 2 to describe the use of adaptive management during the remediation of the upper 9-mile reach and the relevant hypotheses that pertain to the information gathered in support of the IR completion determination (e.g., the adaptive management hypothesis associated with demonstrating attainment of IR RAOs and success/completion of the IR), and reference Appendix D of the IR FS Report (which itself will contain information pertaining to the IR Completion Evaluation Framework as a component of the adaptive management approach and will reference Appendix H).</p> | <p>The text in Appendix H that is relevant to the LOE and WOE approach has been modified to capture discussions and agreements reached during FS Calls #28, 29, and 30. The text overviews the WOE approach and highlights the different LOEs, including when they enter the decision tree.</p> <p>Text has been added to Appendix H to reference the Adaptive Management Plan (i.e., IR FS Appendix D).</p> | <p>The response and corresponding FS revisions are partially acceptable. In the current final paragraph of Section 1.1, where text has been added and/or modified in response to this comment, make the following edits:<br/>         “The final LOE that the IR will address is that the post-IR sediment data show no evidence of potential <i>remaining</i> source areas (i.e., no <i>surface</i> samples that are above the <i>surface</i> RAL). The absence of such <del>sources</del> <i>RAL exceedances</i> would be strong evidence of IR completion. If there are <i>surface</i> sediments above the <i>surface</i> RAL, an evaluation of the IR implementation will occur, incorporating the pertinent information from the three other LOEs above to identify and explain observed <i>concentration</i> patterns. If the identified sources can be effectively remediated and their remediation would materially reduce contaminant migration and/or accelerate long-term recovery, <i>incremental additional removal under the IR and/or</i> an additional FS will be proposed. Otherwise, if there are no <i>such</i> “actionable sources,” the IR will be deemed complete by weight of evidence.”</p> | <p>The text has been adjusted, as requested. Please note that this is paragraph 8 in Section 1.1, not Section 2.</p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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| 12  | Section 2.1, Paragraph 1 | Specific            | 3        | The text suggests that the PDI sampling would only occur between RM 8.3 and RM 15. Even if the spatial sampling density is less above RM 15 than between RM 8.3 and RM 15, it is still expected that pre-design sediment sampling will be performed above RM 15. This sampling would determine if there are actionable source areas between RM 15 and Dundee Dam that would need to be incorporated into the IR. This is required per the final RAOs memo of December 2018. Revise the text accordingly. Also, the text indicates that the initial round of PDI data would be geostatistically interpolated, but does not provide any detail regarding the specific geostatistical interpolation approach. Revise the text to include additional detail regarding the specific nature of the geostatistical interpolation that would be performed.   | The text has been revised to indicate that PDI sampling will be performed above RM 15. Additional detail has been included on the geostatistics to be applied to the PDI data.  | The response and corresponding FS revisions are partially acceptable. When describing the general nature of the geostatistical interpolation, also describe that subsurface concentration data would also be integrated into the geostatistics (i.e., the second phase of sampling should also target locations where there is uncertainty in the concentration data used for RAO 2 mapping). In addition, revise the text to note that other factors may be considered in determining sampling locations for the second sampling phase (e.g., sharp spatial gradients or subsurface concentrations, including for areas that fall outside the 40% to 60% targeting range).   | Text has been added to clarify that the second phase of sampling will also target locations where there is uncertainty in the concentration data used for RAO 2 mapping. Text has also been revised to include discussion of other factors that may be considered in determining sampling locations for the second sampling phase (e.g., sharp spatial gradients). | The response and corresponding FS revisions are acceptable.  |
| 13  | Section 2.1, Paragraph 2 | Specific            | 3        | The text suggests that only the 2019 bathymetric survey and a subsequent bathymetric survey would be used to understand areas of erosion. As previously discussed between EPA, NJDEP, and the CPG, other prior bathymetric surveys will also be used (where there is survey overlap) to evaluate areas of erosion. To the extent that more specific lithologic information would be important to understand erosional characteristics and/or to facilitate decisions related to “dredging to clean”, sidescan sonar survey information collected in conjunction with the 2019 and subsequent bathymetry events would be appropriate to evaluate conditions in the upper 9-mile reach. Revise the text accordingly. Also, revise the text in this paragraph to more clearly describe the process of “bathymetric differencing” and to indicate the difference between surveys that will be considered to represent an area vulnerable to erosion. | The text indicates that targeting of areas vulnerable to erosion would take account of geostatistical mapping, which will factor in side-scan sonar data.<br><br>The text indicates that nominally, bathymetric differences of 0.5 ft or more would be the threshold to define an area vulnerable to erosion. The text does acknowledge that the layer over which concentrations would be examined for targeting due to erosion vulnerability could differ from 0.5-1.5 ft if warranted by the results of the bathymetric differencing. | The response and corresponding FS revisions are partially acceptable. While the text of Section 2.1 does describe that subsurface mapping would rely on data from the 0.5 to 1.5 foot interval (current paragraph 2), the text does not provide a clear inference to this or a more direct indication that differences of 0.5 feet or more would define an area as vulnerable to erosion. Revise current paragraph 4 of this section to more clearly specify the degree of erosion considered meaningful. Also, it may be inferred that the geostatistical mapping would factor in sidescan sonar data, but this is not directly stated in the text. Revise the final sentence in current paragraph 4 to read “Using bathymetric differencing, vulnerable areas will be defined and PDI data and geostatistical mapping ( <i>which will factor in sidescan sonar data</i> ) in those areas...”. | The text in Section 2.1 has been adjusted, as requested. Also, text has been added in Section 1.1 (Overview) to specify the degree at which erosion is considered meaningful (i.e., 6 inches or more).   | The response and corresponding FS revisions are partially acceptable. In the fourth paragraph of Section 2.1, revise footnote 3 to read “The <i>subsurface RAL</i> multiplier <i>for total PCBs and 2,3,7,8-TCDD</i> is set at 2.0 <i>for the IR FS</i> , but is subject to adjustment to between 1.0 and 2.0 after review of the PDI data.” |

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| 15  | Section 2.2 | Specific            | 3 to 4   | Currently, this section does not describe perhaps the most critical purpose of the Remedy Design LOE, which is to develop an IR footprint to meet the selected target SWACs and achieve the IR RAOs, incorporating the methods and principles that have previously been agreed to between EPA, NJDEP, and the CPG (e.g., by way of the March 8, 2019 agreement memorandum). Those previously agreed to methods and principles include establishing a multiplier for the subsurface RALs based on PDI data and comprehensive evaluation of bathymetric data, and sequentially applying RAO 1 followed by RAO 2 when developing the remediation footprint. Revise the text accordingly.   | Text has been added to provide more detailed on the development of the IR footprint  | The response and corresponding FS revisions are not acceptable. No further information appears to have been added to Section 2.2 to better describe the development of the IR footprint. Update this section accordingly.  | The development of the footprint is discussed in Section 2.1. The text has been adjusted to reflect the comment.  | The response and corresponding FS revisions are acceptable.        |
| 18  | Section 2.3 | Specific            | 4        | <p>As written, this section contains almost no detail related to the performance monitoring program that would be in place during IR implementation and would inform the assessment of construction quality. Because this performance monitoring program will provide the information necessary for EPA to fulfill the intent of the construction certification process, it should be described first as the most critical consideration for remedy success. The performance monitoring program is anticipated to include the relevant construction controls and BMPs, the performance monitoring endpoints and metrics that define compliance and non-compliance, the performance data collection approach, and the construction contingency measures to address non-compliance. While selecting a qualified contractor is recognized to be important, this should be summarized after the performance monitoring approach and the construction certification process. It is always EPA's expectation that qualified contractors would perform remediation work at a CERCLA site.</p> <p>EPA, NJDEP, and the CPG have previously discussed some expectations of the IR performance monitoring program. While EPA recognizes that the pre-design data will inform</p> | <p>More information regarding the performance monitoring program has been added to Appendix H. In particular, the data that is expected to be incorporated into the Decision Management Unit certification process is discussed (e.g., bathymetry, as-builts, etc.). Text has also been added indicating the data will be used during the IR completion framework to help inform spatial patterns that may be observed in the post-IR sediment sampling. Discussions regarding more detail around water column or proposed confirmatory sediment sampling are expected to occur during the design process.</p> | <p>The response and corresponding FS revisions are partially acceptable. EPA considers all elements of the performance monitoring program to be potentially meaningful in interpreting the observed concentrations and concentration patterns in the post-IR dataset. Currently, Section 2.3 implies that only as-built information is fundamentally important in the IR Construction LOE, and prematurely diminishes the value of other performance monitoring data such as data that would be collected to evaluate dredging releases and transport and deposition of residuals. As the IR FS document itself rightly states (Section 7.1.6), the IR completion assessment process "would consider construction monitoring conducted during remediation to evaluate compliance with the performance requirements specified by the remedial design (i.e., water quality monitoring, bathymetric surveys, discharge monitoring, inspection surveys, sediment monitoring)...". In the current final paragraph of Section 2.3 in Appendix H, revise the 2<sup>nd</sup> and 3<sup>rd</sup> sentences to read "The performance</p> | <p>The text has been adjusted to reflect that the performance monitoring will be important in evaluating the remedy construction (beyond just the as-builts).</p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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|     |         |                     |          | <p>aspects of the performance monitoring program, and that the performance monitoring program will be finalized by way of the IR design based on consensus between EPA, NJDEP, and the CPG, Section 2.3 of Appendix H should be expanded to include more detail regarding the anticipated performance monitoring approach. It is critical to provide definition around the performance monitoring program in the IR FS, so that the program can be adequately captured in the IR decision document as an IR requirement. Current expectations for the performance monitoring approach include physical and chemical water quality monitoring to evaluate the potential for dredging releases and dredge-related contaminant releases, bathymetric data collection and analysis to evaluate dredging accuracy (and to specifically assess dredging accuracy from the perspective of contaminant mass removal), and monitoring to verify the lateral and vertical accuracy of cap placement. EPA expects that sediment sampling will be a component of the performance monitoring approach (e.g., to verify attainment of “dredge to clean” conditions that may not require the placement of a cap, pending consensus on the definition of clean in this context between EPA, NJDEP, and the CPG). Revise this section of Appendix H to include more detail on the expectations for the IR performance monitoring approach, and specify that the approach will be finalized in the IR design after pre-design data are available.</p> |                                 | <p>monitoring for resuspension control will aid with adapting BMPs to minimize the impact of resuspension, <del>but</del> <b>and</b> this part of the performance monitoring program will <del>not</del> be weighted <del>heavily</del> in the IR completion framework <del>because of</del> <b>appropriately given</b> the <del>difficulty</del> <b>uncertainty</b> in <b>directly</b> relating releases to IR completion. <del>In the same way, it</del> is expected that the impact of disturbed residuals will be short-lived.” Revise the final sentence of this paragraph to replace “IR Implementation LOE” with “IR Construction LOE”. Also, revise the final sentence of footnote 4 to read “...to compare to <b>design requirements</b> expectations.”</p> |                                   |   |

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| 20  | Section 2.4, Paragraph 1 | Specific            | 4        | Revise the text to indicate that “the post-IR sediment sampling program is anticipated to include <i>not less than</i> 400 individual sampling locations...” as opposed to “...on the order of 400 individual sampling locations...”. In addition, describe that a composite sampling scheme may be employed to improve the statistical power of the post-IR dataset while maintaining a reasonable number of sampling locations. This is consistent with the manner in which the post-IR sediment sampling program has been more recently described following additional assessment of current data, anticipated PDI data density, and expectations for post-IR sediment sampling program needs. Ultimately, the post-IR sample size will be determined by simultaneously evaluating sample size needs versus acceptable false outcome error rates and acceptable levels of equivalency. Also, revise the text to indicate that the probability-based sampling approach may include spatial stratification to account for important system characteristics. The potential value of incorporating spatial stratification in the post-IR sediment sampling program will be fully assessed during IR design. | The text has been revised as requested. | The response and corresponding FS revisions are partially acceptable. Revise the final sentence in current Section 2.4.1 to read “If <i>remaining</i> sources exist, these data will...”.  | The text has been adjusted, as requested. | The response and corresponding FS revisions are acceptable. |
| 25  | Section 2.4, Paragraph 4 | Specific            | 5        | The second sentence in this paragraph states “the Y value will be set such that the expected frequency of false negatives (i.e., concluding that 85 ppt was not achieved when it was) derived from the statistical simulations is not more than 5%.” Revise the sentence to specify “the Y <i>values</i> will be set...” as there may be separate and distinct Y values for 2,3,7,8-TCDD and total PCBs, and revise the parenthetical in this sentence to read “(i.e., concluding that 85 ppt <i>for 2,3,7,8-TCDD and/or 0.46 ppm for total PCBs were</i> not achieved when <i>the true means for the post-IR sediment surface interval are at or below the RAO 1 SWAC goals</i> )”.   | The text has been revised accordingly.  | The response and corresponding FS revisions are partially acceptable. In the final paragraph of current Section 2.4.2, the second to last sentence states “This corresponds to a 95% level of confidence that the IR would not be concluded to have not attained the RAO 1 SWAC goals when in fact it did.” Revise this sentence to state this more simply as “This corresponds to a 95% probability of correctly concluding that RAO 1 has been met when it in fact was.” | The text has been adjusted, as requested. | The response and corresponding FS revisions are acceptable. |



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| 26  | Section 2.4, Paragraph 4 | Specific            | 5        | <p>The final sentence in this paragraph states “USEPA considers a level of 95% to be acceptable for the upper bound that will establish the Y value for the post-IR statistical testing.” To avoid any confusion between 95% as an appropriate level of statistical certainty for the confidence intervals around the post-IR SWACs and 95% confidence as an expression of control against a false negative declaration, restate this as “USEPA considers <i>an error rate of 5%</i> to be acceptable for the upper bound <i>of a potential false negative outcome</i> that will establish the Y values for the post-IR statistical testing. <i>This corresponds to a 95% level of confidence that the IR would not be concluded to have not attained the RAO 1 SWAC goals when in fact it did.</i>” Also note that this portion of Appendix H should also describe the acceptable level of confidence around a potential false positive outcome, where the IR would be concluded to have been successful when the true post-IR 2,3,7,8-TCDD and/or total PCB SWAC(s) is/are actually not statistically equal to or less than the RAO 1 SWAC goal(s). False negative and false positive error rates are controllable through selection of Y values and the post-IR sample size. EPA, NJDEP, and the CPG have agreed on the maximum 5% error rate for a false negative outcome and have discussed the false positive error rate (i.e., 10% as most recently discussed). EPA recognizes that additional discussion may be necessary to arrive at consensus on this false positive error rate level.</p> | <p>The text has been revised accordingly.</p> | <p>The response and corresponding FS revisions are partially acceptable. In the final paragraph of current Section 2.4.2, the final sentence states “The chosen Y value and the post-IR sample size will also reflect a 10% potential false positive outcome, where the IR would be concluded to have been successful when the true post-IR 2,3,7,8 TCDD and/or total PCB SWAC(s) is/are actually above an acceptable level of equivalency to the RAO 1 SWAC goal(s) (defined as Y*RAO 1 SWAC goals).” Revise this sentence to state this more simply as “...is/are actually greater than Y times the RAO 1 SWAC goals.” In addition, add language to this paragraph to describe the rationale for selecting unequal false negative and false positive error rates, as this is an important consideration for project stakeholders.</p> | <p>The text has been revised per the comments received from EPA on July 31, 2020 reflecting the CPG’s request during our July 23, 2020 discussion for further clarification. Specifically, the following text was added (bolded below):</p> <p>“...The chosen Y value and the post-IR sample size will also reflect a 10% potential false positive outcome, <b>which is also acceptable to USEPA,</b> where the IR would be concluded to have been successful when the true post-IR 2,3,7,8 TCDD and/or total PCB SWAC(s) is/are <b>actually greater than Y times the RAO 1 SWAC goals</b> <del>above an acceptable level of equivalency to the RAO 1 SWAC goal(s) (defined as Y*RAO 1 SWAC goals).</del> <b>While the false negative (5%) and false positive (10%) error rates are not equal, the error rates are not statistically required to be equal. The slightly different error rates reflect reasonable and industry-typical rates of error for statistical assessments and support the application of a post-IR sampling program of an appropriate scale to derive statistically unbiased estimates of the post-IR SWACs (see Section 2.4.1). The error rates also reflect an appropriate balance between errors that would</b></p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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|     |             |                     |          |  |   |  | <p><b>incorrectly suggest a successful IR was not successful (i.e., false negative, which could lead to a range of unnecessary additional actions to fulfill the intent of the IR) versus errors that would be recoverable (i.e., false positive) through the Adaptive Management Process that would include rigorous evaluation of system response and system recovery following the IR and culminate with the selection, implementation, and demonstration of a final remedy to address remaining risks and attain risk-protective conditions.”</b></p> |  |
| 28  | Section 2.5 | Specific            | 5        | <p>As draft Appendix H is currently written, the implication appears to be that this LOE would constitute two evaluations:</p> <ul style="list-style-type: none"> <li>▪ an evaluation as a component of a WOE assessment following a statistically indeterminate outcome from the reverse null hypothesis statistical testing approach to determine if potential remaining source areas exist; and then,</li> <li>▪ if the reverse null hypothesis statistical testing were to determine the IR was not conclusively complete after both an initial round of post-IR sediment sampling and additional follow-on sediment sampling, or if the WOE assessment following an indeterminate statistical outcome were to demonstrate the IR was not complete, a more robust evaluation of potentially <u>actionable</u> remaining source areas as a final decision point in determining whether the IR could be concluded to be</li> </ul> | <p>The text has been revised accordingly.</p> | <p>The response and corresponding FS revisions are partially acceptable. Revise the 1<sup>st</sup> and 2<sup>nd</sup> sentences in Section 2.5 to read “If RAO attainment is not achieved, the post-IR surface sediment concentrations will be evaluated for evidence of potential <i>remaining</i> source areas. A first step would be to identify potential <i>remaining</i> source areas as indicated by...”.</p> | <p>The text has been adjusted, as requested.</p>  | <p>The response and corresponding FS revisions are acceptable.</p> |

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|     |         |                     |          | <p style="text-align: center;">complete by overall WOE.</p> <p>If this is the case, this section of Appendix H should be revised to more clearly describe the underlying intent of this LOE.</p> <p>Specifically, this section indicates that "...the post-IR confirmation sediment sampling data will be evaluated for evidence of actionable source areas. Such evidence would be indications of a contiguous area at concentrations significantly above the RAL." To meet the presumed intent of this LOE, revise the first sentence in this passage to read "...the post-IR confirmation sediment sampling data will be evaluated for evidence of <del>actionable</del> <i>potentially remaining</i> source areas <i>that are the focus of the IR.</i>" The second sentence of this passage is a highly simplified expression of an evaluation of potential remaining sources, and needs to be expanded to include more detail and to more accurately reflect discussions between EPA, NJDEP, and the CPG. Based on prior discussions, include the following as relevant factors in evaluating the existence of potential remaining sources:</p> <ul style="list-style-type: none"> <li>• The relative magnitude of remaining surface sediment concentrations compared to RALs.</li> <li>• The distribution of RAL exceedances and the appearance of contiguous areas with such exceedances.</li> <li>• The occurrence of RAL exceedances in in-situ sediments versus deposited residuals and in remediated versus unremediated areas.</li> </ul> <p>Also, delete the word "significantly" from this sentence. The concept that contiguous concentrations "significantly" above the RAL would constitute a remaining source area has not previously been discussed, and EPA does not consider this qualifier to be appropriate at this time.</p> |                                 |   |                                   |   |

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|     |         |                     |          | <p>After this passage, include in the text a description of how this LOE would be expanded upon to inform an assessment of potentially actionable remaining sources. As discussed previously between EPA, NJDEP, and the CPG, information to be considered in determining if potentially remaining source areas are actionable includes:</p> <ul style="list-style-type: none"> <li>• The relative magnitude of surface sediment concentrations compared to RALs.</li> <li>• The likely effect of removing additional sediment with respect to reducing contaminant migration and/or accelerating longer-term recovery in the system.</li> <li>• The feasibility of removing additional sediments.</li> </ul> <p>EPA recognizes that additional discussion is needed between EPA, NJDEP, and the CPG to finalize a framework for evaluating remaining sources following review of the post-IR sediment data, including what relative magnitude of surface sediment concentrations in comparison to RALs would be meaningful and what specifically might constitute an actionable source. EPA expects this discussion to happen by way of ongoing FS-related meetings, such that yet more detail can be integrated into the IR Completion Determination Framework in the final IR FS Report and ultimately in the IR design. However, in the meantime, revise this portion of Appendix H in accordance with this comment</p> |                                 |   |                                   |   |

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| 30  | Section 3, Paragraph 1 | Specific            | 6        | <p>The first sentence in this paragraph references Figure 2, which only represents 2,3,7,8-TCDD. While implied, the text does not state that an equivalent decision flow would represent total PCBs or that the decision framework in Figure 2 would be based on compliance for both chemicals (or non-compliance for either chemical). Revise the text to explicitly clarify this. Revise the second sentence to read “the first step is to compare the 95% UCLs of the <i>SWACs calculated from the initial</i> post-IR dataset to the limiting values established during remedial design (Y times the SWAC goal of 0.46 ppm for total PCBs and Y times the SWAC goal of 85 ppt for 2,3,7,8-TCDD, <i>with Y potentially being different for total PCBs and 2,3,7,8-TCDD</i>).” In addition, revise the last sentence in this paragraph to read “finding the 95% UCLs to be at or below the limiting values will <i>demonstrate attainment of the RAO 1 SWAC goals and</i> constitute <del>remedy completion</del> <i>IR success (which will also necessarily constitute IR completion).</i>”</p> | <p>The text in Appendix H has been revised to indicate there could be different Y values for TCDD and PCBs. The remaining text has been revised as requested.</p> | <p>The response and corresponding FS revisions are partially acceptable. Revise the second sentence in the current first paragraph of Section 3 to read “The first step after <i>post-IR construction sampling and data validation are</i> is complete is to compare...”.</p> | <p>The text has been adjusted, as requested.</p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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| 33  | Section 3, Paragraph 4 | Specific            | 6        | <p>In accordance with Comment #11 above, instead of referencing the LOEs by numerical designation, reference the subsection in Section 2 where each LOE is described. Where this paragraph describes the application of the Post-IR Confirmation Data Source Assessment in the context of an initial evaluation of potentially remaining sources following an indeterminate statistical outcome, ensure that the discussion is consistent with Comment #28 above. Where this paragraph indicates that the initial and follow-on post-IR sediment sampling will likely yield a density of multiple samples per acre, provide the underlying information that supports this presumption and also describe that sidescan sonar data would be valuable in the assessment (see Comment #13 above). Also, this portion of the paragraph suggests that a density of multiple samples per acre defines the sufficiency of the post-IR dataset as adequate for evaluating spatial structure in the data (e.g., a contiguous area of elevated concentrations) to determine the existence of potential remaining source areas. Specify the measures that would be taken to support assessment of the data for this purpose if the spatial density is not multiple samples per acre.</p> <p>The second to last sentence of this paragraph states “if the LOE examination supports that the remedy has been successfully implemented, the conclusion will be that although the statistics are indeterminate, the IR construction is considered complete.” Replace “remedy” with “IR” in this sentence. Also, revise the sentence to indicate that the possible conclusion that the IR is considered complete although the statistics are indeterminate is by WOE (as opposed to through “LOE examination”). Also, otherwise revise the language in this paragraph to provide additional detail related to what factors will determine if each LOE supports that the IR has been successfully implemented.</p> | <p>The text in Appendix H that is relevant to the LOE and WOE approach has been modified to capture discussions and agreements reached during FS Calls #28, 29, and 30. The text overviews the WOE approach and highlights the different LOEs, including when they enter the decision tree.</p> <p>Stating that post-IR sampling will yield multiple samples per acre is supported by the associated footnote. The use of side scan sonar in evaluating the data has been added to the text.</p> <p>Measures to support assessment if the spatial density is not multiple samples per acre has not been added because the sampling requirements presented ensure this density.</p> | <p>The response and corresponding FS revisions are partially acceptable. In current paragraph 4 of Section 3, revise the 1<sup>st</sup> sentence to read “If IR success is not indicated, the data from the two rounds of post-IR sediment sampling will be evaluated to look for possible <i>remaining</i> sources...”. Revise the final sentence in this paragraph to read “If actionable <i>remaining</i> source areas are identified, <i>incremental additional removal under the IR and/or a supplemental FS...</i>”. Also, revise the 1<sup>st</sup> sentence of footnote 5 to read “The minimum considered sampling density of 400 <i>sampling locations</i> <del>samples</del>...”.</p> | <p>The text has been adjusted, as requested.</p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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| 34  | Section 3, Paragraph 5  | Specific            | 6        | <p>The information conveyed in this paragraph is presumably relevant to the determination that the IR is not conclusively complete following a WOE analysis after a statistically indeterminate outcome (current paragraph 4) or the determination that the IR is not conclusively complete following the finding that the 95% UCL of the calculated post-IR SWAC for 2,3,7,8-TCDD and/or total PCBs exceeds the limiting value and the corresponding 95% LCL exceeds the RAO 1 SWAC goal (current paragraph 3). Ensure that the text in this paragraph is clear in this regard. Also, revise the text that describes the more robust evaluation of potentially actionable remaining source areas (as compared to a preliminary evaluation of potential remaining source areas) per Comment #28 above. In the bulleted list of factors in this paragraph, EPA, NJDEP, and the CPG have not previously discussed the concepts of “contaminant mass” or “potential for erosion” as considerations in evaluating the potential for actionable remaining source areas, whereas the “potential for natural recovery” would appear to align generally with “the likely effect of removing additional sediment with respect to reducing contaminant migration and/or accelerating longer-term recovery in the system” as noted above in Comment #28. Provide additional detail in this paragraph regarding how each factor that might be considered in evaluating the potential for actionable remaining source areas would be applied in the evaluation. .</p> | <p>The text of Appendix H has been revised to provide more detail on the determination of actionable sources based on the conversations and agreements reached during FS meetings 28, 29, and 30.</p>  | <p>The response and corresponding FS revisions are partially acceptable. In current paragraph 5 of Section 3, revise the 1<sup>st</sup> sentence to read “The absence of actionable <i>remaining</i> source areas...”. Revise the final sentence in this paragraph to read “The information generated from this monitoring would feed into the Adaptive Management Process aimed at ensuring acceptable progress toward <del>remedial</del> <i>risk-based</i> goals established during remedial design and adjusted as warranted by learnings from the pre-design, implementation, and post-remedy monitoring <i>until final remedial goals are established.</i>”</p> | <p>The text has been adjusted, as requested.</p>   | <p>The response and corresponding FS revisions are acceptable.</p> |
| 38  | Attachment 1, Section 2 | Specific            | N/A      | <p>Throughout this section, use “IR” instead of “remedy”.</p> <p>In the second bullet under Steps, revise the text to read “use PDI data to define the concentrations of total PCBs and 2,3,7,8-TCDD in the <i>correctly</i> unremediated (<del>Natural Recovery</del>) areas”.</p> <p>In the second bullet under Steps, revise the text to read “conduct 1,000 simulations of stratified</p>  | <p>We have not revised the section to acknowledge the possibility that the PDI data and the analysis framework will indicate that Y cannot be constrained at or below 1.5. Even with the high variability and significant targeting errors in current mapping and delineation,</p> | <p>The response and corresponding FS revisions are partially acceptable. Number the steps in this section so that the steps to be implemented and repeated can be identified explicitly.</p> <p>Also, note that EPA will weigh in on the use of geostatistics/conditional simulation, the evaluation of targeting error, and the approach to simulating false negative and false positive errors at</p>   | <p>The steps in this paragraph have been numbered. EPA Region 2’s second comment is noted.</p> | <p>The response and corresponding FS revisions are acceptable.</p> |

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|     |         |                     |          | <p>random post-remedy sampling of the <del>Natural Recovery</del>—<i>correctly unremediated</i>, Targeting Error and remediated areas”.</p> <p>In the fourth bullet under Steps, revise the text to read “compute the 95% upper confidence limits (UCLs) <i>of the total PCB and 2,3,7,8-TCDD SWACs</i> for each simulation”.</p> <p>The recipe for deriving Y values should be supported by the explicit need for the SWACs of the simulated dataset being at or below the design targets. The value of Y should not be artificially elevated by allowing targeting errors to drive the SWACs of the simulated dataset above these targets. Revise this section accordingly.</p> <p>In this section, there is no mention of controlling the probability of incorrectly declaring success when in fact the RAO 1 SWAC goals have not been met (i.e., false positive error). The recipe should balance both Type I and Type II errors to ensure that the Y values and sample size are derived so that the probability of declaring success when the RAO 1 SWAC goals have been met would be 95% and the probability of falsely declaring success when the RAO 1 SWAC goals have not been met is at an appropriate level (i.e., 10% as suggested in prior discussions between EPA, NJDEP, and the CPG; see Comment #26 above). Revise this section accordingly.</p> <p>Also, as EPA, NJDEP, and the CPG have previously discussed, in the event that post-IR SWACs cannot be reliably measured and/or evaluated reasonably using the Y factor methodology outlined in Attachment 1, the overall framework for generating and assessing post-IR data and demonstrating attainment of the RAO 1 SWAC goals would need to be reconsidered between EPA Region 2, NJDEP, and the CPG. This outcome would become evident only after the PDI data are available. For instance, if variability in the PDI dataset is high</p> | <p>EPA has shown that a program within the bounds defined by Appendix H (800 sample locations with 3 composites per location) can obtain a Y value of 1.5. Assuredly, the high density PDI sampling, the careful use of geostatistics and infill sampling to address uncertainty will result in an accurate design with minimal targeting error and thus a lower Y.</p> <p>The detailed and comprehensive RI have demonstrated that we have a fundamental understanding of the system. This system is one of the more highly studied systems in the USEPA Superfund Program. Given what we know today and the tremendous increase in knowledge that will be provided through the Current Conditions sampling program and the PDI, it seems inappropriate to include within Appendix H that an unlikely outcome of statistical testing of post-IR data should be highlighted as evidence of a fundamental lack of understanding of the system.</p> | <p>the time that N and Y are being established.</p>   |                                   |   |



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|     |                             |                     |          | <p>enough to potentially require a post-IR sampling program equivalent in spatial density to the PDI and/or to support the use of a very high Y value as a basis of equivalence to demonstrate attainment of the ROA 1 SWAC goals, then it is likely that there is a fundamental lack of understanding of the system to support an IR and to implement the Y factor methodology. While the PDI data are anticipated to have the opposite effect (i.e., to constrain uncertainty), revise this section to acknowledge this possible outcome.</p>  |                                 |   |   |  |
| 39  | Section 1.1, last paragraph | Specific            | 2        | <p>Under the scenario whereby the SWAC goals are not achieved, text describes how post-IR data would be further reviewed to identify areas exceeding the project RAL. Text states: <i>“If there are sediments above the RAL, an evaluation of the IR implementation will occur, incorporating the pertinent information from the three other LOEs above to identify and explain observed patterns. If the identified sources can be effectively remediated and their remediation would materially reduce contaminant migration and/or accelerate long-term recovery, an additional FS will be proposed. Otherwise, if there are no “actionable sources,” the IR will be deemed complete by weight of evidence.”</i></p> <p>Missing from this basis of “actionable sources” is sediment identified above the RAL that, if removed, could materially reduce the riverbed SWAC between RM 8.3 - 15. If post-IR sampling data have failed to demonstrate attainment of RAO 1 <u>and</u> sediment areas above the RAL have been identified, these areas should be considered for remedial action. Modify text to include reduction of SWAC, through removal of additional source sediment identified by RAL, as a basis for actionable source and consideration for a supplemental FS. In addition, this section should identify the other specific factors/metrics, aside from RAL exceedance, that will be used to evaluate whether or not additional sediment removal would achieve further contaminant migration reduction and/or increased recovery rates.</p> |                                 | NJDEP comment.  | <p>The text has been adjusted to reflect that an assessment of actionable sources will include an evaluation of size, location, and bottom type, along with whether their remediation would materially reduce the RM 8.3 to RM 15 SWACs or contaminant migration and/or accelerate long-term recovery.</p> <p>Relative to DEP’s final comment, it is unclear what additional information is needed. The CPG has indicated in Section 2.5 the metrics that will be used to assess whether the sediments are actionable sources. The analyses to be conducted to assess whether their removal would achieve further contaminant migration reduction and/or increased recovery rates will depend on the nature and extent of the identified sediments. It is expected that a detailed analysis would be conducted at that time, with input from EPA and DEP.</p> | <p>From EPA’s perspective, the response and corresponding FS revisions are acceptable. Based on an August 20, 2020 email from NJDEP, the CPG responses to NJDEP comments on the May 15, 2020 Revised Draft are not being evaluated by the NJDEP because the NJDEP is reviewing the August 7, 2020 Draft Final and the comments on that version will override the comments on the May 15, 2020 version.</p> |

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| 40  | Section 2.1  | Specific            | 4        | As discussed in the FS workgroup, it is proposed to conduct a two-stage PDI, and some details of the second stage are provided in this section. 100 conditional simulation maps would be generated based on an interpolation of the first round of the PDI, and a remedy footprint would be generated for each map. The text proposes to conduct a second round of sampling of areas where the likelihood of targeting falls in the range of 40-60%. Locations with a higher percentage than those should then certainly be targeted, and the range 40-60% may have been intended as a range for a threshold percentage, above which locations would be sampled. Please clarify. Also, remove “(essentially a coin flip)”; this analogy is not needed. |                                 | NJDEP comment.  | The phrase “(essentially a coin flip)” has been removed and the text has been adjusted to clarify that the geostatistical analysis using the first round of PDI data will not be used for remedy delineation. It will only be used to establish infill sampling locations aimed at reducing the uncertainty of the delineation that will be developed using a second geostatistical analysis. The details of how delineation will be conducted using that analysis will be established during remedial design. | From EPA’s perspective, the response and corresponding FS revisions are acceptable. Based on an August 20, 2020 email from NJDEP, the CPG responses to NJDEP comments on the May 15, 2020 Revised Draft are not being evaluated by the NJDEP because the NJDEP is reviewing the August 7, 2020 Draft Final and the comments on that version will override the comments on the May 15, 2020 version. |
| 41  | Section 2.2  | Specific            | 5        | The specific purpose of the value engineering step must be stated in the report for readers to understand its purpose/role in the project (i.e., a peer review for what purpose?)  |                                 | NJDEP comment.  | Text has been added to further explain the value engineering process.  | From EPA’s perspective, the response and corresponding FS revisions are acceptable. Based on an August 20, 2020 email from NJDEP, the CPG responses to NJDEP comments on the May 15, 2020 Revised Draft are not being evaluated by the NJDEP because the NJDEP is reviewing the August 7, 2020 Draft Final and the comments on that version will override the comments on the May 15, 2020 version. |
| 42  | Attachment 1 | Specific            | N/A      | Change title to “Methodology for Establishing Y Values”.   |                                 | NJDEP comment.  | The text has been adjusted, as requested.  | From EPA’s perspective, the response and corresponding FS revisions are acceptable. Based on an August 20, 2020 email from NJDEP, the CPG responses to NJDEP comments on the May 15, 2020 Revised Draft are not being evaluated by the NJDEP because the NJDEP is reviewing the August 7, 2020 Draft Final and the comments on that version will override the comments on the May 15, 2020 version. |