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STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS

ENVIRONMENTAL PROTECTION AGENCY

PUBLIC HEARING REGARDING CLEANING UP THE LANDFILL AND RESOURCE RECOVERY SITE

> North Smithfield High School North Smithfield, RI August 10, 1988 7:00 P.M.

BEFORE: Sam Silverman, EPA Lynne Fratus, Site Manager

ALSO PRESENT:

Thomas Getz, DEM Kevin Burger, C.E.P. Dean N. Temkin, Esquire

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MR. SILVERMAN: Good evening. My name

is Sam Silverman, and I am here from the US Environmental Protection Agency, Region I in Boston. My current position with EPA is Acting Deputy Director of the Waste Management Division. My responsibilities include managing the implementation of the Superfund Program in the State of Rhode Island. I am going to serve as chairman of this hearing tonight. I want to welcome you all for coming here on this very warm evening. The purpose of this hearing is to formally accept your comments on the remedial investigation, endangerment assessment, feasibility study and proposed plan for remediation of the landfill and resource recovery superfund site located here in North Smithfield, Rhode Island. Also present today with me is Lynne Fratus who is EPA's site manager for the L&RR site. In the audience is Tom Getz who is Director of the Air and Hazardous Material Division for the Rhode Island Department of Environmental Management. In a little while Tom will make a short comment on behalf of the State.

Before beginning, I would like to describe for you the formate for this hearing. After I finish my opening comments Lynn Fratus will give you a brief

overview of the proposed plan. As many of you may know EPA representatives were here and made a detailed presentation of the plan at an informational meeting which we held on July 19. Following Lynne's overview we will accept any oral comments that you may wish to make for the record. Those of you who wish to comment should have already indicated your desire to do so by filling out the form we made available to you. Also available if you don't already have copies are copies of the proposed plan. Once again if you have not completed a card and wish to comment please do so now or at any time during the course of the hearing. The forms will be on the table where Lynne is now sitting. When I call on you to make your comments please come to the front of the room and stand here at the podium so that everyone can hear you. The text of your comments in their entirety will be transcribed and become part of the hearing record. Following comments Lynne or I may ask you some clarifying questions so that we may better understand your comments in helping us in responding to them. After all the comments have been made I will close the formal hearing. The purpose of tonight's hearing is for EPA to receive your comments. As part of the formal hearing we will

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not be able to respond to comments or questions tonight. However, after we close the formal hearing, Lynne and I will remain available to answer any questions which you may have on issues raced this evening or on other aspects of the feasibility study and proposed plan for the site. As you may know the public comment period for the proposed plan opened on July 20th. EPA has extended the comment period to run through September 2nd. If you wish to submit written comments and I do encourage you to do so, they must be postmarked no later then September 2nd and mailed to our office in Boston. The appropriate address can be found on Page 3 of the proposed plan. At the conclusion of the hearing tonight please see Lynne or me if you have any questions at all on this process for making written comments as opposed to the oral comments you will be making tonight. All oral comments we do receive tonight and all written comments which we receive during the comment period will be responded to in what we call a responsiveness study which is a written document. This summary will be included with the decision document or as we call it the record of decision or ROD that EPA prepares at

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the conclusion of the comment period. In the record

of decision EPA will explain which clean up alternatives have been selected for the L&RR site.

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Are there any questions on the formate for this evening's hearing? If not, again I encourage each of you wishing to comment to do so now or in writing before September 2nd. As I mentioned earlier, Lynne Fratus will open with a brief overview of the proposed plan for the landfill and resource recovery site.

MS. FRATUS: Can everybody see this okay? I will try to basically go through everything that is on here pretty quickly. This is the landfill over here, it is located between Oxford Turnpike and Pound Hill Road which doesn't show on here, it is chopped off the map. Basically our proposed plan has three components. The first component would be to upgrade this landfill, and what that would consist of, first of all, there is a synthetic liner that covers most of the landfill and it covers about three quarters to 80 percent of the landfill. What we would do is extend that synthetic cover over the remainder of the landfill which is aproximately this area (indicating). We would also because the landfill has an erosion problem we could do a couple of things. First of all, there is one area where the slopes in

the landfill are extremely steep, we would stabilize those slopes and there are two mechanisms to do that, one of them would be to extend the slope out and the second one would be to extend it out slightly and build a terrace and then support it that way or stabilize it that way. We would also establish a good soil cover on top of the synthetic cover and vegetation that would help minimize erosion. A few of the other things that we would be doing would be to upgrade the surface water diversion structures on the landfill. We would install a chainlink fence around the landfill, establish a post closure monitoring plan to make sure the landfill is maintained properly. That's the first major component.

The second major component of the proposed plan is to install a gas collection and treatment system.

Presently the landfill has vents such as this that are enlarged in the landfill and they vent gases such as methane and hydrogensulfide that are generated from the decomposition of waste. What we could do is set up a system to collect those gases and to treat them. The type of treatment system that we are proposing is what is known as the thermal destruction system.

There are three types of technology that are being

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used, one is known as combustion. The second one is incineration, and the third one is flaring. They all are basically burning the gas and destroying any hazardous constituents that are present in the gas. The combustion system has the ability to generate electricity while burning the gas. The flaring is just burning it, no electricity being generated and incineration is also a burning type process. It is just a more closed and controlled process. So that is the second major component.

The last component of our proposed plan is monitoring the site. We would monitor the ground water by way of monitoring wells that are presently installed around the site. Right now there are 14 wells that have been installed, nine of them have been installed by the present owner and five of them by EPA. We would monitor those on a periodic basis that would designate whether or not or depict whether or not there was a ground water contamination problem at the site. The second thing that we would monitor would be the air. We are installing the gas treatment system but we want to insure that is actually destructing the hazardous constituents that are present from the emissions from the landfill, so we

would monitor the air being emitted from the treatment system and this would also be done on a periodic basis.

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The actual component of stablization, I talked about the first part of the proposed plan, the slopes stablization component, we are going to decide which mechanism that we are going to use during the design phase. Now basically we need to do some stability tests on the slope of the landfill before we can choose which would be the best option of the two. Also, between the gas treatment technology, the incineration, the combustion and the flaring once again we would make the final decision on that during our design phase. We want to do some testing on the landfill's gas to find out which one would be the best and that would be done during the design phase of the project. Does anybody have any questions? Actually we probably should get right into the comments and save the questions to the end.

MR. SILVERMAN: Thank you, Lynne. At this time I would like to start accepting comments from the audience. The first person I will turn to is Tom Getz from the Rhode Island DEM.

MR. GETTS: My name is Tom Getz.

work for the Division of Air and Hazardous Materials. At this point in time the Department is still reviewing the documentation which has been provided us. Due to the different divisions that impact — that are impacted by DEM all the comments at this point in time have not been coordinated, so at this point in time we will be submitting to you a detailed comment by the September 2nd date. This RI/PS and ROD would be also discussed with respect to the consent agreement that DEM currently has with L&RR in order to see that they are within the confines of this agreement also. Thank you.

MR. SILVERMAN: Thank you, Tom. I would now like to ask that Carol Drainville come forward.

MS. DRAINVILLE: I would like to pass and wait until the question period because I would like to clarify some points on that.

MR. SILVERMAN: Okay, fine. Then I would next call on Kevin Burger.

MR. BURGER: Good evening. My name is
Kevin Burger. I am a Certified Environmental
Professional and the Manager of Environmental Services
for Wehran Engineering's New England Region located in

Methuen, Massachusetts. I have over 12 years of experience at Wehran Engineering and previously with the U.S. EPA Region II in the solid and hazardous waste industry, conducting Remedial Investigations and Feasibility Studies and other types of hazardous waste type investigations and studies. I have also served as the program manager for Wehran's statewide Superfund Contract with the Commonwealth of Massachusetts since March of 1985. Wehran Engineering as a firm has over 20 years of experience in the solid and hazardous waste industry and has been providing engineering services at the L&RR Landfill site since the late 1970's.

Wehran Engineering is presently conducting a detailed technical review of the EPA's RI/FS report dated June, 1988. As a result of this review, a written statement of technical comments will be provided to EPA prior to the closing of public comment.

Wehran Engineering agrees with the results contained in the RI/FS report for the groundwater, subsurface soils, surface water, sediment and wetlands investigations performed at the L&RR site. We further agree with EPA in concluding that these environmental

media and the associated impacts from the landfill on these media do not pose a significant risk to public health.

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Wehran Engineering agrees with the results of the RI/FS report which indicate that further work needs to be conducted at the L&RR facility concerning landfill gases. We further wish to point out that implementation of the landfill gas recovery system specified by Wehran Engineering in our 1983 plan will eliminate the concerns for any risk to public health associated with the landfill gases. Wehran Engineering does have, however, some specific technical concerns regarding the sampling methodology and the concentrations of contaminants utilized by EPA in evaluating the risks associated with the landfill gases. These concerns will be addressed in our written comments to be provided at a later date.

The results of EPA's environmental assessment identified the wetlands as being the subject of an environmental concern from sand eroding from the landfill into the wetlands, even though this sand is not contaminated. We recognize and agree that this is an issue requiring remediation but do not consider this to be a Superfund issue.

Wehran Engineering as a firm has significant experience in performing RI/FS type studies in several 3 New England states including Massachusetts, New Hampshire and Rhode Island. We fully recognize EPA's requirements relative to conducting RI/FS investigations. It is Wehran's opinion having been involved in the engineering study at the L&RR site since the late '70's that the plans as prepared in June of 1983 which propose the implementation of several remedial activities, and as identified in the court order between L&RR and the DEM, would adequately protect the environment and public health of the citizens of North Smithfield and the State of Rhode Island. In an overview sense, it is Wehran Engineering's technical opinion that the remedial alternative solutions proposed by EPA are not justified based upon the environmental and public health concerns identified in the RI/FS report. For example, it is inappropriate in evaluating these remedial alternatives to identify a no-action

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alternative as a remedy. It is our point of view that, even in considering the no-action alternative, a

significant number of remedial activities have already

been undertaken at the L&RR site since 1983, yet these

actions do not appear to be factored into the no-action alternative review. These activities have included a seismic study, slope stabilization program,

monitoring well and landfill gas well installation and the installation of a liner over the hazardous waste disposal area.

It is Wehran's technical opinion that the remedial alternatives identified in our 1983 reports, with the single exception of the wetlands as a separate issue, are appropriate and justifiable remedial alternatives when considering the limited environmental and health risks identified in the EPA's RI/FS for the LL&R site. Further, the remedial alternatives identified in the 1983 reports were reviewed by EPA in 1983 before the DEM signed the Consent Order and Agreement. After reviewing the plans, the EPA then gave their approval to DEM to sign this agreement.

We would request that EPA review the remedial alternatives identified in the RI/FS report in comparison to the remedial alternatives required of L&RR in the 1983 court order. In concluding this statement we would also point out for the record that the remedial alternatives presently being proposed by EPA in the RI/FS report are inconsistent with section

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121 of the Comprehensive Environmental Response and Compensation Act of 1980, which is known as CERCLA regulations, where it is stated clearly that, "remedial actions shall be relevant and appropriate under the circumstances presented by the release or threat of release of such substance, pollutant or contaminant."

We appreciate the time given to us this evening for presenting these initial comments on behalf of L&RR and look forward to an opportunity to provide more detailed written comments prior to the close of the public comment period on September 2nd. Thank you.

MR. SILVERMAN: Thank you, Mr. Burger. I would like to now call on Dean Temkin.

MR. TEMKIN: My name is Dean Temkin and I represent several potentially responsible parties.

What the EPA is recommending will cost over five million dollars. However, that expenditure is not cost-effective, it is not consistent with the national contingency plan, and it offers no more protection to the environment or to the public than what the State has already been able to obtain, at no expense to

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either the State or to the taxpayers or to any of the potentially responsible parties.

In 1983 the State imposed severe requirements for the closure of this site. They were set form in a Consent Order and Agreement. The DEM submitted that Consent Order and Agreement to the court as being environmentally sound and protective of the environment. The Consent Order and Agreement was approved by the court on that basis. The Town of North Smithfield was a party to that case and bound by that degree.

Those requirements required the landfill to operate and close in conformity with stringent plans. They required a cap to be put over the top. They required methane recovery. They required post-closure monitoring and maintenance. They required a fund of several hundred thousand dollars be set aside for long-term maintenance, monitoring, and slope stablization all at the expense of the operator.

Purthermore, in 1983 before the DEM signed the Consent Order and Agreement, the DEM sent out all the plans and proposals to the EPA for its review to make sure they were sufficient. The EPA reviewed the plans. The EPA met with the DEM. The EPA gave the

DEM its blessing for the DEM to sign the agreement.

In reliance thereon, the state signed the agreement.

Since then, the State has kept on top of the situation and made sure that those requirements were implemented. Most recently, there was a site inspection in December 1987. The DEM notified L&RR that all that remained to be done at the site to be in conformity with the court order was to install the methane recovery system and do additional seeding.

The seeding has already been done. The methane gas wells have already been installed, and the operator has signed a contract with a company to install the

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rest of the system.

The requirements the State imposed in 1983 have proven to be sufficient and effective. The requirements have been implemented, and they have worked. Therefore, there is no reason to force taxpayers or potentially responsible parties, including the Town of North Smithfield, to spend any additional money.

I would highlight that the Town of North

Smithfield is itself a potentially responsible party.

It is included in the list of potentially responsible parties published by the EPA. According to EPA

policy, each potentially responsible party is jointly and severally liable for the cost of the entire remedy. That means that if the \$5,000,000 remedy is implemented, the Town of North Smithfield may be

jointly and severally liable for \$5,000,000.

However, there is no necessity for any such expenditure. The proof that the State requirements have worked is this EPA report. The paramount concern of the State has always been the protection of ground water. This EPA report concludes that the ground water at the site does not present a significant risk to public health. Therefore, if you read the EPA report, you conclude that what the State required in 1983 has worked.

Furthermore, the State was able to get this level of protection by getting the landfill operator to foot the entire bill. All this work was done at no cost to the State. It was done without bringing in any of the potentially responsible parties.

Now, however, the EPA is proposing spending another \$5,000,000 despite the fact that the EPA's conclusions indicate that protection to health and environment is already sufficient.

There is no reason to spend any additional money.

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In particular, there is no reason for the State of Rhode Island to allow it. If the State of Rhode Island had felt that these additional requirements were necessary then the State of Rhode Island would have required them back in 1983. But it didn't. Evidently the State felt that the plans were sufficient as is. Time has shown that the State was right. This is born out by the fact that now five years later the EPA report concludes that the ground water at the site does not pose a significant risk to public health.

The State has a big say in what will happen now.

The superfund law recognizes that states likes Rhode

Island are interested in protecting their own
environments. The law recognizes that states know far
more about their own environments than the federal
government does. Consequently, under the Superfund
law, if a state like Rhode Island indicates that no
additional money should be spent, then it will not be
spent, and no liability will be imposed upon taxpayers
or potentially responsible parties. It is the State's
call. It is entirely within the hands of the State of
Rhode Island as to whether or not the taxpayers or
potentially responsible parties will have to spend any

money at the site. If I was the State I would wonder what is going on with the EPA. The EPA's recommendations today are totally inconsistent with the EPA actions back in 1983. Let's not forget in 1983 before the State signed the Consent Order and Agreement the State sent all the plans and proposals to the EPA for its review to make sure the plans were sufficient. The EPA reviewed those plans. The EPA met with the DEM, and the EPA gave the DEM its blessing to sign. In reliance on that, the DEM signed the agreement.

Consequently, the discrepancy between the EPA's actions in 1983 and what it is recommending today totally undercuts its current recommendation. This highlights the fact that what is proposed today is neither necessary nor required because we already have a remedy in place that works.

For the State of Rhode Island to approve any additional spending at the site will force the potentially responsible parties including the Town to pay \$5,000,000 to provide a level of protection no better than the level of protection already afforded. Consequently, the term no action alternative in this case is really misnamed. It should really be renamed

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Consent Order and Agreement Alternative. It should be construed to mean requiring strict compliance with that Consent Order and Agreement, which compliance has already cost the operator L&RR over \$1,000,000.

The EPA summary of its report on Page 5 comes to three conclusions. One, is that landfill gas be treated. We agree. However, that is already explicitly covered in the consent order and agreement of 1983. L&RR committed in writing to do that, that is part of the court order. L&RR has already signed a contract with a company to install the methane recovery system, has notified the DEM, and has installed the methane recovery wells. Since that issue is already covered, there is no reason to require taxpayers or potentially responsible parties to spend any money on it.

The second proposal has to do with sediment in a wetland. However, wetland can be adequately handled at the local level. The purpose of the Superfund is to handle serious hazardous waste problems. It is not to handle sand in a wetland. When the EPA lists this as one of its three recommendations for the site, it makes it look as if the EPA is grasping at straws to find fault with this site.

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The third proposal of the EPA is to close, monitor, and maintain the landfill so it is protective of the public health and the environment. However, that has already been done in accord with the Consent Order and Agreement, which was offered to and approved by the court as environmentally sound. Furthermore,

those requirements have worked.

Consequently, it is not cost-effective to spend any more money. For instance, the EPA has made a proposal to spend \$5,000,000 regrading the 2:1 slope and building a terrace, based on an alleged current for methane gas and ground water. However, after the taxpayer and potentially responsibility parties spend \$5,000,000 the site will be no safer to the public or the environment than it is now.

As to methane gas, once the methane recovery system is installed the gas will be drawn through the methane recovery system. Consequently, the concern about the gas does not justify spending any money.

As to the ground water, the wells in that area have already been tested and the EPA concluded that the ground water does not pose a significant risk to public health. Therefore, concern about the ground water does not justify spending any money. Basically

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there is no justification for this proposal. As proof of that the fact is that the EPA in 1983 saw the plans that called for the 2:1 slopes but nevertheless gave its blessing for the DEM to sign this agreement. The EPA's actions in 1983 contradict its recommendations today.

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Most importantly today in 1988, five years later, the slope is stable. There is an old saying if it ain't broken, don't fix it. That's the case here. Why is it necessary to spend \$5,000,000 on something that already works? The only logical justification for this recommendation is that the EPA and the contractor having spent perhaps a million dollars on this study feel obligated to recommend that something expensive be done at the site, if only to justify the money they have already spent in doing the study. That is not sufficient reason for spending taxpayers' money. That is not sufficient reason for spending money of potentially responsible parties. What is proposed is not consistent with the court order, it is not cost-effective, and it is not consistent with the national contingency plan.

If the EPA report had found a substantial ground water problem at the site then one would understand

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the EPA report found that ground water does not pose a significant risk to public health. Therefore, there does not appear to be any reason why the State should approve any additional expenditures. It might be appropriate for a number of citizens and taxpayers and potentially responsible parties to present this position to the State in view of the fact that spending \$5,000,000 extra will not buy any additional

the State approving additional expenditures. However,

In conclusion, there is one good thing you can say about this EPA study, it proves that the actions that DEM took in 1983 were correct and have worked. Thank you.

improvement to the safety of the State or its

MR. SILVERMAN: Thank you, Mr. Temkin.

I would now like to call on Muriel Halloran if you
have comments to make.

 $\label{eq:ms. HALLORAN:} \quad \mbox{I have no comments at}$  the present time.

MR. SILVERMAN: Is there anyone else here in the audience who would like to make a comment during this formal part of the hearing tonight? This is your last opportunity to speak up. If not, I want

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to thank you all for your participation this evening and remind you of the September 2nd deadline for making written comments to EPA. With that I will hereby declare this hearing closed. As I did indicate earlier, however, Lynne and I will remain here for as long as you would like to answer informally any questions you might have about the proposed plan for the L&RR site. Thank you again for coming tonight.

(DISCUSSION OFF THE RECORD)

MR. SILVERMAN: There do appear to be several members of the audience who have questions and comments they would now like to raise after the close of this formal part of the hearing. I have asked the reporter to continue transcribing these and I would like to handle these questions at least as formally as having them be on the record because it will help us as we consider all the issues that came out tonight in the future to have the written record of what you may be asking us. So if you could identify yourselves and give your address and then ask us your questions and we will respond and I hope this formality doesn't inhibit anyone. We are here to answer your questions also.

MR. VINEY: My name is Richard Viney.

I live on Pound Hill Road, North Smithfield and my question to you is could I have a written transcript of the proceedings tonight so that I may in my own way sit down and read them very slowly. There seemed to be a lot of information that was put forth and obviously a great deal of it was by lawyers and not being a lawyer I would like to have, you know, the time to sit down and read it thoroughly, so that if I am to participate and make comments then at least I would have the information before me and I was willing to pay a whole dollar for this information.

MS. FRATUS: That's no problem, if you could give me your name and address, actually if you write it on one of these I will make sure when we have it finished I will send you a copy.

MR. VINEY: I appreciate that and if there is a charge I will pay.

MR. SILVERMAN: Any other questions at this time? Could you please stand and identify yourself, name and address.

MS. DRAINVILLE: My name is Carol
Drainville, 70 Pound Hill Road, and the reason I
withdrew my question at the beginning was I felt -- my
question was who was going to put in the gas

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combustion system, and it appeared at the beginning that it was EPA, however, in newspaper accounts after the previous meeting it appeared that the landfill operators were going to do that and I had several concerns about that, number one. My question is first of all how do we know what quality that combustion system will be? Will the EPA be supervising this?

MS. FRATUS: Typically what happens in the way the whole program is setup, the Superfund Program, is that there is a sum of money there. What we attempt to do is to negotiate with a responsible party to conduct any of the activities or the whole activity, or whatever part of the remedy selection process, first of all. If they agreed to do the remedy or a portion of the remedy or however it may turn out they are not just left to do it. Basically EPA would be involved, we would hire a contractor to oversee everything they do from a design phase to construction.

MS. DRAINVILLE: My next question is maintenance because obviously it is going to be a complicated system, we have to depend on these people now to maintain it or will they be supervising the maintenance of it?

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MS. FRATUS: Once again we will be supervising. We will have a post closure monitering plan which would require them to monitor on a periodic basis and to do periodic site inspections. Those types of things would be sent to the agency and reviewed on a periodic basis.

MS. DRAINVILLE: They would be doing their own monitoring?

MS. FRATUS: That's correct.

MS. DRAINVILLE: There would be no check monitoring at all?

MR. SILVERMAN: The other half of the story is if the responsible parties do not come forward and successfully negotiate with EPA then EPA may spend federal money to do the clean up. In which case we will do it ourself with our own contractors and at that point the operation and the maintenance of the system after it is in place becomes a State responsibility under the law.

MS. DRAINVILLE: My concern is this is going to be a money making proposition and that is of interest to them if they are going to maintain it. We are concerned during the monitoring of the site who was going to be monitoring the well also and now we

are in the same situation with the air and the gas filtration plan, they are going to do their own monitoring?

MS. FRATUS: That's correct.

MS. DRAINVILLE: What about when it

possibly becomes profitable?

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MS. FRATUS: Well, at this point I don't think it is a correct statement to say it is profitable, so I wouldn't jump on that just because they're generating electricity that is automatically a profit. Technology, the cost of constructing a combustion system and maintaining that system is pretty high, and actually based on the information that we found and actually as documented in the RI/FS any profits that you would make would end up going into the capital cost and 0 and M cost of the system and in the long term if you take a look at it for 30 years it doesn't end up being a net profit.

MS. DRAINVILLE: We are in this situation because of somebody trying to make a profit and that was the only concern and it appears to be the only concern now because there was a comment in the paper made by the landfill operator saying he was not going to spend money, he was going to make money in

putting in this gas filtration system. That's a concern as a resident and a concern to the town. We are all now worried about the pollution to the air.

MS. FRATUS: That's correct.

MS. DRAINVILLE: So if we are back in their hands again this has been a ten year process, we are still going to be concerned about our health and welfare.

MS. FRATUS: I see what you are saying, and what I can say to that is the bottom line in what EPA will approve will be something that first of all will be protective of human health and the environment and if that system happens to be a profit system we would still be monitoring the operation and maintenance of that system. Right now the ground water monitoring plan is in agreement they have with the state and basically EPA is not involved with that. From here on in anything that would be done would be definitely monitored by a federal agency as well.

MR. SILVERMAN: Is there anyone else in the audience who has any questions or comments for us now during this informal part of the meeting? Okay then once again thank you all for coming tonight and please remember to get your written comments to EPA in

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Boston by September 2nd. Thank you. (HEARING CLOSED 8:30 P.M.)

CERTIFICATE

I, Jane M. Poore, hereby certify that the foregoing is a true accurate, and complete transcript of my notes taken at the above-entitled hearing.

IN WITNESS WHEREOF I have hereunto set my hand this 19th day of August, 1988.