



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 2
290 BROADWAY
NEW YORK, NY 10007-1866

SEP 3 1997

Honorable Robert E. Phinney
Mayor, Village of South Glens Falls
46 Saratoga Avenue
P.O. Box 1210
South Glens Falls, NY 12803

Dear Mayor Phinney:

This is in response to your letters of June 4, 1997 to EPA Administrator Carol Browner and EPA Region 2 Administrator Jeanne M. Fox, regarding the Hudson River PCBs site. Your letters forward a copy of a recent Resolution by the Village of South Glens Falls in which the Village expresses its opposition to any remediation measures for the site that involve the dredging of PCB-contaminated sediments from the Hudson River and the disposal of those sediments in a landfill.

EPA is aware of the concerns of a number of members of the Upper Hudson River community associated with potential dredging of PCB-contaminated sediments from the Upper Hudson River. As you know, EPA has not yet determined whether it will be appropriate or necessary to dredge Hudson River sediments in order to address PCB contamination in the Upper Hudson River. Such a decision will be made only after EPA completes its Reassessment study of the Hudson River PCBs site which, when completed, will include a detailed characterization of the PCB contamination in the Upper Hudson River and the risks associated with that contamination. EPA also will prepare and release for public comment a Feasibility Study in which the Agency will evaluate several remedial options for the River sediments, including "no-action" and various dredging alternatives. "Community acceptance" is one of the criteria that must be considered by EPA when the Agency ultimately makes a remedial decision for the Upper Hudson River sediments and, while EPA cannot sacrifice protection of human health and the environment in favor of community acceptance, public comments can play a significant role in EPA's ultimate remedial decision.

In March 1996, EPA staff made a presentation to the Washington County Board of Supervisors on the Hudson River PCBs Reassessment study. EPA is willing to make additional presentations to the Board of Supervisors, or a similar group, to keep you informed of the findings of the Reassessment. Please contact Ann Rychlenski at (212) 637-3672 if you wish to arrange for such a briefing.

Sincerely yours,

A handwritten signature in dark ink, appearing to be "R. Caspe", written over a horizontal line.

Richard L. Caspe, Director
Emergency and Remedial Response Division

10.5514

cc: John Cahill, Commissioner NYSDEC
Senator Daniel Patrick Moynihan
Senator Alphonse D'Amato
Congressman Gerald B. Solomon
Governor George Pataki
NYS Senator Ronald B. Stafford
NYS Assemblyman Bobby D'Andrea
NYS Assemblywoman Elizabeth Little
NYS Assemblyman Richard L. Brodsky

RESOLUTION

June 4, 1997

Opposing Dredging of the Upper Hudson River and Creation of a Toxic Waste Landfill

WHEREAS, the U.S. Environmental Protection Agency is reassessing its 1984 decision not to dredge the Upper Hudson River to remove buried sediment containing PCBs, and

WHEREAS, the EPA has recently released a report that suggests the Agency may be preparing to reverse its position and order dredging, and

WHEREAS, PCB landfill projects have twice before been proposed for agricultural properties in the Town of Fort Edward and have twice been stopped through legal action, political action, and the vigilance of citizens of Fort Edward, Washington County, and surrounding communities, and

WHEREAS, the Town Board of the Town of Fort Edward has steadfastly opposed Upper Hudson River remediation options that involve PCB dredge-and-landfill projects of any kind, and has asked other municipalities to join Fort Edward in opposition to such projects based on their negative regional impacts, and

WHEREAS, a PCB dredge-and-landfill project would have significant, long-term adverse environmental, economic, and social consequences for all Upper Hudson River communities, especially affecting the agricultural industry, which depends on consumer confidence in the purity of its products, confidence likely to be undermined by the presence of a hazardous waste landfill; and especially impairing the continuing efforts to make local communities attractive places to live, work, and raise families because a PCB landfill would destroy forever the pastoral quality of life that is our greatest asset, and

WHEREAS, a Hudson River dredging project would disrupt normal recreational use of the river and jeopardize future public and private investments in river-related amenities affecting the entire Upper Hudson region, and

WHEREAS, the mere possibility of a PCB dredge-and-landfill project adversely affects land values throughout the Upper Hudson region and discourages private investment that might lead to the creation of new jobs, and

WHEREAS, representatives of Washington County and many local governments have taken an active role in EPA's public meetings and have repeatedly asked EPA to evaluate all of the adverse impacts of a PCB landfill on the resources and economy of the county, and

WHEREAS, EPA has conducted no such evaluation and has made no commitment to conduct such an evaluation before any decision to establish a PCB landfill is reached, and

WHEREAS, a significant body of scientific evidence demonstrates that conditions in the Hudson River are improving, with PCB levels declining in water, sediment, and fish, such that the State of New York has reopened the catch-and-release fishery in the Upper River, and

WHEREAS, dredging contaminated sediments has been shown to be ineffective in improving environmental conditions elsewhere, and

WHEREAS, there is no credible scientific evidence that dredging sediments from the bottom of the Hudson River would significantly accelerate the improvements already taking place as a result of ongoing remediation work and the river's natural recovery processes, and

WHEREAS, EPA itself determined in 1984 that a major dredging project "could be environmentally devastating to the river ecosystem and cannot be considered to adequately protect the environment," (USEPA, *Superfund Record of Decision* at page 8) and determined that "the actual reliability and effectiveness of current dredging technologies in the particular situation is subject to considerable uncertainty," (Decision at page 11), and

WHEREAS, EPA recognized that the many tons of material to be removed in a dredging project would require an "impractically large containment facility" (Decision at page 8), and

WHEREAS, the South Glens Falls Village Board finds there is no demonstrated environmental benefit to a dredge-and-landfill project on the Hudson River and many unmitigated long-term negative environmental, economic, and social consequences affecting the entire region, and

WHEREAS, the South Glens Falls Village Board finds that a dredge-and-landfill project would be a gross, unwarranted, and unnecessary insult to the Hudson River itself and the communities of the Upper Hudson region, now, therefore,

BE IT RESOLVED, that the South Glens Falls Village Board, in concert with the Town Board of the Town of Fort Edward, hereby expresses its opposition to Hudson River remediation measures that involve dredge-and-landfill efforts of any kind and hereby transmits notice of such opposition, in writing, to U.S. Environmental Protection Agency Administrator Carol Browner; Region II USEPA Administrator Jeanne M. Fox; U.S. Senator Daniel Patrick Moynihan and U.S. Senator Alphonse D'Amato; U.S. Representative Gerald B. Solomon; New York Governor George E. Pataki; Acting New York State Environmental Conservation Commissioner John Cahill; New York State Senator Ronald B. Stafford and New York State Assemblyman Bobby D'Andrea, and New York State Assemblywoman Elizabeth Little.

Robert E. Phinney
Robert E. Phinney, Mayor

6/4/97
Date

Matthias Donnelly
Matthias Donnelly, Trustee

6/4/97
Date

William D. Hayes
William D. Hayes, Trustee

Date

Edward LaFave, Trustee

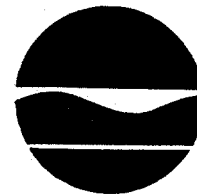
Date

David F. Osier
David Osier, Trustee

6/4/97
Date

New York State Department of Environmental Conservation

Environmental Quality
Route 86 - PO Box 296
Ray Brook, NY 12977 - 0296



518) 897-1241
(518) 897-1245 (Fax)

John P. Cahill
Acting Commissioner

June 24, 1997

Robert Phinney, Mayor
Village of South Glens Falls
18 Clark Street
S. Glens Falls, NY 12803

Re: **Resolution**

Dear Mayor Phinney:

Commissioner Cahill asked me to respond to the Village Board regarding their resolution "Opposing Dredging of the Upper Hudson River and Creation of a Toxic Waste Landfill" dated June 4, 1997.

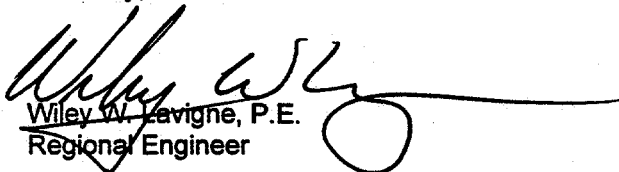
The Department wishes to thank the Board for its continued concern, input and involvement in reaching final resolution on this long standing and damaging contamination of one of the State's most treasured resources, the Hudson River.

The United States Environmental Protection Agency (EPA) is charged with the decision to dredge or not to dredge, albeit with our concurrence. At this time no decision has been made by EPA and it will be about two years before a decision is issued. The public is, and will continue to be, incorporated in EPA's decision making process so as to achieve a balanced solution by taking into account their perspectives, knowledge, and values. A decision by EPA will be preceded by the release of a preferred remedy (i.e., proposed decision) followed by a formal period of public comment. The intent of public participation is to accommodate the legitimate interests of individuals and groups that are truly representative of the effected community.

The decisions EPA must eventually make for the Hudson River may be among, if not, their most complex for any site across the United States. Thereby the input of the Board will help them to craft the best possible solution.

Again, I wish to thank the Board for its concern, input and involvement in finding the best solution for addressing the PCB contamination in the Hudson River.

Sincerely,


Wiley W. Lavigne, P.E.
Regional Engineer

WWL:DLS:krs

10.5519

June 24, 1997

bc: D. Tomchuk, USEPA
D. Sterman
S. Buchanan
F. Bifera
M. O'Toole
W. Demick
D. Steenberge