

# Planning for the Future:

# Reuse Assessment for the BoRit Asbestos Site Ambler, Pennsylvania FINAL

#### April 2009

prepared for the BoRit Future Plans Group by E<sup>2</sup> Inc.

*funded by* United States Environmental Protection Agency (EPA) Technical Assistance to Communities (TASC)

### Forward

The Environmental Protection Agency (EPA) Technical Assistance for Communities (TASC) program provides communities near potentially hazardous waste sites with independent technical assistance to help them understand the technical issues related to hazardous substance contamination and cleanup so that they can substantively participate in the decision-making process. Understanding the reasonably anticipated future land use of a site is an important consideration in the remedy selection and design process. A community-based reuse assessment identifies reasonable anticipated future land use options that can inform local planning efforts and the remedy process.

### Acknowledgements

This report was developed for the BoRit Future Plans Group. E<sup>2</sup> Inc. would like to thank the following participants for their valuable contributions to this assessment.

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View of the former Wissahickon Park

# I. INTRODUCTION

The BoRit Asbestos Tailing Pile Site (BoRit Site) is located in Montgomery County, Pennsylvania, about thirty miles northwest of Philadelphia. During the 1930s to the 1970s, asbestos waste and asbestos contaminated material was disposed at the BoRit Site. The BoRit Site is currently undergoing a removal action by EPA Region 3 which primarily includes bank stabilization along the Wissahickon Creek and its tributaries, the Rose Valley Creek and Tannery Run. The removal action is expected to be completed in 2010. The BoRit Site has also just been approved for the National Priorities List. EPA will soon begin a Remedial Investigation/Feasibility Study to select a clean up remedy for the site.

The BoRit Future Plans Group requested TASC assistance to develop a reuse assessment for the BoRit Site. The purpose of the reuse assessment is to clarify reuse goals, understand the site's constraints and opportunities, and identify reuse considerations to inform clean up activities and local planning efforts. This report summarizes the findings of the reuse assessment including the future use goals, the local planning goals, the site context and potential future use scenarios.

### **II. SITE OWNERSHIP AND JURISDICTION**

The site contains three properties totalling approximately 43 acres, each under separate ownership and municipal jurisdiction as shown in Figure 1. The parcel characteristics are summarized in the adjacent table.

The 19-acre Wissahickon Park property owned by Whitpain Township was once a community park serving Whitpain's West Ambler and Mercer neighborhoods. In the mid-1980s the park was closed due to potential risks and liability from the asbestos materials on the property. Whitpain Township is interested in reopening the park to serve the adjacent neighborhoods once the contamination is addressed.

Property	Acres	Character	Owner	Jurisdiction
Wissahickon Park	19 acres	Vacant, flat, site mostly un- vegetated with steep side slopes	Whitpain Township	Whitpain Township
Ambler Reservoir	18 acres	Primarily reservoir with surrounding vegetated berm	Wissahickon Waterfowl Preserve	Primarily Upper Dublin Township
Kane Core Pile	6 acres	Extremely steep, elevated topography with trees and other vegetation	Kane Core, Inc.	Ambler Borough

The 18-acre Ambler Reservoir, located primarily in Upper Dublin, is owned by the Wissahickon Waterfowl Preserve (WWP) and managed as a waterfowl preserve. Recently the National Audubon Society designated the preserve an Important Bird Area (IBA) due to the waterfowl that use the site for breeding and resting during migration.

The WWP would like to continue the site's use as a habitat preserve and plans to install a pedestrian viewing platform along Maple Avenue in the near future. However, the WWP would like to limit pedestrian access on the property to protect the habitat functions of the reservoir.

The 6-acre Kane Core property, located in Ambler Borough, is defined by steep topography, vegetation and the surface water surrounding three sides of the site – the Ambler Reservoir to the North, Tannery Run to the South and the Wissahickon Creek to the West. In 2005, Kane Core's proposal to cap the property and build a 17-story condominium raised community concerns and prompted EPA involvement. Despite recent attempts to contact Kane Core, Inc., there has been no response. Therefore, the site owner's future use goals for the site are unknown at this time.

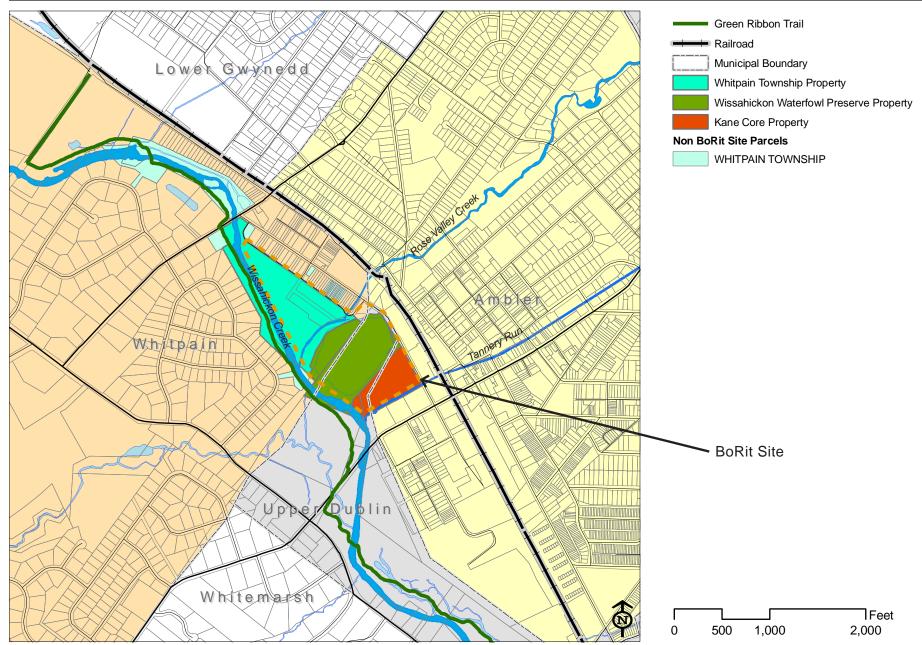


Figure 1: Ownership and Jurisdiction

## **III. REUSE GOALS**

E<sup>2</sup> Inc. met with the Future Plans Group on December 3rd to identify the committee's future use goals for the site, as well as future use options and considerations. The participants identified and agreed upon the following future use goals:

#### Future Use Goals

- · Develop unified plan for the parcels as one unit
- Support a mix of uses
- Support regional greenway network
- Support recreational reuse such as youth activities/facilities and performance space
- · Support compatibility with habitat preserve and riparian buffers
- Support economic development and compatibility with adjacent TRID<sup>1</sup> zone
- · Support compatibility with adjacent neighborhoods

### Site Owner Goals

- Whitpain Township expressed an interest to preserve the former Wissahickon Park property as recreational open space and, once the contamination is addressed, would like to re-open the Wissahickon Park to serve the West Ambler neighborhood and surrounding community.
- The Wissahickon Waterfowl Preserve (WWP) representative confirmed that they plan to retain the property as a habitat preserve. The WWP intends to build a pedestrian overlook from Maple Street to view the preserve, but does not plan to allow regular public access to the site due to potential conflicts with the habitat preservation goals.
- Despite attempts to contact Kane Core Inc., the owner of the Southern property, there has been no response. The site owner goals for this property are not known at this time.

### Community Planning Goals

E<sup>2</sup> Inc. reviewed the Open Space plans for the three jurisdictions to identify community planning goals relevant to the BoRit Site's future use. The Whitpain Open Space Plan (2005 Update) outlines goals to reopen Wissahickon Park, preserve large interconnected open space along Wissahickon Creek, and designate Wissahickon Creek as a High Value Conservation Area.

The Upper Dublin Open Space Plan (2005) outlines similar goals including: create loop trails within and between the parks and open spaces and establish additional pedestrian links from the Wissahickon Watershed Green Ribbon Trail to Ambler Borough.

The Ambler Borough Open Space Plan (2006) identifies the site as both a natural resource and a potential asset to the adjacent growth area. General goals include: preserve selected remaining open space and sensitive natural features including land along Rose Valley Creek and Tannery Run, and establish trails or greenways to link existing borough parks and open space. The site is also specifically identified as a vulnerable natural resource (p. 49), sensitive to flooding (p.31) and a potential acquisition target as a conservation focus area (p. 67).

Given the uncertain site owner goals for the Kane Core property, E<sup>2</sup> Inc. reviewed the Ambler Borough Zoning Map (October 2008), which identifies the Kane Core property as zoned "Retail and Service Commercial" within a Redevelopment Overlay District. In addition, Ambler Borough is currently conducting a Transportation Revitalization Investment District (TRID) Study for the areas along Butler and the SEPTA rail line. The TRID study boundary does not include the Kane Core property, but does run adjacent to the property along Maple and Butler as shown in Figure 3. The purpose of the TRID Study is to evaluate opportunities to increase mixed-use, pedestrian friendly and transit-oriented development around the new SEPTA train station at Butler.

<sup>1</sup>Transit Revitalization Investment District

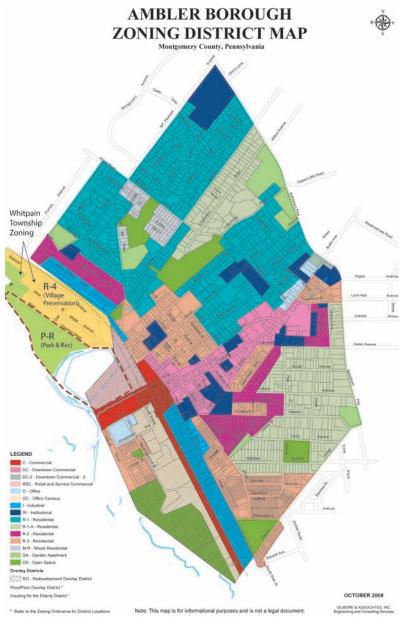


Figure 2: Ambler Zoning Map



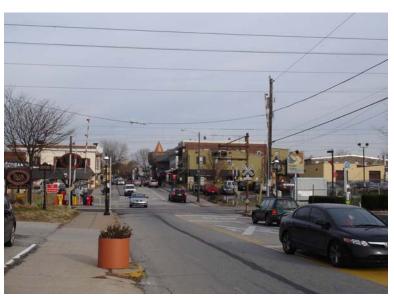
Figure 3: Ambler Transportation Revitalization Investment District

### **IV. SITE CONTEXT**

The BoRit Site context is defined by two corridors as shown in Figure 4. The Green Ribbon Trail to the west is characterized by riparian habitat and open space. The SEPTA commuter rail to the east is bordered by the Ambler Central Business District, the industrial spine and the Redevelopment Overlay District. The BoRit Site's context within these two corridors is explored further in the following sections.

#### **Regional Context**

The site is characterized by significant regional habitat, water, and open space resources. The Delaware Valley Regional Planning Commission identifies Wissahickon Creek as a key connection within Pennsylvania's open space network, as well as a conservation focus area within the regional green infrastructure priorities. Montgomery County has identified the Wissahickon Green Ribbon trail as a key connection in the County's Primary Trail Network. The Appendix includes several maps illustrating the BoRit Site's regional importance as an open space corridor.



Ambler Central Business District



Green Ribbon Trail

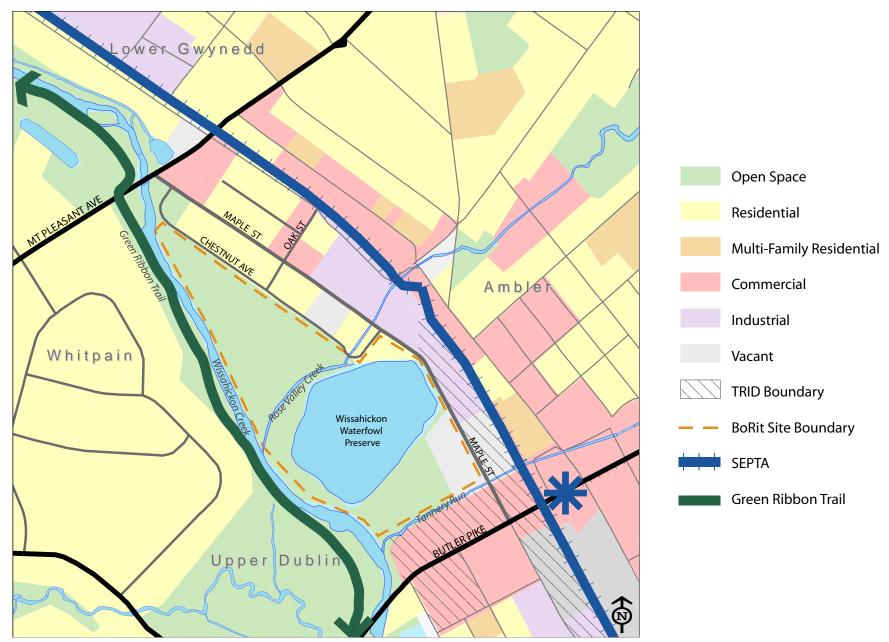


Figure 4: Site Context Diagram

#### Watershed Context

Located adjacent to the Wissahickon Creek, the BoRit Site also includes the Wissahickon Waterfowl Preserve and the confluences of Rose Valley Creek and Tannery Run as they enter Wissahickon Creek. As shown in Figure 5, the site is centrally located within the Wissahickon watershed offering opportunities to connect the surrounding communities with a riparian open space network. Due to this watershed context, much of the site is characterized by riparian corridors, steep slopes and floodplains that may pose constraints for development.



Confluence with Rose Valley Creek



Tannery Run flowing West from Maple



Confluence with Tannery Run



Former dam on Wissahickon Creek West of the site



Rose Creek looking East from Maple



Riparian borders on Kane Core property Photo Credit: Sal Boccuti

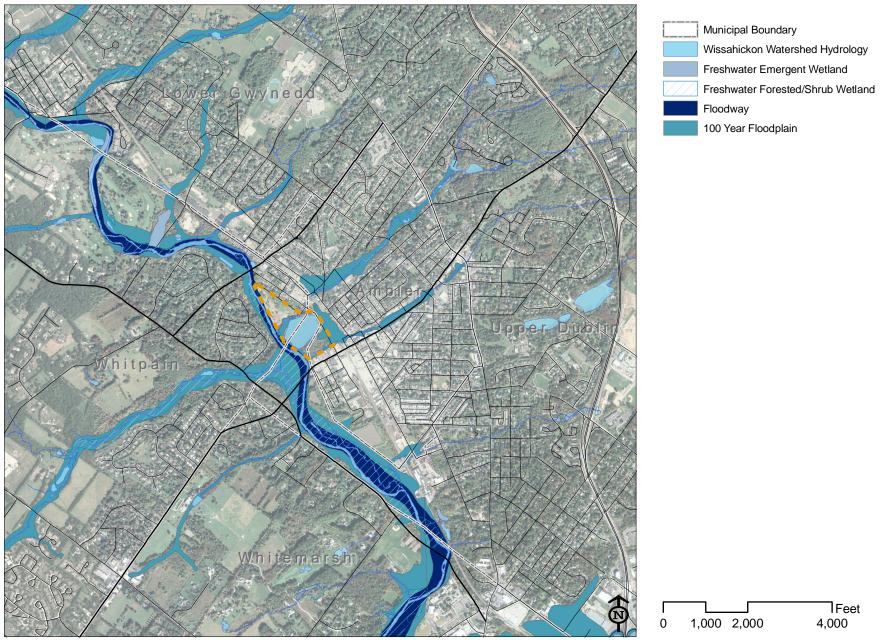


Figure 5: Local Watershed Context

#### **Open Space Network**

The BoRit Site is located along the Green Ribbon Trail within a growing regional open space network. The site is adjacent to several large conservation areas including properties owned by the Wissahickon Valley Watershed Association, PennDOT and Montgomery County. As shown in Figure 6, this growing conservation area represents an opportunity to create a regional greenway network connecting the communities in Montgomery County. Once the contamination is addressed, this regional open space network could provide a valuable recreational amenity for the adjacent Redevelopment Overlay District as it transforms to a vital mixed-use transit-hub.



Photo courtesy of Wissahickon Valley Watershed Association



Green Ribbon Trail sign



Green Ribbon Trail near Butler Pike access



Green Ribbon Trail with residences in the background

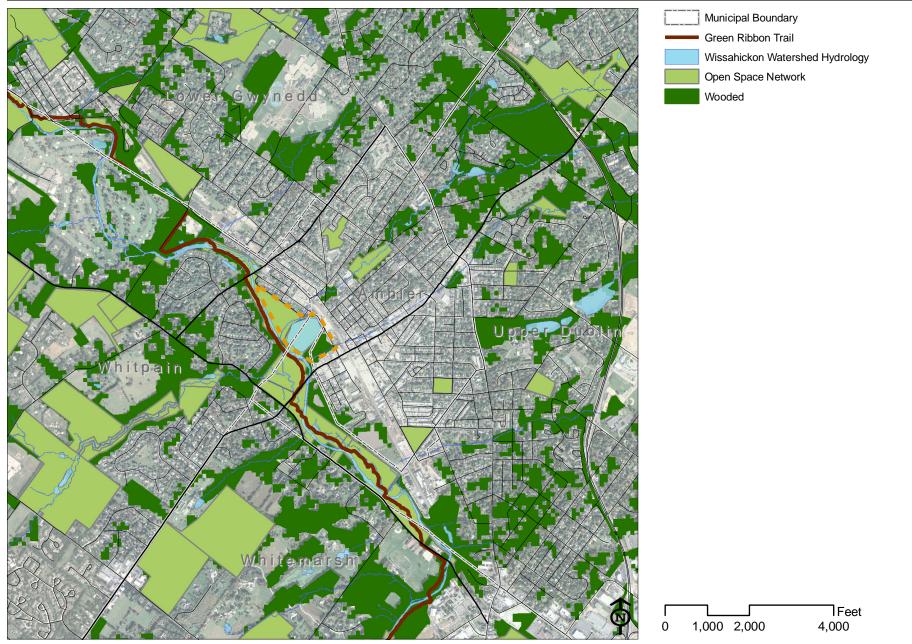


Figure 6: Open Space Context

#### Surrounding Land Use

The BoRit Site is located at the transition between high and low intensity land use. As shown in Figure 10, much of the BoRit Site is surrounded on the East, North and West by residential land use and open space. The Future Plans Group has expressed a desire for the future use of the BoRit Site to maintain compatibility with the adjacent open space and residential neighborhoods.

The BoRit Site is also adjacent to the Ambler Central Business District, the SEPTA commuter line and the industrial spine running along the rail. As highlighted in Figures 2 and 3, this area has been identified as a Redevelopment Overlay District, as well as a TRID study area for potential mixed-use transit-oriented development. Photos of the Redevelopment Overlay District are shown on page 14. The Future Plans Group has expressed a goal of supporting this adjacent revitalization zone.



Photo Credit: Sal Boccuti



Adjacent Residential Neighborhoods

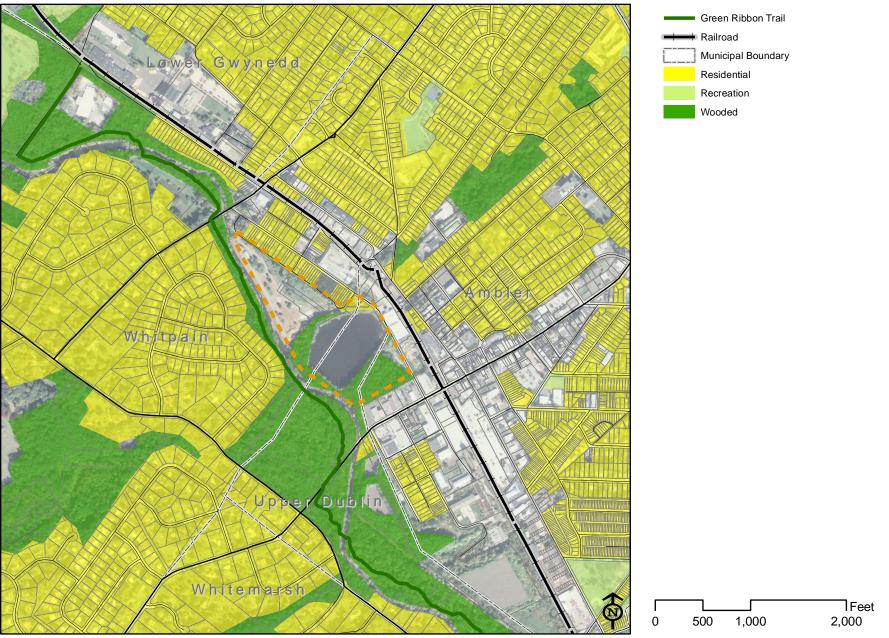


Figure 10: Land Use Context: Residential

#### Access Considerations

Despite the BoRit Site's proximity to the SEPTA station and the Ambler Central Business District, the creek and rail corridors isolate the BoRit Site from the major circulation routes. The BoRit Site is only accessible from Maple, a single local access street, via Butler Pike or Mount Pleasant. This limited access and visibility could be a constraint for potential commercial and industrial uses.

#### Summary of Site Context

The future use of the BoRit Site is challenged by a number of factors: multiple owners, multiple jurisdictions, limited access, steep slopes, riparian borders and a mix of surrounding land use. However, the BoRit Site also offers significant opportunities provide a recreational greenway that links the surrounding communities and supports the future transit hub with high quality open space.

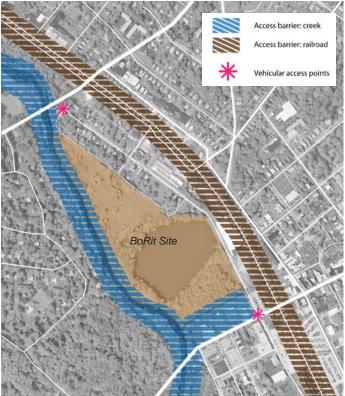


Figure 8: Access Diagram



Photos of the Redevelopment Overlay District to the south and east of the site.

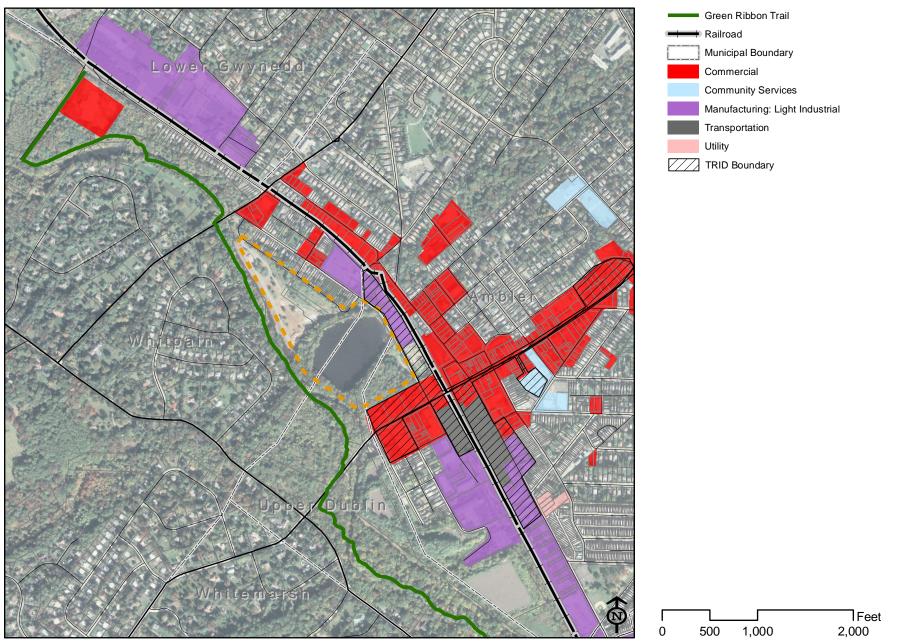


Figure 9: Land Use Context: Commercial and Industrial

## **V. FUTURE USE SCENARIOS**

As presented in the previous section, the BoRit Site is defined by two corridors – the Green Ribbon Trail to the West and the SEPTA commuter rail, Central Business District and potential transit oriented development to the East. Located between these two corridors, the future use of the BoRit Site could support the regional greenway, the growing revitalization district, or a combination of uses. Based on this context, the Future Plans Group evaluated the following potential future use scenarios as illustrated in Figure 10:

- Regional Greenway including habitat, recreation and open space
- · Mixed Use Greenway including a greenway with mixed-use
- Transit Hub including commercial and higher density residential

### VI. FUTURE USE RECOMMENDATIONS

During the reuse assessment discussion on March 4th, the BoRit Future Plans Group noted the following important reuse considerations regarding the BoRit Site and surrounding context:

- The Whitpain property should be preserved as recreational open space and re-opened as Wissahickon Park to serve the West Ambler neighborhood and surrounding community.
- A buffer should be included around the Wissahickon Waterfowl Preserve to protect the wildlife habitat from noise, building height and other disturbances related to human activity. Pedestrian access to the Green Ribbon Trail should be directed outside this buffer zone.

- Pedestrian access to the Green Ribbon Trail could use the existing vehicular bridges on Butler Pike and Mount Pleasant; a pedestrian bridge across Wissahickon Creek was considered unnecessary and unsuitable at this location.
- Future land uses for the BoRit Site and surrounding properties should consider minimizing vehicular traffic and enhancing pedestrian amenities on Maple and Chestnut Streets.
- More intensive land uses should be concentrated within the TRID district. With proper guidance, future uses in this revitalization district could enhance the gateway to Ambler Borough.
- The BoRit Site properties could best contribute to the revitalization goals by providing nearby high-quality open space that could enhance quality of life and property values.

In summary, the BoRit Future Plans Group has identified the following two potential future use scenarios that favor open space and recreational land uses:

- Regional Greenway Scenario
- Mixed Use Greenway Scenario

The Future Plans Group agreed that the Transit Hub Scenario is not appropriate for the BoRit site. The two recommended scenarios may be used in discussions with EPA to ensure the selected remedy and design will be protective of human health and the environment under these potential future land uses. These scenarios may also be used in local planning discussions to support growing regional greenway and revitalization efforts. Finally, the scenarios may be used to facilitate cooperation among the site property owners to ensure uses are compatible with the future Wissahickon Park and existing Wissahickon Waterfowl Preserve.



Appendix

#### **2030 Greenspace Network**

Southeastern Pennsylvania

#### Legend

1. Octoraro Creek 2. Big Elk Creek 3. White Clay-Ways Run 4. White Clay-Doe Run 5. Buck Run 6. West Branch Brandywine Ck. 7. Delaware Arc 8. Brandywine Creek 9. Great Valley Ridgelines 10. Big Woods Corridor 11. Warwick-Elverson Corridor 12. Marsh Creek-Beaver Run 13. French Creek 14. Pickering Creek 15. Valley Creek-Pigeon Run 16. Naamans Creek-Harvey Run 17. West Branch Chester Creek 18. Chester Creek 19. Ridley Creek 20. Crum Creek 21. Darby Creek 22. Cobbs-Mill Creek 23. Schuylkill River 24. Manatawny Creek 25. Middle Creek 26. Swamp-Deep Creek 27. East Brach Perkiomen Creek 28. Perkiomen Creek

29. Skippack Creek-Evansburg 30. Towamencin Creek 31. Stony Creek 32. Wissahickon Creek 33. Plymouth Creek 34. Cross County Corridor 35. Tacony-Cresheim Creek 36. Pennypack Creek 37. Poquessing Creek 38. Neshaminy Creek 39. Mill-Queen Anne Creek 40. Little Neshaminy Creek 41. Mill Creek 42. New Hope-Ivyland 43. W. Branch Neshaminy Ck. 44. Paunnacussing-Pine Run 45. Peace Valley-Deep Run 46. Tohickon Creek 47. North Woods (Highlands) 48. Quakertown-Cooks Creek 49. Delaware River 50. Serpentine Barrens

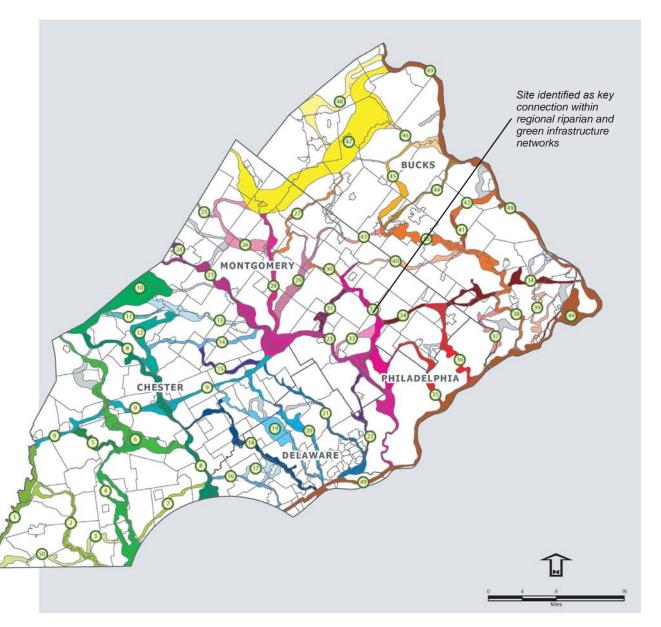


Note: Greenway colors are only meant to show where idividual greenways start and stop



Sources: DVRPC, Natural Lands Tust, Brandywine Conservancy, Heritage Conservancy, Greenspace Alliance, Bucks Courty Planning Commission, Cheeter Courty Planning Commission, Delaware Courty Planning Commission, Phaleplanch Lity Planning Commission, Phaleplance), ADCONR Montgomery Courty Planning Commission, Phaleplance, Brander, Commission, PACONR

Figure A-1: Regional Greenspace Network



#### **2030 Conservation Focus Areas**

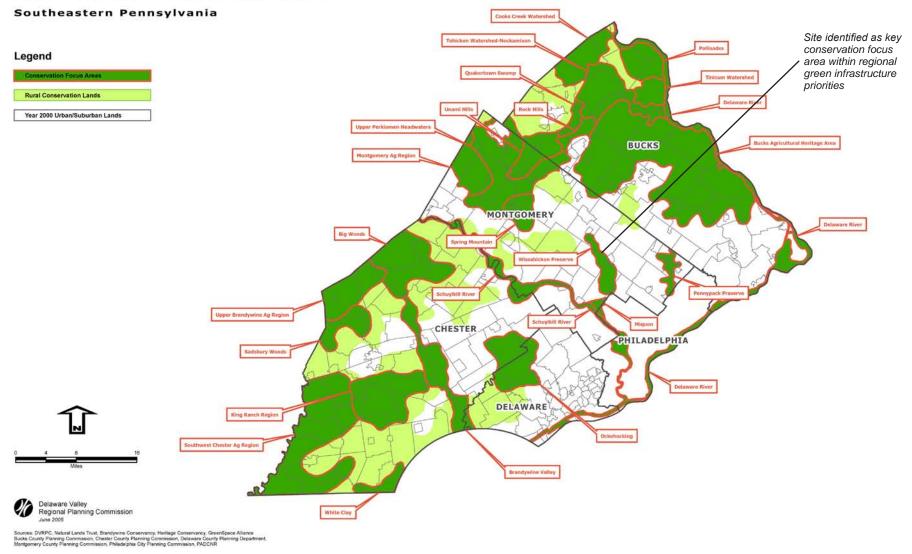


Figure A-2: Regional Conservation Focus Areas

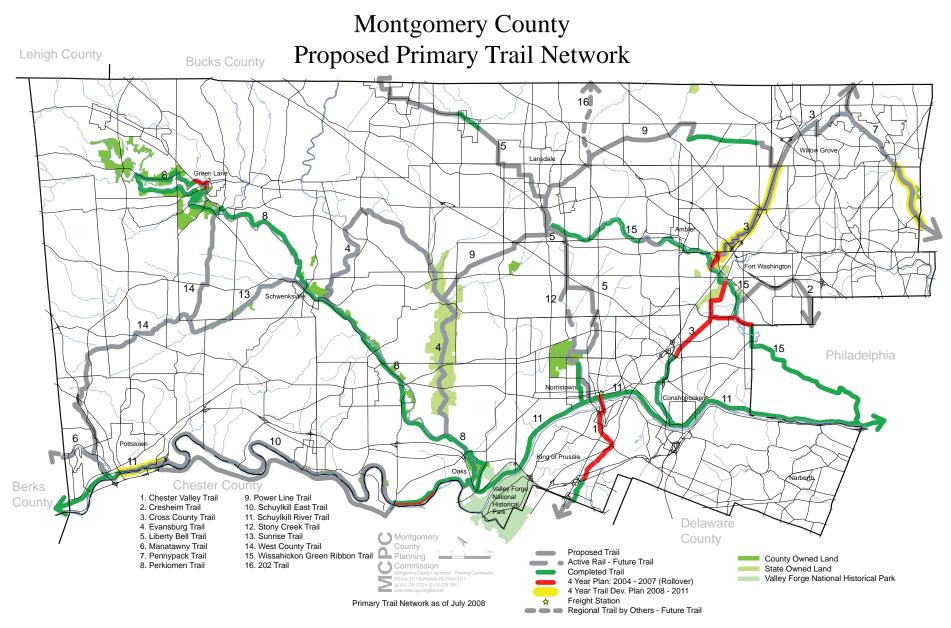


Figure A-3: Montgomery CountyTrail Network

For more information:

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